
**EDDY GULCH LATE-SUCCESSIONAL RESERVE
FUELS / HABITAT PROTECTION PROJECT**

FUELS AND AIR QUALITY REPORT

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Fuels and Air Quality Report

1.1 Introduction

This report describes forest fuels and fire behavior in the Eddy Gulch Late-Successional Reserve (LSR) Project Assessment Area. The description includes the historical fire regime, current fuel hazards and resulting fire behavior, and the effects from taking no action (Alternative A) or from implementing Alternative B (Proposed Action) or Alternative C. This report also discusses the current air quality status for Siskiyou County and the potential effects on air quality from taking no action or from implementing the project under either action alternative.

1.1.1 Project Location

The Eddy Gulch LSR Project Assessment Area is located on the Salmon River and Scott River Ranger Districts, Klamath National Forest, in southwestern Siskiyou County. The LSR is located mostly west of Etna Summit, south of North Russian Creek and the town of Sawyers Bar, east of Forks of Salmon, and north of Cecilville. The LSR is about 61,900 acres in size, making it one of the largest LSRs on the Klamath National Forest. The LSR encompasses much of the area between the North and South Forks of the Salmon River, as well as headwaters of Etna Creek. Elevations range from 1,100 feet to about 8,000 feet. The terrain is generally steep and dissected by sharp ridges and streams. There are a few private inholdings in the LSR and along the main Salmon River and other stream corridors adjacent to the LSR.

The legal description for the Eddy Gulch LSR includes the following (all Mount Diablo Meridian):

T38N, R11W, Sections 2–5, 8–10, and 17–19
T38N, R12W, Sections 1–3, 9–16, and 22–24
T39N, R10W, Sections 2–10, 15–21, and 29–31
T39N, R11W, Sections 1–18, 20–29, and 32–36
T39N, R12W, Sections 11–14, 23–25, and 36
T40N, R10W, Sections 3–5, 8–11, and 13–35
T40N, R11W, Sections 24–27 and 34–36
T41N, R10W, Sections 2–5, 8–17, 20–24, 26–29, and 31–34
T42N, R10W, Sections 28–29 and 32–35

1.1.2 Terms

Eddy Gulch LSR — the entire 61,900-acre LSR.

Assessment Area — the 37,239-acre portion of the Eddy Gulch LSR west of Etna Summit where various treatments are proposed. All released roadless areas that occur in the LSR were excluded from planning efforts and are therefore not part of the Assessment Area.

Treatment Unit — the acres proposed for some type of on-the-ground treatment under a particular alternative.

Analysis Area — the area around treatment units considered in the effects analysis (the analysis area may be larger than the LSR Assessment Area). The analysis area varies by resource.

1.2 Summary of the Alternatives

Chapter 2 in the environmental impact statement (EIS) for the Eddy Gulch LSR Project presents more information about the three alternatives, and Appendix A in the EIS contains project maps.

1.2.1 Alternative A: No Action

The no-action alternative is described as continuation of the current level of management and public use—this includes road maintenance, dispersed recreation (hunting, fishing, camping, and hiking), mining, watershed restoration projects, and a simulated 7,200-acre modeled wildfire, where a majority of the fire was characterized by a stand-replacing crown fire. The time frame for analysis is considered to be 20 years. Given the fuel hazard in the Eddy Gulch LSR and current predictions of climate change, it is assumed at least one wildfire will escape initial attack during the 20-year period and burn under 90th percentile weather conditions (defined as 10 percent of the days in the historical weather database that had lower fuel moisture and higher wind speeds compared to the rest of the days). An analysis of a wildfire for three days that escaped initial attack in the Eddy Gulch LSR Project Assessment Area indicates that fire would burn 7,200 acres. Of those 7,200 acres, 1,355 acres (19 percent) would be surface fire; 5,065 acres (70 percent) would be passive crown fire; and 780 acres (11 percent) would be active crown fire.

1.2.2 Alternative B: Proposed Action

The Klamath National Forest proposes 25,969 acres of landscape-level treatments to protect late-successional habitat and communities. Three primary treatment types were identified in the Assessment Area: Fuel Reduction Zones (FRZs), Prescribed Burn Units (Rx Units), and Roadside (RS) treatments along emergency access routes, which are described below.

- **FRZs**—strategically located on ridgetops to increase resistance to the spread of wildfires to adjacent watersheds. The FRZs would be wide enough to capture most short-range spot fires, and ground, ladder, and crown fuels would be reduced so as to change crown fires to surface fires within the treated areas. The FRZs would provide safe locations for fire-suppression personnel to conduct fire-suppression actions during 90th percentile weather conditions, and they would serve as anchor points for additional landscape-level fuel treatments, such as underburning.
 - **Proposed Action.** Construct 16 FRZs totaling 8,291 acres to increase resistance to wildfires. The 8,291 acres include 931 acres in 42 M Units (thinning units) and 7,383 acres in fuel reduction areas (outside the M Units) to reduce ground and ladder fuels.
- **Rx Units**—a series of landscape-level treatments (ranging from 250 to 4,300 acres in size) designed to increase resiliency to wildfires by reducing ground and ladder fuels. Most of these treatments would occur on south-facing aspects where fuels dry faster, and treatments

would support the role of the FRZs. The Rx Units were designed and located in areas containing United States Fish and Wildlife Service (USFWS) priority protection areas, which include clusters of NSO Activity Centers or are important to maintain connectivity in the LSR.

- **Proposed Action.** Implement 17,524 acres of Rx Units to increase resiliency to wildfires and protect habitat for the NSO and other wildlife species that are dependent on late-successional forests.
- **RS treatments**—along 60 miles of emergency access routes identified in the Salmon River Community Wildfire Protection Plan (CWPP) (SRFSC 2007) and designed to facilitate emergency access for residents to evacuate and for suppression forces to safely enter the LSR in the event of a wildfire.
 - **Proposed Action.** Treat 44 miles of emergency access routes in FRZs and Rx Units (treatments would be similar to the FRZ or Rx Unit the route passes through) and 16 miles (approximately 154 acres) of RS treatments outside of FRZs and Rx Units, for a total of 60 miles of RS treatments along emergency access routes.

1.2.2.1 Proposed Temporary Roads and Landings

The construction of new temporary roads and the use of former logging access routes are proposed to access treatment units.

- Approximately 1.03 miles (5,433 feet) of new temporary roads would be used to access all or portions of seven M Units. All of these temporary roads would be closed (ripped and mulched, as needed) following thinning.
- Approximately 0.98 mile (5,177 feet) of former logging access routes would be re-opened (vegetation removed and bladed) to access all or portions of five M Units. These routes would be water-barred and closed immediately after thinning is completed.
- Five short spurs, each less than 100 feet long, would be bladed for tractor or cable yarding operations in two units.
- Existing landings would be used.

1.2.3 Alternative C: No New Temporary Roads Constructed

Alternative C responds to public concerns regarding the environmental and economic effects of constructing new temporary roads. Alternative C is similar to the Proposed Action but approximately 1.03 miles (5,433 feet) of new temporary roads identified in the Proposed Action would not be constructed. As a result, no fuels treatments would occur in portions of seven M Units. This reduces the total acres of treatments in M Units from 931 acres under Alternative B to 832 acres in Alternative C (a reduction of 99 acres). Fuels treatments could not be carried out in those M Units because of excessive treatment costs, high existing dead crown fuel loadings, and potential heat damage to the overstory if these untreated units were prescribed burned. Thus, approximately

921 acres would still be susceptible to a crown fire. The inability to treat the 921 acres would result in vulnerable areas that could allow wildfires to escape to other areas of the LSR.

Under Alternative C, the FRZs would continue to total 8,291 acres; however, 99 acres in M Units would remain untreated. The total number of acres treated by tractor yarding would remain at 361 acres, and the acres of cable yarding would be reduced from 570 acres under Alternative B to 471 acres under Alternative C. Reducing acres of M Units treated would also reduce the number of acres treated in two Rx Units because excessive fuels remaining in M Units would preclude safely burning portions of the two Rx Units. Six-foot-wide control lines would be constructed around the perimeter of those untreated areas to keep prescribed burns out of those portions of Rx Units. There would be no changes in the miles of emergency access routes treated, transportation plan, or resource protection measures.

1.3 Significant Issue

Public and agency comments received during collaboration and scoping efforts did not identify any significant issues related to fire, fuels, or air quality. The only significant issue was in regard to construction of new temporary roads to access some of the treatment units. Alternative C was developed in response to public concerns regarding the environmental and economic impacts of constructing new temporary roads.

1.4 Regulatory Framework

1.4.1 Healthy Forest Initiative and H.R. 1904—the Healthy Forests Restoration Act of 2003

The Healthy Forests Initiative (HFI) and *Health Forests Restoration Act* (HFRA) (US Cong. 2003) requires the Forest Service to work collaboratively with individuals, communities, and fire safe councils in project planning and development. The HFI and HFRA list the following four components as guidance when planning projects:

1. Work in collaboration with communities in setting priorities and, as appropriate, in developing CWPPs for lands in or adjacent to wildland-urban interface (WUI) areas of at-risk communities and other at-risk federal lands.
2. Develop the project information needed to determine whether proposed projects can use the improved HFI and HFRA authorities.
3. Use the *National Environmental Policy Act* (NEPA) process identified for HFI and HFRA projects.
4. Fund, implement, and monitor the HFI and HFRA projects.

1.4.2 Klamath National Forest Fire Management Plan (2004)

The Klamath National Forest Fire Management Plan provides direction for fire and fuels management on the Forest, including staffing, prevention, suppression policies and strategies, fuels management policies (such as burn plans), and health and safety requirements.

Fire management plans must be developed for all areas likely to be affected by wildland fires—this is in compliance with the following policies and plans:

- Federal Wildland Fire Management Policy and Program Review;
- Wildland and Prescribed Fire Management Policy and Implementation Procedures Reference Guide;
- Managing the Impacts of Wildfires on Communities and the Environment;
- Protecting People and Sustaining Resources in Fire Adapted Ecosystems—A Cohesive Strategy;
- The National Interagency Fire Management Plan template; and
- A Collaborative Approach for Reducing Wildland Fire Risks to Communities and the Environment: 10-Year Comprehensive Strategy Implementation Plan.

Policy also requires that these plans recognize both fire use and fire protection as inherent parts of natural resource management and include a full range of fire management options consistent with the Klamath National Forest Land and Resource Management Plan (Klamath LRMP) (USFS 1995).

1.4.3 Clean Air Act of 1970, as Amended in 1990

The federal *Clean Air Act* provides direction and regulations for limiting the effects of air pollution. The United States Environmental Protection Agency (EPA), in coordination with federal land management agencies, also issues policy for emissions created by forest management. The EPA issued an “Interim Air Quality Policy on Wildland and Prescribed Fires” in April 1998. The policy addresses public health and welfare and effects caused by wildland and prescribed fires in the nation's wildlands. The *Clean Air Act* (Section 176 [c]) contains an additional regulation, known as the “Conformity Provisions” for federal agencies, which prohibits federal agencies from taking any action that causes or contributes to any new violation of the National Ambient Air Quality Standards, increases the frequency or severity of an existing violation, or delays the timely attainment of a standard. The federal agency responsible for the action is required to determine if its actions conform to the applicable State Implementation Plan. No conformity determination is needed for the Eddy Gulch LSR Project because the Northeast Plateau Basin and Siskiyou County Air Pollution Control District are in a federal attainment area.

1.4.4 California Clean Air Act

The *California Clean Air Act*, administered by the California Air Resources Board, is also tasked with the enforcement of California Health and Safety regulations. Its authority lies in Title 13 and Title 17 of the California Code of Regulations, which govern smoke management in California. California's Smoke Management Program addresses potentially harmful smoke effects from

agricultural, forest, and range land management burning, as well as wildfire operations. The act provides the guidance and regulations for emissions and smoke production.

Siskiyou County Air Pollution Control District has the authority to enforce California air quality regulations and provide oversight of the state's smoke management program. It has the authority to be more restrictive than the state when administering the state program but cannot be less restrictive than regulations developed by the California Air Resources Board.

1.5 Methodology

1.5.1 Analysis Methods and Assumptions

1.5.1.1 Stewardship Fireshed Analysis




Initially, a number of key documents were reviewed to understand the fuel conditions and fire potential in the Eddy Gulch LSR Project Assessment Area; those documents include the Klamath LRMP (USFS 1995), Klamath National Forest Forestwide Late-Successional Reserve Assessment (forestwide LSR assessment) (USFS 1999), Salmon River CWPP (2007), Black Bear (2002) and Rainbow (2003) Cooperative Fire Safe Plans, Klamath National Forest Fire Management Plan (2004), and historic reference conditions for the Eddy Gulch LSR. The contractor interdisciplinary (ID) team's fuels specialists reviewed line officer direction and currently proposed and past fuels treatment projects and silvicultural projects within the Eddy Gulch LSR Assessment Area, the remainder of the LSR, and adjacent areas that could impact or be impacted by fuel treatments or wildfires.

A Stewardship Fireshed Analysis (SFA) (Callenberger and Henderson 2008) for the Eddy Gulch LSR Project was conducted to evaluate weather patterns, identify fire behavior and protection targets, and test and evaluate treatments. The evaluation area included the former boundary of the old Salmon River Ranger District. Field work in 2007 and 2008 involved gathering data for the SFA and evaluating potential protection targets, potential fuel treatment patterns, and roadside fuel treatments for safe ingress for suppression forces and egress by residents during a wildfire. The field work included inventories of dead and down (ground) fuels, ladder fuels, and crown fuels in 50 plots scattered throughout the Assessment Area (see Table 1 for examples). These plots were used to select the appropriate fuel models used in fire behavior modeling, which was used to assess fire behavior potential before and after treatment and at 20 years post-treatment.

After stand inventories were completed and analyzed using the Forest Vegetation Simulator (FVS), information from FVS and the fuel profile inventories (data plots) were used to evaluate prescriptive fire treatments that could be implemented to meet project objectives (see Section 3.2 of the EIS or the Silviculture Report for more information about FVS). Numerous fire modeling tools were used for the analysis:

- All current fire behavior indicators and crown bulk density were calculated with FMAPlus;
- Fire behavior in the Assessment Area was simulated using 90th percentile weather conditions and Fire Management Analyst, Nexus, Behave, FARSITE, and FLAMMAP; fire behavior indicators at 20 years were calculated with FVS–fire and fuels extension;
- Fire types were calculated with FLAMMAP; and
- Spatial analysis of fires was calculated with FARSITE (a fire and growth simulator).

Table 1. Examples of fuel models that represent a majority of the Assessment Area and pose the high hazard in the Assessment Area.

| | |
|---|--|
| <p>Fuel Model TU5(165): Very High Load Dry Climate Timber Shrub</p> <p>The primary carrier of fire is heavy forest litter with a shrub or small tree understory.</p> |  |
| <p>Fuel Model TL3(183): Moderate Load Conifer Litter</p> <p>The primary carrier of fire is moderate load conifer litter.</p> |  |
| <p>Fuel Model SH2(142): Moderate Load Dry Climate Shrub</p> <p>The primary carrier of fire is woody shrubs and shrub litter.</p> |  |

Weather inputs were developed at a fireshed workshop attended by the USDA Forest Service Region 5 Stewardship Fireshed Assessment Team, the fire management staff for the Salmon River and Scott River Ranger Districts, and the contractor's core ID team (fire and fuels, silvicultural, and wildlife specialists). Weather data for fire behavior modeling included the hourly wind files from the Blue Ridge Remote Automated Weather Station (RAWS) for July 23–30, 2006. After consultation with local fire and fuels experts, the 90th percentile weather was modified by increasing wind speeds because higher wind velocities influenced fire behavior during recent wildfires and would be expected ahead of and after weather fronts and thunderstorms. Fuel moisture levels were developed using 90th percentile weather data from the Blue Ridge RAWS from July 1 through October 31,

2006—the primary fire months. Fire behavior information from three large fires in 2006 (Uncle, Hancock, and Rush) was used to validate the model results. The Uncle, Hancock, and Rush fires were used because of the availability of sufficient fire behavior data, as well as weather data. Also, the Forest Service fire specialist considers these fires to be typical examples of the current fire behavior.

The data produced for the Eddy Gulch LSR SFA are used throughout this report and were crucial for

- identifying the problem fire for the LSR based on fuels, weather, and topography and for articulating the need for the Eddy Gulch LSR Project;
- identifying protection targets; and
- designing and testing fuel treatments (which ultimately became the Proposed Action described in the EIS) and patterns and displaying trade-offs.

During spring and summer of 2008, potential fire behavior was reviewed by the core ID team, and the fuels team conducted additional field surveys to review and validate fuel models and fuel hazards. Prescriptions and fuel reduction treatments were also reviewed during the field reconnaissance.

Problem Fire. The “problem fire” is not a single modeled wildfire, rather it is a combination of data and attributes, including historic weather, historic fire behavior and conditions, existing fuels and topography, and historic ignitions (Map A-2 of this report) that would contribute to fire spread and severity. Modeling results and data gathered during field surveys were all used to describe potential fire behavior and severity in the LSR if a wildfire were to occur under current fuel conditions (Section 1.6.6 below).

Protection Targets. One objective of the SFA for the Eddy Gulch LSR Project was to identify community, cultural, and natural resources that should be protected—these are referred to as “protection targets” (Table 2). These targets are based on protection of life and property first and then other high-value resources identified by the core ID team, USFWS, and Salmon River CWPP. These targets are of critical concern to the public and agencies (such as the Forest Service, CalFire, and volunteer fire departments) tasked with providing fire protection inside the Klamath National Forest.

Table 2. Examples of protection targets identified in the SFA.

| Protection Target |
|---|
| Public Safety and Infrastructure: Provide safe travel routes for the public and suppression forces; provide protection of infrastructure and municipal watersheds. |
| Other High-Value Resources: Private lands, northern spotted owl (NSO) core areas, late-successional habitat characteristics (and especially “remnant” old-growth stands); Key Watersheds, including areas of late-successional habitat that could sustain late-successional characteristics. |
| Plantations: Represent previous Forest Service investments in maintaining forest cover in the Eddy Gulch LSR. |

Public Safety and Infrastructure—Cecilville and Sawyers Bar are listed in the *Federal Register* (2001) as communities at risk from a wildfire. Both communities are located within 1.5 miles of the LSR. The Salmon River CWPP identifies domestic watersheds and infrastructure improvements that are either in the LSR or potentially threatened by fire events coming from the LSR.¹ The CWPP also identifies roads that pass through the LSR as important for serving as emergency access routes to evacuate residents and bring in suppression resources in the event of a large fire threatening the communities. The nearby community of Forks of Salmon and its infrastructure could also be threatened by fire events outside of or emanating from the LSR.

Other High-Value Resources—

- **Private lands, NSO core areas, late-successional habitat characteristics (and especially “remnant” old-growth stands)**—The results of FLAMMAP modeling show that all NSO activity centers, either partially or entirely within the Assessment Area, are susceptible to either passive or active crown fire (see the Wildlife and Habitat Report for the Eddy Gulch LSR Project). Fuel hazards can rapidly increase due to several types of natural disturbance (such as insect infestations, diseases, blow down, fires, or any combination of natural disturbances, including drought), thereby rapidly increasing the potential for an escaped fire in the LSR. Late-successional stands are generally resistant to stand-replacing fires; however, threats still remain to individual trees where heavy layers of bark sluff and duff around the base can increase temperatures of fires and tree mortality.
- **Key Watersheds**—According to the Salmon River CWPP (SRFSC 2007), the Salmon River Key Watershed is the highest wildfire risk watershed in the Klamath Basin, and the Eddy Gulch LSR is a part of that watershed. An analysis completed for the CWPP found that over 408,000 acres of the 480,000-acre Salmon River Key Watershed have burned since 1910 (SRFSC 2007).

Plantations—There are approximately 3,900 acres of plantations that were planted between 1963 and 1990 in the Eddy Gulch LSR (Table 3). The stands in plantations are more susceptible to stand-replacing intensities because the lowest limbs of these younger trees are generally less than 4 feet above the ground fuels.

Table 3. Plantations inside and outside the Eddy Gulch LSR Assessment Area.

| Locations of Plantations | Acres |
|--|-------|
| Eddy Gulch LSR (including Assessment Area) | 3,918 |
| Assessment Area | 3,493 |
| In 1,320-foot LSR Buffer | 889 |

1. The Salmon River Fire Safe Council sponsored development of the Salmon River CWPP (SRFSC 2007). Cooperators on the CWPP include community members, the U.S. Forest Service, CalFire, other managing agencies, Karuk Tribe, Salmon River Volunteer Fire and Rescue, Orleans/Somes Bar Fire Safe Council, and Salmon River Restoration Council. Starting in December 2000, the Salmon River Fire Safe Council held monthly meetings to deal with many issues, including development of detailed community and neighborhood fire safe plans; water tanks and hydrant systems; water source (tanker fill sites) identification, mapping, and signing; road signing; private properties universal number signage; helispot location and mapping; community outreach and education; training; and general cooperation and information sharing with stakeholders and agencies.

1.5.2 Scope of the Analysis

Analysis Area. The analysis area for fire and fuels analysis (Map A-1 in Appendix A of this report) includes the entire Eddy Gulch LSR Project Assessment Area; the communities of Cecilville, Sawyers Bar, and associated WUI areas that are included in the Salmon River CWPP; and hazardous conditions outside the LSR.

Analysis Period. Fire behavior was modeled for current conditions, immediately after treatment, and at 20 years after treatment.

1.5.3 Definitions for Terms Used in this Resource Section

(Note: A full glossary can be found in Chapter 5 of the EIS.)

90th percentile weather conditions — The highest 10 percent of fire weather days; where, fuel moisture, temperature, relative humidity, and wind speed are only exceeded 10 percent of the time based on historical period of weather observations.

Crown bulk density (CBD) — CBD is used to calculate crown initiation and crown spread (Reinhardt and Crookson 2003) and to measure crown fuels. CBD is a mathematical model (the weight of the canopy per unit volume) taken from cruise/forest inventory data using the following measurements: tree diameters at breast height, tree height, ratio of crown height to tree height, and crown width. CBD only applies to the M Units (where the canopy changes). The FVS model uses a minimum CBD of 0.0111 kg/m³ (kilograms per cubic meter) as a minimum necessary to provide vertical propagation of fire (fire spreading up through the crown) (see Section 3.2 in the EIS for more information on FVS).

Crown fire — A fire that advances through the canopy of a forest, either as a passive or active crown fire. Passive crown fires result in immediate mortality to individual or small groups of trees and extensive mortality (approaching 100 percent) in 1–2 years. An active crown fire results in immediate to the entire stand.

Fire behavior — The manner in which a fire reacts to fuels, weather, and topography. Flame length, fire type, severity, intensity, fuel loading, and crown base height are all measures used in understanding fire behavior for current conditions and for evaluating pre- and post-treatment conditions.

Fire intensity — A general term relating to the heat energy released in a fire.

Fire severity — The degree to which a site has been altered or disrupted by fire; severity is affected by fire intensity and how long the fire remains at the site. In this document, fire severity is defined by tree mortality. It is a qualitative term used to describe the relative effect of fire on an ecosystem, especially the degree of organic matter consumed and soil heating. Thus, fires are commonly classified as low, moderate, and high severity.

Fire type — The first type is a surface fire, which burns only the fuels at or near the surface without torching the trees above—this is the desired condition. The second type is passive crown fire or active crown fire (see differences above) Passive crown fire involves the entire fuel profile, but not all trees will torch (burn from base to the top of the tree), and torching can occur any place there is

sufficient ground fuels or a combination of ground and ladder fuels. Active crown fire is more dependent on wind.

Fuel profile — The term used to describe all available fuel living and dead, including ground, ladder, and crown fuels.

Ground fuel — Dead and down woody fuel located generally parallel to the surface, and does not include dead standing trees or brush. Includes duff, leaf, or needle litter; small branch material; and all sizes of down logs.

Ladder fuel — The vertical continuity of fuel between the ground and the crowns of a forest stand; shrubs or trees that connect fuels at the forest floor to the tree crowns. Ladder fuels are expressed in feet.

Resistance to control — the relative difficulty of constructing and holding a control line as affected by resistance to line construction; inputs include fuel model and the numbers of persons and/or equipment.

1.5.4 Intensity of Effects

“Intensity” refers to the severity of effects or the degree to which the action may adversely or beneficially affect a resource. The intensity definitions used throughout this effects analysis are described below.

1.5.4.1 Fire and Fuels

Negligible. Effects would be at the lowest levels of detection and would have no appreciable effect on resources, values, or processes.

Minor. Effects would be perceptible but slight and localized.

Moderate. Effects would be readily apparent and widespread and would result in a noticeable, but temporary, change to resources.

Major. Effects would be readily apparent and widespread and would result in a substantial alteration or loss of resources, values, or processes and would likely be permanent.

1.5.5 Measurement Indicators: Fire and Fuels

Three indicators were used to assess current conditions and the effects of the forest fuel treatments: ground fuels, ladder fuels, and crown fuels. Changes in each indicator were quantified with measurements of fuel conditions or fire behavior (Table 4). Additionally, other indicators were used to determine how well an alternative met the purpose and need, including acres resistant or resilient to a wildfire, fire type, acres of fuelbreak constructed, miles of emergency access route treated, and acres of wildland urban interface treated.

Table 4. Indicators and their measurements to describe effects among the alternatives.

| Indicator | Measurement |
|--------------|--|
| Ground fuels | Fuel load, flame length, or rate of spread |
| Ladder fuels | Crown base height |
| Crown fuels | Crown bulk density |

Indicator: Ground Fuels

Measurement: Fuel load—The weight of dead and down woody fuel measured in tons per-acre. The weight of standing brush tree boles and foliage can also be predicted if all or a portion is expected to be added to the dead and down fuel loading. Fuel loading is used to predict fire behavior by using the current and expected fuel loading to select the correct fuel model to use in fire behavior prediction systems. Components of fuel loading include fuel sizes and their proportion, arrangement, and continuity. Total fuel is all fuel, both living and dead, present on a site. Available fuel is the amount of fuel that will burn under a specific set of fire conditions.

Measurement: Flame length—This is the length of flame measured in feet, from the base of the flame to the tip of the flame. Longer flame lengths increase resistance to control and the likelihood of torching events and crown fires. Flame length is influenced by fuels; weather and topography; fuel moisture volume in ton per-acre; and the type of fuel, dead and down or live; and presence of volatile resins in living vegetation, which are not a factor in this area. Other important influences are arrangement and continuity of fuels. A compact layer of ground fuel burns hot but the flame length is shorter than a fuel bed that is not compact. When flame lengths are long enough to ignite brush and small trees, torching of the largest trees becomes possible and flame lengths will increase dramatically. As illustrated in Table 5, increasing flame lengths above 4 feet may present serious control problems to firefighters, they are too dangerous to be directly contained by hand crews (Schlobohm and Brain 2002; Anderson 1982). Flame lengths over 8 feet are generally not controllable by ground-based equipment or aerial retardant and present serious control problems, including torching, crowning, and spotting.

Table 5. Relationship between flame length and potential for success of active suppression.

| Flame Length | Description |
|----------------------|---|
| Less than 4 feet | Fires can generally be attacked at the head or flanks by firefighters using hand tools. A hand line should hold the fire. |
| 4–8 feet | Fires are too intense for direct attack at the head with hand tools. A hand line cannot be relied on to hold the fire. Bulldozers, engines, and retardant drops can be effective. |
| 8–11 feet | Fire may present serious control problems, such as torching, crowning, and spotting. Control efforts at the head will probably be ineffective. |
| Greater than 11 feet | Crowning, spotting, and major fire runs are probable. Control efforts at the head of the fire are ineffective. |

Source: NWCG 2004.

Measurement: Rate of spread—Rate of spread is the horizontal distance that the flame zone moves per unit of time (feet per minute) and usually refers to the head fire segment of the fire perimeter. It is directly related to the amount of heat received by the fuels ahead of the flaming zone,

and the heat is a function of the energy release rate per unit area of fire front. Rate of spread is strongly influenced by fuels, winds, and topography—it generally increases with increasing wind speed, slope, and amount of fine fuels.

Indicator: Ladder Fuels

Measurement: Crown base height—Crown base height (CBH) is the distance from the ground to the lowest limbs of conifers or hardwoods. It indicates at what flame length trees will torch. When small trees or brush torch, they frequently serve as a catalyst that causes larger adjacent trees to torch up to the largest trees. Fuel loading, low CBHs and dense stands of trees are high risk areas for torching and active crown fire. Dense stands of conifers with low CBHs are indicative of the absence of natural-occurring fires or prescribed fire and usually include high numbers of white fir that can germinate and grow in shady conditions—this is referred to as shade-tolerant, fire-intolerant species.

Indicator: Crown Fuels

Measurement: Crown bulk density—Crown bulk density (CBD) measures the amount of fuel in the crowns of individual trees or stands. High CBD indicate crown fires are readily propagated through the entire stand.

1.6 Affected Environment (Existing Conditions): Fire and Fuels

1.6.1 Physical Setting

1.6.1.1 Vegetation

Forest vegetation in the Assessment Area includes canyon live oak (*Quercus wislizenii*), shrubs, ponderosa pine (*Pinus ponderosa*), and sugar pine (*Pinus lambertiana*) at lower elevations; transitioning at higher elevations to pine, Douglas-fir (*Pseudotsuga menziesii*), black oak (*Q. kelloggii*), and mixed-conifer at mid-elevations; and to white fir (*Abies concolor*) and red fir (*A. magnifica*) at the highest elevations. A heavy shrub understory is evident below 4,000 feet elevation, especially on southerly slopes, diminishing slightly with elevation. Section 3.2 of the EIS and the Silviculture Report provide details about forest vegetation in the Assessment Area.

1.6.1.2 Weather

Regional and local weather conditions have played a large role in shaping the forest structure found in the Eddy Gulch LSR and the Klamath Mountains. Like much of California, the weather in the Klamath Mountains is generally a Mediterranean climate, with typically moist, wet winters followed by warm and hot dry summers. These summer conditions dry forest fuels, which contributes to their ignitability. Summer thunderstorms serve as the most numerous sources of ignitions, as observed during fires in the late 1970s, 1980s, and most recently, in 2008.

Summer weather conditions in the Klamath region are caused by subtropical high pressure conditions that create a subsidence in the air mass, causing temperatures to rise and humidity to drop. This high pressure also promotes the creation of temperature inversions, which typically develop between 4,300 and 4,800 feet elevation. An inversion is a result of topographic barriers and cooler air descending down mountain sides. Smoke is trapped below the inversion layer, where temperatures and wind speeds are lower and humidity is higher, with observed fire behavior generally described as

low intensity. However, above the inversion layer, generally on the upper third of the slopes and on the ridgetops, especially on south- and west-facing aspects, lower humidity increases fire intensity and resulting severity (Sugihara et al. 2006).

1.6.1.3 Topography

The Eddy Gulch LSR Project Assessment Area is east of the Klamath River and its junction with the Salmon River. The North and South Forks of the Salmon River pass through the Assessment Area. These two rivers are deeply incised, with elevations along the North Fork rising from 2,300 feet at Sawyers Bar to 5,950 feet along Blue Ridge to the south. At Cecilville, along the South Fork, the elevation is 2,400 feet and rises to over 6,400 feet near the Eddy Gulch Lookout to the north. The east–west orientation of the rivers and adjacent ridges results in dominant westerly winds in the Assessment Area. This alignment also tends to increase normal gradient winds, those associated with large-scale pressure differences, such as diurnal winds. Diurnal winds occur as the solar energy heats the earth’s surface and air begins to rise, creating upslope winds. Conversely, when the surface air begins to cool in the evening, it results in downslope winds. This diurnal pattern is most noticeable on steep slopes. The continuous series of ridges and deep drainages have historically served as both barriers and conduits to fire spread.

1.6.2 Pre-European Fire Regime

Taylor and Skinner (1998) described the pre-European (1627–1849) fire regime (fire return interval, extent of fires, and fire severity). Approximately 85 percent of the fires occurred during summer and fall and averaged 860 acres in size. Larger fires (more than 1,235 acres) occurred, on average, every 31 years. The mean fire return interval in their study area was 14.5 years; however, median fire return intervals varied by aspect, with south- and west-facing slopes having more frequent fires than north- and east-facing slopes. More recently, Skinner et al. (2006) described how lower slopes experienced the lowest-severity fires, while the upper third of slopes experienced the highest-severity fires. These fire regimes were different than those in wetter Douglas-fir-dominated forests in Oregon and Washington, where fires were less frequent, less severe, and had longer intervals between fires.

The complex, mixed-fire-severity regime in the Klamath Mountains had a significant effect on the distribution and development of forest stands. Lower slopes were dominated by Douglas-fir, ponderosa pine, canyon live oak, and black oak, while upper slopes were dominated by white fir, red fir, and knobcone pine (a fire-dependent species). Forests with late-successional characteristics were more common on lower and east- and north-facing slopes. Upper slopes on south and west aspects supported scattered remnant older trees and small patches with some late-successional characteristics within a matrix of younger stands.

1.6.3 Past Activities

Prior to the mid-1850s, Native Americans inhabited the Eddy Gulch LSR, and forest structures and fuel hazards were shaped by the mixed-severity fire regime (Agee 1993; Taylor and Skinner 1998, 2003; Odion et al. 2004; Skinner et al. 2006). When gold was discovered, vast stretches of old-growth forests, particularly in the canyon bottoms and along the lower slopes, were cut for mining, housing, and fuel. The current forest stands that regenerated from this cutting tend to be young

(150 years old), even-aged, and dense. The remnant old-growth stands of large fire-resistant trees are present in the Eddy Gulch LSR and primarily found in the upper Murphy Gulch (Bacon Rind area), upper Matthews Creek, upper Callahan Gulch, lower West Shadow Creek, and upper East Fork of Whites Gulch.

Following establishment of the Klamath National Forest, fire exclusion became the dominant policy affecting forest fuels. The policy became most effective after World War II when modern suppression tools and strategies became available. The mean fire return interval increased to 22 years (Taylor and Skinner 1998), and 84 percent of the Eddy Gulch LSR has not experienced a wildfire since 1910 (Creasy 2008). As a result of fire suppression, the normally occurring fires were quickly extinguished and fuels began to accumulate. In addition, tree densities increased, shade-tolerant species (such as white fir) increased, shrub heights increased, and blowdown from storms accumulated on the forest floor.

1.6.4 Fire Regime Condition Class

Fire Regime Condition Class (FRCC) is a classification of the amount of departure from the natural (historical) fire regime and is important for comparing pre-European conditions with current conditions in the Eddy Gulch LSR. Appendix B provides an explanation of FRCC as described by the National Interagency FRCC and the Landscape Fire and Resource Management Planning Tools Project (LANDFIRE) groups. Descriptions of the departure from the historic pattern in the Eddy Gulch LSR are based on earlier work by Taylor and Skinner (1998) and Skinner et al. (2006) and more recent work by M. Creasy (unpublished report for the Northern Province Ecology Program, June 24, 2008).

FRCC 3 makes up 67 percent of the Eddy Gulch LSR (Table 6) and is described as, “Fire regimes have been significantly altered from their historical range.” Under FRCC 3, the risk of losing key ecosystem components is high. Fire frequencies have departed from historical frequencies by multiple return intervals—this results in dramatic changes to one or more of the following: fuel composition and fire size, frequency, intensity, severity, and pattern. Vegetation attributes have been significantly altered from their historical range. While the increased stand density and downed wood associated with this alteration can be desirable for some late-successional forest-related species, the NSOs and other species in the California Klamath Province have been shown to be more adapted to this area’s naturally frequent, low-intensity fires than individuals in the more northern provinces of the NSO’s range.

Table 6. Percent of acres within each FRCC, Eddy Gulch LSR.

| Condition Class | Acres | Percent of the Area |
|-----------------|--------|---------------------|
| 1 | 2,890 | 4.6 |
| 2 | 17,763 | 28.4 |
| 3 | 41,957 | 67.0 |
| | 62,610 | 100 |

Note: The Eddy Gulch LSR is approximately 62,650 acres. The acres in FRCC total about 62,610. There is an approximate 40-acre discrepancy because some polygons were not included in the FRCC data.

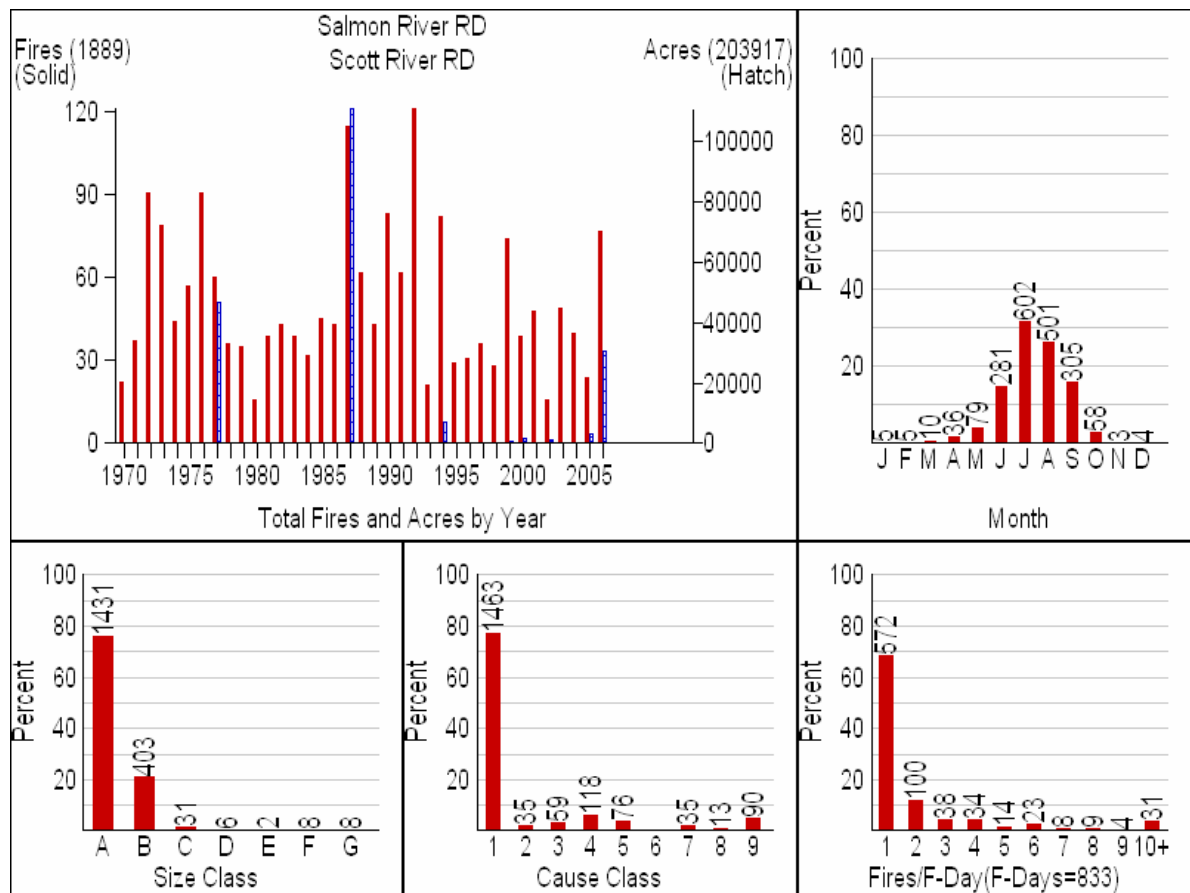
Approximately 28 percent of the Eddy Gulch LSR is in FRCC 2, which is described as, “Fire regimes have been moderately altered from their historical range.” In these areas, the risk of losing key ecosystem components has increased to moderate. Fire frequencies have departed (either increased or decreased) from historical frequencies by more than one natural Fire Return Interval (see “Appendix B: Fire Regime Condition Class Definition”). This can result in moderate changes to one or more of the following: fuel composition and fire size, frequency, intensity, severity, and pattern. Vegetation attributes have been moderately altered from their historical range. Approximately 5 percent of the Eddy Gulch LSR is in FRCC 1, where the current fire regime is similar to the historic regime. Conversely, 95 percent of the LSR has substantially departed from the historic fire regime, making the Assessment Area at significant risk of losing key ecosystem components.

1.6.5 Fire Risk and Fire Hazard

The likelihood of future fires causing unacceptable resource damage is influenced by two factors: fire risk and fire hazard. *Fire risk* is the probability of a fire occurring in the LSR and is based on historic fire records. *Fire hazard*, on the other hand, is dependent upon fuel conditions, including the accumulation of dead and living vegetation and fire weather. Under historic fire return intervals, fuel accumulation would be considerably less than current levels. A particular area may have a low historic risk of fire occurrence, but the fuel hazard, and thus fire severity, may be high enough in the LSR to result in unacceptable lethal levels of vegetation mortality (lethal effects are those where fires result in greater than 70 percent mortality) (USFS 1999).

Figure 1 shows that from 1970 to 2005, the number of fires in the Salmon River and Scott River Ranger Districts ranged between 25 and 120 annually, and the number of acres burned exceeded 100,000 acres. The majority of fires occur during July and August, and these fire starts are primarily ignited by lightning strikes and quickly contained at less than 0.2 acre. Fire occurrence in the Eddy Gulch LSR is 0.69 fire per thousand acres per decade (USFS 1999:2-12), or about 4.3 fires in the LSR per year. The current fire risk is rated as “moderate,” meaning that at least one fire would be expected to occur in 11 to 20 years per thousand acres. With a risk rating of moderate, the potential exists for 62 fire starts in the Eddy Gulch LSR during the next 20 years (USFS 1999:2-44).

Lightning-caused fires have accounted for most of the areas burned in recent history in the Klamath Region (1977, 1987, 1999, 2002, 2006, and as recently as 2008). “As a result of the large number of simultaneous fires, combined with poor access for suppression equipment, steep topography, and canyon inversions have contributed to situations where fires burn for weeks to months and cover very large areas” (Sugihara et al. 2006; Skinner et al. 2006). In 1987, 1999, and 2008, a single storm was responsible for large acreages burned. The years (1985, 1993, 1990, and 1991) with a large number of recorded lightning strikes did not result in large acreages burned. Studies by Rorig and Ferguson (1999, 2002) indicate that not only do low moistures in ground fuels play a role in fires starting after lightning strikes, but so does the moisture in the atmosphere influence the number of acres that will burn—years with a large number of lightning strikes during moist atmospheric conditions may not result in large fires.

Figure 1. Fires in the Salmon River and Scott River Ranger Districts from 1970 to 2005.**Notes:** Fire Size Classes

A = 0–0.2 acre

B = 0.3–9.9 acres

C = 10–99.9 acres

D = 100–299.9 acres

E = 300–999.9 acres

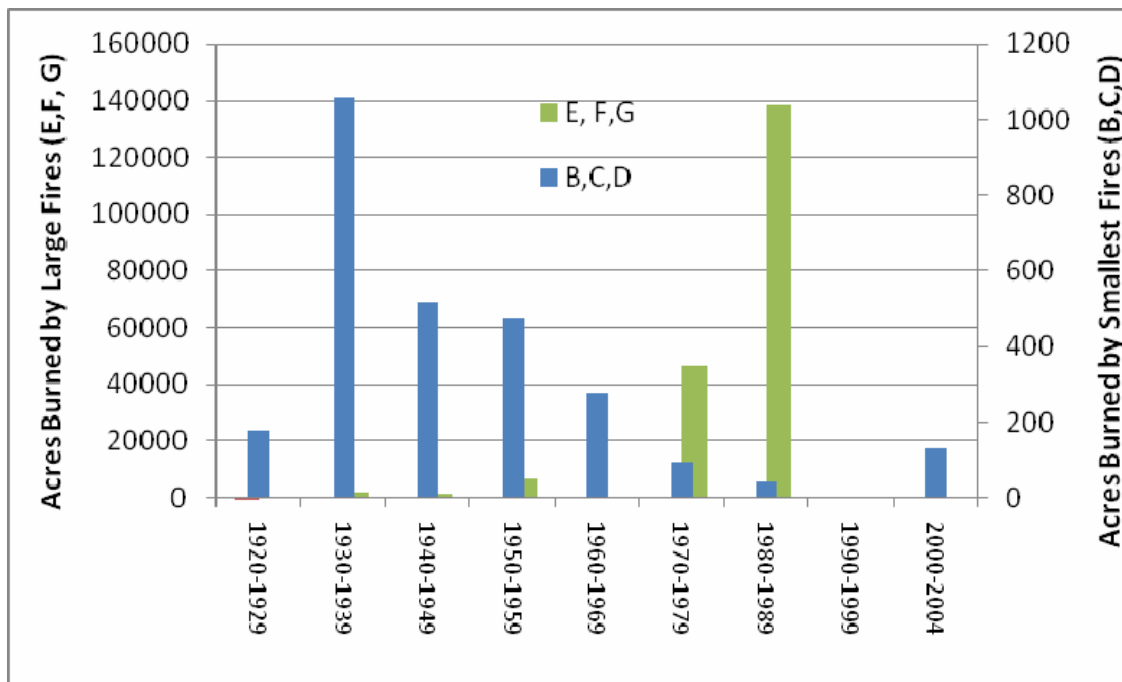
F = 1,000–4,999.9 acres

G = 5,000 acres plus

Fire Cause Class 1 is lightning; 2–9 are various human causes.

“Fires per fire day” is the number of fires burning on any day with wildfires. Thus, of the 833 days experiencing one or more wildfires during the 1970 to 2005 time period, there were 572 days with only a single fire. There were also 31 days, nearly once per year average, with 10 or more fires burning on the same day.

There is evidence that suppression has affected the number of acres burned on the Salmon River and Scott River Ranger Districts. Since 1920 there has been an almost continuous reduction in the number of acres burned per decade by fires (0.3–299.9 acres) (Figure 2). During the same period, there appears to be an increase in the number of acres burned by fires greater than 300 acres. This demonstrates that successful suppression of fires has contributed to an accumulation of fuels that, when ignited, result in larger fires.

Figure 2. Changes in fire size on the Salmon River and Scott River Ranger Districts since 1920.

Map A-2 (in Appendix A) shows that over an 87-year period (1917–2004), the fire threat to the Eddy Gulch LSR has primarily come from large fires outside the LSR. Several events have contributed to the high hazards in and adjacent to the Eddy Gulch LSR. For example, in 1996, large amounts of blowdown from a winter storm affected approximately 5,350 acres. More recently, the Eddy Gulch LSR has experienced heavy snow and high wind events that have uprooted or broken off numerous conifer and large hardwood trees. The last widespread snow/wind event occurred in the mid-1990s, and most of these areas were salvage logged at that time to reduce the fuel load hazard.

The Hog fire of 1977 and Glasgow fire of 1987 occurred immediately adjacent to the south end of the Eddy Gulch LSR. The fires resulted in large contiguous areas of high-severity burns. Today, the standing dead trees, shrubs, and understory reproduction (tree seedlings and saplings) pose a high fire risk to the Eddy Gulch LSR from the west. The following three areas adjacent to the LSR pose a risk of crown fire entering the LSR: (1) a southwest- to northeast-oriented canyon below Black Bear Ranch; (2) adjacent to the LSR on the west side of Blue Ridge Lookout; and (3) above Cecilville adjacent to the LSR.

1.6.6 Current Fuel Conditions

Fire behavior describes how a fire burns, where it burns, how fast it travels, how much heat it releases, and how much fuel it consumes. It is important to understand what controls fire behavior and how to predict it because this knowledge helps predict fire effects, conduct prescribed burns, predict wildfire risk, and control wildfires.

Fire behavior is controlled by three interacting components: fuels, weather, and topography. Fuels provide the energy source for fire. Fuel availability, which depends on both fuel arrangement and fuel moisture, determines if fires will burn as surface or crown fires. Weather elements, such as

temperature, relative humidity, wind, precipitation, and atmospheric stability, also combine to influence fire behavior by regulating fuel moisture and rate of spread. Topography can influence fire indirectly, by mediating wind patterns, or directly—fires burning upslope spread faster than fire burning on flat land.

1.6.6.1 Measurement Indicators

Current conditions, as described by the fire and fuel indicators and their measurements (obtained from field surveys and modeling) are described in Table 7.

Table 7. Fire and fuels indicators and their measurements.

| Indicator | Measurement | Current Conditions |
|--------------|--------------------|--|
| Ground Fuels | Fuel Load | 1 hour fuels: 0.5–3 tons/acre 10 hour fuels: 1–3 tons/acre 100 hour fuels: 2–8 tons/acre 1,000 hour fuels: 5–30 tons/acre (not tracked) |
| | Flame Length | 11–20 feet |
| | Rate of Spread | 30–60 feet per minute |
| Ladder Fuels | Crown Base Height | 2–15 feet |
| Crown Fuels | Crown Bulk Density | 0.131–0.351 kilograms/cubic meter (kg/m ³) |

Measurement: Fuel Load

In the Assessment Area, fuel loading of dead fuels less than 1 inch in diameter range from 0.5 to 3 tons/acre, and loading of dead fuels 1–3 inches in diameter range from 2 to 8 tons/acre. The accumulation of ground fuels in the Assessment Area results from the fact that less than 10 percent of the entire LSR has burned in wildfires since 1955. Fuel loads are lower in areas where prescribed burning has recently occurred (Blue Ridge Lookout to Lafayette Point).

Measurement: Flame Length

Given the parameters described above, predicted flame lengths during a wildfire would range from 11 to 20 feet in the Eddy Gulch LSR. The simulated flame lengths and acres potentially burned in the LSR have implications to suppression capabilities. These data can be used to estimate the probability that a fire could be contained by initial attack by comparing flame length outputs with the Fire Characteristics Chart (Andrews and Rothermel 1982) and a simplified adjective rating with suppression implications—the fire adjective rating chart is presented in Table 8 below. Assuming all fires with less than 3-foot flame lengths could be contained, fires with flame lengths of 3 to 7 feet may have a good chance of containment, and all fires with flame lengths longer than 7 feet could not be contained by initial attack. Initial attack by the closest suppression forces is critical to initial attack strategies, as resistance to control increases exponentially as fire perimeters and fire behavior increase.

Table 8. Fire adjective rating chart.

| Adjective Rating | Flame Length (feet) | Acreage and Percent in Assessment Area | | Suppressions Implications |
|------------------|---------------------|--|-----|--|
| Low | 0–1 | 127 | <1% | Fire will burn and spread; however, very little resistance to control and direct attack with firefighters is possible. |
| Moderate | 1–3 | 8,340 | 14% | Fire spreads rapidly, presenting moderate resistance to control but can be countered with direct attack by firefighters. |
| Active | 3–7 | 5,937 | 9% | Fire spreads very rapidly, presenting substantial resistance to control. Direct attack with firefighters must be supplemented with equipment and/or air support. |
| Very Active | 7–15 | 47,025 | 75% | Fire spreads very rapidly, presenting extreme resistance to control. Indirect attack may be effective. Safety of firefighters in the area becomes a concern. |
| Extreme | >15 | 154 | <1% | Fire spreads very rapidly, presenting extreme resistance to control. Any form of attack will probably not be effective. Safety of firefighters in the area is of critical concern. |

Note: > = greater than; < = less than.

There are portions of the Assessment Area that are inaccessible, with dense vegetation and steep topography that slows travel for firefighters and affects containment success. As shown on Table 8, fires in 15 percent of the Assessment Area could be contained, fires in 9 percent of the area may have a good chance of containment, while 76 percent would not be contained. These containment percentages correlate to the percentages in the third column of Table 8 and the corresponding adjective ratings. For example, 15 percent containment would be an adjective rating of “moderate.” The results shown in Table 8 for the Assessment Area differ from those predicted in the forestwide LSR assessment (USFS 1999), where it was estimated that 66 percent could be contained and 26 percent could not be contained. The reason for this variation in containment percentage is due to the site-specific data gathered in 2007 and 2008 for the Eddy Gulch LSR Project, the availability of more sophisticated modeling tools, and the increase in vegetative growth and fuel loading over the past 10 years since the forestwide LSR assessment was prepared.

Measurement: Crown Base Height

Crown base height ranges from 2–15 feet, the result of mature brush in lower elevation stands and growth of small conifers and hardwoods throughout the LSR. The low crown base height throughout the LSR is a major factor leading to the higher percentages of crown fires now predicted in the LSR.

Measurement: Crown Bulk Density

CBD is a measurement generated by modeling stand structure. The current values indicate crown fires would be readily supported in the Eddy Gulch LSR.

1.6.6.2 Fire Behavior Throughout the LSR

An earlier analysis (forestwide LSR assessment [USFS 1999]), showed that approximately 8 percent of the Eddy Gulch LSR would have an active crown fire and approximately 39 percent would have a passive crown fire, or a total of 47 percent crown fire. In this analysis for the Eddy Gulch LSR Project, FLAMMAP model runs (using the Standard Fire Behavior Fuel Models 2005) show that, under 90th percentile weather conditions (2–3 mile per hour eye-level winds), approximately 46 percent of the LSR would experience a surface fire and 54 percent would experience crown fire (Table 9, Map A-3a in Appendix A). When only the eye-level wind speeds were

increased to 3–6 miles per hour (as observed on ridgetops in the LSR and during the 2006 Uncles, Hancock, and Rush fires), only 27 percent of the LSR would experience a surface fire, while approximately 73 percent (45,190 acres) of the LSR would experience a crown fire (Table 9 below, Map A-3b). These current simulations resulted in substantially more crown fires than the earlier forestwide LSR assessment (USFS 1999), which estimated 47 percent crown fires in the Eddy Gulch LSR.

Table 9. Acreages by fire type based on current conditions in the Eddy Gulch LSR.

| Fire Type Description ^a | Eye Level Wind Speed of 2 to 3 MPH | Eye Level Wind Speed of 3 to 5 MPH | Percent of LSR Burned with Wind Speed of 2 to 3 MPH | Percentage of LSR Burned with Wind Speed of 3 to 5 MPH |
|------------------------------------|------------------------------------|------------------------------------|---|--|
| | Acres | | Percent | |
| Surface Fire ^b | 28,965 | 16,790 | 46 | 27 |
| Passive Crown Fire ^c | 33,053 | 38,135 | 53 | 61 |
| Active Crown Fire ^d | 510 | 7,602 | 1 | 12 |

Notes:

a. Fire type based on a westerly wind direction.

b. Surface Fire—a fire that burns ground fuels (surface litter, debris, and small vegetation).

c. Passive Crown Fire—the movement of fire through groups of trees; it usually does not continue for long periods of time.

d. Active Crown Fire—the independent movement of flames through the branches and top of the trees.

The expected fire severity (effect) was calculated with FLAMMAP using existing vegetation, topography, and constructed weather conditions for the Assessment Area (Maps A-3a and 3b in Appendix A of the SFA). This analysis shows that, if subjected to wildfire, approximately 61 percent of the Eddy Gulch LSR would experience mixed levels of mortality from passive crown fire behavior. The potential for lethal fire effects from active crown fire behavior were identified for approximately 12 percent of the LSR. High-severity events are more of a concern on south and west aspects and steep slopes due to the slopes' alignment with prevailing winds and normal diurnal air movement caused by surface heating and cooling, and because fires burn faster up-slope due to fuel pre-heating ahead of the flaming front. Stand-replacing intensities are also more likely in young stands, particularly plantations, because the lowest limbs on these trees are close (generally less than 4 feet) to ground fuels and shrubs and grasses, as well as accumulated dead and down fuels, which are common ground fuels, making even moderate- to low-intensity wildfires stand replacing.

1.7 Desired Conditions for the Assessment Area

The potential for large stand-replacing fires would be reduced in the Eddy Gulch LSR. This would be achieved by reducing fuel hazards, which would result in different fire behavior (Table 10).

The desired condition is to move the LSR toward the historic range of variation, where fuel hazards and fire behavior varied across the landscape. Fuel hazards would be reduced and wildfires would exhibit substantially more surface fires that currently observed and predicted (Table 10). It is reasonable to expect that heavier scattered pockets of fuels will occur on relatively cool, moist sites, such as those found on north- and east-facing slopes, and low-elevation slopes adjacent to perennial riparian areas. Generally, south- and west-facing aspects and upper slope positions, which are typically drier and hotter, will contain lighter fuel loadings, with fewer scattered pockets of heavy fuel loads.

Table 10. Current and desired fire behavior and fuel profile under 90th percentile weather conditions for Eddy Gulch LSR Project Assessment Area.

| Indicator | Measurement | Current Conditions | Desired Conditions | |
|--------------------|---|---|--|---|
| Ground Fuels | Fuel Load | 1 hour fuels: 0.5–3 tons/acre 10 hour fuels: 1–3 tons/acre 100 hour fuels: 2–8 tons/acre Not tracked, 1,000 hour fuels: 5–30 tons/acre | <ul style="list-style-type: none"> 1 hour fuels: less than 1 ton/acre 10 hour fuels: less than 2 tons/acre 100 hour fuels: less than 3 tons/acre; 0.5-foot fuel bed depth | |
| | Flame Length | 11 to 20 feet | 2 to 4 feet | |
| | Rate of Spread | 30 to 60 feet per minute | Equal to or less than 20 feet per minute | |
| Ladder Fuels | Crown Base Height | Average between 2–15 feet, with increased crown base heights at higher elevations. Brush and small conifers occupy from 30%–50% of many areas, decreasing with elevation. | In FRZs, 8- to 15-foot crown base height or a gap between the tops of understory trees to the lowest limbs of residual trees of 15–20 feet. | Outside FRZs, brush and lower limbs up to 15 feet are generally absent. |
| Crown Fuels | Crown Bulk Density | 0.131-0.351 kg/m ³ | In FRZs, 65-115 trees per acre; ≈40% crown closure; less than 0.0111 kg/m ³ crown bulk density (Reinhardt and Crookston 2003) | Outside FRZs, conifers under 6 inches dbh are limited to 55%–70% of the area. |
| Fire Type | Current Acres in the Eddy Gulch LSR, by Fire Type | Current Acres in the Assessment Area, by Fire Type | Desired Percent Change, by Fire Type | Desired Acres in Assessment Area, by fire Type |
| Surface Fire | 16,790 | 10,054 | Increase 130%–200% | 23,124–30,100 |
| Passive Crown Fire | 38,135 | 22,715 | Decrease 45%–75% | 12,495–5,630 |
| Active Crown Fire | 7,602 | 4,470 | Decrease 70%–90% | 1,340–450 |

Generally, the following will help achieve desired conditions for fire behavior:

- The average large tree size is generally greater than 20 inches dbh, which helps trees survive wildfire disturbance events if the ground and ladder fuel components are reduced to acceptable levels.
- Large prescriptive fire projects in the Assessment Area have reduced the excessive accumulations of ground fuels, and ladder fuel profiles are discontinuous and at sustainable levels (consistent with habitat objectives for late-successional forest-related species). Crown spacing (expressed as “canopy bulk density”) is reduced, thereby reducing wildfires to primarily surface fires, with mixed severity typified by occasional torching and active crown fire behavior.
- Strategically located FRZs (fuelbreaks) are present, where ground fuel accumulations, ladder fuels, and crown spacing have reduced fire behavior potential. This will provide safe areas for suppression crews to work and anchor control lines, thereby reducing the probability of fires spreading to adjacent drainages and allowing safe use of roads that are key access routes for firefighters and escape routes for residents and other publics. Fuel

conditions allow greater decision space for an “appropriate management response” (AMR²).

- Large-diameter trees are primarily Douglas-fir, ponderosa pine, sugar pine, incense-cedar, and black oak (these trees are more resilient to wildfire).

The Salmon River CWPP contains a prioritized list of projects to focus and guide implementing landowners, organizations, and funders. A key product of the CWPP is the development of wildfire safety zones to reduce citizen and firefighter risks from future large wildfires. The list of recommended projects consists of structure protection strategies, prevention measures, and pre-treatment and shaded fuelbreak (same as an FRZ) construction to protect life and property in towns, residential areas, emergency access routes, and private/public interface areas. Other activities (such as maintaining adequate accessible water systems, plantation thinning, underburning, and natural fire management) were recommended in the CWPP (SRFSC 2007).

The CWPP objectives to provide for the safety of adjacent communities and people (residents and emergency respondents) would be met if the following desired conditions exist:

- Forests in the LSR are managed so as to minimize large-scale high-intensity fire threats to communities and infrastructure. Mechanical fuel treatments and prescribed burning have been implemented in areas projected to experience high fire intensity, and within strategically located FRZs to reduce fire intensity and provide locations from which to base suppression actions.
- CWPP-identified road segments and all open roads in FRZs are being managed to ensure the safety of the public and suppression resources during wildfires.
- Forest stands within the 0.25-mile radius around domestic water sources (such as spring boxes, wells, and water intakes) (SRFSC 2007) have a break in crown base height of at least 15 feet to eliminate fuel ladder conditions.

1.8 Environmental Consequences: Fire and Fuels

1.8.1 Alternative A: No Action

1.8.1.1 Direct and Indirect Effects

Current fire behavior is described above (Table 10). Excessive fuel loading would result in flame lengths of 11 to 20 feet and rate of spread of 30 to 60 feet per minute. Fuel ladders and dense canopies contribute to 73 percent crown fire in the Eddy Gulch LSR.

2. AMR is a thoughtful approach to evaluating the conditions and context of a wildfire and designing a response to effectively address them. It encourages consideration of a wider spectrum of management options in response to each fire. The concept first appeared in the 2001 Review and Update of the 1995 Federal Wildland Fire Management Policy. The current Klamath National Forest Fire Management Plan defines AMR as “specific action taken in response to a wildland fire to implement protection and fire use objectives” by isolating topographic features to block-in fires when direct attack is not an appropriate action.

During the next 20 years, overstocked stands of trees would continue to self thin and increase ground fuels. Mortality of trees greater than 10 inches dbh could add an additional 7–23 percent increase in cubic feet of ground fuels, and that could increase to 17–26 percent in 30 years, as estimated by the FVS (Table 11). Understory vegetation and shade-tolerant trees will continue to grow, thereby increasing the ladder fuels and lowering the stands' crown base height, which would lead to a higher percentage of passive and active crown fires. Dense stands in the Assessment Area would become increasingly vulnerable to mortality from drought conditions, insects, disease, and storm damage and eventually contribute to the ground fuel load. Flame length would increase as ground fuels increased. The fuel hazard would continue to increase and fire behavior would become progressively worse, thereby creating risks to life and property, infrastructure values, private property, and natural resources in the Assessment Area. The chronic effects of climate change would place additional stress on trees, thereby increasing mortality rates, fuel loading, and fire intensity.

Table 11. Changes in tree mortality in forest stands in the Eddy Gulch LSR at 20 and 30 years into the future.

| SAF Forest Type ^a | CWHR Seral Stage ^b | For Trees 10 Inches DBH and Greater | |
|------------------------------|-------------------------------|---|---|
| | | No Treatment FVS Predicted 20-year Tree Mortality (by cubic feet) | No Treatment FVS Predicted 30-year Tree Mortality (by cubic feet) |
| DF ^c | MS ^d | 7.1% | 16.9% |
| DF | MS/LS ^d | 13.7% | 20.5% |
| WF ^c | MS | 12.6% | 26.1% |
| WF | MS/LS | 9.0% | 17.7% |
| RF ^c | LS | 12.4% | 18.1% |
| MC ^c | LS | 22.6% | 26.4% |

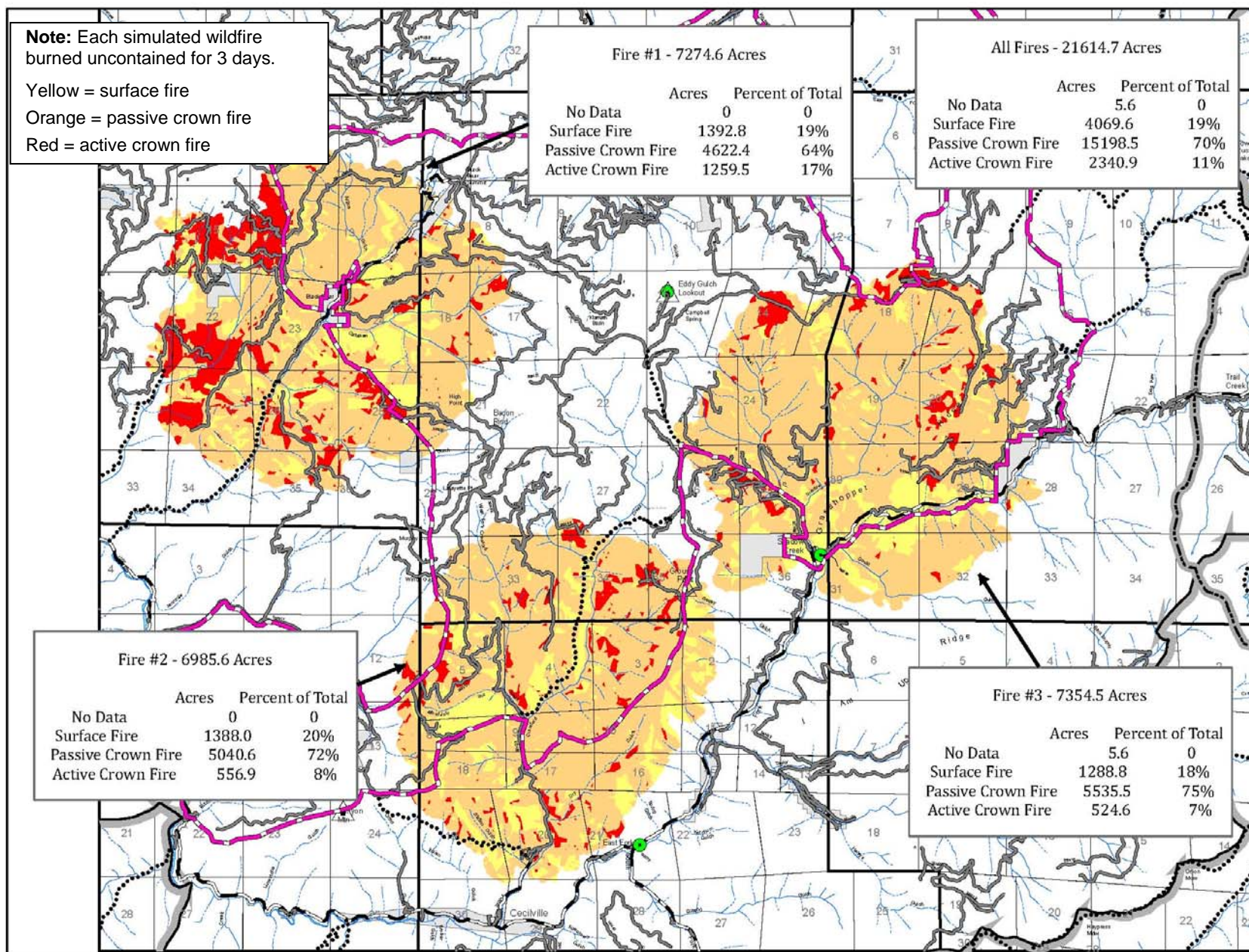
Notes:

- a. SAF = Society of American Foresters.
- b. DF = Douglas-fir, WF = white fir, RF = red fir, MC = mixed-conifer.
- c. CWHR = California Wildlife Habitat Relationship.
- d. MS = mid-successional; LS = late-successional.

1.8.1.2 Direct and Indirect Effects of an Escaped Wildfire

Given the current fuel hazard in the Eddy Gulch LSR and predictions of climate change, the probability of a large wildfire will increase. Using past fire frequencies, current fuels conditions, and current 90th percentile weather conditions, three separate wildfire simulations were run to show probable direct effects of fires that have escaped initial attack. The simulations were run for only 72 hours using FARSITE (a fire behavior program) to illustrate how a wildfire would spread and the acres of surface fire, passive crown fire, and active crown fire in the Eddy Gulch LSR Project Assessment Area under Alternative A (Figure 3). If the escaped fires were not contained in three days, an average of approximately 7,200 acres would burn with varying intensities, and result in 1,355 acres (19 percent) of surface fire; 5,065 acres (70 percent) of passive crown fire; and 780 acres (11 percent) of active crown fire. Surface fires would consume all litter, woody debris (less than 3 inches in diameter), and all shrubs; kill most small trees (less than 6 inches dbh); and some larger trees would die in the future, providing snags that will eventually fall to the ground and contribute to the fuel load. A passive crown fire would have the same effect, plus individual and groups of intermediate and mature trees would be killed immediately by the torching of crowns, and most of the stand would die by the end of the next summer from crown scorch and root and bole damage related stress from the wildfire. Mortality from an active crown fire would be almost immediately apparent, with nearly complete mortality.

Figure 3. Three randomly selected examples of wildfire simulations in the Assessment Area.



An escaped fire could adversely affect protection targets (private property, municipal watersheds, infrastructure, and NSO core areas). The high percentage of crown fire (81 percent) could result in the loss of private property, short-term adverse effects on municipal watersheds, and long-term losses of late-successional habitat, including NSO core areas.

1.8.1.3 Cumulative Effects

Construction of a fuelbreak system west of Black Bear Ranch would reduce fuel hazards on approximately 700 acres, and the fuel reduction projects (proposed in the Salmon River CWPP) on private property in and around the Assessment Area would reduce threats to private property. Alone, these fuel treatments offer limited resistance to a wildfire because fires can flank around them, or spot fires could ignite structures inside the limited fuelbreaks. Additionally, ingress and egress would be constrained because of the lack of safe emergency access routes. The loss of important infrastructure, such as the repeater site near Eddy Gulch Lookout, could adversely affect communication of emergency response crews during an escaped wildfire.

Conclusion. Prior to European settlement, frequent wildfires with varying intensity had the greatest influence on the structure and composition of forests in the Klamath Mountains. Fire suppression eliminated this key ecological factor, resulting in the buildup of excessive fuels and forests that are highly susceptible to stand-replacing crown fires. The no-action alternative would not reduce those fuel hazards, ensuring that crown fires will persist, potentially resulting in the loss of private property, long-term damage to municipal watersheds and important infrastructure, and the loss of habitat for late-successional-dependent wildlife. Thus, the purpose and need for the project, as described in Chapter 1, would not be achieved. The limited number of other potential projects (the fuelbreak system west of Black Bear Ranch and fuel reduction projects on private lands), if implemented, would have beneficial effects by reducing the threat of a wildfire; however, those effects would be limited and localized in scope and have little influence on most forest resources.

1.8.2 Alternative B: Proposed “Action”

1.8.2.1 Direct and Indirect Effects of Fuel Reduction in FRZs

Table 2-1 in Chapter 2 of the EIS lists the purpose of each FRZ. The construction of 8,291 acres of FRZs would reduce ground, ladder, and crown fuels in 931 acres of M Units and ground and ladder fuels in 7,360 acres of other fuel reduction treatments. Thinning trees in M Units is an important component of fuels treatments because it would reduce crown bulk density in stands by 51–82 percent (Table 12), resulting in approximately 40 percent crown closure. Thinning also increases the distance from the ground to the lowest limbs, which when combined with the thinner canopy, directly reduces the potential for passive and active crown fires. These treatments would reduce crown fuels substantially more than underburning alone. The thinning treatments would improve stand health, which would reduce future mortality and the amount of material that will eventually accumulate as ground fuels. This would result in 50 to 95 percent less mortality in treated stands that otherwise would have died and become ground fuels. Thinning would also move these stands toward the composition and structure that mimics conditions of the pre-European fire regime.

Table 12. Change in crown bulk density and mortality in M Units as a result of treatments under Alternative B (based on FMAPlus).

| SAF Forest Type ^a | CWHR ^b Seral Stage | Indicator: Crown Fuels Measurement: Crown Bulk Density ^c | | Reduction in Crown Bulk Density Compared to No Treatment |
|------------------------------|-------------------------------|--|---------------------------|--|
| | | Existing Conditions | Post Treatment Conditions | |
| DF ^d | MS ^e | 0.352 | 0.131 | 62% |
| DF | MS-LS ^e | 0.131 | 0.052 | 61% |
| WF ^d | MS | 0.243 | 0.089 | 63% |
| WF | MS-LS | 0.139 | 0.044 | 69% |
| RF ^d | LS | 0.181 | 0.089 | 51% |
| MC ^d | LS | 0.277 | 0.051 | 82% |

Notes:

- a. SAF = Society of American Foresters.
b. CWHR = California Wildlife Habitat Relationship.
c. Crown bulk density measured in Kg/m³.
d. DF = Douglas-fir, WF = white fir, RF = red fir, MC = mixed-conifer.
e. MS = mid-successional; LS = late-successional.

Prescribed burning after thinning would reduce existing ground fuels and slash generated from thinning and remaining ladder fuels (up to 4 inches dbh), including lower branches on residual trees (Table 13). Thus, the desired condition for forest fuels would be achieved. Similar treatments in the Sierra Nevada removed approximately 60 percent of ground fuels less than 3 inches in diameter and 60 percent of the small trees, which resulted in a post-treatment surface fire with 1-foot flame lengths (Stephens and Moghaddas 2005). Thus, these treatments would achieve the desired flame lengths of less than 2 feet post-treatment in the Assessment Area. The combination of thinning and burning would reduce ladder and crown fuels and increase the crown base height to 8–15 feet. Scorching could also result in post-treatment mortality in residual trees greater than 20 inches dbh (Stephens and Moghaddas 2005), which would provide future snags and coarse woody debris.

Table 13. Changes in fuel indicators in FRZs under Alternative B.

| Indicator | Measurement | Current Conditions | Alternative B | |
|--------------|-----------------------------|---|---|--|
| Ground Fuels | Fuel Load (Ground Fuels) | 1-hour fuels: 0.5–3 tons/acre 10-hour fuels: 1–3 tons/acre 100-hour fuels: 2–8 tons/acre | Post-treatment | 20 years |
| | | | 1-hour fuels: less than 1 tons/acre 10-hour fuels: less than 2 tons/acre 100-hour fuels: less than 3 tons/acre | 1-hour fuels: 2.5 tons/acre 10-hour fuels: 2.5 tons/acre 100-hour fuels: less than 6.5 tons/acre |
| | Flame Length | 11 to 20 feet | Less than 2 feet | Approximating pre-treatment fire-intensity characteristics |
| | Rate of Spread | 30 to 60 feet per minute | Equal to or less than 20 feet per minute | |
| Ladder Fuels | Crown Base Height | Average between 2–15 feet, with increased crown base heights at higher elevations. Brush and small conifers occupy from 30%–50% of many areas, decreasing with elevation. | In FRZs, 8- to 15-foot crown base height or a gap between the tops of understory trees to the lowest limbs of residual trees of 15–20 feet. | Average between 6–12 feet |

Prescribed burning outside of the M Units would reduce ground fuels and smaller (less than 4 inches dbh) ladder fuels, while mastication will reduce the arrangement of ground fuels and reduce ladder fuels up to 10 inches dbh. These treatments would result in flame lengths less than 2 feet high and increase crown base heights.

The effectiveness of the FRZ treatments is shown in Figure 4 below (FARSITE was used for the predictions). The left pane of Figure 4 shows how fire would spread if only treatments in FRZs were implemented. Under 90th percentile weather conditions, fire burned approximately 2,773 acres, with flame lengths 6–10 feet long. When the simulated fire reached the FRZ, flame lengths dropped to less than 3 feet, where suppression crews could safely use direct attack strategies to contain the fire. Thus, the combined treatments in the FRZ would increase the resistance to a wildfire, providing a beneficial effect by increasing protection of late-successional habitat and communities.

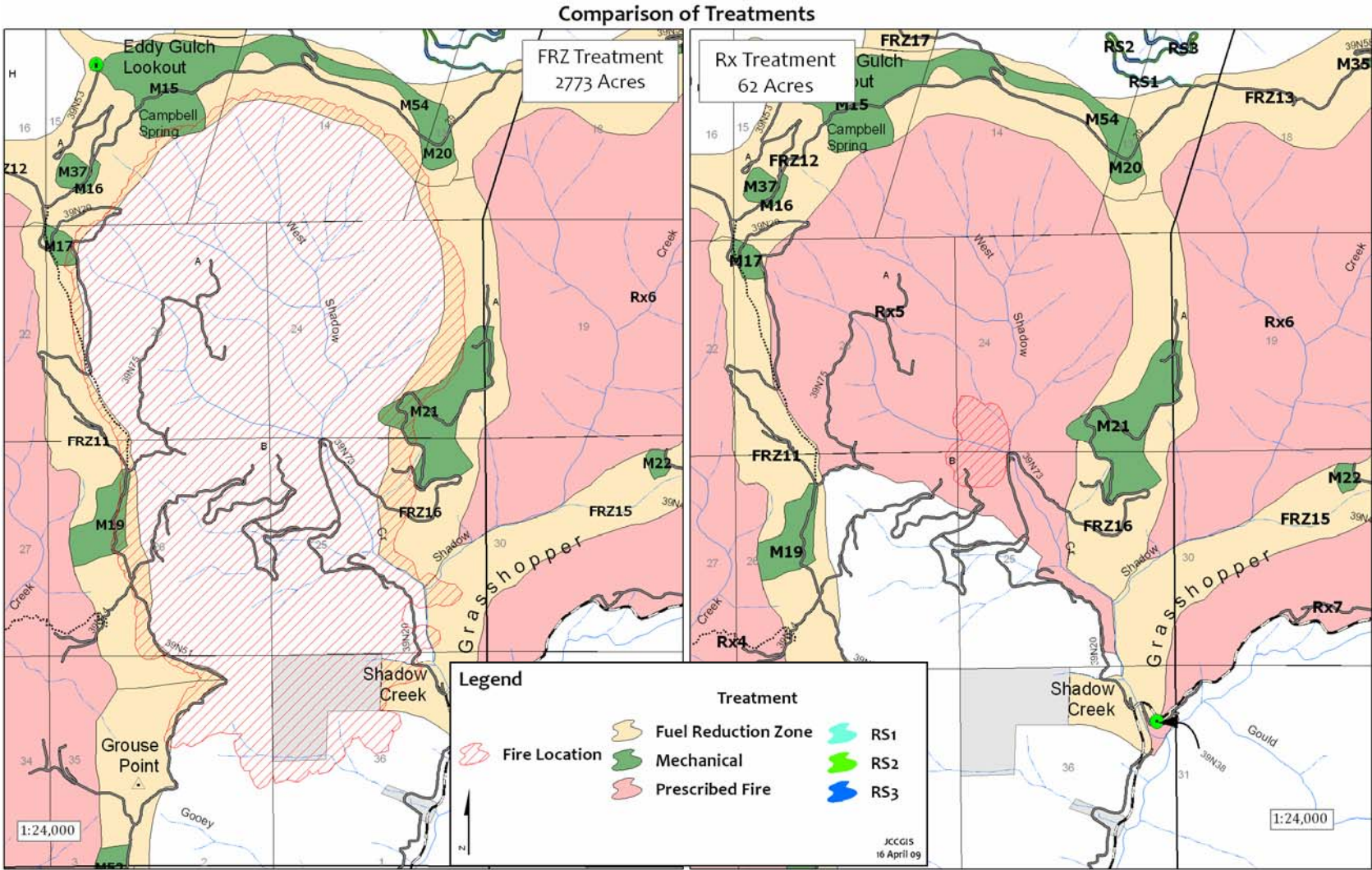
The effectiveness of the treatments would vary over time. Ground and ladder fuels would increase (Table 13), and crown bulk density would increase as the canopy cover increases (see “Section 3.2 Forest Vegetation” in the EIS or the Silviculture Report for more information). Thinning and burning in M Units and mastication would remain effective for 15–20 years. Prescribed burning outside of the M Units would remain effective for a shorter period of time. Studies in the Sierra Nevada revealed that ground fuels increased to 80 percent of their pre-treatment levels 10 years after treatment; however, additional increases in fuels were very low for the next 20 years (Keifer et al. 2006).

1.8.2.2 Direct and Indirect Effects of Fuel Reduction in Rx Units

Table 2-5 in Chapter 2 of the EIS lists the purpose of each Rx Unit. Treatments in the Rx Units would reduce ground and ladder fuels on up to 17,524 acres. Similar treatments conducted by Stephens and Moghaddas (2005) removed approximately 60 percent of ground fuels less than 3 inches in diameter and 60 percent of the small trees. The majority of the trees that were removed were small (less than 10 inches dbh) because crown cover in the residual stand only declined by 10 percent. Ground and ladder fuel reductions and changes in flame length and rate of spread would be similar to that described in Table 13. All acres in the treatment areas would not be treated equally because of access and localized differences in fuel moisture, which will affect the amount of fuels consumed. The effectiveness of the treatments in Rx Units is shown above in Figure 4 (FARSITE was used for the predictions). The right pane of Figure 4 shows that, following treatment, a simulated fire burning under 90th percentile weather conditions only grew to 62 acres of low-intensity surface fire in 3.5 days.

The introduction of large-scale prescribed fire to the Eddy Gulch LSR would restore a source of disturbance that influenced distribution and species composition of forest stands and associated wildlife. Low- to moderate-intensity fires would mimic the results of the historic fire regime. Although crown fuels would not change substantially, the treated areas would be more resilient to future fires and reduce the probability of a stand-replacing crown fire that would adversely affect late-successional habitat and local communities. Prescribed fire treatments would result in major short-term beneficial effects but moderate long-term beneficial effects because the effectiveness of the treatments would decline within the first 10 years; however, fuel hazards would change little during the next 20 years (Keifer et al. 2006).

Figure 4. Left pane: displays fire spread in an untreated area and effectiveness of constructing an FRZ. Right pane: displays fire spread in a treated Rx Unit.



1.8.2.3 Direct and Indirect Effects on Fire Type in the Assessment Area

Treatments in the FRZs and Rx Units would shift the fire types in the Assessment Area from being primarily crown fires to primarily surface fires (Table 14), as identified in the SFA and the purpose and need for the project (refer to Chapter 1 of the EIS). The acres of surface fire would increase 188 percent as a result of these treatments, resulting in improved suppression capabilities and substantially less resource damage and property losses in the event of a wildfire.

Table 14. Changes in fire type in the Assessment Area, resulting from implementation of Alternative B.

| Fire Type | Current Acres in the Assessment Area | Desired Acres in Assessment Area Fire Type | Post-Treatment Fire Type in Assessment Area |
|--------------|--------------------------------------|--|---|
| Surface Fire | 10,054 | 23,124–30,100 | 28,898 |
| Crown Fire | 27,185 | 13,835–6,080 | 8,341 |

As stated in the preceding paragraph, when completed, the treated areas would primarily support surface fires. Figures 5a and 5b show the treated areas in FRZs and Rx Units under Alternative B. In the strategically located FRZs, M Units would receive the most comprehensive treatments, where thinning would reduce ladder and crown fuels, resulting in an increase in crown base height and reduction in crown bulk density. The prescribed burning in FRZs would reduce ground fuels. Mastication would rearrange ground fuels and reduce ladder fuels up to 10 inches dbh. Treatments in M Units and masticated areas would maintain their effectiveness longer than the prescribed burn treatments because more fuels would be treated. The areas treated with only prescribed burning would reduce ground fuels and small ladder fuels up to 6 inches dbh. Burning in FRZs would be more effective than burning in Rx Units because the treatment areas in FRZs are smaller, and treatments would be more uniform. The Rx Units are larger, and treatments would not be as uniform due different ignition techniques and varying concentrations of fuels and fuel moisture, resulting in different fuel consumption rates. For instance, fuel treatments would be least effective in larger riparian areas that are moister than upland slopes, and less fuel would be removed in those areas.

1.8.2.4 Direct and Indirect Effects of RS Treatments

Approximately 44 miles of designated emergency access routes (SRFSC 2007) would be treated in FRZs and Rx Units—fire behavior along those routes would be similar to that in the post-treatment FRZ or Rx Units. Approximately 16 miles of RS treatments along emergency access routes are outside of FRZs and Rx Units—about 80 percent of those routes would be treated within 50 feet of the road. Indirect effects would include improving their status as emergency access routes, allowing residents to safely evacuate and suppression crews' access to the Assessment Area.

1.8.2.5 Direct and Indirect Effects on Community Protection Targets

Treatments in FRZs and Rx Units would reduce fuel hazards on approximately 9,850 acres of municipal watersheds and approximately 800 acres of 0.25-mile WUI around communities in the Assessment Area (Table 15). Additionally, treatments would reduce the threat of a wildfire on important infrastructure, such as the Eddy Gulch Lookout and repeater site that are necessary for fire detection and communication. This would be a beneficial effect on local protection targets identified in the Salmon River CWPP and important infrastructure.

Figure 5a. Alternative B: Distribution of Fuels Treatments, South Portion of Assessment Area.

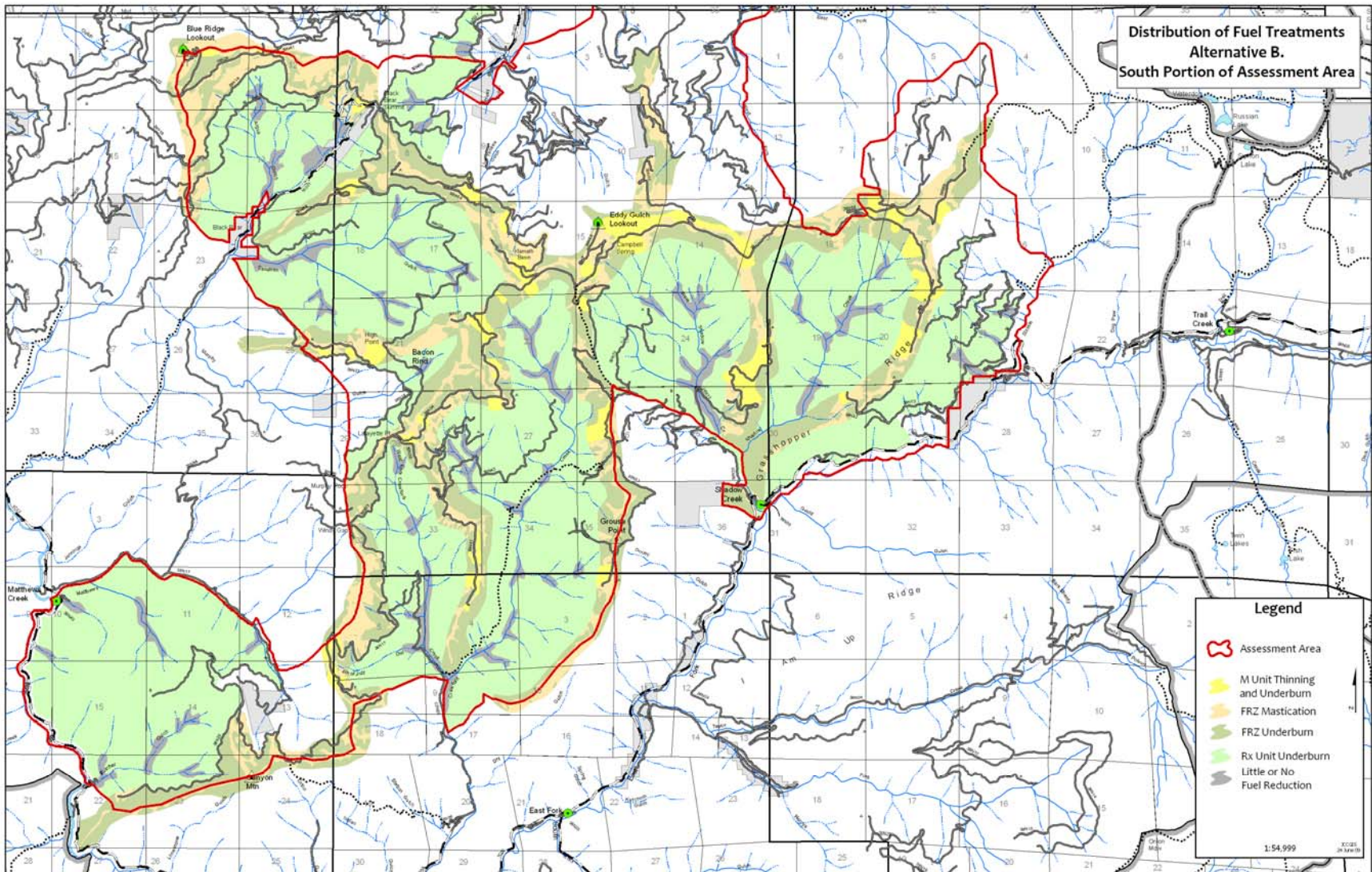


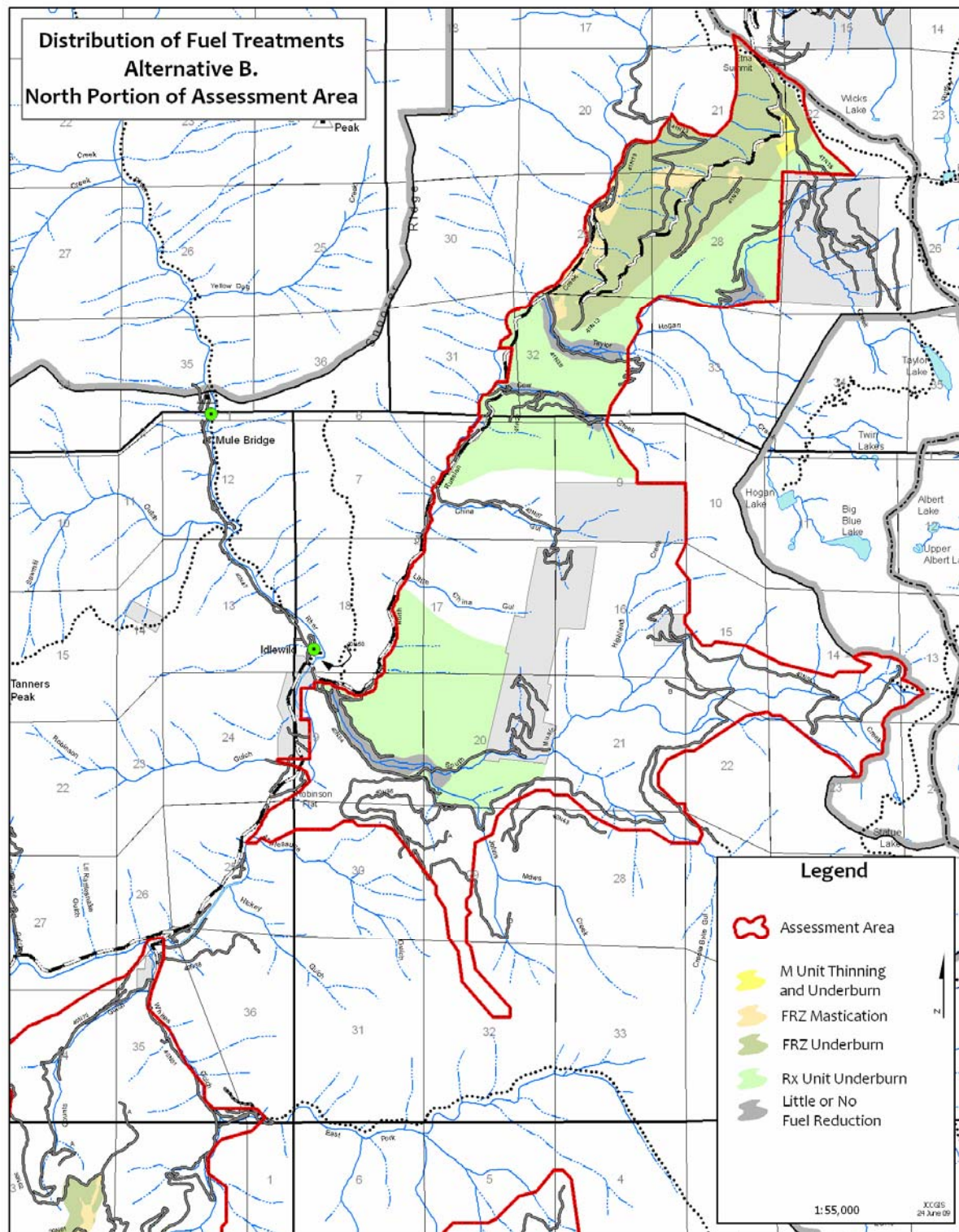
Figure 5b. Alternative B: Distribution of Fuels Treatments, North Portion of Assessment Area.

Table 15. Acres of municipal watersheds treated and 0.25-mile WUI around communities in the Eddy Gulch LSR Assessment Area.

| Municipal Watershed | Acres Treated | 0.25 mile WUI | Acres Treated |
|----------------------------|---------------|------------------|---------------|
| Black Bear Ranch Watershed | 1,219 | Black Bear Ranch | 366 |
| Callahan | 2,334 | Eddy Gulch | 68 |
| Counts Gulch | 0 | Finley Camp | 24 |
| Crawford Creek | 5,692 | Rainbow | 195 |
| Eddy Gulch | 606 | Taylor Hole | 151 |
| Shadow Creek | 6 | Whites Gulch | 0 |
| Music Creek | 0 | Music Creek | 0 |

1.8.2.6 Cumulative Effects

Implementing Alternative B, constructing a fuelbreak system west of Black Bear Ranch, and implementing proposed work on private property, as outlined in the Salmon River CWPP, would reduce the threat of wildfire in the Assessment Area. The beneficial effects would vary over time because treatments would have different periods of effectiveness. Effectiveness would last longest in areas treated mechanically, perhaps as long as 15–20 years. The effectiveness of areas that are only treated with prescribed fire would decline after 5–10 years as trees that were killed by the treatment fall to the ground, and other fuels accumulate to approximately 60–85 percent of pre-treatment levels (Keifer et al. 2006).

Conclusion. The Proposed Action would reduce fuel hazards on 25,815 acres, increasing the amount of surface fire in the Eddy Gulch LSR to 77 percent of the Assessment Area and reducing crown fires to 23 percent of the Assessment Area. The shift to surface fires as the dominant fire type in the Assessment Area meets the purpose and need for the project. The Rx Units would be resilient to damage from wildfires and allow suppression crews to control those fires. The FRZs would increase resistance to wildfires, allowing suppression crews to contain those fires and minimize the potential for those fires to escape to adjacent watersheds. Combined, the treatments would place conifer stands in a trajectory toward the historic fire regime and reduce the effects of wildfires on late-successional habitat, communities, important infrastructure, and municipal watersheds. These changes would result in short- and long-term beneficial effects on natural resources, infrastructure, and private property.

1.8.3 Alternative C: No New Temporary Roads Constructed

1.8.3.1 Direct and Indirect Effects of Fuel Reduction in FRZs

Under Alternative C, the effects of treatments would be similar to Alternative B (refer to Tables 12 and 13), except all or portions of six M Units (15, 17, 24, 36, 37, and 75), totaling 99 acres, would not be treated. As a result, 72 acres of those untreated areas would be subject to a crown fire, similar to the no-action alternative. Wildfires that ignite in or burn through these untreated areas would emit fire brands that could land in adjacent untreated area, potentially increasing the complexity and difficulty of suppression efforts and the number of acres burned by a stand-replacing crown fire. Important infrastructure (such as the Eddy Gulch Lookout and repeater sites) and municipal watersheds could be threatened by a wildfire.

1.8.3.2 Direct and Indirect Effects of Fuel Reduction in Rx Units

Treatments in the Rx Units would reduce ground and ladder fuels on 16,790 acres, resulting in effects similar to Alternative B (refer to Table 13). The reduction in untreated acres (822 acres) compared to Alternative B, would result in 600 acres of crown fires. Wildfires that ignite in or burn through these untreated areas would emit fire brands that could land in adjacent untreated areas, potentially increasing the complexity and difficulty of suppression efforts and the number of acres burned by a stand-replacing crown fire.

1.8.3.3 Direct and Indirect Effects on Fire Type in the Assessment Area

Treatments in the FRZs and Rx Units would modify fire types in the Assessment Area (Table 16). This shift in fire type following treatments would result in less resource damage in the event of a wildfire. However, the inability to treat approximately 921 acres (99 acres in M Units and 822 acres in portions of Rx Units) would result in vulnerable areas that could allow wildfires to escape to other areas of the LSR.

Table 16. Changes in fire type in the Assessment Area, resulting from implementation of Alternative C.

| Fire Type | Current Acres in the Assessment Area | Desired Acres in Assessment Area Fire Type | Post-Treatment Fire Type |
|--------------|--------------------------------------|--|--------------------------|
| Surface Fire | 10,054 | 23,124–30,100 | 28,226 |
| Crown Fire | 27,185 | 13,835–6,080 | 9,013 |

When completed, the treated areas would primarily support surface fires, which is similar to that described under Alternative B. However, the 921 untreated acres would remain susceptible to stand-replacing crown fires. Figures 6a and 6b show the treated areas in FRZs and Rx Units and the 921 acres of untreated areas under Alternative C.

1.8.3.4 Direct and Indirect Effects of RS Treatments

Approximately 44 miles of designated emergency access routes (SRFSC 2007) would be treated in FRZs and Rx Units—fire behavior along those routes would be similar to that in the post-treatment FRZ or Rx Units. Approximately 16 miles of RS treatments along emergency access routes are outside of FRZs and Rx Units—about 80 percent of those routes would be treated within 50 feet of the road. Indirect effects would include improving their status as emergency access routes, allowing residents to safely evacuate and suppression crews to access to the Assessment Area.

1.8.3.5 Direct and Indirect Effects on Community Protection Targets

Treatments in FRZs and Rx Units would reduce fuel hazards on approximately 9,850 acres of municipal watersheds and approximately 800 acres of 0.25-mile WUI around communities in the Assessment Area (refer to Table 8), similar to Alternative B. The lack of treatments in M Units 15 and 37 and Rx Unit 5 would increase the probability that a crown fire in untreated areas could damage important infrastructure, such as the Eddy Gulch Lookout and repeater site, which are necessary for fire detection and communication.

Figure 6a. Alternative C: Distribution of Fuels Treatments, South Portion of Assessment Area.

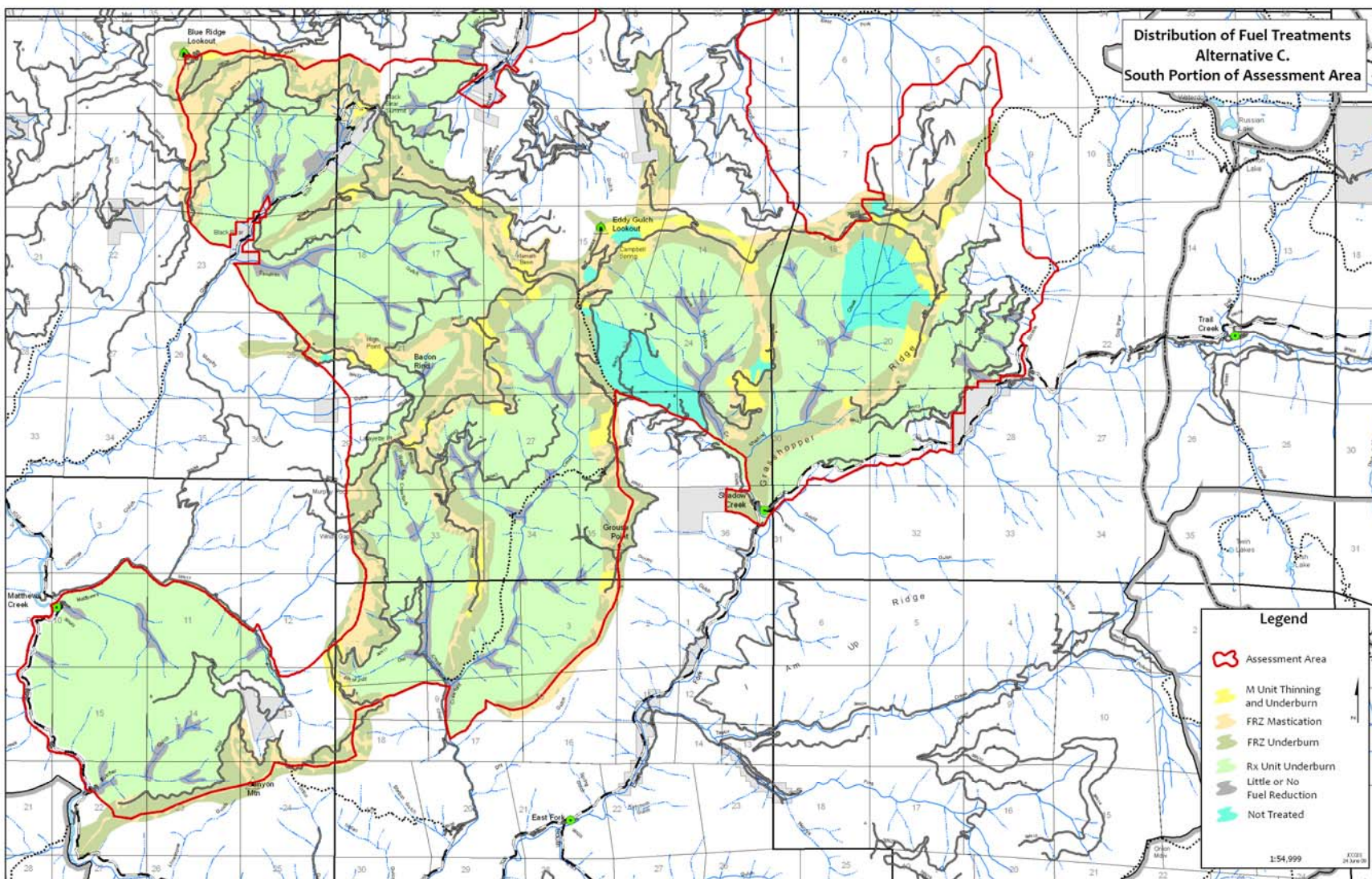
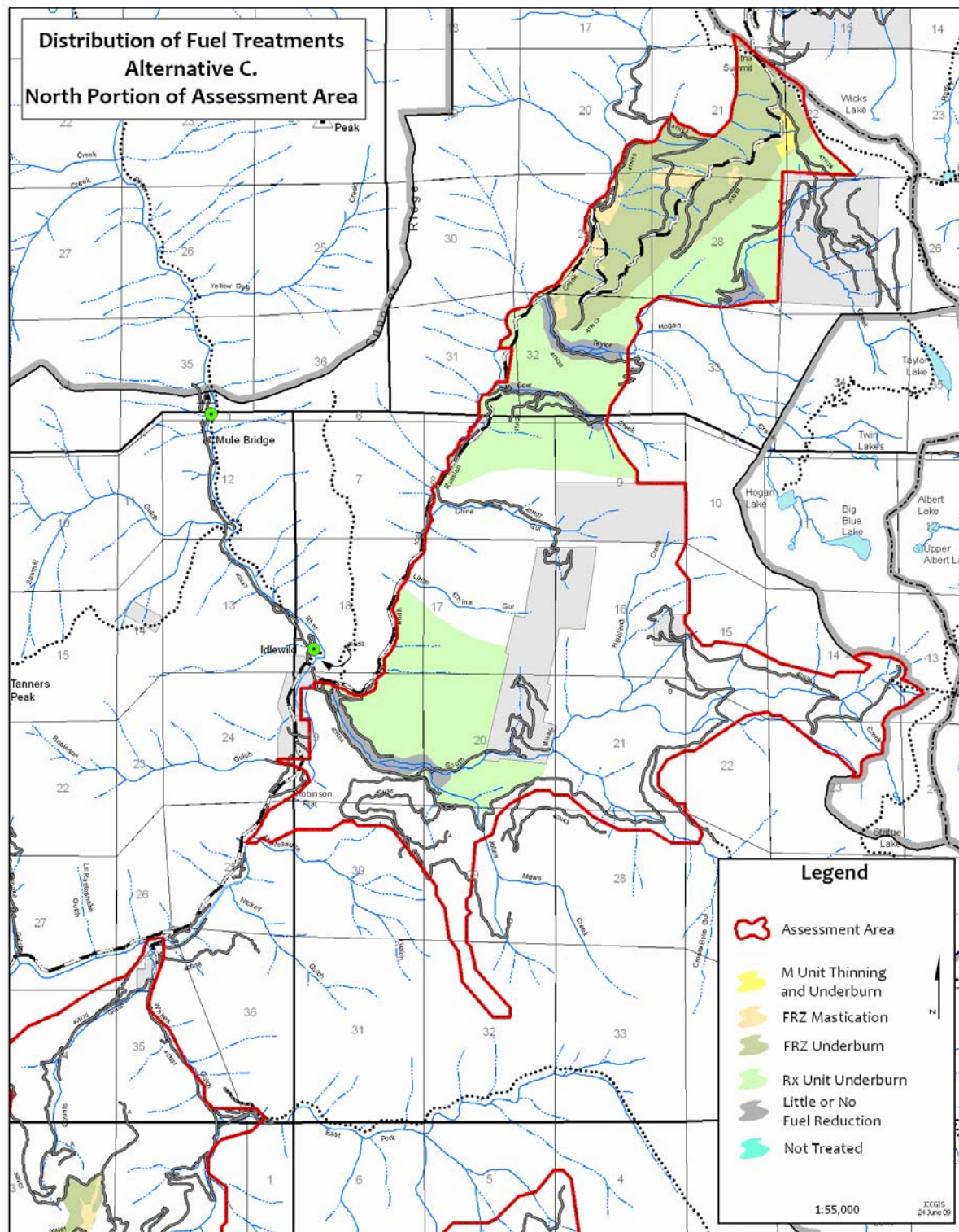


Figure 6b. Alternative C: Distribution of Fuels Treatments, North Portion of Assessment Area.

Conclusion. Alternative C would reduce fuel hazards on 24,894 acres, increasing the amount of surface fire in the Eddy Gulch LSR Project Assessment Area to 75 percent and reducing crown fires to 25 percent. The inability to treat approximately 921 acres (99 acres in M Units and 822 in Rx Units) reduces the probability that wildfires could be controlled or contained and increases the probability that wildfires will escape to other areas of the LSR. As a result, additional acres of late-successional habitat, municipal watersheds, and important infrastructure would be threatened by crown fires. Thus, the purpose and need for the project would not be met as well as the Proposed Action.

1.8.4 Methodology: Air Quality

1.8.4.1 Air Quality

Data from the California Air Resources Board website, Siskiyou County Air Pollution Control District, and EPA were used to determine the current air quality for the county. Emissions from wildfires were modeled with First Order Fire Effects Model and emissions from dust generated during treatments were modeled with an emission factor (USFS 2008) and miles of dirt roads traveled during hauling.

1.8.4.2 Scope of the Analysis

Analysis Area. The analysis area for air quality includes all of Siskiyou County.

Analysis Period. Emissions were calculated during a wildfire, during implementation of treatments, and for post-treatment fire emissions.

1.8.4.3 Intensity of Effects

Negligible. No changes would occur, or changes in air quality would be below or at the level of detection. If detected, the effects would be slight.

Minor. The changes in air quality would be measurable but small and localized.

Moderate. The changes in air quality would be measurable and would have consequences, although the effect would be relatively local.

Major. The changes in air quality would be measurable, would have substantial consequences, and would be noticed regionally.

1.8.4.4 Measurement Indicators

Air Quality. Emissions is the only measurement indicator that was used to assess current air quality in the Assessment Area and to predict air quality under Alternatives A, B, and C.

Indicator: Emissions Output. Emissions are particulates or gases that are generated by soil disturbance (for example, disking, grading, or driving) or generated by an event, such as a wildfire.

1.8.5 Indicator: Emissions Output

There are numerous sensitive receptors in the vicinity of the Eddy Gulch LSR that are potentially susceptible to emissions from large wildfires, forest management activities, off-road recreation, and wind-generated dust from exposed soil surfaces. The amount and duration of these emissions vary by season, with most emissions from wildfires, timber harvest, and recreational activities occurring between May and late August, and emissions from prescribed burning occurring from late September through mid-November. Table 17 lists the communities and wilderness areas within 20 miles of the Eddy Gulch LSR Project boundary that could be affected by smoke emissions from wildfire or prescribed fire.

Table 17. Towns, communities, and wilderness areas within 20 miles of the Eddy Gulch LSR Project boundary.

| Town or Feature | Distance and Direction from Eddy Gulch LSR Project Boundary |
|----------------------------|---|
| Yreka | 31 miles northeast |
| Fort Jones | 18 miles north |
| Etna | 12 miles north |
| Sawyers Bar | 1 miles northwest |
| Forks of Salmon | 9.6 miles northwest |
| Cecilville | 1 miles south |
| Orleans | 18.7 miles west |
| Callahan | 13.25 miles east |
| Somes Bar | 18 miles northwest |
| Marble Mountain Wilderness | 9.5 miles north |
| Russian Peak Wilderness | 2 miles east |

1.8.5.1 Attainment Status

Attainment refers to an area that meets air quality standards for a pollutant; an area that does not meet the standards is in nonattainment. Table 18 lists the air quality attainment status for Siskiyou County for ozone, carbon monoxide (CO), sulfur dioxide, and other compounds, including fine particulate matter (PM) less than 2.5 microns (PM_{2.5}) and larger particles that are greater than 10 microns (PM₁₀). The attainment status was derived directly from the 2006 report available on the California Air Resources Board website. Air Quality in the Eddy Gulch LSR is typically very good. Dust from recreational use of roads is the primary source of particle emission on a day-to-day basis.

Table 18. Attainment designations for Siskiyou County compared to national standards.

| Compound | National Ambient Air Quality Standards | State Air Quality Standards |
|-----------------------------|--|-----------------------------------|
| | Attainment Status | Siskiyou County Attainment Status |
| Ozone (1 hour) | N/A | Attainment |
| Ozone (8 hour) | Attainment/Unclassified | Nonattainment |
| Carbon monoxide (8 hour) | Attainment/Unclassified | Unclassified |
| Nitrogen dioxide (annual) | Attainment | Attainment |
| Sulfur dioxide (annual) | Attainment/Unclassified | Attainment |
| PM ₁₀ (24 hour) | Unclassified | Attainment |
| PM _{2.5} (24 hour) | Unclassified | Unclassified |

Source: EPA website (2008); California Air Resources Board website (2008).

Currently, Siskiyou County is in attainment status for PM₁₀ (county wide) and unclassified for PM_{2.5}. According to the California Air Resources Board, the major contributors to both PM₁₀ and PM_{2.5} levels include forestry management burns, woodstoves, residential open burning, vehicle traffic, and windblown dust. Poor air quality conditions can either be relieved or made worse by local meteorology, winds, and temperature inversions. In addition, large areas in and adjacent to local communities can be heavily affected by smoke for extensive summer periods (several weeks) due to wildfires, such as those that occurred in 2006 and 2008. The communities of Sawyers Bar and Yreka are subject to strong inversions and stagnant conditions in the summer as well as in the wintertime. Those conditions, coupled with intensive residential wood burning during winter, can result in very high episodic PM levels. The state and federal nonattainment status for ozone is due to overwhelming air pollution transport from down-wind urban areas, such as Sacramento, cities on the northwest coast of California, and the Bay areas.

1.9 Desired Conditions: Air Quality

The desired condition is to reduce emission sources that could contribute to additional pollutants in the local airshed. To meet desired conditions, fuel hazards in the Eddy Gulch LSR Project Assessment Area would be reduced, resulting in a reduction in wildfires and fire-induced emissions. A reduction in fuels means there would be a greater likelihood that wildfires would burn with less intensity and be contained at smaller acreages, thereby minimizing the production of emissions. Ground fuels on slopes less than 40 percent (and in areas that are accessible) are being treated mechanically instead of by prescribed fire—this will minimize emissions and comply with smoke management requirements.

1.10 Affected Environment (Existing Conditions): Air Quality

The Eddy Gulch LSR Project Assessment Area is located in Siskiyou County, California, and the Siskiyou County Air Pollution Control District, which is within the Northeast Plateau Air Basin. The Northeast Plateau Air Basin includes all of Lassen, Modoc, and Siskiyou counties and is the fourth largest air basin in the state.

1.11 Environmental Consequences: Air Quality

1.11.1 Alternative A: No Action

1.11.1.1 Indicator: Emissions Output

Direct and Indirect Effects

Increased Emissions from Wildfires—Smoke from wildfires increases particulate and gaseous emissions, particularly PM₁₀, PM_{2.5}, and CO. Emissions were estimated using FOFEM (First Order Fire Effects Model, version 5.7). A 7,200-acre wildfire burning for three days would generate approximately 2,300 tons of PM₁₀, 1,900 tons of PM_{2.5}, and 25,000 tons of CO (Table 19). These emissions could not be managed and may affect any of the sensitive receptors identified in Siskiyou County (refer to Table 17), possibly resulting in a short-term health hazard.

Table 19. Selected emissions from a wildfire in the Assessment Area.

| Emissions | No Action with Wildfire (tons/acre) | Total Emissions (tons) |
|-------------------|--|---------------------------|
| PM ₁₀ | 0.32 | 2,304 |
| PM _{2.5} | 0.27 | 1,944 |
| CO | 3.48 | 25,056 |

Cumulative Effects. The emissions from a wildfire would likely occur during summer, when vehicle traffic and windblown dust are the other primary sources of emissions. Implementation of the fuelbreak system west of Black Bear Ranch would have a temporary effect on emissions; however, the direct effects from implementation would occur during a single year and may or may not occur in the same year as the wildfire. Implementation of the fuelbreak system would do little to reduce emissions from a wildfire. Therefore, the cumulative effects may pose a temporary health threat; however, it would not change Siskiyou County's attainment status for CO or PM₁₀.

Conclusion. A wildfire would have a temporary but potentially major increase in emissions and degradation of air quality; however, a single event would not affect the county's attainment status.

1.11.2 Alternative B: Proposed Action and Alternative C: No New Temporary Roads Constructed

1.11.2.1 Indicator: Emissions Output

Direct and Indirect Effects

Increased Emissions from Project Implementation—Implementation of Alternative B or C would increase emissions, with the greatest source being from 22,631 acres of prescribed burning (FRZs and Rx Units). For this analysis it was assumed that 2,263 acres would be burned annually for 10 years. Annual emissions would increase but would only be approximately 20 percent of those generated by a wildfire (Table 20). It is unlikely that the estimated 24-hour emissions would exceed the California 24-hour standard for PM₁₀ and PM_{2.5} in the burn location; it would definitely not exceed annual state or federal standards; and it would not degrade air quality or attainment status. Smoke emissions during prescribed burning may reduce the visibility in some locations, but implementation of smoke management practices and plans (such as burning during favorable weather conditions when smoke is carried away from sensitive areas) and using the best available fire and emission control measures would minimize visibility impairments. Thus, emissions can be directed away from sensitive receptors, minimizing health hazards, as opposed to the no-action alternative where emissions cannot be managed.

Table 20. Selected annual emissions from prescribed burning in the Eddy Gulch LSR.

| Emissions | Alternatives B: Proposed Action (tons/acre) | Alternative B: Proposed Action (tons/year) |
|-------------------|---|--|
| PM ₁₀ | 0.214 | 484 |
| PM _{2.5} | 0.182 | 411 |
| CO | 2.39 | 5,408 |

Fugitive dust from timber hauling, logging, road reconstruction, maintenance, and decommissioning activities would generate particulate emissions into the atmosphere for short periods of time during the day, while these activities are taking place. Vegetation treatments would increase the amount of fugitive dust above the no-action alternative (Table 21). The dust generated by these activities, though certain to occur, would be minimal compared to emissions generated annually by other activities in Siskiyou County (14,364 tons). No additional analyses of fugitive dust were estimated because Siskiyou County is in attainment, and a conformity determination is not required.

Table 21. Estimated amount of fugitive dust generated annually by the three alternatives proposed for the Eddy Gulch LSR project.

| | Alternative A | Alternative B | Alternative C |
|--|---------------|---------------|---------------|
| Log haul fugitive dust emissions for the Eddy Gulch LSR Project, per year, with implementation of resource protection measures for 3-year haul | 0 | 2.35 tons | 3.25 tons |

Effects from project implementation would be short term, and use of resource protection measures would reduce those effects. The California Air Resources Board has promulgated changes to Title 17 Smoke Management Guidelines for Agricultural Burning and Prescribed Fires. The new regulations require submission of smoke management plans to the local air district for each burn plan and require permitting and increased coordination between burners and the local air district. The Forest Service, Region 5 has also signed a Memorandum of Understanding on Prescribed Burning on July 13, 1999, with the California Air Resources Board. In this memorandum, the Forest Service agrees to limit public exposure to smoke by considering all practical alternatives to burning, applying all appropriate emission-reduction techniques, limiting the amount of material to be burned on any one day based on meteorological and air quality conditions, and consultation with the local district and Interagency Fire Forecast Warning Unit. During treatment activities, fugitive dust would be reduced 50–80 percent because minimal soil moistures must be present for mechanical equipment to operate, and roads would be treated with water to reduce dust.

Decrease in Wildfire Emissions—Implementation of the project would have a beneficial indirect effect because the size and intensity of wildfires in the Assessment Area would be reduced and therefore result in fewer emissions.

Cumulative Impacts. Implementation of the Eddy Gulch LSR Project and construction of a fuelbreak system west of Black Bear Ranch would increase emissions over the short term; however, adverse effects on sensitive receptors would be minimized because the timing and duration of activities can be managed through established resource protection measures (mitigation measures) to reduce those emissions. Compared to the no-action alternative, reduced emissions from future wildfires would be reduced because the size and intensity of the wildfire would be less, compared to the no-action alternative.

Conclusion. Implementation of the project would increase emissions in the short term during treatment activities; however, the effects would be minimal compared to a wildfire. There would be an indirect beneficial effect because emissions from future wildfires would be reduced.

1.12 Resource Protection Measures

Resource protection measures (mitigation measures) are built into the Proposed Action (refer to Chapter 2 of the Eddy Gulch LSR Project EIS. Resource-specific protection measures are also contained in Chapter 2.

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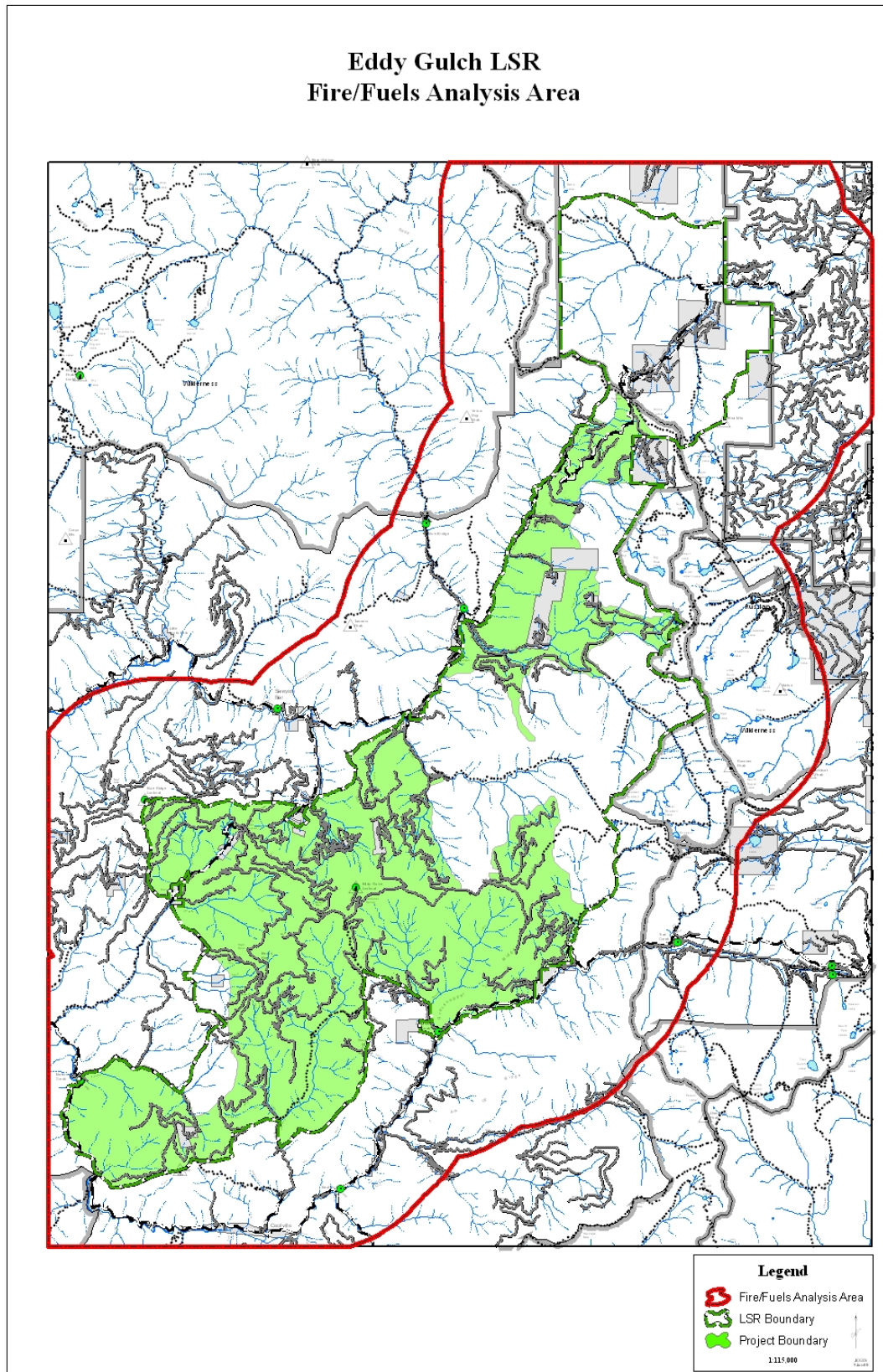
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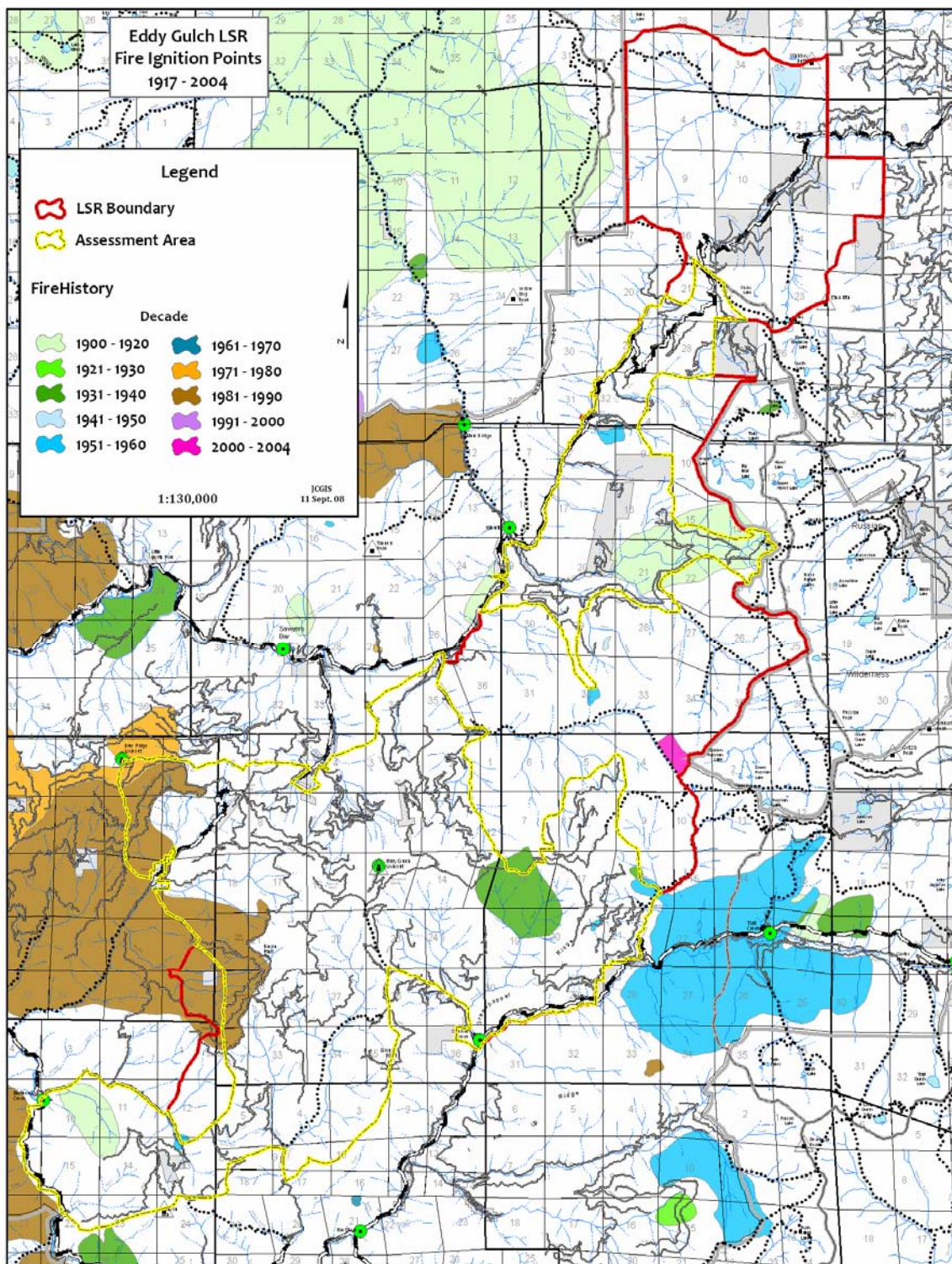
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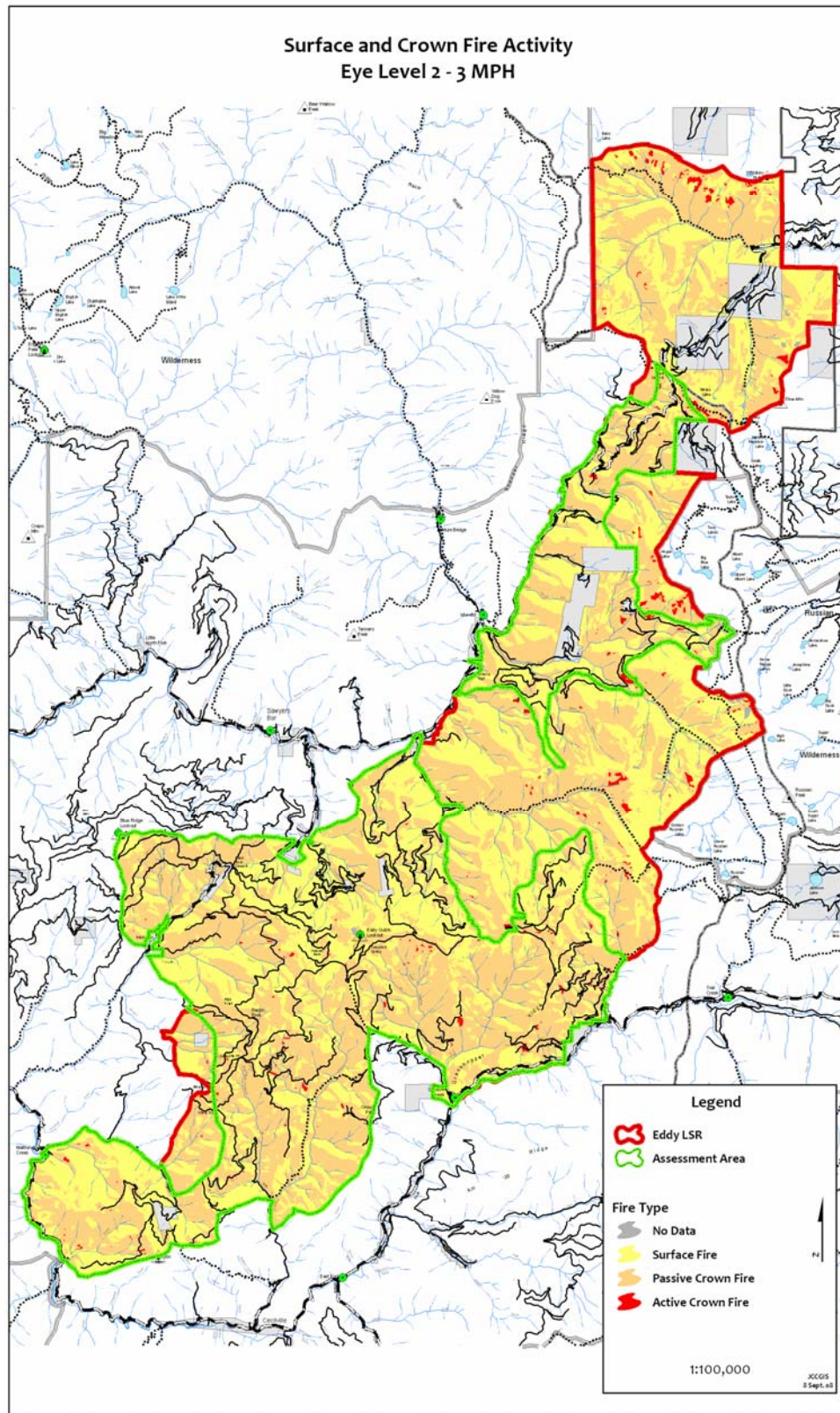
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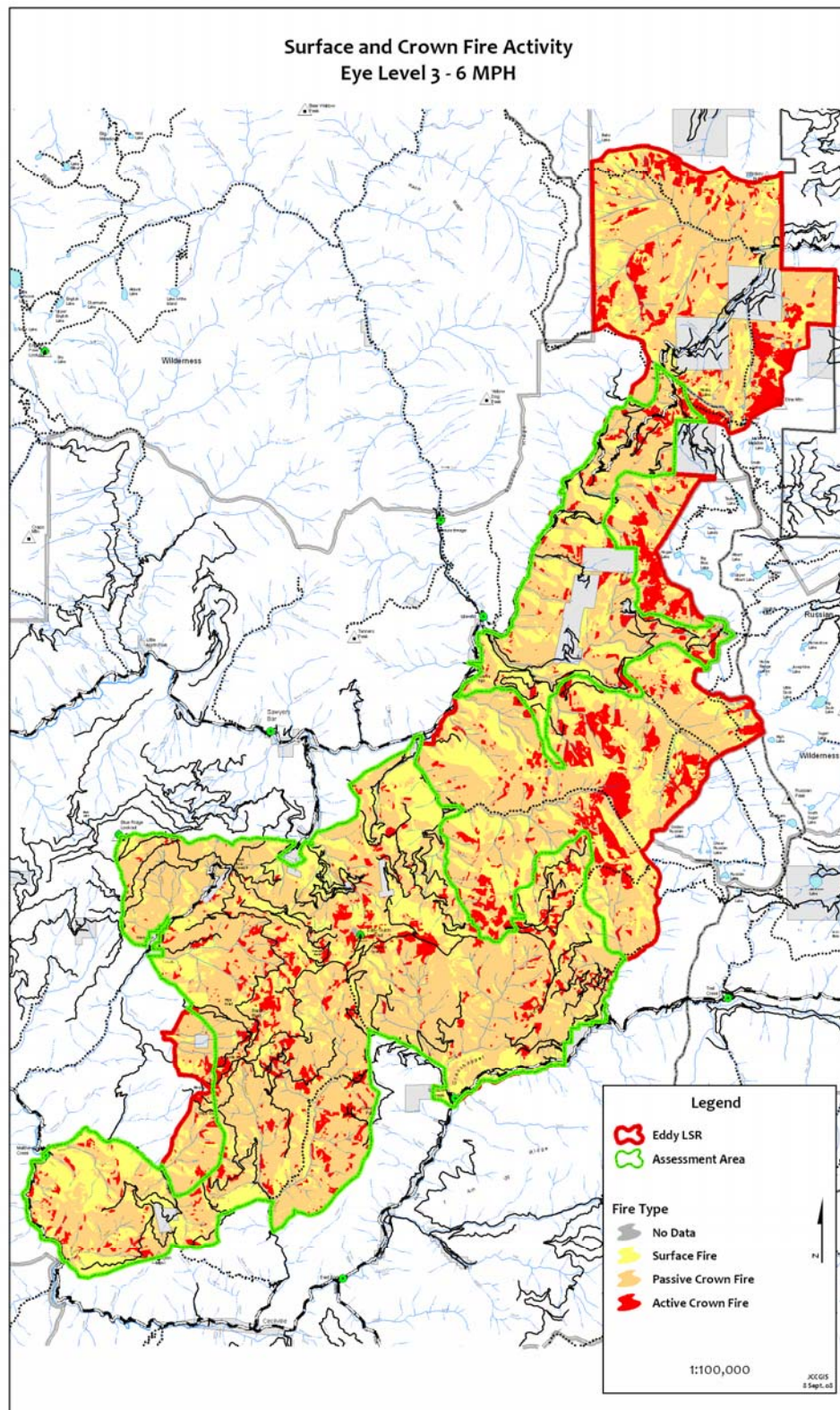
Appendix A

Maps

Map A-1. Analysis area for fire and fuels.

Map A-2. Historical ignitions and large fires in the Eddy Gulch LSR.

Map A-3a. Surface and Crown Fire activity, eye level 2–3 mph.

Map A-3b. Surface and Crown Fire activity, eye level 3–6 mph.

Appendix B

Fire Regime Condition Class Definition

Appendix B

Fire Regime Condition Class Definition

A fire regime condition class (FRCC) is a classification of the amount of departure from the natural fire regime (Hann and Bunnell 2001). Coarse-scale FRCC classes have been defined and mapped by Hardy et al. (2001) and Schmidt et al. (2001) (FRCC). They include three condition classes for each fire regime. The classification is based on a relative measure describing the degree of departure from the historical natural fire regime. This departure results in changes to one (or more) of the following ecological components: vegetation characteristics (species composition, structural stages, stand age, canopy closure, and mosaic pattern); fuel composition; fire frequency, severity, and pattern; and other associated disturbances (such as insect and diseased mortality, grazing, and drought). There are no wildland vegetation and fuel conditions or wildland fire situations that do not fit within one of the three classes. The three classes are based on low (FRCC 1), moderate (FRCC 2), and high (FRCC 3) departure from the central tendency of the natural (historical) regime (Hann and Bunnell 2001; Hardy et al. 2001; Schmidt et al. 2002). The central tendency is a composite estimate of vegetation characteristics (species composition, structural stages, stand age, canopy closure, and mosaic pattern); fuel composition; fire frequency, severity, and pattern; and other associated natural disturbances. Low departure is considered to be within the natural (historical) range of variability, while moderate and high departures are outside.

Characteristic vegetation and fuel conditions are considered to be those that occurred within the natural (historical) fire regime. Uncharacteristic conditions are considered to be those that did not occur within the natural (historical) fire regime, such as invasive species (weeds, insects, and diseases), “high graded” forest composition and structure (for example, large trees removed in a frequent surface fire regime), or repeated annual grazing that maintains grassy fuels across relatively large areas at levels that will not carry a surface fire. Determining the amount of departure is based on comparison of a composite measure of fire regime attributes (vegetation characteristics; fuel composition; and fire frequency, severity and pattern) to the central tendency of the natural (historical) fire regime. The amount of departure is then classified to determine the FRCC.

Condition classes are a function of the degree of departure from historical fire regimes resulting in alterations of key ecosystem components such as species composition, structural stage, stand age, and canopy closure. One or more of the following activities may have caused this departure: fire exclusion, timber harvesting, grazing, introduction and establishment of exotic (nonnative) plant species, insects and disease, or other past management activities.

| Condition Class | Attributes | Example Management Options |
|-----------------|--|--|
| Class 1 | <ul style="list-style-type: none"> Fire regimes are within or near an historical range. The risk of losing key ecosystem components is low. Fire frequencies have departed from historical frequencies by no more than one return interval. Vegetation attributes (species composition and structure) are intact and functioning within an historical range. | Where appropriate, these areas can be maintained within the historical fire regime by treatments such as fire use. |

| Condition Class | Attributes | Example Management Options |
|-----------------|---|--|
| Class 2 | <ul style="list-style-type: none"> • Fire regimes have been moderately altered from their historical range. • The risk of losing key ecosystem components has increased to moderate. • Fire frequencies have departed (either increased or decreased) from historical frequencies by more than one return interval. This results in moderate changes to one or more of the following: fire size, frequency, intensity, severity, or landscape patterns. • Vegetation attributes have been moderately altered from their historical range. | Where appropriate, these areas may need moderate levels of restoration treatments, such as fire use and hand or mechanical treatments, to be restored to the historical fire regime. |
| Class 3 | <ul style="list-style-type: none"> • Fire regimes have been significantly altered from their historical range. • The risk of losing key ecosystem components is high. • Fire frequencies have departed from historical frequencies by multiple return intervals. This results in dramatic changes to one or more of the following: fire size, frequency, intensity, severity, or landscape patterns. • Vegetation attributes have been significantly altered from their historical range. | Where appropriate, these areas may need high levels of restoration treatments, such as hand or mechanical treatments. These treatments may be necessary before fire is used to restore the historical fire regime. |

**EDDY GULCH LATE-SUCCESSIONAL RESERVE
FUELS / HABITAT PROTECTION PROJECT**

FUELS AND AIR QUALITY REPORT

Prepared by
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To Government: June 17, 2009

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Fuels and Air Quality Report

1.1 Introduction

This report describes forest fuels and fire behavior in the Eddy Gulch Late-Successional Reserve (LSR) Project Assessment Area. The description includes the historical fire regime, current fuel hazards and resulting fire behavior, and the effects from taking no action (Alternative A) or from implementing Alternative B (Proposed Action) or Alternative C. This report also discusses the current air quality status for Siskiyou County and the potential effects on air quality from taking no action or from implementing the project under either action alternative.

1.1.1 Project Location

The Eddy Gulch LSR Project Assessment Area is located on the Salmon River and Scott River Ranger Districts, Klamath National Forest, in southwestern Siskiyou County. The LSR is located mostly west of Etna Summit, south of North Russian Creek and the town of Sawyers Bar, east of Forks of Salmon, and north of Cecilville. The LSR is about 61,900 acres in size, making it one of the largest LSRs on the Klamath National Forest. The LSR encompasses much of the area between the North and South Forks of the Salmon River, as well as headwaters of Etna Creek. Elevations range from 1,100 feet to about 8,000 feet. The terrain is generally steep and dissected by sharp ridges and streams. There are a few private inholdings in the LSR and along the main Salmon River and other stream corridors adjacent to the LSR.

The legal description for the Eddy Gulch LSR includes the following (all Mount Diablo Meridian):

T38N, R11W, Sections 2–5, 8–10, and 17–19
T38N, R12W, Sections 1–3, 9–16, and 22–24
T39N, R10W, Sections 2–10, 15–21, and 29–31
T39N, R11W, Sections 1–18, 20–29, and 32–36
T39N, R12W, Sections 11–14, 23–25, and 36
T40N, R10W, Sections 3–5, 8–11, and 13–35
T40N, R11W, Sections 24–27 and 34–36
T41N, R10W, Sections 2–5, 8–17, 20–24, 26–29, and 31–34
T42N, R10W, Sections 28–29 and 32–35

1.1.2 Terms

Eddy Gulch LSR — the entire 61,900-acre LSR.

Assessment Area — the 37,239-acre portion of the Eddy Gulch LSR west of Etna Summit where various treatments are proposed. All released roadless areas that occur in the LSR were excluded from planning efforts and are therefore not part of the Assessment Area.

Treatment Unit — the acres proposed for some type of on-the-ground treatment under a particular alternative.

Analysis Area — the area around treatment units considered in the effects analysis (the analysis area may be larger than the LSR Assessment Area). The analysis area varies by resource.

1.2 Summary of the Alternatives

Chapter 2 in the environmental impact statement (EIS) for the Eddy Gulch LSR Project presents more information about the three alternatives, and Appendix A in the EIS contains project maps.

1.2.1 Alternative A: No Action

The no-action alternative is described as continuation of the current level of management and public use—this includes road maintenance, dispersed recreation (hunting, fishing, camping, and hiking), mining, watershed restoration projects, and **a simulated 7,200-acre modeled wildfire, where a majority of the fire was characterized by a stand-replacing crown fire**. The time frame for analysis is considered to be 20 years. Given the fuel hazard in the Eddy Gulch LSR and current predictions of climate change, it is assumed at least one wildfire will escape initial attack during the 20-year period and burn under 90th percentile weather conditions (defined as 10 percent of the days in the historical weather database that had lower fuel moisture and higher wind speeds compared to the rest of the days). An analysis of a wildfire for three days that escaped initial attack in the Eddy Gulch LSR Project Assessment Area indicates that fire would burn 7,200 acres. Of those 7,200 acres, 1,355 acres (19 percent) would be surface fire; 5,065 acres (70 percent) would be passive crown fire; and 780 acres (11 percent) would be active crown fire.

1.2.2 Alternative B: Proposed Action

The Klamath National Forest proposes 25,969 acres of **landscape-level** treatments to protect late-successional habitat and communities. Three primary treatment types were identified in the Assessment Area: Fuel Reduction Zones (FRZs), Prescribed Burn Units (Rx Units), and Roadside (RS) treatments along emergency access routes, which are described below.

- **FRZs**—strategically located on ridgetops to increase resistance to the spread of wildfires **to adjacent watersheds**. The FRZs would be wide enough to capture most short-range spot fires, and ground, ladder, and crown fuels would be reduced so as to change crown fires to surface fires within the treated areas. The FRZs would provide safe locations for fire-suppression personnel to conduct fire-suppression actions during 90th percentile weather conditions, and they would serve as anchor points for additional landscape-level fuel treatments, such as underburning.
 - **Proposed Action.** Construct 16 FRZs totaling 8,291 acres to increase resistance to wildfires. The 8,291 acres include 931 acres in 42 M Units (thinning units) and 7,383 acres in fuel reduction areas (outside the M Units) to reduce ground and ladder fuels.
- **Rx Units**—a series of landscape-level treatments (ranging from 250 to 4,300 acres in size) designed to increase resiliency to wildfires by reducing ground and ladder fuels. Most of these treatments would occur on south-facing aspects where fuels dry faster, and treatments

would support the role of the FRZs. The Rx Units were designed and located in areas containing United States Fish and Wildlife Service (USFWS) priority protection areas, which include clusters of NSO Activity Centers or are important to maintain connectivity in the LSR.

- **Proposed Action.** Implement 17,524 acres of Rx Units to increase resiliency to wildfires and protect habitat for the NSO and other wildlife species that are dependent on late-successional forests.
- **RS treatments**—along 60 miles of emergency access routes identified in the Salmon River Community Wildfire Protection Plan (CWPP) (SRFSC 2007) and designed to facilitate emergency access for residents to evacuate and for suppression forces to safely enter the LSR in the event of a wildfire.
 - **Proposed Action.** Treat 44 miles of emergency access routes in FRZs and Rx Units (treatments would be similar to the FRZ or Rx Unit the route passes through) and 16 miles (approximately 154 acres) of RS treatments outside of FRZs and Rx Units, for a total of 60 miles of RS treatments along emergency access routes.

1.2.2.1 Proposed Temporary Roads and Landings

The construction of new temporary roads and the use of former logging access routes are proposed to access treatment units.

- Approximately 1.03 miles (5,433 feet) of new temporary roads would be used to access all or portions of seven M Units. All of these temporary roads would be closed (ripped and mulched, as needed) following thinning.
- Approximately 0.98 mile (5,177 feet) of former logging access routes would be re-opened (vegetation removed and bladed) to access all or portions of five M Units. These routes would be water-barred and closed immediately after thinning is completed.
- Five short spurs, each less than 100 feet long, would be bladed for tractor or cable yarding operations in two units.
- Existing landings would be used.

1.2.3 Alternative C: No New Temporary Roads Constructed

Alternative C responds to public concerns regarding the environmental and economic effects of constructing new temporary roads. Alternative C is similar to the Proposed Action but approximately 1.03 miles (5,433 feet) of new temporary roads identified in the Proposed Action would not be constructed. As a result, no fuels treatments would occur in portions of seven M Units. This reduces the total acres of treatments in M Units from 931 acres under Alternative B to 832 acres in Alternative C (a reduction of 99 acres). Fuels treatments could not be carried out in those M Units because of excessive treatment costs, high existing dead crown fuel loadings, and potential heat damage to the overstory if these untreated units were prescribed burned. Thus, approximately 921

acres would still be susceptible to a crown fire. The inability to treat the 921 acres would result in vulnerable areas that could allow wildfires to escape to other areas of the LSR.

Under Alternative C, the FRZs would continue to total 8,291 acres; however, 99 acres in M Units would remain untreated. The total number of acres treated by tractor yarding would remain at 361 acres, and the acres of cable yarding would be reduced from 570 acres under Alternative B to 471 acres under Alternative C. Reducing acres of M Units treated would also reduce the number of acres treated in two Rx Units because excessive fuels remaining in M Units would preclude safely burning portions of the two Rx Units. Six-foot-wide control lines would be constructed around the perimeter of those untreated areas to keep prescribed burns out of those portions of Rx Units. There would be no changes in the miles of emergency access routes treated, transportation plan, or resource protection measures.

1.3 Significant Issue

Public and agency comments received during collaboration and scoping efforts did not identify any significant issues related to fire, fuels, or air quality. The only significant issue was in regard to construction of new temporary roads to access some of the treatment units. Alternative C was developed in response to public concerns regarding the environmental and economic impacts of constructing new temporary roads.

1.4 Regulatory Framework

1.4.1 Healthy Forest Initiative and H.R. 1904—the Healthy Forests Restoration Act of 2003

The Healthy Forests Initiative (HFI) and *Health Forests Restoration Act* (HFRA) (US Cong. 2003) requires the Forest Service to work collaboratively with individuals, communities, and fire safe councils in project planning and development. The HFI and HFRA lists the following four components as guidance when planning projects:

1. Work in collaboration with communities in setting priorities and, as appropriate, in developing CWPPs for lands in or adjacent to wildland-urban interface (WUI) areas of at-risk communities and other at-risk federal lands.
2. Develop the project information needed to determine whether proposed projects can use the improved HFI and HFRA authorities.
3. Use the *National Environmental Policy Act* (NEPA) process identified for HFI and HFRA projects.
4. Fund, implement, and monitor the HFI and HFRA projects.

1.4.2 Klamath National Forest Fire Management Plan (2004)

The Klamath National Forest Fire Management Plan provides direction for fire and fuels management on the Forest, including staffing, prevention, suppression policies and strategies, fuels management policies (such as burn plans), and health and safety requirements.

Fire management plans must be developed for all areas likely to be affected by wildland fires—this is in compliance with the following policies and plans:

- Federal Wildland Fire Management Policy and Program Review;
- Wildland and Prescribed Fire Management Policy and Implementation Procedures Reference Guide;
- Managing the Impacts of Wildfires on Communities and the Environment;
- Protecting People and Sustaining Resources in Fire Adapted Ecosystems—A Cohesive Strategy;
- The National Interagency Fire Management Plan template; and
- A Collaborative Approach for Reducing Wildland Fire Risks to Communities and the Environment: 10-Year Comprehensive Strategy Implementation Plan.

Policy also requires that these plans recognize both fire use and fire protection as inherent parts of natural resource management and include a full range of fire management options consistent with the Klamath National Forest Land and Resource Management Plan (Klamath LRMP) (USFS 1995).

1.4.3 Clean Air Act of 1970, as Amended in 1990

The federal *Clean Air Act* provides direction and regulations for limiting the effects of air pollution. The United States Environmental Protection Agency (EPA), in coordination with federal land management agencies, also issues policy for emissions created by forest management. The EPA issued an “Interim Air Quality Policy on Wildland and Prescribed Fires” in April 1998. The policy addresses public health and welfare and effects caused by wildland and prescribed fires in the nation's wildlands. The *Clean Air Act* (Section 176 [c]) contains an additional regulation, known as the “Conformity Provisions” for federal agencies, which prohibits federal agencies from taking any action that causes or contributes to any new violation of the National Ambient Air Quality Standards, increases the frequency or severity of an existing violation, or delays the timely attainment of a standard. The federal agency responsible for the action is required to determine if its actions conform to the applicable State Implementation Plan. No conformity determination is needed for the Eddy Gulch LSR Project because the Northeast Plateau Basin and Siskiyou County Air Pollution Control District are in a federal attainment area.

1.4.4 California Clean Air Act

The *California Clean Air Act*, administered by the California Air Resources Board, is also tasked with the enforcement of California Health and Safety regulations. Its authority lies in Title 13 and Title 17 of the California Code of Regulations, which govern smoke management in California. California's Smoke Management Program addresses potentially harmful smoke effects from

agricultural, forest, and range land management burning, as well as wildfire operations. The act provides the guidance and regulations for emissions and smoke production.

Siskiyou County Air Pollution Control District has the authority to enforce California air quality regulations and provide oversight of the state's smoke management program. It has the authority to be more restrictive than the state when administering the state program but cannot be less restrictive than regulations developed by the California Air Resources Board.

1.5 Methodology

1.5.1 Analysis Methods and Assumptions

1.5.1.1 Stewardship Fireshed Analysis




Initially, a number of key documents were reviewed to understand the fuel conditions and fire potential in the Eddy Gulch LSR Project Assessment Area; those documents include the Klamath LRMP (USFS 1995), Klamath National Forest Forestwide Late-Successional Reserve Assessment (forestwide LSR assessment) (USFS 1999), Salmon River CWPP (2007), Black Bear (2002) and Rainbow (2003) Cooperative Fire Safe Plans, Klamath National Forest Fire Management Plan (2004), and historic reference conditions for the Eddy Gulch LSR. The contractor interdisciplinary (ID) team's fuels specialists reviewed line officer direction and currently proposed and past fuels treatment projects and silvicultural projects within the Eddy Gulch LSR Assessment Area, the remainder of the LSR, and adjacent areas that could impact or be impacted by fuel treatments or wildfires.

A Stewardship Fireshed Analysis (SFA) (Callenberger and Henderson 2008) for the Eddy Gulch LSR Project was conducted to evaluate weather patterns, identify fire behavior and protection targets, and test and evaluate treatments. The evaluation area included the former boundary of the old Salmon River Ranger District. Field work in 2007 and 2008 involved gathering data for the SFA and evaluating potential protection targets, potential fuel treatment patterns, and roadside fuel treatments for safe ingress for suppression forces and egress by residents during a wildfire. The field work included inventories of dead and down (ground) fuels, ladder fuels, and crown fuels in 50 plots scattered throughout the Assessment Area (see Table 1 for examples). These plots were used to select the appropriate fuel models used in fire behavior modeling, which was used to assess fire behavior potential before and after treatment and at 20 years post-treatment.

After stand inventories were completed and analyzed using the Forest Vegetation Simulator (FVS), information from FVS and the fuel profile inventories (data plots) were used to evaluate prescriptive fire treatments that could be implemented to meet project objectives (see Section 3.2 of the EIS or the Silviculture Report for more information about FVS). Numerous fire modeling tools were used for the analysis:

- All current fire behavior indicators and crown bulk density were calculated with FMAPlus;
- Fire behavior in the Assessment Area was simulated using 90th percentile weather conditions and Fire Management Analyst, Nexus, Behave, FARSITE, and FLAMMAP; fire behavior indicators at 20 years were calculated with FVS–fire and fuels extension;
- Fire types were calculated with FLAMMAP; and
- Spatial analysis of fires was calculated with FARSITE (a fire and growth simulator).

Table 1. Examples of fuel models that represent a majority of the Assessment Area and pose the high hazard in the Assessment Area.

| | |
|---|--|
| <p>Fuel Model TU5(165): Very High Load Dry Climate Timber Shrub</p> <p>The primary carrier of fire is heavy forest litter with a shrub or small tree understory.</p> |  |
| <p>Fuel Model TL3(183): Moderate Load Conifer Litter</p> <p>The primary carrier of fire is moderate load conifer litter.</p> |  |
| <p>Fuel Model SH2(142): Moderate Load Dry Climate Shrub</p> <p>The primary carrier of fire is woody shrubs and shrub litter.</p> |  |

Weather inputs were developed at a fireshed workshop attended by the USDA Forest Service Region 5 Stewardship Fireshed Assessment Team, the fire management staff for the Salmon River and Scott River Ranger Districts, and the contractor's core ID team (fire and fuels, silvicultural, and wildlife specialists). Weather data for fire behavior modeling included the hourly wind files from the Blue Ridge Remote Automated Weather Station (RAWS) for July 23–30, 2006. **After consultation with local fire and fuels experts, the 90th percentile weather was modified by increasing wind speeds because higher wind velocities influenced fire behavior during recent wildfires and would be expected ahead of and after weather fronts and thunderstorms.** Fuel moisture levels were developed using 90th percentile weather data from the Blue Ridge RAWS from July 1 through October 31,

2006—the primary fire months. Fire behavior information from three large fires in 2006 (Uncle, Hancock, and Rush) was used to validate the model results. The Uncle, Hancock, and Rush fires were used because of the availability of sufficient fire behavior data, as well as weather data. Also, the Forest Service fire specialist considers these fires to be typical examples of the current fire behavior.

The data produced for the Eddy Gulch LSR SFA are used throughout this report and were crucial for

- identifying the problem fire for the LSR based on fuels, weather, and topography and for articulating the need for the Eddy Gulch LSR Project;
- identifying protection targets; and
- designing and testing fuel treatments (which ultimately became the Proposed Action described in the EIS) and patterns and displaying trade-offs.

During spring and summer of 2008, potential fire behavior was reviewed by the core ID team, and the fuels team conducted additional field surveys to review and validate fuel models and fuel hazards. Prescriptions and fuel reduction treatments were also reviewed during the field reconnaissance.

Problem Fire. The “problem fire” is not a single modeled wildfire, rather it is a combination of data and attributes, including historic weather, historic fire behavior and conditions, existing fuels and topography, and historic ignitions (Map A-2 of this report) that would contribute to fire spread and severity. Modeling results and data gathered during field surveys were all used to describe potential fire behavior and severity in the LSR if a wildfire were to occur under current fuel conditions (Section 1.6.6 below).

Protection Targets. One objective of the SFA for the Eddy Gulch LSR Project was to identify community, cultural, and natural resources that should be protected—these are referred to as “protection targets” (Table 2). These targets are based on protection of life and property first and then other high-value resources identified by the core ID team, USFWS, and Salmon River CWPP. These targets are of critical concern to the public and agencies (such as the Forest Service, CalFire, and volunteer fire departments) tasked with providing fire protection inside the Klamath National Forest.

Table 2. Examples of protection targets identified in the SFA.

| Protection Target |
|---|
| Public Safety and Infrastructure: Provide safe travel routes for the public and suppression forces; provide protection of infrastructure and municipal watersheds. |
| Other High-Value Resources: Private lands, northern spotted owl (NSO) core areas, late-successional habitat characteristics (and especially “remnant” old-growth stands); Key Watersheds, including areas of late-successional habitat that could sustain late-successional characteristics. |
| Plantations: Represent previous Forest Service investments in maintaining forest cover in the Eddy Gulch LSR. |

Public Safety and Infrastructure—Cecilville and Sawyers Bar are listed in the *Federal Register* (2001) as communities at risk from a wildfire. Both communities are located within 1.5 miles of the LSR. The Salmon River CWPP identifies domestic watersheds and infrastructure improvements that are either in the LSR or potentially threatened by fire events coming from the LSR.¹ The CWPP also identifies roads that pass through the LSR as important for serving as emergency access routes to evacuate residents and bring in suppression resources in the event of a large fire threatening the communities. The nearby community of Forks of Salmon and its infrastructure could also be threatened by fire events outside of or emanating from the LSR.

Other High-Value Resources—

- **Private lands, NSO core areas, late-successional habitat characteristics (and especially “remnant” old-growth stands)**—The results of FLAMMAP modeling show that all NSO activity centers, either partially or entirely within the Assessment Area, are susceptible to either passive or active crown fire (see the Wildlife and Habitat Report for the Eddy Gulch LSR Project). Fuel hazards can rapidly increase due to several types of natural disturbance (such as insect infestations, diseases, blow down, fires, or any combination of natural disturbances, including drought), thereby rapidly increasing the potential for an escaped fire in the LSR. Late-successional stands are generally resistant to stand-replacing fires; however, threats still remain to individual trees where heavy layers of bark sluff and duff around the base can increase temperatures of fires and tree mortality.
- **Key Watersheds**—According to the Salmon River CWPP (SRFSC 2007), the Salmon River Key Watershed is the highest wildfire risk watershed in the Klamath Basin, and the Eddy Gulch LSR is a part of that watershed. An analysis completed for the CWPP found that over 408,000 acres of the 480,000-acre Salmon River Key Watershed have burned since 1910 (SRFSC 2007).

Plantations—There are approximately 3,900 acres of plantations that were planted between 1963 and 1990 in the Eddy Gulch LSR (Table 3). The stands in plantations are more susceptible to stand-replacing intensities because the lowest limbs of these younger trees are generally less than 4 feet above the ground fuels.

Table 3. Plantations inside and outside the Eddy Gulch LSR Assessment Area.

| Locations of Plantations | Acres |
|--|-------|
| Eddy Gulch LSR (including Assessment Area) | 3,918 |
| Assessment Area | 3,493 |
| In 1,320-foot LSR Buffer | 889 |

1. The Salmon River Fire Safe Council sponsored development of the Salmon River CWPP (SRFSC 2007). Cooperators on the CWPP include community members, the U.S. Forest Service, CalFire, other managing agencies, Karuk Tribe, Salmon River Volunteer Fire and Rescue, Orleans/Somes Bar Fire Safe Council, and Salmon River Restoration Council. Starting in December 2000, the Salmon River Fire Safe Council held monthly meetings to deal with many issues, including development of detailed community and neighborhood fire safe plans; water tanks and hydrant systems; water source (tanker fill sites) identification, mapping, and signing; road signing; private properties universal number signage; helispot location and mapping; community outreach and education; training; and general cooperation and information sharing with stakeholders and agencies.

1.5.2 Scope of the Analysis

Analysis Area. The analysis area for fire and fuels analysis (Map A-1 in Appendix A of this report) includes the entire Eddy Gulch LSR Project Assessment Area; the communities of Cecilville, Sawyers Bar, and associated WUI areas that are included in the Salmon River CWPP; and hazardous conditions outside the LSR.

Analysis Period. Fire behavior was modeled for current conditions, immediately after treatment, and at 20 years after treatment.

1.5.3 Definitions for Terms Used in this Resource Section

(Note: A full glossary can be found in Chapter 5 of the EIS.)

90th percentile weather conditions — The highest 10 percent of fire weather days; where, fuel moisture, temperature, relative humidity, and wind speed are only exceeded 10 percent of the time based on historical period of weather observations.

Crown bulk density (CBD) — CBD is used to calculate crown initiation and crown spread (Reinhardt and Crookson 2003) and to measure crown fuels. CBD is a mathematical model (the weight of the canopy per unit volume) taken from cruise/forest inventory data using the following measurements: tree diameters at breast height, tree height, ratio of crown height to tree height, and crown width. CBD only applies to the M Units (where the canopy changes). The FVS model uses a minimum CBD of 0.0111 kg/m³ (kilograms per cubic meter) as a minimum necessary to provide vertical propagation of fire (fire spreading up through the crown) (see Section 3.2 in the EIS for more information on FVS).

Crown fire — A fire that advances through the canopy of a forest, either as a passive or active crown fire. Passive crown fires result in immediate mortality to individual or small groups of trees and extensive mortality (approaching 100 percent) in 1–2 years. An active crown fire results in immediate to the entire stand.

Fire behavior — The manner in which a fire reacts to fuels, weather, and topography. Flame length, fire type, severity, intensity, fuel loading, and crown base height are all measures used in understanding fire behavior for current conditions and for evaluating pre- and post-treatment conditions.

Fire intensity — A general term relating to the heat energy released in a fire.

Fire severity — The degree to which a site has been altered or disrupted by fire; severity is affected by fire intensity and how long the fire remains at the site. In this document, fire severity is defined by tree mortality. It is a qualitative term used to describe the relative effect of fire on an ecosystem, especially the degree of organic matter consumed and soil heating. Thus, fires are commonly classified as low, moderate, and high severity.

Fire type — The first type is a surface fire, which burns only the fuels at or near the surface without torching the trees above—this is the desired condition. The second type is passive crown fire

or active crown fire (see differences above) Passive crown fire involves the entire fuel profile, but not all trees will torch (burn from base to the top of the tree), and torching can occur any place there is sufficient ground fuels or a combination of ground and ladder fuels. Active crown fire is more dependent on wind.

Fuel profile — The term used to describe all available fuel living and dead, including ground, ladder, and crown fuels.

Ground fuel — Dead and down woody fuel located generally parallel to the surface, and does not include dead standing trees or brush. Includes duff, leaf, or needle litter; small branch material; and all sizes of down logs.

Ladder fuel — The vertical continuity of fuel between the ground and the crowns of a forest stand; shrubs or trees that connect fuels at the forest floor to the tree crowns. Ladder fuels are expressed in feet.

Resistance to control — the relative difficulty of constructing and holding a control line as affected by resistance to line construction; inputs include fuel model and the numbers of persons and/or equipment.

1.5.4 Intensity of Effects

“Intensity” refers to the severity of effects or the degree to which the action may adversely or beneficially affect a resource. The intensity definitions used throughout this effects analysis are described below.

1.5.4.1 Fire and Fuels

Negligible. Effects would be at the lowest levels of detection and would have no appreciable effect on resources, values, or processes.

Minor. Effects would be perceptible but slight and localized.

Moderate. Effects would be readily apparent and widespread and would result in a noticeable, but temporary, change to resources.

Major. Effects would be readily apparent and widespread and would result in a substantial alteration or loss of resources, values, or processes and would likely be permanent.

1.5.5 Measurement Indicators: Fire and Fuels

Three indicators were used to assess current conditions and the effects of the forest fuel treatments: ground fuels, ladder fuels, and crown fuels. Changes in each indicator were quantified with measurements of fuel conditions or fire behavior (Table 4). Additionally, other indicators were used to determine how well an alternative met the purpose and need, including acres resistant or resilient to a wildfire, fire type, acres of fuelbreak constructed, miles of emergency access route treated, and acres of wildland urban interface treated.

Table 4. Indicators and their measurements to describe effects among the alternatives.

| Indicator | Measurement |
|--------------|--|
| Ground fuels | Fuel load, flame length, or rate of spread |
| Ladder fuels | Crown base height |
| Crown fuels | Crown bulk density |

Indicator: Ground Fuels

Measurement: Fuel load—The weight of dead and down woody fuel measured in tons per-acre. The weight of standing brush tree boles and foliage can also be predicted if all or a portion is expected to be added to the dead and down fuel loading. Fuel loading is used to predict fire behavior by using the current and expected fuel loading to select the correct fuel model to use in fire behavior prediction systems. Components of fuel loading include fuel sizes and their proportion, arrangement, and continuity. Total fuel is all fuel, both living and dead, present on a site. Available fuel is the amount of fuel that will burn under a specific set of fire conditions.

Measurement: Flame length—This is the length of flame measured in feet, from the base of the flame to the tip of the flame. Longer flame lengths increase resistance to control and the likelihood of torching events and crown fires. Flame length is influenced by fuels; weather and topography; fuel moisture volume in ton per-acre; and the type of fuel, dead and down or live; and presence of volatile resins in living vegetation, which are not a factor in this area. Other important influences are arrangement and continuity of fuels. A compact layer of ground fuel burns hot but the flame length is shorter than a fuel bed that is not compact. When flame lengths are long enough to ignite brush and small trees, torching of the largest trees becomes possible and flame lengths will increase dramatically. As illustrated in Table 5, increasing flame lengths above 4 feet may present serious control problems to firefighters, they are too dangerous to be directly contained by hand crews (Schlobohm and Brain 2002; Anderson 1982). Flame lengths over 8 feet are generally not controllable by ground-based equipment or aerial retardant and present serious control problems, including torching, crowning, and spotting.

Table 5. Relationship between flame length and potential for success of active suppression.

| Flame Length | Description |
|----------------------|---|
| Less than 4 feet | Fires can generally be attacked at the head or flanks by firefighters using hand tools. A hand line should hold the fire. |
| 4–8 feet | Fires are too intense for direct attack at the head with hand tools. A hand line cannot be relied on to hold the fire. Bulldozers, engines, and retardant drops can be effective. |
| 8–11 feet | Fire may present serious control problems, such as torching, crowning, and spotting. Control efforts at the head will probably be ineffective. |
| Greater than 11 feet | Crowing, spotting, and major fire runs are probable. Control efforts at the head of the fire are ineffective. |

Source: NWCG 2004.

Measurement: Rate of spread—Rate of spread is the horizontal distance that the flame zone moves per unit of time (feet per minute) and usually refers to the head fire segment of the fire perimeter. It is directly related to the amount of heat received by the fuels ahead of the flaming zone,

and the heat is a function of the energy release rate per unit area of fire front. Rate of spread is strongly influenced by fuels, winds, and topography—it generally increases with increasing wind speed, slope, and amount of fine fuels.

Indicator: Ladder Fuels

Measurement: Crown base height—Crown base height (CBH) is the distance from the ground to the lowest limbs of conifers or hardwoods. It indicates at what flame length trees will torch. When small trees or brush torch, they frequently serve as a catalyst that causes larger adjacent trees to torch up to the largest trees. Fuel loading, low CBHs and dense stands of trees are high risk areas for torching and active crown fire. Dense stands of conifers with low CBHs are indicative of the absence of natural-occurring fires or prescribed fire and usually include high numbers of white fir that can germinate and grow in shady conditions—this is referred to as shade-tolerant, fire-intolerant species.

Indicator: Crown Fuels

Measurement: Crown bulk density—Crown bulk density (CBD) measures the amount of fuel in the crowns of individual trees or stands. High CBD indicate crown fires are readily propagated through the entire stand.

1.6 Affected Environment (Existing Conditions): Fire and Fuels

1.6.1 Physical Setting

1.6.1.1 Vegetation

Forest vegetation in the Assessment Area includes canyon live oak (*Quercus wislizenii*), shrubs, ponderosa pine (*Pinus ponderosa*), and sugar pine (*Pinus lambertiana*) at lower elevations; transitioning at higher elevations to pine, Douglas-fir (*Pseudotsuga menziesii*), black oak (*Q. kelloggii*), and mixed-conifer at mid-elevations; and to white fir (*Abies concolor*) and red fir (*A. magnifica*) at the highest elevations. A heavy shrub understory is evident below 4,000 feet elevation, especially on southerly slopes, diminishing slightly with elevation. Section 3.2 of the EIS and the Silviculture Report provide details about forest vegetation in the Assessment Area.

1.6.1.2 Weather

Regional and local weather conditions have played a large role in shaping the forest structure found in the Eddy Gulch LSR and the Klamath Mountains. Like much of California, the weather in the Klamath Mountains is generally a Mediterranean climate, with typically moist, wet winters followed by warm and hot dry summers. These summer conditions dry forest fuels, which contributes to their ignitability. Summer thunderstorms serve as the most numerous sources of ignitions, as observed during fires in the late 1970s, 1980s, and most recently, in 2008.

Summer weather conditions in the Klamath region are caused by subtropical high pressure conditions that create a subsidence in the air mass, causing temperatures to rise and humidity to drop. This high pressure also promotes the creation of temperature inversions, which typically develop between 4,300 and 4,800 feet elevation. An inversion is a result of topographic barriers and cooler air descending down mountain sides. Smoke is trapped below the inversion layer, where temperatures and wind speeds are lower and humidity is higher, with observed fire behavior generally described as

low intensity. However, above the inversion layer, generally on the upper third of the slopes and on the ridgetops, especially on south- and west-facing aspects, lower humidity increases fire intensity and resulting severity (Sugihara et al. 2006).

1.6.1.3 Topography

The Eddy Gulch LSR Project Assessment Area is east of the Klamath River and its junction with the Salmon River. The North and South Forks of the Salmon River pass through the Assessment Area. These two rivers are deeply incised, with elevations along the North Fork rising from 2,300 feet at Sawyers Bar to 5,950 feet along Blue Ridge to the south. At Cecilville, along the South Fork, the elevation is 2,400 feet and rises to over 6,400 feet near the Eddy Gulch Lookout to the north. The east–west orientation of the rivers and adjacent ridges results in dominant westerly winds in the Assessment Area. This alignment also tends to increase normal gradient winds, those associated with large-scale pressure differences, such as diurnal winds. Diurnal winds occur as the solar energy heats the earth’s surface and air begins to rise, creating upslope winds. Conversely, when the surface air begins to cool in the evening, it results in downslope winds. This diurnal pattern is most noticeable on steep slopes. The continuous series of ridges and deep drainages have historically served as both barriers and conduits to fire spread.

1.6.2 Pre-European Fire Regime

Taylor and Skinner (1998) described the pre-European (1627–1849) fire regime (fire return interval, extent of fires, and fire severity). Approximately 85 percent of the fires occurred during summer and fall and averaged 860 acres in size. Larger fires (more than 1,235 acres) occurred, on average, every 31 years. The mean fire return interval in their study area was 14.5 years; however, median fire return intervals varied by aspect, with south- and west-facing slopes having more frequent fires than north- and east-facing slopes. More recently, Skinner et al. (2006) described how lower slopes experienced the lowest-severity fires, while the upper third of slopes experienced the highest-severity fires. These fire regimes were different than those in wetter Douglas-fir-dominated forests in Oregon and Washington, where fires were less frequent, less severe, and had longer intervals between fires.

The complex, mixed-fire-severity regime in the Klamath Mountains had a significant effect on the distribution and development of forest stands. Lower slopes were dominated by Douglas-fir, ponderosa pine, canyon live oak, and black oak, while upper slopes were dominated by white fir, red fir, and knobcone pine (a fire-dependent species). Forests with late-successional characteristics were more common on lower and east- and north-facing slopes. Upper slopes on south and west aspects supported scattered remnant older trees and small patches with some late-successional characteristics within a matrix of younger stands.

1.6.3 Past Activities

Prior to the mid-1850s, Native Americans inhabited the Eddy Gulch LSR, and forest structures and fuel hazards were shaped by the mixed-severity fire regime (Agee 1993; Taylor and Skinner 1998, 2003; Odion et al. 2004; Skinner et al. 2006). When gold was discovered, vast stretches of old-growth forests, particularly in the canyon bottoms and along the lower slopes, were cut for mining, housing, and fuel. The current forest stands that regenerated from this cutting tend to be young

(150 years old), even-aged, and dense. The remnant old-growth stands of large fire-resistant trees are present in the Eddy Gulch LSR and primarily found in the upper Murphy Gulch (Bacon Rind area), upper Matthews Creek, upper Callahan Gulch, lower West Shadow Creek, and upper East Fork of Whites Gulch.

Following establishment of the Klamath National Forest, fire exclusion became the dominant policy affecting forest fuels. The policy became most effective after World War II when modern suppression tools and strategies became available. The mean fire return interval increased to 22 years (Taylor and Skinner 1998), and 84 percent of the Eddy Gulch LSR has not experienced a wildfire since 1910 (Creasy 2008). As a result of fire suppression, the normally occurring fires were quickly extinguished and fuels began to accumulate. In addition, tree densities increased, shade-tolerant species (such as white fir) increased, shrub heights increased, and blowdown from storms accumulated on the forest floor.

1.6.4 Fire Regime Condition Class

Fire Regime Condition Class (FRCC) is a classification of the amount of departure from the natural (historical) fire regime and is important for comparing pre-European conditions with current conditions in the Eddy Gulch LSR. Appendix B provides an explanation of FRCC as described by the National Interagency FRCC and the Landscape Fire and Resource Management Planning Tools Project (LANDFIRE) groups. Descriptions of the departure from the historic pattern in the Eddy Gulch LSR are based on earlier work by Taylor and Skinner (1998) and Skinner et al. (2006) and more recent work by M. Creasy (unpublished report for the Northern Province Ecology Program, June 24, 2008).

FRCC 3 makes up 67 percent of the Eddy Gulch LSR (Table 6) and is described as, “Fire regimes have been significantly altered from their historical range.” Under FRCC 3, the risk of losing key ecosystem components is high. Fire frequencies have departed from historical frequencies by multiple return intervals—this results in dramatic changes to one or more of the following: fuel composition and fire size, frequency, intensity, severity, and pattern. Vegetation attributes have been significantly altered from their historical range. While the increased stand density and downed wood associated with this alteration can be desirable for some late-successional forest-related species, the NSOs and other species in the California Klamath Province have been shown to be more adapted to this area’s naturally frequent, low-intensity fires than individuals in the more northern provinces of the NSO’s range.

Table 6. Percent of acres within each FRCC, Eddy Gulch LSR.

| Condition Class | Acres | Percent of the Area |
|-----------------|--------|---------------------|
| 1 | 2,890 | 4.6 |
| 2 | 17,763 | 28.4 |
| 3 | 41,957 | 67.0 |
| | 62,610 | 100 |

Note: The Eddy Gulch LSR is approximately 62,650 acres. The acres in FRCC total about 62,610. There is an approximate 40-acre discrepancy because some polygons were not included in the FRCC data.

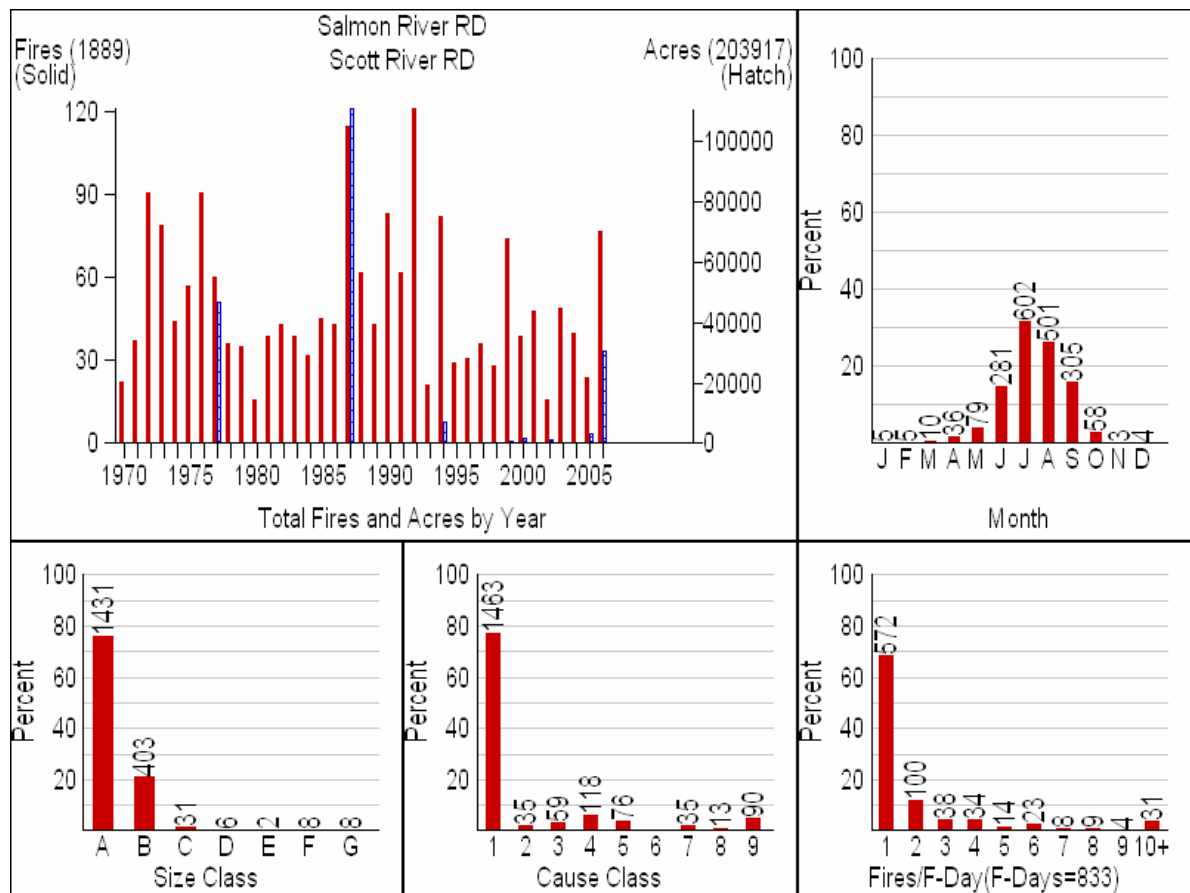
Approximately 28 percent of the Eddy Gulch LSR is in FRCC 2, which is described as, “Fire regimes have been moderately altered from their historical range.” In these areas, the risk of losing key ecosystem components has increased to moderate. Fire frequencies have departed (either increased or decreased) from historical frequencies by more than one natural Fire Return Interval (see “Appendix B: Fire Regime Condition Class Definition”). This can result in moderate changes to one or more of the following: fuel composition and fire size, frequency, intensity, severity, and pattern. Vegetation attributes have been moderately altered from their historical range. Approximately 5 percent of the Eddy Gulch LSR is in FRCC 1, where the current fire regime is similar to the historic regime. Conversely, 95 percent of the LSR has substantially departed from the historic fire regime, making the Assessment Area at significant risk of losing key ecosystem components.

1.6.5 Fire Risk and Fire Hazard

The likelihood of future fires causing unacceptable resource damage is influenced by two factors: fire risk and fire hazard. *Fire risk* is the probability of a fire occurring in the LSR and is based on historic fire records. *Fire hazard*, on the other hand, is dependent upon fuel conditions, including the accumulation of dead and living vegetation and fire weather. Under historic fire return intervals, fuel accumulation would be considerably less than current levels. A particular area may have a low historic risk of fire occurrence, but the fuel hazard, and thus fire severity, may be high enough in the LSR to result in unacceptable lethal levels of vegetation mortality (lethal effects are those where fires result in greater than 70 percent mortality) (USFS 1999).

Figure 1 shows that from 1970 to 2005, the number of fires in the Salmon River and Scott River Ranger Districts ranged between 25 and 120 annually, and the number of acres burned exceeded 100,000 acres. The majority of fires occur during July and August, and these fire starts are primarily ignited by lightning strikes and quickly contained at less than 0.2 acre. Fire occurrence in the Eddy Gulch LSR is 0.69 fire per thousand acres per decade (USFS 1999:2-12), or about 4.3 fires in the LSR per year. The current fire risk is rated as “moderate,” meaning that at least one fire would be expected to occur in 11 to 20 years per thousand acres. With a risk rating of moderate, the potential exists for 62 fire starts in the Eddy Gulch LSR during the next 20 years (USFS 1999:2-44).

Lightning-caused fires have accounted for most of the areas burned in recent history in the Klamath Region (1977, 1987, 1999, 2002, 2006, and as recently as 2008). “As a result of the large number of simultaneous fires, combined with poor access for suppression equipment, steep topography, and canyon inversions have contributed to situations where fires burn for weeks to months and cover very large areas” (Sugihara et al. 2006; Skinner et al. 2006). In 1987, 1999, and 2008, a single storm was responsible for large acreages burned. The years (1985, 1993, 1990, and 1991) with a large number of recorded lightning strikes did not result in large acreages burned. Studies by Rorig and Ferguson (1999, 2002) indicate that not only do low moistures in ground fuels play a role in fires starting after lightning strikes, but so does the moisture in the atmosphere influence the number of acres that will burn—years with a large number of lightning strikes during moist atmospheric conditions may not result in large fires.

Figure 1. Fires in the Salmon River and Scott River Ranger Districts from 1970 to 2005.**Notes:** Fire Size Classes

A = 0–0.2 acre

B = 0.3–9.9 acres

C = 10–99.9 acres

D = 100–299.9 acres

E = 300–999.9 acres

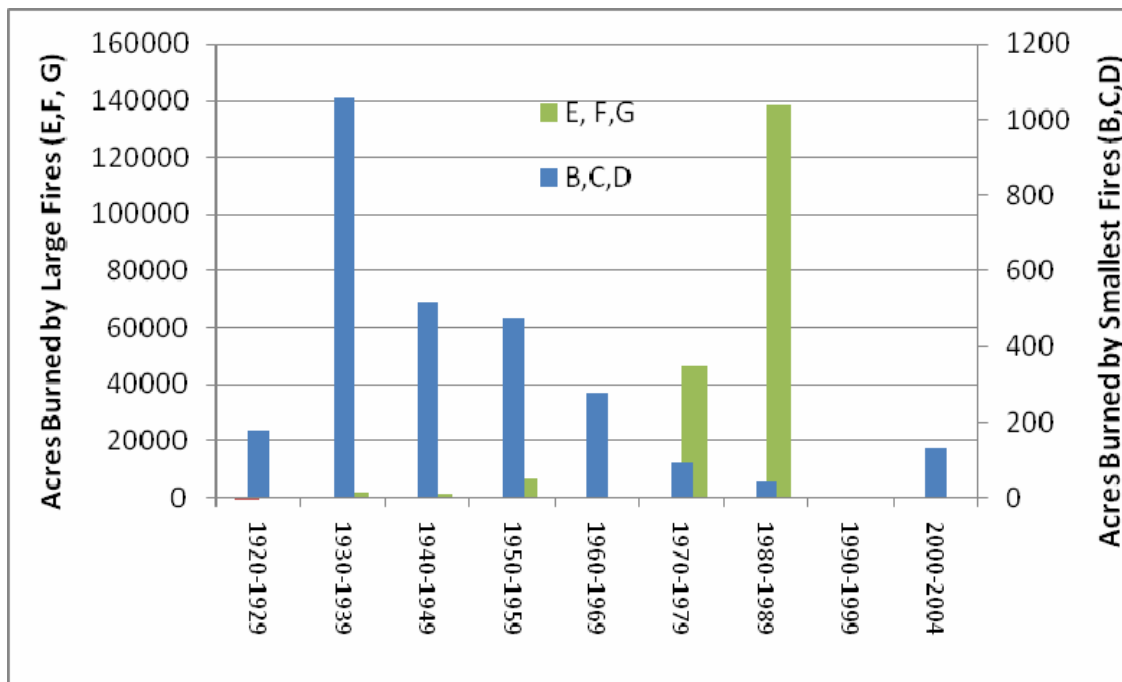
F = 1,000–4,999.9 acres

G = 5,000 acres plus

Fire Cause Class 1 is lightning; 2–9 are various human causes.

“Fires per fire day” is the number of fires burning on any day with wildfires. Thus, of the 833 days experiencing one or more wildfires during the 1970 to 2005 time period, there were 572 days with only a single fire. There were also 31 days, nearly once per year average, with 10 or more fires burning on the same day.

There is evidence that suppression has affected the number of acres burned on the Salmon River and Scott River Ranger Districts. Since 1920 there has been an almost continuous reduction in the number of acres burned per decade by fires (0.3–299.9 acres) (Figure 2). During the same period, there appears to be an increase in the number of acres burned by fires greater than 300 acres. This demonstrates that successful suppression of fires has contributed to an accumulation of fuels that, when ignited, result in larger fires.

Figure 2. Changes in fire size on the Salmon River and Scott River Ranger Districts since 1920.

Map A-2 (in Appendix A) shows that over an 87-year period (1917–2004), the fire threat to the Eddy Gulch LSR has primarily come from large fires outside the LSR. Several events have contributed to the high hazards in and adjacent to the Eddy Gulch LSR. For example, in 1996, large amounts of blowdown from a winter storm affected approximately 5,350 acres. More recently, the Eddy Gulch LSR has experienced heavy snow and high wind events that have uprooted or broken off numerous conifer and large hardwood trees. The last widespread snow/wind event occurred in the mid-1990s, and most of these areas were salvage logged at that time to reduce the fuel load hazard.

The Hog fire of 1977 and Glasgow fire of 1987 occurred immediately adjacent to the south end of the Eddy Gulch LSR. The fires resulted in large contiguous areas of high-severity burns. Today, the standing dead trees, shrubs, and understory reproduction (tree seedlings and saplings) pose a high fire risk to the Eddy Gulch LSR from the west. The following three areas adjacent to the LSR pose a risk of crown fire entering the LSR: (1) a southwest- to northeast-oriented canyon below Black Bear Ranch; (2) adjacent to the LSR on the west side of Blue Ridge Lookout; and (3) above Cecilville adjacent to the LSR.

1.6.6 Current Fuel Conditions

Fire behavior describes how a fire burns, where it burns, how fast it travels, how much heat it releases, and how much fuel it consumes. It is important to understand what controls fire behavior and how to predict it because this knowledge helps predict fire effects, conduct prescribed burns, predict wildfire risk, and control wildfires.

Fire behavior is controlled by three interacting components: fuels, weather, and topography. Fuels provide the energy source for fire. Fuel availability, which depends on both fuel arrangement and fuel moisture, determines if fires will burn as surface or crown fires. Weather elements, such as

temperature, relative humidity, wind, precipitation, and atmospheric stability, also combine to influence fire behavior by regulating fuel moisture and rate of spread. Topography can influence fire indirectly, by mediating wind patterns, or directly—fires burning upslope spread faster than fire burning on flat land.

1.6.6.1 Measurement Indicators

Current conditions, as described by the fire and fuel indicators and their measurements (obtained from field surveys and modeling) are described in Table 7.

Table 7. Fire and fuels indicators and their measurements.

| Indicator | Measurement | Current Conditions |
|--------------|--------------------|--|
| Ground Fuels | Fuel Load | 1 hour fuels: 0.5–3 tons/acre 10 hour fuels: 1–3 tons/acre 100 hour fuels: 2–8 tons/acre 1,000 hour fuels: 5–30 tons/acre (not tracked) |
| | Flame Length | 11–20 feet |
| | Rate of Spread | 30–60 feet per minute |
| Ladder Fuels | Crown Base Height | 2–15 feet |
| Crown Fuels | Crown Bulk Density | 0.131–0.351 kilograms/cubic meter (kg/m ³) |

Measurement: Fuel Load

In the Assessment Area, fuel loading of dead fuels less than 1 inch in diameter range from 0.5 to 3 tons/acre, and loading of dead fuels 1–3 inches in diameter range from 2 to 8 tons/acre. The accumulation of ground fuels in the Assessment Area results from the fact that less than 10 percent of the entire LSR has burned in wildfires since 1955. Fuel loads are lower in areas where prescribed burning has recently occurred (Blue Ridge Lookout to Lafayette Point).

Measurement: Flame Length

Given the parameters described above, predicted flame lengths during a wildfire would range from 11 to 20 feet in the Eddy Gulch LSR. The simulated flame lengths and acres potentially burned in the LSR have implications to suppression capabilities. These data can be used to estimate the probability that a fire could be contained by initial attack by comparing flame length outputs with the Fire Characteristics Chart (Andrews and Rothermel 1982) and a simplified adjective rating with suppression implications—the fire adjective rating chart is presented in Table 8 below. Assuming all fires with less than 3-foot flame lengths could be contained, fires with flame lengths of 3 to 7 feet may have a good chance of containment, and all fires with flame lengths longer than 7 feet could not be contained by initial attack. Initial attack by the closest suppression forces is critical to initial attack strategies, as resistance to control increases exponentially as fire perimeters and fire behavior increase.

Table 8. Fire adjective rating chart.

| Adjective Rating | Flame Length (feet) | Acreage and Percent in Assessment Area | | Suppressions Implications |
|------------------|---------------------|--|-----|--|
| Low | 0–1 | 127 | <1% | Fire will burn and spread; however, very little resistance to control and direct attack with firefighters is possible. |
| Moderate | 1–3 | 8,340 | 14% | Fire spreads rapidly, presenting moderate resistance to control but can be countered with direct attack by firefighters. |
| Active | 3–7 | 5,937 | 9% | Fire spreads very rapidly, presenting substantial resistance to control. Direct attack with firefighters must be supplemented with equipment and/or air support. |
| Very Active | 7–15 | 47,025 | 75% | Fire spreads very rapidly, presenting extreme resistance to control. Indirect attack may be effective. Safety of firefighters in the area becomes a concern. |
| Extreme | >15 | 154 | <1% | Fire spreads very rapidly, presenting extreme resistance to control. Any form of attack will probably not be effective. Safety of firefighters in the area is of critical concern. |

Note: > = greater than; < = less than.

There are portions of the Assessment Area that are inaccessible, with dense vegetation and steep topography that slows travel for firefighters and affects containment success. As shown on Table 8, fires in 15 percent of the Assessment Area could be contained, fires in 9 percent of the area may have a good chance of containment, while 76 percent would not be contained. These containment percentages correlate to the percentages in the third column of Table 8 and the corresponding adjective ratings. For example, 15 percent containment would be an adjective rating of “moderate.” The results shown in Table 8 for the Assessment Area differ from those predicted in the forestwide LSR assessment (USFS 1999), where it was estimated that 66 percent could be contained and 26 percent could not be contained. The reason for this variation in containment percentage is due to the site-specific data gathered in 2007 and 2008 for the Eddy Gulch LSR Project, the availability of more sophisticated modeling tools, and the increase in vegetative growth and fuel loading over the past 10 years since the forestwide LSR assessment was prepared.

Measurement: Crown Base Height

Crown base height ranges from 2–15 feet, the result of mature brush in lower elevation stands and growth of small conifers and hardwoods throughout the LSR. The low crown base height throughout the LSR is a major factor leading to the higher percentages of crown fires now predicted in the LSR.

Measurement: Crown Bulk Density

CBD is a measurement generated by modeling stand structure. The current values indicate crown fires would be readily supported in the Eddy Gulch LSR.

1.6.6.2 Fire Behavior Throughout the LSR

An earlier analysis (forestwide LSR assessment [USFS 1999]), showed that approximately 8 percent of the Eddy Gulch LSR would have an active crown fire and approximately 39 percent would have a passive crown fire, or a total of 47 percent crown fire. In this analysis for the Eddy Gulch LSR Project, FLAMMAP model runs (using the Standard Fire Behavior Fuel Models 2005) show that, under 90th percentile weather conditions (2–3 mile per hour eye-level winds), approximately 46 percent of the LSR would experience a surface fire and 54 percent would

experience crown fire (Table 9, Map A-3a in Appendix A). When only the eye-level wind speeds were increased to 3–6 miles per hour (as observed **on ridgetops in the LSR and** during the 2006 Uncles, Hancock, and Rush fires), only 27 percent of the LSR would experience a surface fire, while approximately 73 percent (45,190 acres) of the LSR would experience a crown fire (Table 9 below, Map A-3b). These current simulations resulted in substantially more crown fires than the earlier forestwide LSR assessment (USFS 1999), which estimated 47 percent crown fires in the Eddy Gulch LSR.

Table 9. Acreages by fire type based on current conditions in the Eddy Gulch LSR.

| Fire Type Description ^a | Eye Level Wind Speed of 2 to 3 MPH | Eye Level Wind Speed of 3 to 5 MPH | Percent of LSR Burned with Wind Speed of 2 to 3 MPH | Percentage of LSR Burned with Wind Speed of 3 to 5 MPH |
|------------------------------------|------------------------------------|------------------------------------|---|--|
| | Acres | | Percent | |
| Surface Fire ^b | 28,965 | 16,790 | 46 | 27 |
| Passive Crown Fire ^c | 33,053 | 38,135 | 53 | 61 |
| Active Crown Fire ^d | 510 | 7,602 | 1 | 12 |

Notes:

- a. Fire type based on a westerly wind direction.
- b. Surface Fire—a fire that burns ground fuels (surface litter, debris, and small vegetation).
- c. Passive Crown Fire—the movement of fire through groups of trees; it usually does not continue for long periods of time.
- d. Active Crown Fire—the independent movement of flames through the branches and top of the trees.

The expected fire severity (effect) was calculated with FLAMMAP using existing vegetation, topography, and constructed weather conditions for the Assessment Area (Maps A-3a and 3b in Appendix A of the SFA). This analysis shows that, if subjected to wildfire, approximately 61 percent of the Eddy Gulch LSR would experience mixed levels of mortality from passive crown fire behavior. The potential for lethal fire effects from active crown fire behavior were identified for approximately 12 percent of the LSR. High-severity events are more of a concern on south and west aspects and steep slopes due to the slopes' alignment with prevailing winds and normal diurnal air movement caused by surface heating and cooling, and because fires burn faster up-slope due to fuel pre-heating ahead of the flaming front. Stand-replacing intensities are also more likely in young stands, particularly plantations, because the lowest limbs on these trees are close (generally less than 4 feet) to ground fuels and shrubs and grasses, as well as accumulated dead and down fuels, which are common ground fuels, making even moderate- to low-intensity wildfires stand replacing.

1.7 Desired Conditions for the Assessment Area

The potential for large stand-replacing fires would be reduced in the Eddy Gulch LSR. This would be achieved by reducing fuel hazards, which would result in different fire behavior (Table 10).

The desired condition is to move the LSR toward the historic range of variation, where fuel hazards and fire behavior varied across the landscape. Fuel hazards would be reduced and wildfires would exhibit substantially more surface fires that currently observed and predicted (Table 10). It is reasonable to expect that heavier scattered pockets of fuels will occur on relatively cool, moist sites, such as those found on north- and east-facing slopes, and low-elevation slopes adjacent to perennial riparian areas. Generally, south- and west-facing aspects and upper slope positions, which are

typically drier and hotter, will contain lighter fuel loadings, with fewer scattered pockets of heavy fuel loads.

Table 10. Current and desired fire behavior and fuel profile under 90th percentile weather conditions for Eddy Gulch LSR Project Assessment Area.

| Indicator | Measurement | Current Conditions | Desired Conditions | |
|--------------------|---|---|--|---|
| Ground Fuels | Fuel Load | 1 hour fuels: 0.5–3 tons/acre 10 hour fuels: 1–3 tons/acre 100 hour fuels: 2–8 tons/acre Not tracked, 1,000 hour fuels: 5–30 tons/acre | <ul style="list-style-type: none"> 1 hour fuels: less than 1 ton/acre 10 hour fuels: less than 2 tons/acre 100 hour fuels: less than 3 tons/acre; 0.5-foot fuel bed depth | |
| | Flame Length | 11 to 20 feet | 2 to 4 feet | |
| | Rate of Spread | 30 to 60 feet per minute | Equal to or less than 20 feet per minute | |
| Ladder Fuels | Crown Base Height | Average between 2–15 feet, with increased crown base heights at higher elevations. Brush and small conifers occupy from 30%–50% of many areas, decreasing with elevation. | In FRZs, 8- to 15-foot crown base height or a gap between the tops of understory trees to the lowest limbs of residual trees of 15–20 feet. | Outside FRZs, brush and lower limbs up to 15 feet are generally absent. |
| Crown Fuels | Crown Bulk Density | 0.131-0.351 kg/m ³ | In FRZs, 65-115 trees per acre; ≈40% crown closure; less than 0.0111 kg/m ³ crown bulk density (Reinhardt and Crookston 2003) | Outside FRZs, conifers under 6 inches dbh are limited to 55%–70% of the area. |
| Fire Type | Current Acres in the Eddy Gulch LSR, by Fire Type | Current Acres in the Assessment Area, by Fire Type | Desired Percent Change, by Fire Type | Desired Acres in Assessment Area, by fire Type |
| Surface Fire | 16,790 | 10,054 | Increase 130%–200% | 23,124–30,100 |
| Passive Crown Fire | 38,135 | 22,715 | Decrease 45%–75% | 12,495–5,630 |
| Active Crown Fire | 7,602 | 4,470 | Decrease 70%–90% | 1,340–450 |

Generally, the following will help achieve desired conditions for fire behavior:

- The average large tree size is generally greater than 20 inches dbh, which helps trees survive wildfire disturbance events if the ground and ladder fuel components are reduced to acceptable levels.
- Large prescriptive fire projects in the Assessment Area have reduced the excessive accumulations of ground fuels, and ladder fuel profiles are discontinuous and at sustainable levels (consistent with habitat objectives for late-successional forest-related species). Crown spacing (expressed as “canopy bulk density”) is reduced, thereby reducing wildfires to primarily surface fires, with mixed severity typified by occasional torching and active crown fire behavior.
- Strategically located FRZs (fuelbreaks) are present, where ground fuel accumulations, ladder fuels, and crown spacing have reduced fire behavior potential. This will provide safe areas for suppression crews to work and anchor control lines, thereby reducing the probability of fires spreading to adjacent drainages and allowing safe use of roads that are

key access routes for firefighters and escape routes for residents and other publics. Fuel conditions allow greater decision space for an “appropriate management response” (AMR²).

- Large-diameter trees are primarily Douglas-fir, ponderosa pine, sugar pine, incense-cedar, and black oak (these trees are more resilient to wildfire).

The Salmon River CWPP contains a prioritized list of projects to focus and guide implementing landowners, organizations, and funders. A key product of the CWPP is the development of wildfire safety zones to reduce citizen and firefighter risks from future large wildfires. The list of recommended projects consists of structure protection strategies, prevention measures, and pre-treatment and shaded fuelbreak (same as an FRZ) construction to protect life and property in towns, residential areas, emergency access routes, and private/public interface areas. Other activities (such as maintaining adequate accessible water systems, plantation thinning, underburning, and natural fire management) were recommended in the CWPP (SRFSC 2007).

The CWPP objectives to provide for the safety of adjacent communities and people (residents and emergency respondents) would be met if the following desired conditions exist:

- Forests in the LSR are managed so as to minimize large-scale high-intensity fire threats to communities and infrastructure. Mechanical fuel treatments and prescribed burning have been implemented in areas projected to experience high fire intensity, and within strategically located FRZs to reduce fire intensity and provide locations from which to base suppression actions.
- CWPP-identified road segments and all open roads in FRZs are being managed to ensure the safety of the public and suppression resources during wildfires.
- Forest stands within the 0.25-mile radius around domestic water sources (such as spring boxes, wells, and water intakes) (SRFSC 2007) have a break in crown base height of at least 15 feet to eliminate fuel ladder conditions.

1.8 Environmental Consequences: Fire and Fuels

1.8.1 Alternative A: No Action

1.8.1.1 Direct and Indirect Effects

Current fire behavior is described above (Table 10). Excessive fuel loading would result in flame lengths of 11 to 20 feet and rate of spread of 30 to 60 feet per minute. Fuel ladders and dense canopies contribute to 73 percent crown fire in the Eddy Gulch LSR.

2. AMR is a thoughtful approach to evaluating the conditions and context of a wildfire and designing a response to effectively address them. It encourages consideration of a wider spectrum of management options in response to each fire. The concept first appeared in the 2001 Review and Update of the 1995 Federal Wildland Fire Management Policy. The current Klamath National Forest Fire Management Plan defines AMR as “specific action taken in response to a wildland fire to implement protection and fire use objectives” by isolating topographic features to block-in fires when direct attack is not an appropriate action.

During the next 20 years, overstocked stands of trees would continue to self thin and increase ground fuels. Mortality of trees greater than 10 inches dbh could add an additional 7–23 percent increase in cubic feet of ground fuels, and that could increase to 17–26 percent in 30 years, as estimated by the FVS (Table 11). Understory vegetation and shade-tolerant trees will continue to grow, thereby increasing the ladder fuels and lowering the stands' crown base height, which would lead to a higher percentage of passive and active crown fires. Dense stands in the Assessment Area would become increasingly vulnerable to mortality from drought conditions, insects, disease, and storm damage and eventually contribute to the ground fuel load. Flame length would increase as ground fuels increased. The fuel hazard would continue to increase and fire behavior would become progressively worse, thereby creating risks to life and property, infrastructure values, private property, and natural resources in the Assessment Area. The chronic effects of climate change would place additional stress on trees, thereby increasing mortality rates, fuel loading, and fire intensity.

Table 11. Changes in tree mortality in forest stands in the Eddy Gulch LSR at 20 and 30 years into the future.

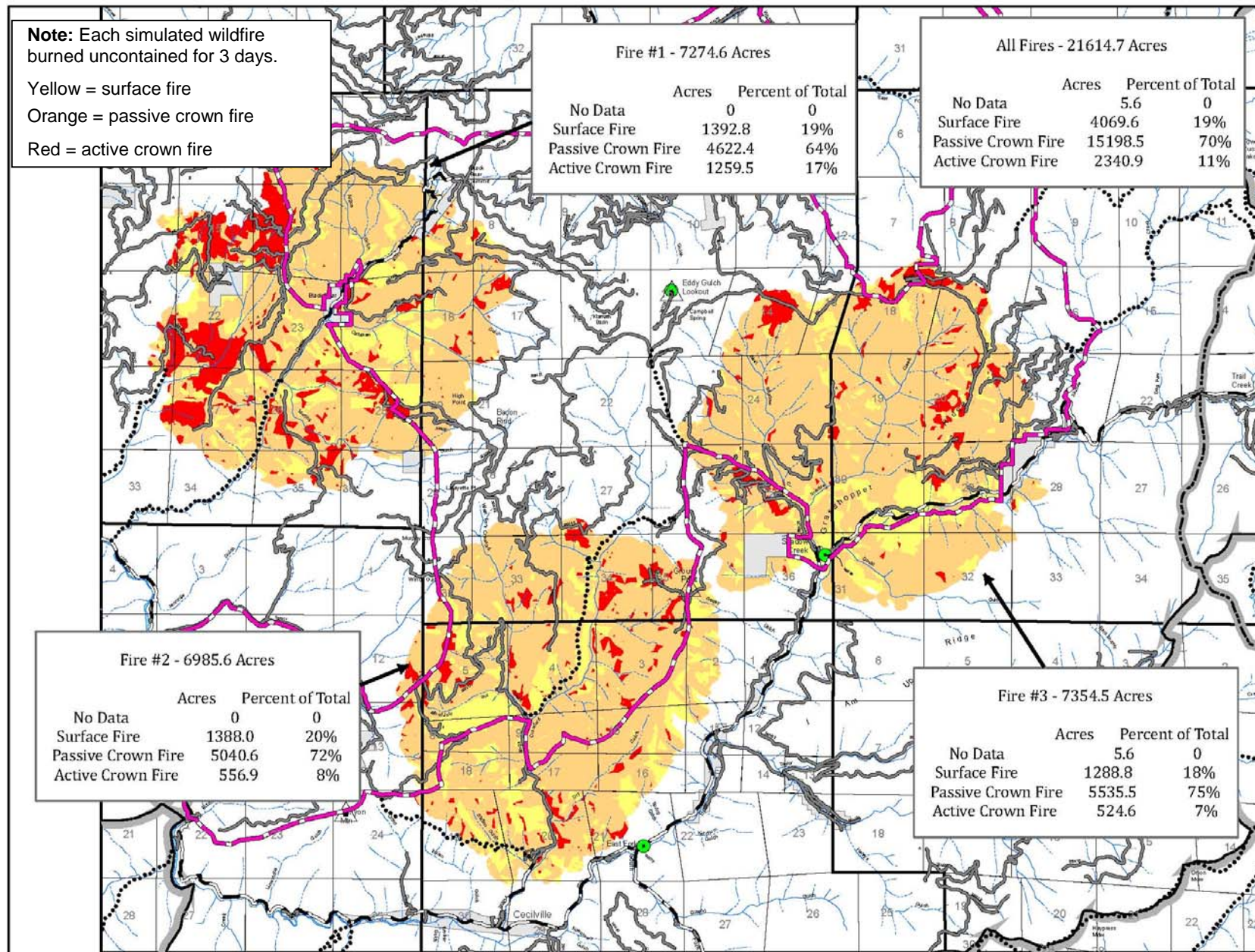
| SAF Forest Type ^a | CWHR Seral Stage ^b | For Trees 10 Inches DBH and Greater | |
|------------------------------|-------------------------------|---|---|
| | | No Treatment FVS Predicted 20-year Tree Mortality (by cubic feet) | No Treatment FVS Predicted 30-year Tree Mortality (by cubic feet) |
| DF ^c | MS ^d | 7.1% | 16.9% |
| DF | MS/LS ^d | 13.7% | 20.5% |
| WF ^c | MS | 12.6% | 26.1% |
| WF | MS/LS | 9.0% | 17.7% |
| RF ^c | LS | 12.4% | 18.1% |
| MC ^c | LS | 22.6% | 26.4% |

Notes:

- a. SAF = Society of American Foresters.
- b. DF = Douglas-fir, WF = white fir, RF = red fir, MC = mixed-conifer.
- c. CWHR = California Wildlife Habitat Relationship.
- d. MS = mid-successional; LS = late-successional.

1.8.1.2 Direct and Indirect Effects of an Escaped Wildfire

Given the current fuel hazard in the Eddy Gulch LSR and predictions of climate change, the probability of a large wildfire will increase. Using past fire frequencies, current fuels conditions, and current 90th percentile weather conditions, three separate wildfire simulations were run to show probable direct effects of fires that have escaped initial attack. The simulations were run for only 72 hours using FARSITE (a fire behavior program) to illustrate how a wildfire would spread and the acres of surface fire, passive crown fire, and active crown fire in the Eddy Gulch LSR Project Assessment Area under Alternative A (Figure 3). If the escaped fires were not contained in three days, an average of approximately 7,200 acres would burn with varying intensities, and result in 1,355 acres (19 percent) of surface fire; 5,065 acres (70 percent) of passive crown fire; and 780 acres (11 percent) of active crown fire. Surface fires would consume all litter, woody debris (less than 3 inches in diameter), and all shrubs; kill most small trees (less than 6 inches dbh); and some larger trees would die in the future, providing snags that will eventually fall to the ground and contribute to the fuel load. A passive crown fire would have the same effect, plus individual and groups of intermediate and mature trees would be killed immediately by the torching of crowns, and most of the stand would die by the end of the next summer from crown scorch and root and bole damage related stress from the wildfire. Mortality from an active crown fire would be almost immediately apparent, with nearly complete mortality.

Figure 3. Three randomly selected examples of wildfire simulations in the Assessment Area.

An escaped fire could adversely affect protection targets (private property, municipal watersheds, infrastructure, and NSO core areas). The high percentage of crown fire (81 percent) could result in the loss of private property, short-term adverse effects on municipal watersheds, and long-term losses of late-successional habitat, including NSO core areas.

1.8.1.3 Cumulative Effects

Construction of a fuelbreak system west of Black Bear Ranch would reduce fuel hazards on approximately 700 acres, and the fuel reduction projects (proposed in the Salmon River CWPP) on private property in and around the Assessment Area would reduce threats to private property. Alone, these fuel treatments offer limited resistance to a wildfire because fires can flank around them, or spot fires could ignite structures inside the limited fuelbreaks. Additionally, ingress and egress would be constrained because of the lack of safe emergency access routes. The loss of important infrastructure, such as the repeater site near Eddy Gulch Lookout, could adversely affect communication of emergency response crews during an escaped wildfire.

Conclusion. Prior to European settlement, frequent wildfires with varying intensity had the greatest influence on the structure and composition of forests in the Klamath Mountains. Fire suppression eliminated this key ecological factor, resulting in the buildup of excessive fuels and forests that are highly susceptible to stand-replacing crown fires. The no-action alternative would not reduce those fuel hazards, ensuring that crown fires will persist, potentially resulting in the loss of private property, long-term damage to municipal watersheds and important infrastructure, and the loss of habitat for late-successional-dependent wildlife. Thus, the purpose and need for the project, as described in Chapter 1, would not be achieved. The limited number of other potential projects (the fuelbreak system west of Black Bear Ranch and fuel reduction projects on private lands), if implemented, would have beneficial effects by reducing the threat of a wildfire; however, those effects would be limited and localized in scope and have little influence on most forest resources.

1.8.2 Alternative B: Proposed “Action

1.8.2.1 Direct and Indirect Effects of Fuel Reduction in FRZs

Table 2-1 in Chapter 2 of the EIS lists the purpose of each FRZ. The construction of 8,291 acres of FRZs would reduce ground, ladder, and crown fuels in 931 acres of M Units and ground and ladder fuels in 7,360 acres of other fuel reduction treatments. Thinning trees in M Units is an important component of fuels treatments because it would reduce crown bulk density in stands by 51–82 percent (Table 12), resulting in approximately 40 percent crown closure. Thinning also increases the distance from the ground to the lowest limbs, which when combined with the thinner canopy, directly reduces the potential for passive and active crown fires. These treatments would reduce crown fuels substantially more than underburning alone. The thinning treatments would improve stand health, which would reduce future mortality and the amount of material that will eventually accumulate as ground fuels. This would result in 50 to 95 percent less mortality in treated stands that otherwise would have died and become ground fuels. Thinning would also move these stands toward the composition and structure that mimics conditions of the pre-European fire regime.

Prescribed burning after thinning would reduce existing ground fuels and slash generated from thinning and remaining ladder fuels (up to 4 inches dbh), including lower branches on residual trees (Table 13). Thus, the desired condition for forest fuels would be achieved. Similar treatments in the

Sierra Nevada removed approximately 60 percent of ground fuels less than 3 inches in diameter and 60 percent of the small trees, which resulted in a post-treatment surface fire with 1-foot flame lengths (Stephens and Moghaddas 2005). Thus, these treatments would achieve the desired flame lengths of less than 2 feet post-treatment in the Assessment Area. The combination of thinning and burning would reduce ladder **and crown** fuels and increase the crown base height to 8–15 feet. Scorching could also result in post-treatment mortality in residual trees greater than 20 inches dbh (Stephens and Moghaddas 2005), which would provide future snags and coarse woody debris.

Table 12. Change in crown bulk density and mortality in M Units as a result of treatments under Alternative B (based on FMAPlus).

| SAF Forest Type ^a | CWHR ^b Seral Stage | Indicator: Crown Fuels Measurement: Crown Bulk Density ^c | | Reduction in Crown Bulk Density Compared to No Treatment |
|------------------------------|-------------------------------|--|---------------------------|--|
| | | Existing Conditions | Post Treatment Conditions | |
| DF ^d | MS ^e | 0.352 | 0.131 | 62% |
| DF | MS-LS ^e | 0.131 | 0.052 | 61% |
| WF ^d | MS | 0.243 | 0.089 | 63% |
| WF | MS-LS | 0.139 | 0.044 | 69% |
| RF ^d | LS | 0.181 | 0.089 | 51% |
| MC ^d | LS | 0.277 | 0.051 | 82% |

Notes:

- a. SAF = Society of American Foresters.
- b. CWHR = California Wildlife Habitat Relationship.
- c. Crown bulk density measured in Kg/m³.
- d. DF = Douglas-fir, WF = white fir, RF = red fir, MC = mixed-conifer.
- e. MS = mid-successional; LS = late-successional.

Table 13. Changes in fuel indicators in FRZs under Alternative B.

| Indicator | Measurement | Current Conditions | Alternative B | |
|--------------|-----------------------------|---|---|--|
| Ground Fuels | Fuel Load (Ground Fuels) | 1-hour fuels: 0.5–3 tons/acre 10-hour fuels: 1–3 tons/acre 100-hour fuels: 2–8 tons/acre | Post-treatment | 20 years |
| | | | 1-hour fuels: less than 1 tons/acre 10-hour fuels: less than 2 tons/acre 100-hour fuels: less than 3 tons/acre | 1-hour fuels: 2.5 tons/acre 10-hour fuels: 2.5 tons/acre 100-hour fuels: less than 6.5 tons/acre |
| | Flame Length | 11 to 20 feet | Less than 2 feet | Approximating pre-treatment fire-intensity characteristics |
| | Rate of Spread | 30 to 60 feet per minute | Equal to or less than 20 feet per minute | |
| Ladder Fuels | Crown Base Height | Average between 2–15 feet, with increased crown base heights at higher elevations. Brush and small conifers occupy from 30%–50% of many areas, decreasing with elevation. | In FRZs, 8- to 15-foot crown base height or a gap between the tops of understory trees to the lowest limbs of residual trees of 15–20 feet. | Average between 6–12 feet |

Prescribed burning outside of the M Units would reduce ground fuels and smaller (less than 4 inches dbh) ladder fuels, while mastication will reduce the arrangement of ground fuels and reduce ladder fuels up to 10 inches dbh. These treatments would result in flame lengths less than 2 feet high and increase crown base heights.

The effectiveness of the FRZ treatments is shown in Figure 4 below (**FARSITE was used for the predictions**). The left pane of Figure 4 shows how fire would spread if only treatments in FRZs were implemented. Under 90th percentile weather conditions, fire burned approximately 2,773 acres, with flame lengths 6–10 feet long. When the simulated fire reached the FRZ, flame lengths dropped to less than 3 feet, where suppression crews could safely use direct attack strategies to contain the fire. Thus, the combined treatments in the FRZ would increase the resistance to a wildfire, providing a beneficial effect **by increasing protection of late-successional habitat and communities**.

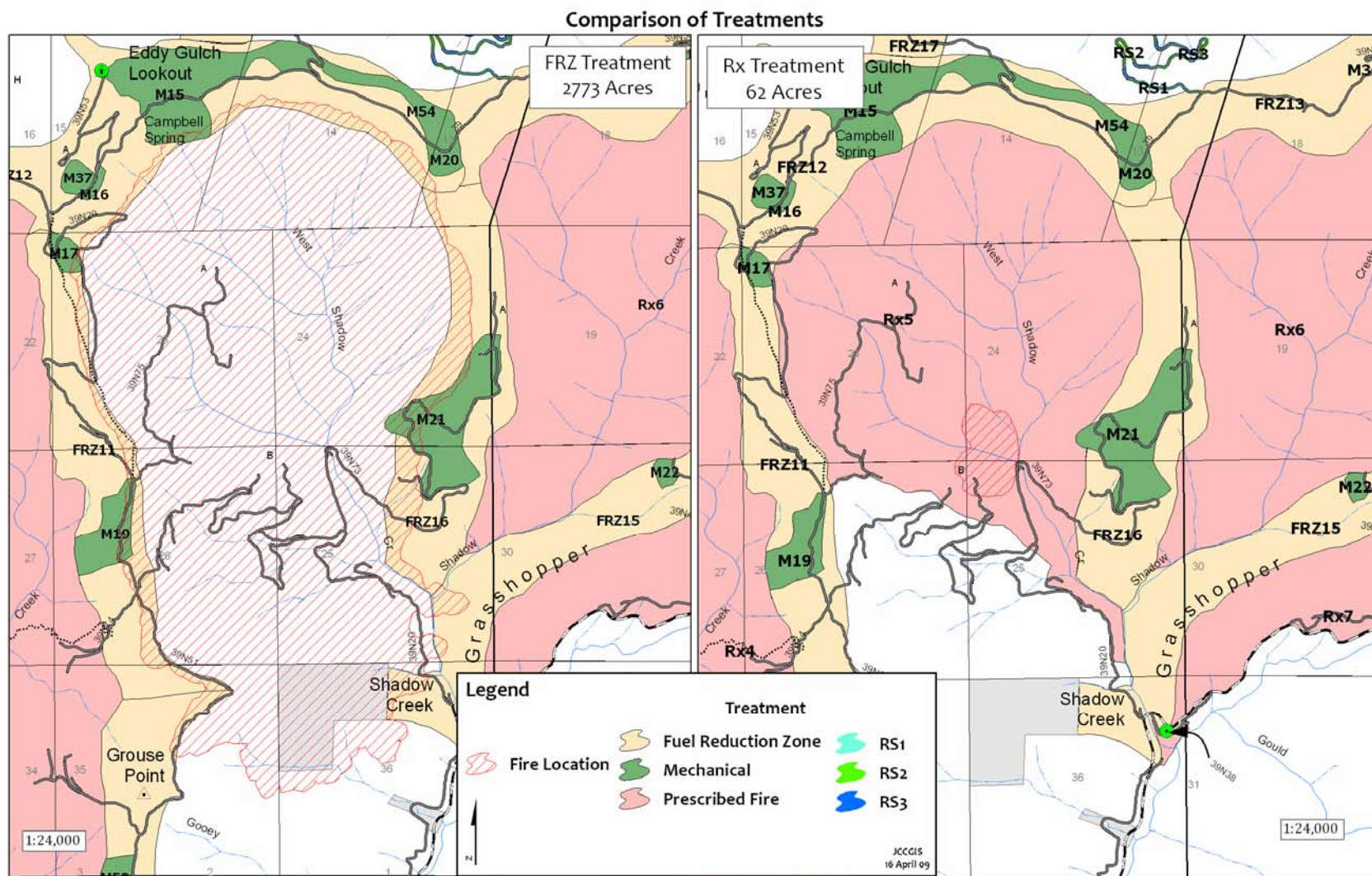
The effectiveness of the treatments would vary over time. Ground and ladder fuels would increase (Table 13), and crown bulk density would increase as the canopy cover increases (see “Section 3.2 Forest Vegetation” in the EIS or the Silviculture Report for more information). Thinning and burning in M Units and mastication would remain effective for 15–20 years. Prescribed burning outside of the M Units would remain effective for a shorter period of time. Studies in the Sierra Nevada revealed that ground fuels increased to 80 percent of their pre-treatment levels 10 years after treatment; however, additional increases in fuels were very low for the next 20 years (Keifer et al. 2006).

1.8.2.2 Direct and Indirect Effects of Fuel Reduction in Rx Units

Table 2-5 in Chapter 2 of the EIS lists the purpose of each Rx Unit. Treatments in the Rx Units would reduce ground and ladder fuels on up to 17,524 acres. Similar treatments conducted by Stephens and Moghaddas (2005) removed approximately 60 percent of ground fuels less than 3 inches in diameter and 60 percent of the small trees. The majority of the trees that were removed were small (less than 10 inches dbh) because crown cover in the residual stand only declined by 10 percent. Ground and ladder fuel reductions and changes in flame length and rate of spread would be similar to that described in Table 13. All acres in the treatment areas would not be treated equally because of access and localized differences in fuel moisture, which will affect the amount of fuels consumed. The effectiveness of the treatments in Rx Units is shown above in Figure 4 (**FARSITE was used for the predictions**). The right pane of Figure 4 **shows that, following treatment**, a simulated fire burning under 90th percentile weather conditions only grew to 62 acres of low-intensity surface fire in 3.5 days.

The introduction of large-scale prescribed fire to the Eddy Gulch LSR would restore a source of disturbance that influenced distribution and species composition of forest stands and associated wildlife. Low- to moderate-intensity fires would mimic the results of the historic fire regime. Although crown fuels would not change substantially, the treated areas would be more resilient to future fires and reduce the probability of a stand-replacing crown fire **that would adversely affect late-successional habitat and local communities**. Prescribed fire treatments would result in major short-term beneficial effects but moderate long-term beneficial effects because the effectiveness of the treatments would decline within the first 10 years; however, fuel hazards would change little during the next 20 years (Keifer et al. 2006).

Figure 4. Left pane: displays fire spread in an untreated area and effectiveness of constructing an FRZ.
Right pane: displays fire spread in a treated Rx Unit.



1.8.2.3 Direct and Indirect Effects on Fire Type in the Assessment Area

Treatments in the FRZs and Rx Units would shift the fire types in the Assessment Area from being primarily crown fires to primarily surface fires (Table 14), as identified in the SFA and the purpose and need for the project (refer to Chapter 1 of the EIS). The acres of surface fire would increase 188 percent as a result of these treatments, resulting in improved suppression capabilities and substantially less resource damage and property losses in the event of a wildfire.

Table 14. Changes in fire type in the Assessment Area, resulting from implementation of Alternative B.

| Fire Type | Current Acres in the Assessment Area | Desired Acres in Assessment Area Fire Type | Post-Treatment Fire Type in Assessment Area |
|--------------|--------------------------------------|--|---|
| Surface Fire | 10,054 | 23,124–30,100 | 28,898 |
| Crown Fire | 27,185 | 13,835–6,080 | 8,341 |

1.8.2.4 Direct and Indirect Effects of RS Treatments

Approximately 44 miles of designated emergency access routes (SRFSC 2007) would be treated in FRZs and Rx Units—fire behavior along those routes would be similar to that in the post-treatment FRZ or Rx Units. Approximately 16 miles of RS treatments along emergency access routes are outside of FRZs and Rx Units—about 80 percent of those routes would be treated within 50 feet of the road. Indirect effects would include improving their status as emergency access routes, allowing residents to safely evacuate and suppression crews' access to the Assessment Area.

1.8.2.5 Direct and Indirect Effects on Community Protection Targets

Treatments in FRZs and Rx Units would reduce fuel hazards on approximately 9,850 acres of municipal watersheds and approximately 800 acres of 0.25-mile WUI around communities in the Assessment Area (Table 15). Additionally, treatments would reduce the threat of a wildfire on important infrastructure, such as the Eddy Gulch Lookout and repeater site that are necessary for fire detection and communication. This would be a beneficial effect on local protection targets identified in the Salmon River CWPP and important infrastructure.

Table 15. Acres of municipal watersheds treated and 0.25-mile WUI around communities in the Eddy Gulch LSR Assessment Area.

| Municipal Watershed | Acres Treated | 0.25 mile WUI | Acres Treated |
|----------------------------|---------------|------------------|---------------|
| Black Bear Ranch Watershed | 1,219 | Black Bear Ranch | 366 |
| Callahan | 2,334 | Eddy Gulch | 68 |
| Counts Gulch | 0 | Finley Camp | 24 |
| Crawford Creek | 5,692 | Rainbow | 195 |
| Eddy Gulch | 606 | Taylor Hole | 151 |
| Shadow Creek | 6 | Whites Gulch | 0 |
| Music Creek | 0 | Music Creek | 0 |

1.8.2.6 Cumulative Effects

Implementing Alternative B, constructing a fuelbreak system west of Black Bear Ranch, and implementing proposed work on private property, as outlined in the Salmon River CWPP, would

reduce the threat of wildfire in the Assessment Area. The beneficial effects would vary over time because treatments would have different periods of effectiveness. Effectiveness would last longest in areas treated mechanically, perhaps as long as 15–20 years. The effectiveness of areas that are only treated with prescribed fire would decline after 5–10 years as trees that were killed by the treatment fall to the ground, and other fuels accumulate to approximately 60–85 percent of pre-treatment levels (Keifer et al. 2006).

Conclusion. The Proposed Action would reduce fuel hazards on 25,815 acres, increasing the amount of surface fire in the Eddy Gulch LSR to 77 percent of the Assessment Area and reducing crown fires to 23 percent of the Assessment Area. **The shift to surface fires as the dominant fire type in the Assessment Area meets the purpose and need for the project. The Rx Units would be resilient to damage from wildfires and allow suppression crews to control those fires. The FRZs would increase resistance to wildfires, allowing suppression crews to contain those fires and minimize the potential for those fires to escape to adjacent watersheds. Combined, the treatments would place conifer stands in a trajectory toward the historic fire regime and reduce the effects of wildfires on late-successional habitat, communities, important infrastructure, and municipal watersheds.** These changes would result in short- and long-term beneficial effects on natural resources, infrastructure, and private property.

1.8.3 Alternative C: No New Temporary Roads Constructed

1.8.3.1 Direct and Indirect Effects of Fuel Reduction in FRZs

Under Alternative C, the effects of treatments would be similar to Alternative B (refer to Tables 12 and 13), except all or portions of six M Units (15, 17, 24, 36, 37, and 75), totaling 99 acres, would not be treated. As a result, 72 acres of those untreated areas would be subject to a crown fire, **similar to the no-action alternative.** Wildfires that ignite in or burn through these untreated areas would emit fire brands that could land in adjacent untreated area, potentially increasing the complexity and difficulty of suppression efforts and the number of acres burned by a stand-replacing crown fire. **Important infrastructure (such as the Eddy Gulch Lookout and repeater sites) and municipal watersheds could be threatened by a wildfire.**

Direct and Indirect Effects of Fuel Reduction in Rx Units. Treatments in the Rx Units would reduce ground and ladder fuels on 16,790 acres, resulting in effects similar to Alternative B (refer to Table 13). The reduction in untreated acres (822 acres) compared to Alternative B, would result in 600 acres of crown fires. Wildfires that ignite in or burn through these untreated areas would emit fire brands that could land in adjacent untreated areas, potentially increasing the complexity and difficulty of suppression efforts and the number of acres burned by a stand-replacing crown fire.

1.8.3.2 Direct and Indirect Effects on Fire Type in the Assessment Area

Treatments in the FRZs and Rx Units would modify fire types in the Assessment Area (Table 16). **This shift in fire type following treatments would result in less resource damage in the event of a wildfire. However, the inability to treat approximately 921 acres (99 acres in M Units and 822 acres in portions of Rx Units) would result in vulnerable areas that could allow wildfires to escape to other areas of the LSR.**

Table 16. Changes in fire type in the Assessment Area, resulting from implementation of Alternative C.

| Fire Type | Current Acres in the Assessment Area | Desired Acres in Assessment Area Fire Type | Post-Treatment Fire Type |
|--------------|--------------------------------------|--|--------------------------|
| Surface Fire | 10,054 | 23,124–30,100 | 28,226 |
| Crown Fire | 27,185 | 13,835–6,080 | 9,013 |

1.8.3.3 Direct and Indirect Effects of RS Treatments

Approximately 44 miles of designated emergency access routes (SRFSC 2007) would be treated in FRZs and Rx Units—fire behavior along those routes would be similar to that in the post-treatment FRZ or Rx Units. Approximately 16 miles of RS treatments along emergency access routes are outside of FRZs and Rx Units—about 80 percent of those routes would be treated within 50 feet of the road. Indirect effects would include improving their status as emergency access routes, allowing residents to safely evacuate and suppression crews to access to the Assessment Area.

1.8.3.4 Direct and Indirect Effects on Community Protection Targets

Treatments in FRZs and Rx Units would reduce fuel hazards on approximately 9,850 acres of municipal watersheds and approximately 800 acres of 0.25-mile WUI around communities in the Assessment Area (refer to Table 8), similar to Alternative B. The lack of treatments in M Units 15 and 37 and Rx Unit 5 would increase the probability that a crown fire in untreated areas could damage important infrastructure, such as the Eddy Gulch Lookout and repeater site, which are necessary for fire detection and communication.

Conclusion. Alternative C would reduce fuel hazards on 24,894 acres, increasing the amount of surface fire in the Eddy Gulch LSR Project Assessment Area to 75 percent and reducing crown fires to 25 percent. **The inability to treat approximately 921 acres (99 acres in M Units and 822 in Rx Units) reduces the probability that wildfires could be controlled or contained and increases the probability that wildfires will escape to other areas of the LSR. As a result, additional acres of late-successional habitat, municipal watersheds, and important infrastructure would be threatened by crown fires. Thus, the purpose and need for the project would not be met as well as the Proposed Action.**

1.8.4 Methodology: Air Quality

1.8.4.1 Air Quality

Data from the California Air Resources Board website, Siskiyou County Air Pollution Control District, and EPA were used to determine the current air quality for the county. Emissions from wildfires were modeled with First Order Fire Effects Model and emissions from dust generated during treatments were modeled with an emission factor (USFS 2008) and miles of dirt roads traveled during hauling.

1.8.4.2 Scope of the Analysis

Analysis Area. The analysis area for air quality includes all of Siskiyou County.

Analysis Period. Emissions were calculated during a wildfire, during implementation of treatments, and for post-treatment fire emissions.

1.8.4.3 Intensity of Effects

Negligible. No changes would occur, or changes in air quality would be below or at the level of detection. If detected, the effects would be slight.

Minor. The changes in air quality would be measurable but small and localized.

Moderate. The changes in air quality would be measurable and would have consequences, although the effect would be relatively local.

Major. The changes in air quality would be measurable, would have substantial consequences, and would be noticed regionally.

1.8.4.4 Measurement Indicators

Air Quality. Emissions is the only measurement indicator that was used to assess current air quality in the Assessment Area and to predict air quality under Alternatives A, B, and C.

Indicator: Emissions Output. Emissions are particulates or gases that are generated by soil disturbance (for example, disking, grading, or driving) or generated by an event, such as a wildfire.

1.8.5 Indicator: Emissions Output

There are numerous sensitive receptors in the vicinity of the Eddy Gulch LSR that are potentially susceptible to emissions from large wildfires, forest management activities, off-road recreation, and wind-generated dust from exposed soil surfaces. The amount and duration of these emissions vary by season, with most emissions from wildfires, timber harvest, and recreational activities occurring between May and late August, and emissions from prescribed burning occurring from late September through mid-November. Table 17 lists the communities and wilderness areas within 20 miles of the Eddy Gulch LSR Project boundary that could be affected by smoke emissions from wildfire or prescribed fire.

Table 17. Towns, communities, and wilderness areas within 20 miles of the Eddy Gulch LSR Project boundary.

| Town or Feature | Distance and Direction from Eddy Gulch LSR Project Boundary |
|----------------------------|---|
| Yreka | 31 miles northeast |
| Fort Jones | 18 miles north |
| Etna | 12 miles north |
| Sawyers Bar | 1 miles northwest |
| Forks of Salmon | 9.6 miles northwest |
| Cecilville | 1 miles south |
| Orleans | 18.7 miles west |
| Callahan | 13.25 miles east |
| Somes Bar | 18 miles northwest |
| Marble Mountain Wilderness | 9.5 miles north |
| Russian Peak Wilderness | 2 miles east |

1.8.5.1 Attainment Status

Attainment refers to an area that meets air quality standards for a pollutant; an area that does not meet the standards is in nonattainment. Table 18 lists the air quality attainment status for Siskiyou County for ozone, carbon monoxide (CO), sulfur dioxide, and other compounds, including fine particulate matter (PM) less than 2.5 microns (PM_{2.5}) and larger particles that are greater than 10 microns (PM₁₀). The attainment status was derived directly from the 2006 report available on the California Air Resources Board website. Air Quality in the Eddy Gulch LSR is typically very good. Dust from recreational use of roads is the primary source of particle emission on a day-to-day basis.

Table 18. Attainment designations for Siskiyou County compared to national standards.

| Compound | National Ambient Air Quality Standards | State Air Quality Standards |
|-----------------------------|--|-----------------------------------|
| | Attainment Status | Siskiyou County Attainment Status |
| Ozone (1 hour) | N/A | Attainment |
| Ozone (8 hour) | Attainment/Unclassified | Nonattainment |
| Carbon monoxide (8 hour) | Attainment/Unclassified | Unclassified |
| Nitrogen dioxide (annual) | Attainment | Attainment |
| Sulfur dioxide (annual) | Attainment/Unclassified | Attainment |
| PM ₁₀ (24 hour) | Unclassified | Attainment |
| PM _{2.5} (24 hour) | Unclassified | Unclassified |

Source: EPA website (2008); California Air Resources Board website (2008).

Currently, Siskiyou County is in attainment status for PM₁₀ (county wide) and unclassified for PM_{2.5}. According to the California Air Resources Board, the major contributors to both PM₁₀ and PM_{2.5} levels include forestry management burns, woodstoves, residential open burning, vehicle traffic, and windblown dust. Poor air quality conditions can either be relieved or made worse by local meteorology, winds, and temperature inversions. In addition, large areas in and adjacent to local communities can be heavily affected by smoke for extensive summer periods (several weeks) due to wildfires, such as those that occurred in 2006 and 2008. The communities of Sawyers Bar and Yreka are subject to strong inversions and stagnant conditions in the summer as well as in the wintertime.

Those conditions, coupled with intensive residential wood burning during winter, can result in very high episodic PM levels. The state and federal nonattainment status for ozone is due to overwhelming air pollution transport from down-wind urban areas, such as Sacramento, cities on the northwest coast of California, and the Bay areas.

1.9 Desired Conditions: Air Quality

The desired condition is to reduce emission sources that could contribute to additional pollutants in the local airshed. To meet desired conditions, fuel hazards in the Eddy Gulch LSR Project Assessment Area would be reduced, resulting in a reduction in wildfires and fire-induced emissions. A reduction in fuels means there would be a greater likelihood that wildfires would burn with less intensity and be contained at smaller acreages, thereby minimizing the production of emissions. Ground fuels on slopes less than 40 percent (and in areas that are accessible) are being treated mechanically instead of by prescribed fire—this will minimize emissions and comply with smoke management requirements.

1.10 Affected Environment (Existing Conditions): Air Quality

The Eddy Gulch LSR Project Assessment Area is located in Siskiyou County, California, and the Siskiyou County Air Pollution Control District, which is within the Northeast Plateau Air Basin. The Northeast Plateau Air Basin includes all of Lassen, Modoc, and Siskiyou counties and is the fourth largest air basin in the state.

1.11 Environmental Consequences: Air Quality

1.11.1 Alternative A. No Action

1.11.1.1 Indicator: Emissions Output

Direct and Indirect Effects

Increased Emissions from Wildfires—Smoke from wildfires increases particulate and gaseous emissions, particularly PM₁₀, PM_{2.5}, and CO. Emissions were estimated using FOFEM (First Order Fire Effects Model, version 5.7). A 7,200-acre wildfire burning for three days would generate approximately 2,300 tons of PM₁₀, 1,900 tons of PM_{2.5}, and 25,000 tons of CO (Table 19). These emissions could not be managed and may affect any of the sensitive receptors identified in Siskiyou County (refer to Table 17), possibly resulting in a short-term health hazard.

Table 19. Selected emissions from a wildfire in the Assessment Area.

| Emissions | No Action with Wildfire (tons/acre) | Total Emissions (tons) |
|-------------------|--|---------------------------|
| PM ₁₀ | 0.32 | 2,304 |
| PM _{2.5} | 0.27 | 1,944 |
| CO | 3.48 | 25,056 |

Cumulative Effects. The emissions from a wildfire would likely occur during summer, when vehicle traffic and windblown dust are the other primary sources of emissions. Implementation of the fuelbreak system west of Black Bear Ranch would have a temporary effect on emissions; however, the direct effects from implementation would occur during a single year and may or may not occur in the same year as the wildfire. Implementation of the fuelbreak system would do little to reduce emissions from a wildfire. Therefore, the cumulative effects may pose a temporary health threat; however, it would not change Siskiyou County's attainment status for CO or PM₁₀.

Conclusion. A wildfire would have a temporary but potentially major increase in emissions and degradation of air quality; however, a single event would not affect the county's attainment status.

1.11.2 Alternative B: Proposed Action and Alternative C: No New Temporary Roads Constructed

1.11.2.1 Indicator: Emissions Output

Direct and Indirect Effects

Increased Emissions from Project Implementation—Implementation of Alternative B or C would increase emissions, with the greatest source being from 22,631 acres of prescribed burning (FRZs and Rx Units). For this analysis it was assumed that 2,263 acres would be burned annually for 10 years. Annual emissions would increase but would only be approximately 20 percent of those generated by a wildfire (Table 20). It is unlikely that the estimated 24-hour emissions would exceed the California 24-hour standard for PM₁₀ and PM_{2.5} in the burn location; it would definitely not exceed annual state or federal standards; and it would not degrade air quality or attainment status. Smoke emissions during prescribed burning may reduce the visibility in some locations, but implementation of smoke management practices and plans (such as burning during favorable weather conditions when smoke is carried away from sensitive areas) and using the best available fire and emission control measures would minimize visibility impairments. Thus, emissions can be directed away from sensitive receptors, minimizing health hazards, as opposed to the no-action alternative where emissions cannot be managed.

Table 20. Selected annual emissions from prescribed burning in the Eddy Gulch LSR.

| Emissions | Alternatives B: Proposed Action (tons/acre) | Alternative B: Proposed Action (tons/year) |
|-------------------|---|--|
| PM ₁₀ | 0.214 | 484 |
| PM _{2.5} | 0.182 | 411 |
| CO | 2.39 | 5,408 |

Fugitive dust from timber hauling, logging, road reconstruction, maintenance, and decommissioning activities would generate particulate emissions into the atmosphere for short periods of time during the day, while these activities are taking place. Vegetation treatments would increase the amount of fugitive dust above the no-action alternative (Table 21). The dust generated by these activities, though certain to occur, would be minimal compared to emissions generated annually by other activities in Siskiyou County (14,364 tons). No additional analyses of fugitive dust were estimated because Siskiyou County is in attainment, and a conformity determination is not required.

Table 21. Estimated amount of fugitive dust generated annually by the three alternatives proposed for the Eddy Gulch LSR project.

| | Alternative A | Alternative B | Alternative C |
|--|---------------|---------------|---------------|
| Log haul fugitive dust emissions for the Eddy Gulch LSR Project, per year, with implementation of resource protection measures for 3-year haul | 0 | 2.35 tons | 3.25 tons |

Effects from project implementation would be short term, and use of resource protection measures would reduce those effects. The California Air Resources Board has promulgated changes to Title 17 Smoke Management Guidelines for Agricultural Burning and Prescribed Fires. The new regulations require submission of smoke management plans to the local air district for each burn plan and require permitting and increased coordination between burners and the local air district. The Forest Service, Region 5 has also signed a Memorandum of Understanding on Prescribed Burning on July 13, 1999, with the California Air Resources Board. In this memorandum, the Forest Service agrees to limit public exposure to smoke by considering all practical alternatives to burning, applying all appropriate emission-reduction techniques, limiting the amount of material to be burned on any one day based on meteorological and air quality conditions, and consultation with the local district and Interagency Fire Forecast Warning Unit. During treatment activities, fugitive dust would be reduced 50–80 percent because minimal soil moistures must be present for mechanical equipment to operate, and roads would be treated with water to reduce dust.

Decrease in Wildfire Emissions—Implementation of the project would have a beneficial indirect effect because the size and intensity of wildfires in the Assessment Area would be reduced and therefore result in fewer emissions.

Cumulative Impacts. Implementation of the Eddy Gulch LSR Project and construction of a fuelbreak system west of Black Bear Ranch would increase emissions over the short term; however, adverse effects on sensitive receptors would be minimized because the timing and duration of activities can be managed through established resource protection measures (mitigation measures) to reduce those emissions. Compared to the no-action alternative, reduced emissions from future wildfires would be reduced because the size and intensity of the wildfire would be less, compared to the no-action alternative.

Conclusion. Implementation of the project would increase emissions in the short term during treatment activities; however, the effects would be minimal compared to a wildfire. There would be an indirect beneficial effect because emissions from future wildfires would be reduced.

1.12 Resource Protection Measures

Resource protection measures (mitigation measures) are built into the Proposed Action (refer to Chapter 2 of the Eddy LSR Project EIS. Resource-specific protection measures are also contained in Chapter 2.

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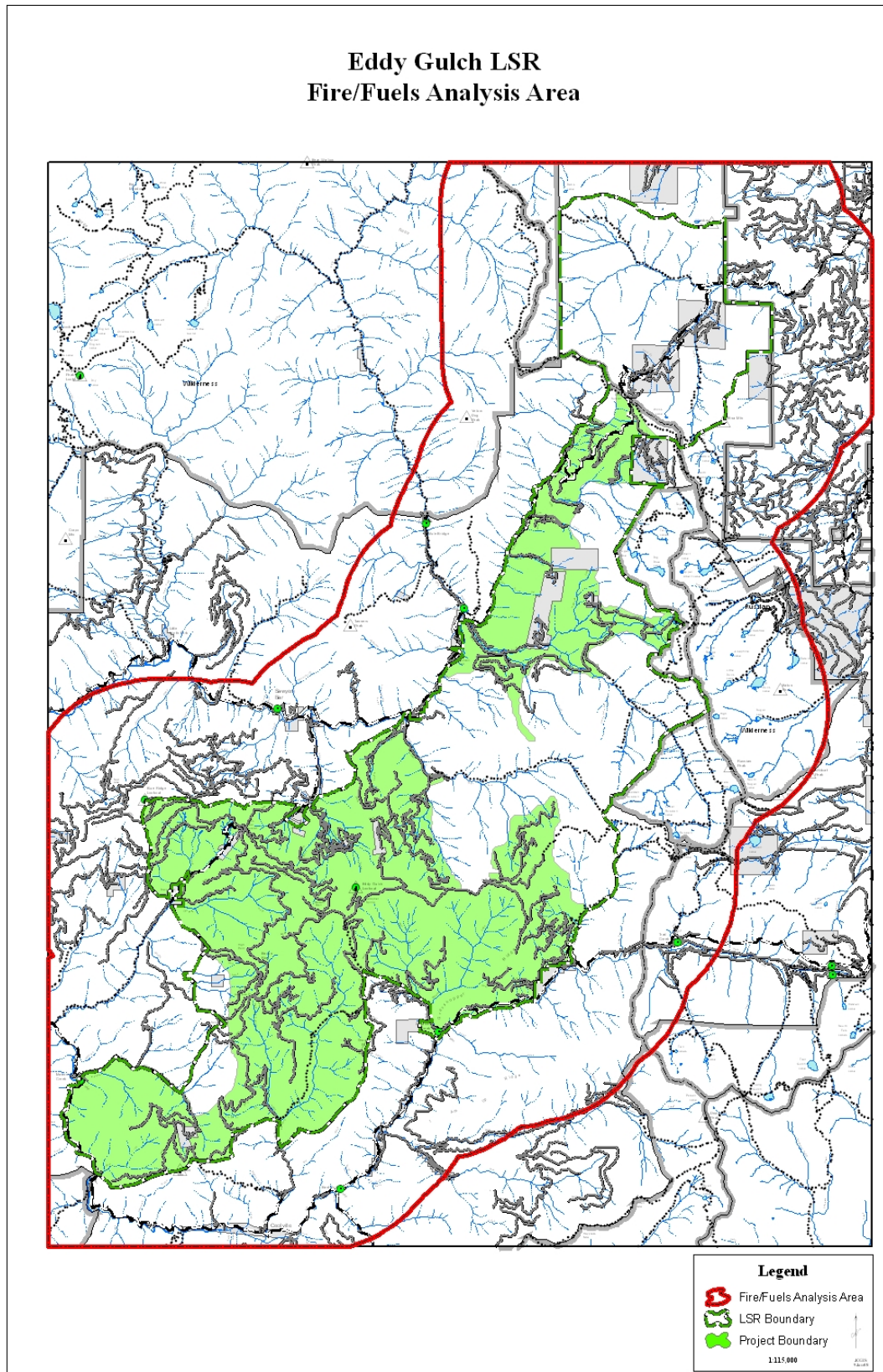
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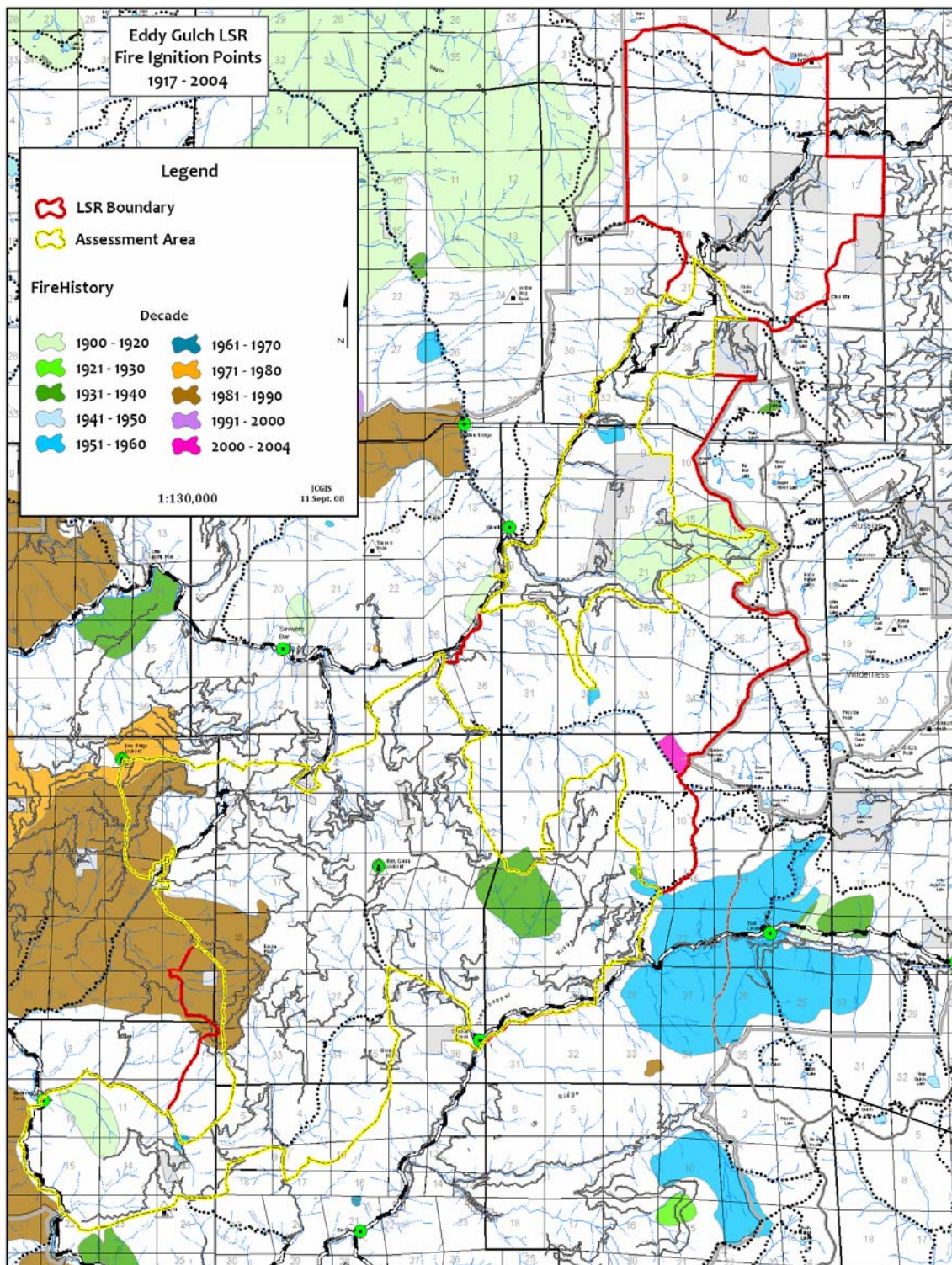
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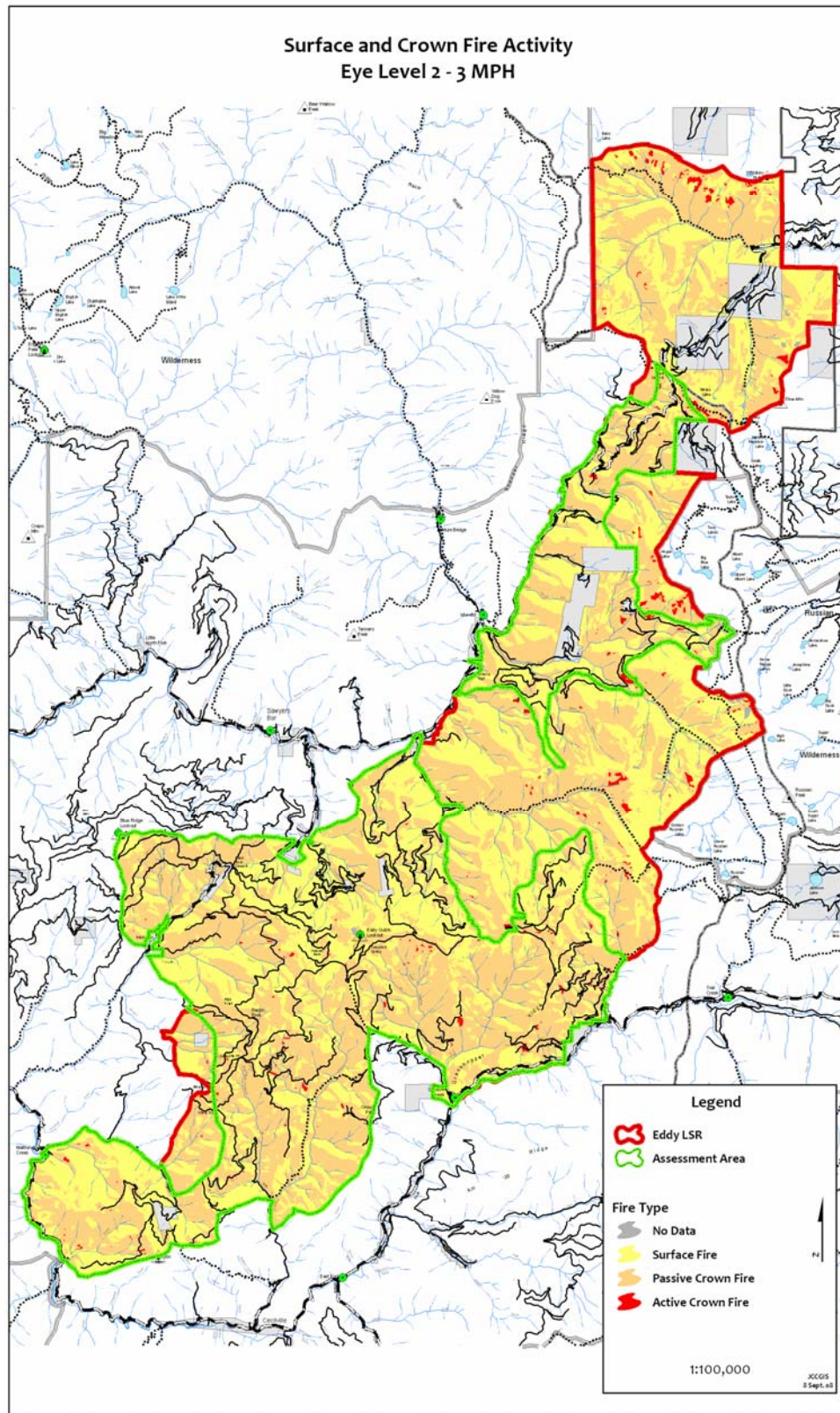
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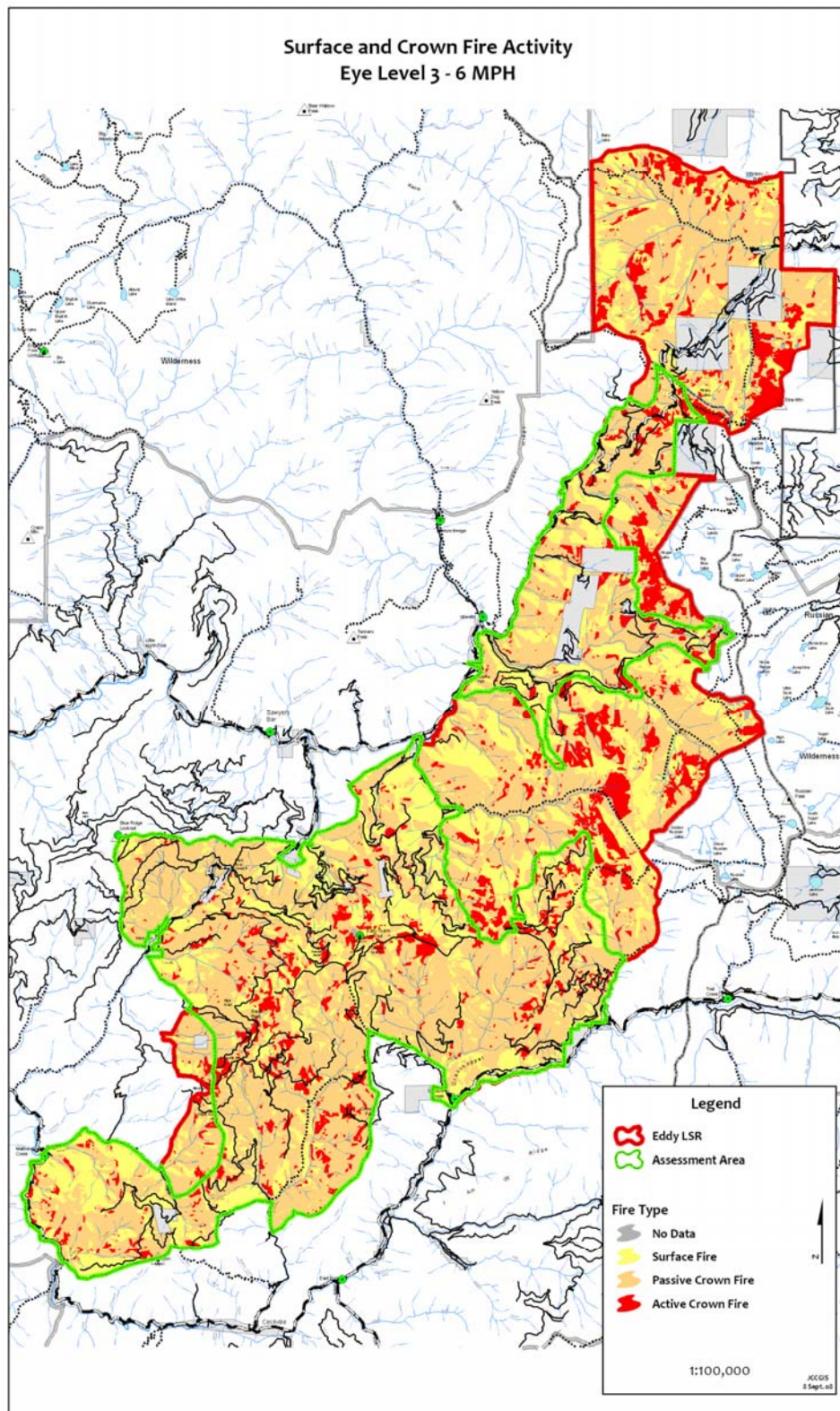
Appendix A

Maps

Map A-1. Analysis area for fire and fuels.

Map A-2. Historical ignitions and large fires in the Eddy Gulch LSR.

Map A-3a. Surface and Crown Fire activity, eye level 2–3 mph.

Map A-3b. Surface and Crown Fire activity, eye level 3–6 mph.

Appendix B

Fire Regime Condition Class Definition

Appendix B

Fire Regime Condition Class Definition

A fire regime condition class (FRCC) is a classification of the amount of departure from the natural fire regime (Hann and Bunnell 2001). Coarse-scale FRCC classes have been defined and mapped by Hardy et al. (2001) and Schmidt et al. (2001) (FRCC). They include three condition classes for each fire regime. The classification is based on a relative measure describing the degree of departure from the historical natural fire regime. This departure results in changes to one (or more) of the following ecological components: vegetation characteristics (species composition, structural stages, stand age, canopy closure, and mosaic pattern); fuel composition; fire frequency, severity, and pattern; and other associated disturbances (such as insect and diseased mortality, grazing, and drought). There are no wildland vegetation and fuel conditions or wildland fire situations that do not fit within one of the three classes. The three classes are based on low (FRCC 1), moderate (FRCC 2), and high (FRCC 3) departure from the central tendency of the natural (historical) regime (Hann and Bunnell 2001; Hardy et al. 2001; Schmidt et al. 2002). The central tendency is a composite estimate of vegetation characteristics (species composition, structural stages, stand age, canopy closure, and mosaic pattern); fuel composition; fire frequency, severity, and pattern; and other associated natural disturbances. Low departure is considered to be within the natural (historical) range of variability, while moderate and high departures are outside.

Characteristic vegetation and fuel conditions are considered to be those that occurred within the natural (historical) fire regime. Uncharacteristic conditions are considered to be those that did not occur within the natural (historical) fire regime, such as invasive species (weeds, insects, and diseases), “high graded” forest composition and structure (for example, large trees removed in a frequent surface fire regime), or repeated annual grazing that maintains grassy fuels across relatively large areas at levels that will not carry a surface fire. Determining the amount of departure is based on comparison of a composite measure of fire regime attributes (vegetation characteristics; fuel composition; and fire frequency, severity and pattern) to the central tendency of the natural (historical) fire regime. The amount of departure is then classified to determine the FRCC.

Condition classes are a function of the degree of departure from historical fire regimes resulting in alterations of key ecosystem components such as species composition, structural stage, stand age, and canopy closure. One or more of the following activities may have caused this departure: fire exclusion, timber harvesting, grazing, introduction and establishment of exotic (nonnative) plant species, insects and disease, or other past management activities.

| Condition Class | Attributes | Example Management Options |
|-----------------|--|--|
| Class 1 | <ul style="list-style-type: none"> Fire regimes are within or near an historical range. The risk of losing key ecosystem components is low. Fire frequencies have departed from historical frequencies by no more than one return interval. Vegetation attributes (species composition and structure) are intact and functioning within an historical range. | Where appropriate, these areas can be maintained within the historical fire regime by treatments such as fire use. |

| Condition Class | Attributes | Example Management Options |
|-----------------|---|--|
| Class 2 | <ul style="list-style-type: none"> • Fire regimes have been moderately altered from their historical range. • The risk of losing key ecosystem components has increased to moderate. • Fire frequencies have departed (either increased or decreased) from historical frequencies by more than one return interval. This results in moderate changes to one or more of the following: fire size, frequency, intensity, severity, or landscape patterns. • Vegetation attributes have been moderately altered from their historical range. | Where appropriate, these areas may need moderate levels of restoration treatments, such as fire use and hand or mechanical treatments, to be restored to the historical fire regime. |
| Class 3 | <ul style="list-style-type: none"> • Fire regimes have been significantly altered from their historical range. • The risk of losing key ecosystem components is high. • Fire frequencies have departed from historical frequencies by multiple return intervals. This results in dramatic changes to one or more of the following: fire size, frequency, intensity, severity, or landscape patterns. • Vegetation attributes have been significantly altered from their historical range. | Where appropriate, these areas may need high levels of restoration treatments, such as hand or mechanical treatments. These treatments may be necessary before fire is used to restore the historical fire regime. |

ATTACHMENT 1 TO THE FUELS REPORT

STEWARDSHIP FIRESHED ANALYSIS FOR THE EDDY LATE-SUCCESSIONAL RESERVE FIRE AND FUELS DELIVERABLE

**PREPARED BY
BARRY CALLENBERGER AND BROOKS HENDERSON
RED, INC. COMMUNICATIONS**

FEBRUARY 15, 2008

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**Stewardship Fireshed Analysis
for the Eddy Gulch Late-Successional Reserve
RED, Inc. Communications
February 15, 2008**

1.12.1 Introduction

This document includes the Stewardship Fireshed Analysis (SFA) deliverable for all required steps:

- (a) Define the analysis area (hereinafter referred to as “Assessment Area”)
- (b) Identify the protection targets
- (c) Define the problem fire
- (d) Design treatment patterns
- (e) Test the proposed treatment pattern
- (f) Clearly display trade offs
- (g) Develop monitoring and adaptive management strategy

This is clearly not the end of the Fireshed Analysis process, as it will be carried on to citizen and agency collaboration meetings, Forest Service meetings, and contractor Interdisciplinary Team (ID Team) meetings throughout the planning and environmental analysis process for the environmental impact statement. New treatment patterns will be tested, and new treatments may be developed through the collaborative process.

3.12.1.1.1 Need for Action

Fires in the Klamath Mountains are frequent and generally of mixed severity, moderate to high intensity. Fire exclusion and other management activities in the Klamath Mountains over the last 100 years have led to changes in the frequency and intensity of wildfires. Past fire suppression policies that controlled all fires have caused changes in stand structures, including higher densities of brush, small trees, and shade-tolerant tree species. Past fire suppression has also increased accumulation of dead and down woody material and other organic debris (ground fuels) and has led to larger and more intense wildfires in the Klamath Mountains. These unnaturally intense wildfires permanently damage soil, degrade watersheds of already at-risk fish stocks, and remove all vegetation over large areas, thereby slowing natural recovery.

The combination of overstocking, periodic drought, insects, and diseases have also contributed to increasing tree mortality. Moisture stress, brought on by overstocking and drought, has reduced tree vigor, thereby predisposing trees to attack by insects and disease. The continuation of current trends could jeopardize the continued existence, continuity, and functionality of late-successional old-growth (LSOG) forests and other habitats.

1.12.2 Stewardship and Fireshed Assessment Process

“Stewardship & Fireshed Assessment (SFA) is an interdisciplinary and collaborative process for designing and scheduling fuels reduction and integrated vegetation management projects consistent with the goals of the *Healthy Forests Restoration Act*, National Fire Plan, and national forest land and resource management plans. Key to the Stewardship & Fireshed Assessment [sic] process is defining the fire threat and identifying critically threatened areas in order to change the outcome of the next large wildfire. The SFA process works well to address the short-term, interim strategy of treating strategic locations within the forest to reduce the severity of future wildfires. In the long term, the SFA process will be used to develop multiple resource strategies that will need to be employed

to address the landscape-scale fire and forest health problems that threaten our forests” (<http://www.wildfirelessons.net/Additional.aspx?Page=57>).

The *process* was developed by the Pacific Southwest Regional Office of the USDA Forest Service Fuels Management Staff. It was designed to promote the *collaborative* development of treatments for a large landscape. Its intent is to bring together diverse disciplines, stakeholders, and the Forest Service management team to develop projects that protect the forests, and the communities around the forest, from catastrophic (standing-replacing) wildfires.

The process requires the use of several fire behavior models (FARSITE, FLAMMAP), a weather and fire history analysis tool (FIREFAMILY Plus), and Arc GIS. Appendix A presents definitions for the various models used for this Eddy Gulch Late-Successional Reserve (LSR) SFA. The models require weather inputs and the development of vegetation and fuel model landscapes for use in FARSITE and FLAMMAP to model the various treatment proposals under a proposed action, additional action alternative(s), and no-action alternative analyzed in an environmental document. Each alternative must have a landscape developed that will mimic the recommended treatments, and those treatments must then be modeled using FARSITE and/or FLAMMAP. The SFA requires a minimum of four meetings with an *interdisciplinary team* to develop the alternatives. Then, after initial design of alternatives, Arc landscapes are developed for each alternative, and FARSITE landscapes are then developed in FARSITE, with weather data and a comparison of the fire model runs with an actual fire in a similar landscape. Next, each alternative is run to determine which alternative would effectively reduce fire risk.

Chapter 4. Eddy Gulch LSR SFA

1.1.1 Step (a): Define the Analysis Area

Map 1 in Appendix B spatially depicts the SFA evaluation area and essentially includes the entire boundaries of the old Salmon River Ranger District. This boundary was chosen so that the large fire history analysis could be performed. The actual fire and fuels evaluation area for this SFA is confined to the boundary set by the data delivered from the Klamath National Forest. Appendix B lists the weather data used for this SFA, all maps, and sample photos of existing conditions in the Eddy Gulch LSR.

1.1.2 Step (b): Identify the Protection Targets

A requirement of the SFA for the Eddy Gulch LSR Project is identification of protection targets (Table 1). These targets are based on protection of life and property first, then other high-value resources identified by the ID Team and Salmon River Community Wildfire Protection Plan (SRCWPP, October 2007). These targets are all of critical concern to the public and the agencies (such as the Forest Service, CalFire, volunteer fire departments) tasked with providing protection inside the Klamath National Forest.

The “protection targets” are shown on Maps 2 and 3 in Appendix B. Map 2 highlights areas of concern in the Klamath National Forest, such as community wildland-urban interface (WUI) areas, watersheds, emergency ingress and egress routes, and northern spotted owl (NSO) nest sites and habitat, as well as other important resources and historic features. Map 3 highlights areas of concern presented in the Salmon River CWPP. Some of the WUI project areas are inside the SFA evaluation area.

TABLE 1: Protection Targets

| Protection Target |
|--|
| Public Safety and associated Infrastructure: Provide safe travel routes for the public and suppression forces; provide protection of private property. |

Archeological sites, private lands, NSO core areas, late-successional habitat characteristics, Riparian Reserves, areas of early to late-successional habitat that could sustain late-successional characteristics.

Plantations: Protect habitat of other special species.

1.1.3 Step (c): Define the Problem Fire

4.1.3.1.1 Methodology

A fireheshed workshop was held on October 10, 2007, in Willows, California, at the Mendocino National Forest office (see Appendix C for a summary of the workshop). At that time, the Landscape file was given to RED, Inc. Communications (RED) by Bernie Bahro (the Forest Service Region Five Fuels Specialist). That Landscape file has been tested by RED's fire and fuels specialists with FARSITE, fire history, and site visits to provide validation of the model. Further validation will be done as the treatments are developed and site-specific fuels analysis is completed in the spring of 2008.

A basic weather stream for FLAMMAP and FARSITE fuel moistures and winds was developed during the workshop. Further analysis of weather and fire history created a more specific set of weather data for the modeling that has been done by RED.

This further analysis brought the team to the conclusion that the fires of 2006 would provide the most detailed information for further development of the behavior modeling used for this SFA. The three fires used for background were Uncles, Hancock, and Rush—all three fires were close to the Eddy Gulch LSR. The selection of these fires was also validated by conversations with the District Ranger and the fire and fuels staff on the Scott-Salmon River Ranger District. The wind files used in this SFA were developed using hourly wind data from the Blue Ridge Remote Automated Weather Station (RAWS) for July 23-30, 2006. Sawyers Bar RAWS wind and weather data for the same days were reviewed but not used for the first Problem Fire. Through conversations with the local Ranger District and fire and fuels staff from the Salmon side of the District, it was felt that Sawyers Bar would reflect conditions that were too warm and dry, and that the location of the Sawyers RAWS—which is in a canyon—would not reflect winds that occur higher on the slopes. For fuel moisture conditions, 90th percentile weather data was used from the Blue Ridge RAWS for daily weather data from July 1 thru October 31, 2006—the primary fire months. The use of 90th percentile weather data in these simulations is required by RED's contract with the Government (Klamath National Forest) for the Eddy Gulch LSR Project. The FARSITE files are located in a file that accompanies this SFA. A PowerPoint presentation (Appendix D) is also part of this SFA deliverable—the presentation was developed for use at citizen and agency collaboration meetings.

4.1.3.1.2 Current Fuel Conditions and Fire Behavior

Fire behavior describes how a fire burns—where it burns, how fast it travels, how much heat it releases, and how much fuel it consumes. It is important to understand what controls fire behavior and how to predict it. This knowledge helps predict fire effects, conduct prescribed burns, predict wildfire risk, and control wildfires.

Fire behavior is controlled by three interacting components: fuels, weather, and topography. Fuels provide the energy source for fire. Fuel availability, which depends on both fuel arrangement and fuel moisture, determines if fires will burn as ground, surface, or crown fires. Weather elements, such as temperature, relative humidity, wind, precipitation, and atmospheric stability, also combine to influence fire behavior by regulating fuel moisture and rate of spread. Topography can influence fire indirectly, by mediating wind patterns, or directly—fires burning upslope spread faster than fire burning on flat land.

The model runs used to define current fire behavior conditions in the Eddy Gulch LSR were based on landscape fuels and stand structure data provided by the Regional Fireshed Assessment (FSA) Team, historic weather from Blue Ridge RAWs and Sawyers Bar RAWs, and Fire Behavior information from the 2006 large fires (Uncles, Hancock, and Rush). On-site visits helped to validate the information, and meetings with local fire personnel brought local fire experience.

Weather. As stated above, Appendix B presents the 2006 RAWs weather data used for this SFA. The data represents typical California weather with long, hot, dry summers followed by moist wet winters. During the fires of 2006, temperatures were generally over 100 degrees Fahrenheit (°F), with humidity less than 15 percent, and winds typically out of the west at 5-10 miles per hours (mph), with higher winds when cold fronts passed through.

Topography. The topography of the Eddy Gulch LSR, and Klamath National Forest overall, has a great effect on fire behavior and suppression capabilities.

Flame Length. The current flame length in many areas is between 11 and 20 feet. This is based on fire behavior runs performed to establish criteria for the problem fire.

Rate of Spread. 30 to 60 feet per minute

Crown Fire Activity. More than 50 percent active or passive crown fire over the area.

4.1.3.1.3 The Problem Fire

The “problem fire” is not so much a single modeled wildfire, as it is a combination of data and attributes, including historic weather, historic fire behavior and conditions, existing fuels and topography, and historic ignitions that would contribute to fire spread and severity. This allows for modeling the potential of a future fire on the Eddy Gulch LSR landscape to demonstrate what fire would do to vegetation, and potentially to public and private concerns, if treatments were not implemented to reduce the problem fire potential. This modeling and fire experience also allows the modeler to test the vegetation treatment prescriptions and alternatives against the problem fire to analyze their effectiveness in reducing wildfire effects and potential resource losses. The problem fire was based on a discussion of several historical large fires (Map 4) on the old Salmon River District and fires that the District Ranger and fire and fuels staff felt would depict future fire based on current fuel conditions and worst-case weather conditions in the Klamath National Forest. Maps 5, 6, and 7 depict potential problem fires. Map 8 is the FlamMap run—the FlamMap run was developed using the fuels landscape from the Regional FSA Team and the 90th percentile weather from the Blue Ridge RAWs.

The Eddy Gulch LSR is one of the few areas of the Klamath National Forest that has not been impacted by wildfires in the past 100 plus years. It is one of the few areas that has a substantial amount of NSO habitat, and fire behavior modeling shows it is an area at risk from high-intensity wildfires. The primary drivers for the consideration of treatments proposed for the Eddy Gulch LSR Project are the results of the FLAMMAP runs, recent large fire near the LSR, and current fuel conditions from stand modeling and fire risk from lightning.

1.1.4 Step (d): Design Treatment Patterns

A set of potential treatment areas were originally designed in coordination with the forest fire and silviculture specialists. These potential treatment areas were used to start the process of evaluation of vegetation and location of these areas for possible implementation of treatments. These proposed areas were then further analyzed through site visits by RED’s fuels, silviculture, and wildlife specialists (the “Core” ID Team) to begin the development of a set of logical treatments that would provide protection of areas of importance to the public, wildlife, natural resources and areas identified in the Salmon River CWPP.

Potential treatment patterns and preliminary treatments were then developed by the Core ID Team through an interdisciplinary approach and tested through modeling fire behavior. These preliminary treatment areas and

treatment prescriptions are designed to reduce the size and intensity of large fires from inside the Eddy Gulch LSR, as well as from fires initiating outside the LSR threatening to enter the area. The decision to develop a scheme of Fuel Reduction Zones (FRZs) along ridges was determined to be the best tactic for treatments in the Assessment Area because of the limited road access and steep terrain of the LSR. The FRZs will provide opportunities for use of large-scale prescribed fire inside the areas bordered by FRZs and will permit the use of Appropriate Management Response (AMR) during wildfire suppression. AMR can provide Fire Management with opportunities to allow fire to burn at low to moderate intensity surface fire with a pattern of varied severity through the managed area. The proposed treatment areas are displayed on maps located in Appendix C.

The fuel management objectives for mechanical and prescriptive fire treatments that will be applied in the FRZs and in the prescribed fire area outside the FRZs are to

- increase average tree size, thereby increasing tree resiliency to disturbance events;
- reduce tree mortality from wildfire events;
- reduce excessive accumulation of down woody material in size classes smaller than 3 inches in diameter;
- facilitate prescribed burning programs to maintain fuel profiles at levels to protect late-successional characteristics;
- allow for the implementation of prescribed fire in large areas outside of FRZs in order to reduce ground fuel accumulations and scorch to kill brush and reduce the crown base height within the stands through fire pruning the lower limbs of trees. The objective of this treatment is to reduce wildfires impacts in the larger area and keep a wildfire effects to primarily surface fires, with occasional torching;
- favor Douglas-fir, ponderosa pine, sugar pine, incense-cedar, and Black Oak within treatment areas, and where sites permit, in an effort to increase resiliency to wildfire;
- implement mechanical thinning treatments to improve growth rates and minimize mortality, which is enabling development toward higher levels of older and larger trees;
- construct FRZs throughout the LSR to give fire managers better options for AMR, which is defined as “specific action taken in response to a wildland fire to implement protection and fire use objectives;” and
- develop vegetation treatments that support sustainability of LSOG conditions across the landscape to provide habitat for LSOG-dependent species. Fire and wind disturbance do not create events at a scale or intensity that degrade or eliminate LSOG habitat values. Insects and diseases occur only at endemic levels in the Assessment Area.

These treatment objectives will move a large part, in particular the Assessment Area, of the Eddy Gulch LSR toward the desired future conditions displayed in Table 2.

TABLE 2: Indicators for Fuel Profile Desired Conditions

| Fuel Profile | Strategically placed fuel treatments <u>inside</u> the Fuel Reduction Zones | Prescribed fire fuel treatments <u>outside</u> the Fuel Reduction Zones |
|---------------------|--|--|
| Crown Fuels | 65 to 115 trees per acre, 40%-60% crown closure, 0.025 to 15 kg/m ³ crown bulk density | Reduce the number of conifers 6 inches and less diameter at breast height (dbh), by 55%-70% (this will require several reentries of prescribed fire over a 20-year period) |
| Ladder Fuels | 8- to 15-foot crown base height or a gap between the tops of understory trees to the lowest limbs of residual trees of 15 to 20 feet | Prune, with fire, the lower limbs of trees up to 15 feet, raising the crown base height of residual trees 15 to 20 feet (this will require several |

| | | |
|--------------|--|--|
| | | reentries of prescribed fire over a 20-year period) |
| Ground Fuels | Less than 2 tons per acre 1-hour fuels; less than 3.5 tons per acre 10-hour fuels; less than 5 tons per acre 100-hour fuels; 0.5-foot fuel bed depth | Less than 2 tons per acre 1-hour fuels; less than 3.5 tons per acre 10-hour fuels; less than 5 tons per acre 100-hour fuels; 0.5-foot fuel bed depth (recognizing that prescribed fire will cause a spike in surface fuels within 7 years from the tree kill caused by the first prescribed fire). |

4.1.4.1.1 Fuel Reduction Zone Treatments

Within the strategically located FRZs, the intent is to implement mechanical and prescriptive fire treatments to reduce stand densities, fuel ladder conditions, and fuel accumulations, with the added objective of providing a zone to reduce the threat of wildfires spreading into adjoining drainages. This type of management would also provide safe ingress and egress routes, which includes roads that are key access routes for firefighters and escape routes for residents and other publics. Specifically, the design of treatments in FRZs will consider the following:

1. Aspect/Slope Position: located on well-defined ridges
2. Species emphasis in order of importance for retention: sugar pine, ponderosa pine / Jeffrey pine, Douglas-fire, incense-cedar, and white fir
3. Canopy cover retention: 40 to 60 percent
4. Average basal area retention: approximately 110 square feet per acre emphasis on retaining large diameter trees over 20 inches
5. Thinning density variation: 15 to 20 percent of each stand can be left unthinned
6. Large Tree Treatment: Trees greater than 20 inches will rarely be removed, but may be removed for culturing of larger trees. Thin to drip line plus 20 feet around large (24 inches or larger) sugar pine and ponderosa pine; drip line plus 10 feet around other large species

4.1.4.1.2 Large-Scale Prescribed Fire Treatments

The large-scale prescribed fire treatment areas, as well as the AMR areas, have similar objectives to allow fire to burn under conditions of low to moderate severity, with some passive crown fire activity, resulting in a mosaic of low to moderate effects. These large-scale burns will add to the effectiveness of the FRZs and reduce wildfire losses. Prescribe fire prescriptions should

- be written to reduce the surface fuels in the 1- and 10-hour time-lag range from 70 to 100 percent and the 100-hour time-lag range from 50 to 60 percent;
- raise the crown base height to 15 feet over much of the area through two prescribed burn entries;
- reduce the number of conifers 6 inches or less in diameter and have low live vegetation to ensure removal of ladder fuels in the timber stands;
- burn in a mosaic in brush fields and not burn more than 70 percent of the brush stand in the first entry;
- maintain the down log and snag retention guidelines for burning in LSRs; and
- follow the standards and guides recommended by the U.S. Fish and Wildlife Service for prescribed fires in NSO nest sites and core areas on the Klamath National Forest, as contained in the Biological Assessment for Prescribed Fire And Fuels Hazard Reduction, 2007-2011, Klamath National Forest.

1.1.5 Step (e): Test the Proposed Treatment Pattern and Prescription

As further planning is completed for the Eddy Gulch LSR Project, the proposed treatment prescriptions will continue to be tested using the problem fire weather data and the landscape model developed for Eddy. Testing will require the use of both FARSITE and FLAMMAP runs. FARSITE was the primary fire behavior model used to test the preliminary treatment prescriptions and pattern. The treatments were tested against the desired conditions for fuels developed for the Eddy Gulch LSR Project Preliminary Purpose and Need document (Appendix C contains the fire behavior runs for proposed treatments in the Eddy Gulch LSR Project Assessment Area).

Thus far, the modeling has indicated that the treatment prescriptions and patterns would be effective when applied to the landscape. The testing process will continue until the final proposed treatments and prescriptions are developed for analysis in the Eddy Gulch LSR Project environmental impact statement (EIS). The fire behavior modeling will also be used during public meetings to show participants the benefits or drawbacks of various treatment prescriptions and patterns.

1.1.6 Step (f): Clearly Display Tradeoffs

Tables 3 and 4 describe the benefits of proposed treatments and the trade-offs if those treatments are not implemented.

1.1.7 Step (g): Develop Monitoring and Adaptive Management Strategy

4.1.7.1.1 Monitoring Strategy

Monitoring strategies for the Eddy SFA will accomplish the following:

- Document differences in fuel profiles (stand structure and dead and down fuel loading) at the project level from data used in the Regional FSA.
- Detect changes from both individual and cumulative management actions and natural events. Provide standardized inventory data usable to fire managers.
- Compile information systematically.
- Provide a basis for changing fuels models and modifying FARSITE analysis.
- Link overall information management strategies for consistent implementation.
- Ensure prompt analysis and application of data in the adaptive management process.
- Distribute results in a timely manner.

TABLE 3: Benefits and trade-offs of treatments in FRZs.

| Benefits of treatments in FRZs | Trade-offs |
|--|--|
| Mechanical thinning and prescriptive burning modifies the existing fuel profile by reducing tree densities, reducing crown closure, raising crown base heights; reducing dead and down fuels; scorching to kill brush, and reducing the number of conifers 6 inches or less diameter at breast height (dbh). | No change in fuel profiles (stand structure, composition, dead and down fuels) |
| Reduces extent of large fires by isolating fires within logical geographical features. | Limits AMR options outside of FRZs. |
| Reduces impacts on water in FRZs, with down stream benefits <ul style="list-style-type: none"> a. Sediment, turbidity, temperature b. Fish habitat | Areas outside FRZs in which modeling shows lethal wildfire effects (passive and active crown fire behavior) would not be mitigated by fuel treatments. |
| Reduces potential loss of NSO habitat by isolating wildfires. | No protection of NSO home range, core, or nesting sites outside of FRZs. |
| Improves public and firefighter safety: in FRZs and travel routes. | No opportunity to protect or accelerate late-successional characteristics outside of FRZs. |
| Potentially reduces the number of WUIs impacted | No opportunity to protect water quality in large segments of drainages. |
| Provides for project funding. | No protection of archaeological sites. |
| Provides wide range of Appropriate Management Response options. | No opportunity to protect or enhance native plants. |
| Provides opportunities for creating and/or increasing the size of openings: <ul style="list-style-type: none"> • Captures additional snow pack • Improves habitat | No opportunity to create or enhance openings and meadows. |
| Protects plantations and young stands. | No opportunity to mitigate invasive plants. |
| Improves visual quality. | |
| Produces potentially smaller wildfires, which produces less particulate matter and better air quality. | |
| Mechanical treatments with follow-up prescriptive burning will lengthen the longevity of fuel treatments. | |

TABLE 4: Benefits and trade-offs of implementing prescriptive burning opportunities outside FRZs.

| Benefits of Prescriptive Burn Opportunities | Trade-Offs |
|---|--|
| Modifies the existing fuel profile by raising crown base height and reducing dead and down fuels, scorching to kill brush, and conifers 6 inches or less dbh | Without mechanical pre-treatment, the objectives of prescriptive burning will diminish overtime, and a follow-up burning will be required sooner than in areas with mechanical thinning prior to prescriptive burning. |
| Reduces rates of spread, flame lengths, and fire line intensity (BTUs/second/foot); reduces mortality in residual vegetation | Prescriptive burning work loads in this area alone, if maximized, may stress the unit's ability to accomplish prescriptive burns. |
| Reduces impacts on water within prescriptive fire boundary by reducing potential impact on Riparian Reserves and water courses: <ul style="list-style-type: none"> • Sediment, turbidity, temperature • Fish habitat | Large prescriptive burns with no pre-treatment have a higher probability of not meeting prescriptive burn objectives. |
| Reduces potential loss of NSO habitat. | |
| Improves public and firefighter safety by <ul style="list-style-type: none"> • reducing fire behavior that impacts FRZs; and • assisting fire suppression efforts to contain fire because average flame lengths are 4 feet or less. | |
| Reduces impacts to WUIs and reduces hazards around NSO habitat, which have been included in low-intensity prescriptive burn(s) | |
| Provides wide range of AMR options over a much larger area of the Assessment Area. | |
| Provides opportunities for creating and/or increasing the size of canopy openings, which help capture snow pack. | |
| Protects and enhances plantations and young stands through direct prescriptive burn treatments. | |
| Improves visual quality. | |
| Potentially smaller wildfires and less available fuel on larger areas of Assessment Area equals less production of particulate matter and better air quality compared to effects of wildfire. | |

The SFA is a process that does not end as long as the Assessment Area is being managed. Assessment and/or monitoring of the fuel profile and influences of topography and weather will continue during the planning and environmental analysis process for the Eddy Gulch LSR Project EIS and during implementation of project actions authorized by the Record of Decision on the environmental impact statement.

4.1.7.1.2 Adaptive Management Strategy

Adaptive management is an analytical process for adjusting management and research decisions to better achieve management objectives. This process recognizes that our knowledge about natural resource systems is uncertain; therefore, some management actions are best conducted as experiments in a continuing attempt to reduce the risk arising from that uncertainty. The goal of such experimentation is to find a way to achieve the objectives while avoiding inadvertent mistakes that could lead to unsatisfactory results (Goodman and Sojda 2004).

Adaptive Management in the Eddy Gulch LSR must consider possible impacts of implementing proposed treatments or not implementing the treatments and using adaptive management principals to adjust, as necessary, management actions when affected by

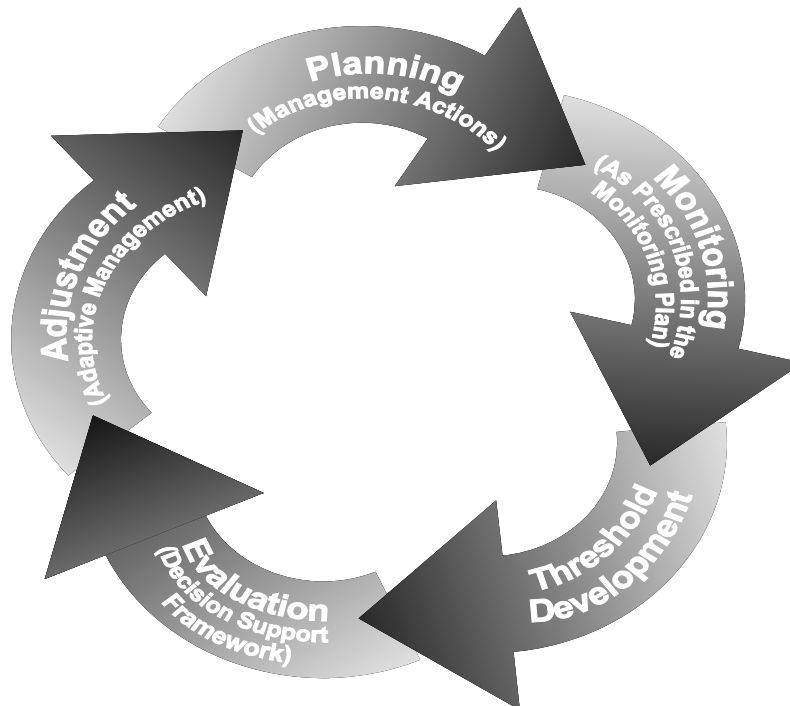
1. changes in policies or priorities;
2. changes in science; and
3. changes to the fuel profile from
 - fire,
 - pathogens, and
 - adjustments to inventories.

The steps listed below would be followed when applying an adaptive management approach to the Eddy Gulch LSR to mitigate or examine changes observed during monitoring:

1. Existing conditions would be monitored to establish a set of baseline conditions. For the Eddy Gulch LSR Assessment Area, those conditions would be the fuel profiles, including the stand structures provided to the FSA team and used to complete the FSA. Effects stemming from changes in fire science or policy will have to be considered.
2. The Forest Service would consider applying a different type of treatment if monitoring indicated that baseline data has changed significantly and exceeded an established threshold, either from fire event(s), insect, diseases, weather induced damage, or significant changes in inventoried stand or ground fuel data.
3. The Forest Service would continue to apply the management action or treatment if results of the monitoring indicated changes produce acceptable results and no thresholds would be exceeded.

Adaptive management combines the advantages of scientific method with the flexibility to address the human and technical complexities inherent in managing complex environmental issues. The goal is to give policy makers a better framework for applying scientific principles to complex environmental decisions (Wall 2004). This process is displayed in Figure 1.

Figure 1: Adaptive Management Diagram



Appendix A

Model Definitions

(from <http://www.fire.org/>)

FARSITE

FARSITE is a fire behavior and growth simulator for use on Windows computers. It is used by Fire Behavior Analysts from the USDA FS, USDI NPS, USDI BLM, and USDI BIA, and is taught in the S493 course. FARSITE is designed for use by trained, professional wildland fire planners and managers familiar with fuels, weather, topography, wildfire situations, and the associated concepts and terminology.

What is FARSITE?

- FARSITE is a fire growth simulation model. It uses spatial information on topography and fuels along with weather and wind files.
- FARSITE incorporates the existing models for surface fire, crown fire, spotting, post-frontal combustion, and fire acceleration into a 2-dimensional fire growth model.
- FARSITE runs under Microsoft Windows operating systems (Windows 98, me, NT, 2000, and XP) and features a graphical interface.
- FARSITE users must have the support of a geographic information system (GIS) to use FARSITE because it requires spatial landscape information to run.

FIREFAMILY Plus

FireFamily Plus is a Windows program that combines the fire climatology and occurrence analysis capabilities of the PCFIRDAT, PCSEASON, FIRES, and CLIMATOLOGY programs into a single package with a graphical user interface

FLAMMAP

FlamMap is a fire behavior mapping and analysis program that computes potential fire behavior characteristics (spread rate, flame length, fireline intensity, etc.) over an entire FARSITE landscape for constant weather and fuel moisture conditions.

- FlamMap software creates raster maps of potential fire behavior characteristics (spread rate, flame length, crown fire activity, etc.) and environmental conditions (dead fuel moistures, mid-flame wind speeds, and solar irradiance) over an entire *FARSITE* landscape. These raster maps can be viewed in FlamMap or exported for use in a GIS, image, or word processor.
- FlamMap is not a replacement for *FARSITE* or a complete fire growth simulation model. There is no temporal component in FlamMap. It uses spatial information on topography and fuels to calculate fire behavior characteristics at one instant.
- It uses the same spatial and tabular data as *FARSITE*:
 - a Landscape (.LCP) File,
 - initial Fuel Moistures (.FMS) File,
 - optional Custom Fuel Model (.FMD),
 - optional Conversion (.CNV),
 - optional Weather (.WTR), and
 - optional Wind (.WND) Files.
- It incorporates the following fire behavior models:
 - Rothermel's 1972 surface fire model,

- Van Wagner's 1977 crown fire initiation model,
 - Rothermel's 1991 crown fire spread model, and
 - Nelson's 2000 dead fuel moisture model.
- FlamMap runs under Microsoft Windows operating systems (Windows 95, 98, me, NT, 2000, and XP) and features a graphical user interface.
- Users may need the support of a geographic information system (GIS) analyst to use FlamMap because it requires spatial coincident landscape raster information to run.

FlamMap is widely used by the USDI National Park Service, USDA Forest Service, and other federal and state land management agencies in support of fire management activities. It is designed for use by users familiar with fuels, weather, topography, wildfire situations, and the associated terminology. Because of its complexity, only users with the proper fire behavior training and experience should use FlamMap where the outputs are to be used for making fire and land management decisions.

Appendix B

Weather Data, Maps, and Sample Photos of Existing Conditions

FireFamily Plus Percentile Weather Report

Station: 040203: BLUE RIDGE (KNF) Variable: BI

Model: 7G4PE3

Data Year: 2006

Date Range: July 1 - October 31

Wind Directions: SW, W, NW

Percentiles, Probabilities, and Mid-Points

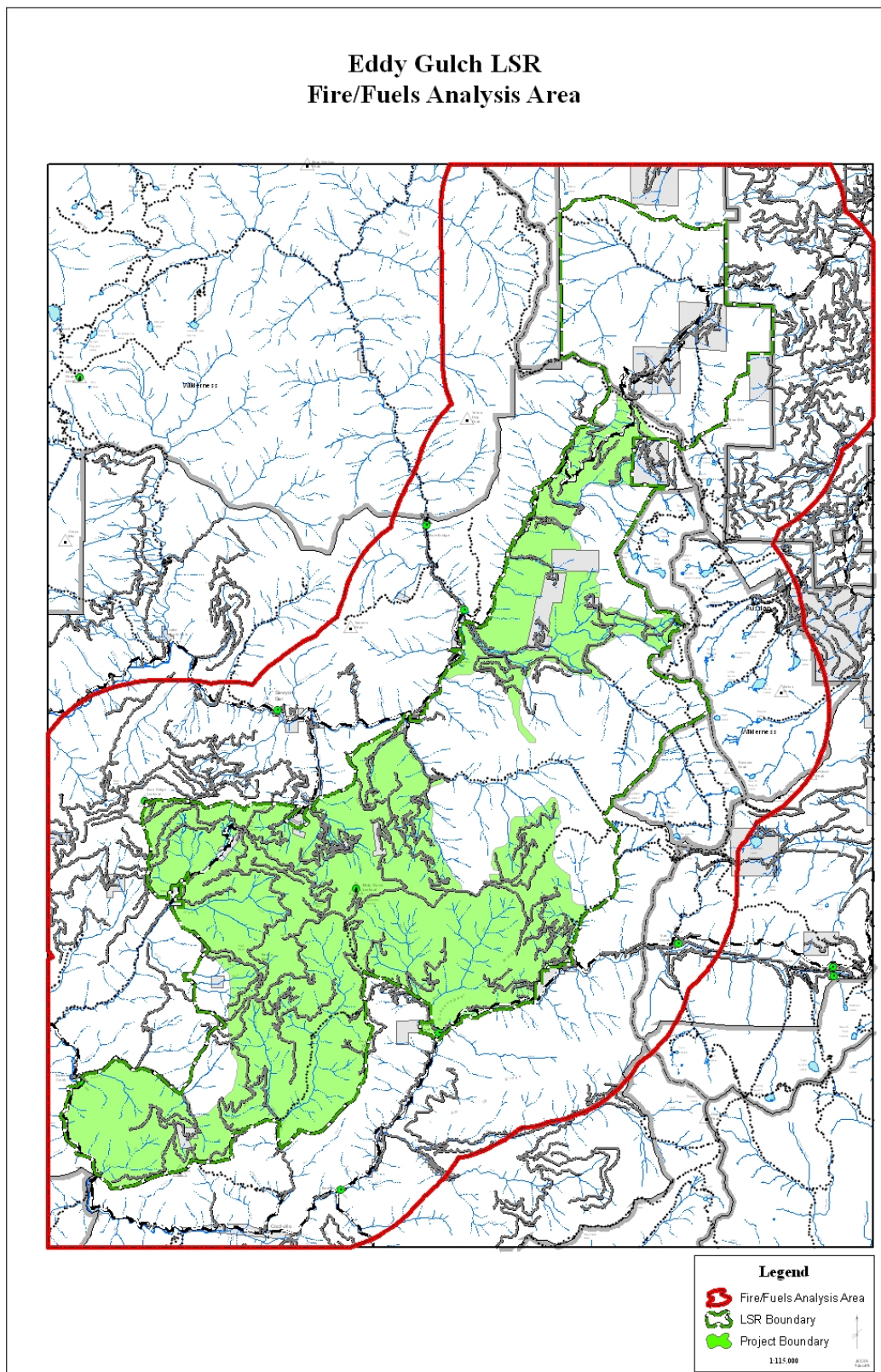
| Variable/Component Range | Low | Mod | High | Ext |
|--------------------------|--------|---------|---------|----------|
| Percentile Range | 0 – 15 | 16 – 89 | 90 - 97 | 98 - 100 |

Fuel Moistures

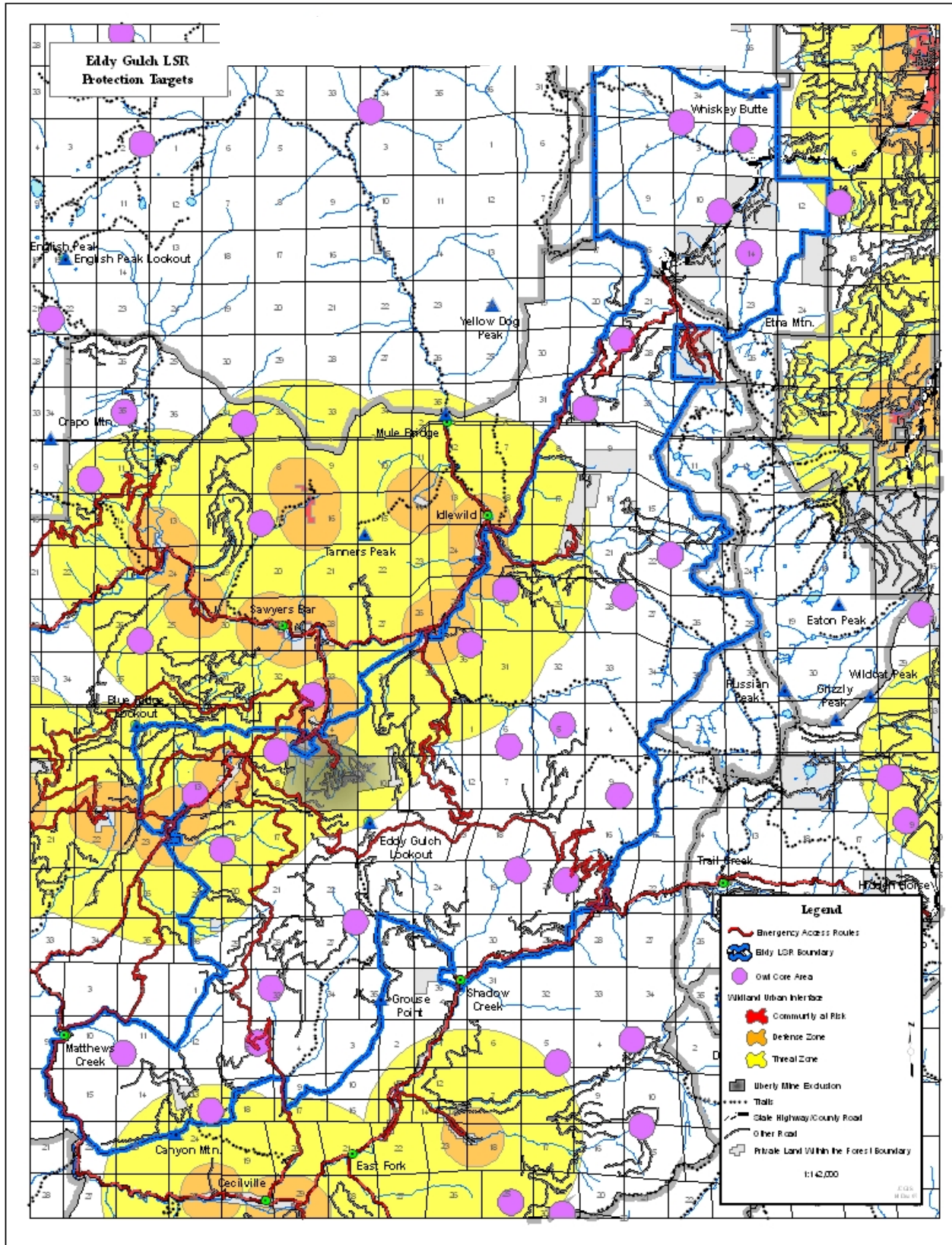
| | | | | |
|--------------------------|-------|-------|-------|-------|
| 1 Hour Fuel Moisture | 7.62 | 4.16 | 2.54 | 2.41 |
| 10 Hour Fuel Moisture | 8.18 | 4.68 | 3.18 | 2.95 |
| 100 Hour Fuel Moisture | 10.42 | 6.77 | 5.77 | 5.08 |
| Herbaceous Fuel Moisture | 34.07 | 37.07 | 32.11 | 30.00 |
| Woody Fuel Moisture | 72.18 | 70.00 | 70.00 | 70.00 |
| 20' Wind Speed | 3.75 | 3.50 | 4.29 | 6.50 |
| 1000 Hour Fuel Moisture | 8.99 | 8.41 | 7.49 | 6.99 |

123 Weather Records Used, 94 Days With Wind (76.42%)

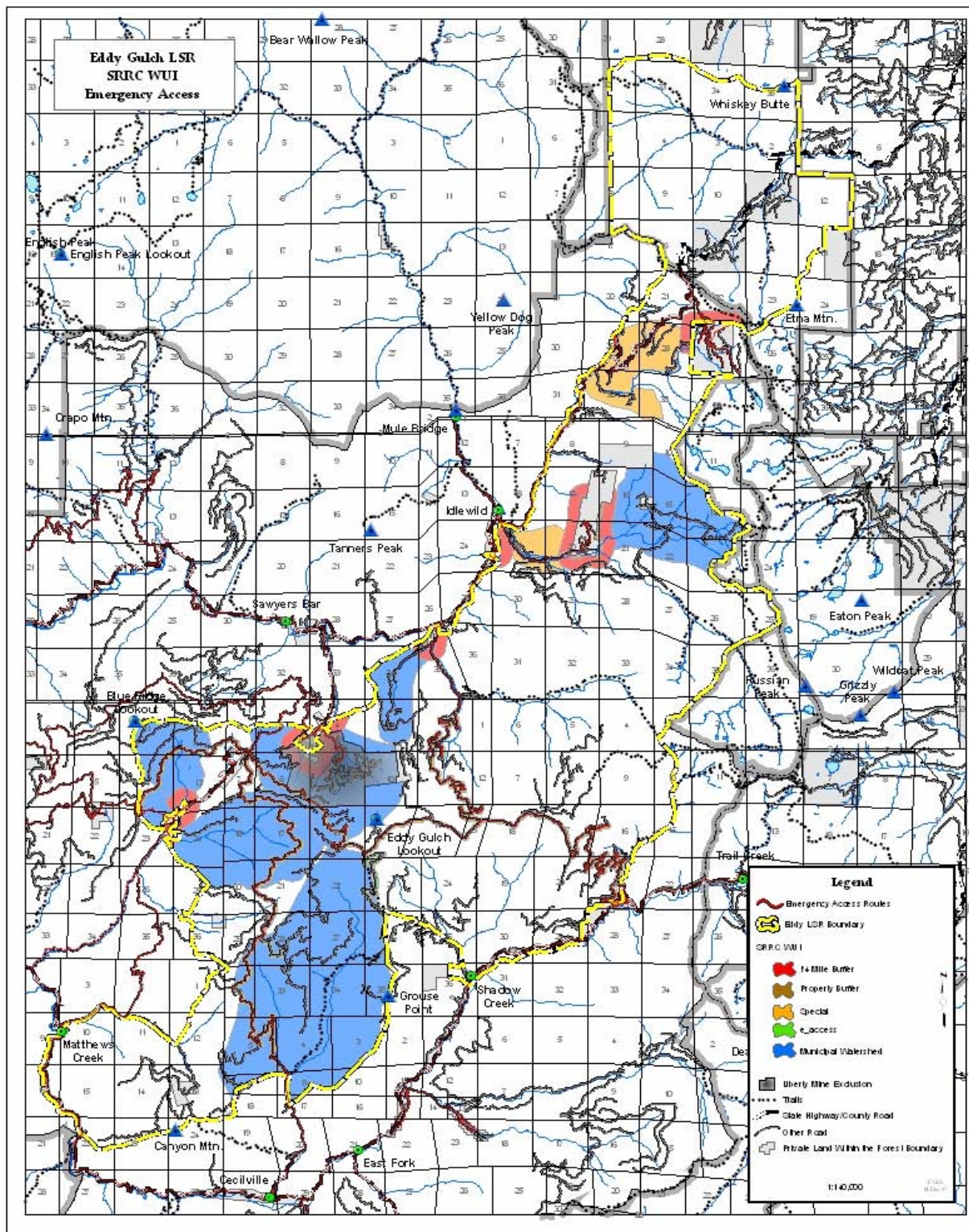
Numerous other 90th percentile runs were done, including a wider range of years with very similar outcomes in weather for the July thru October 31 period, with winds primarily out of the west, and the fuel moistures only minor differences. The 90th percentile winds were not used; the actual hourly wind speeds and directions from Blue Ridge for July 2006 were used in the simulation. Weather files from Blue Ridge and Sawyers Bar were used as the base to develop weather files for FARSITE to condition the fuel moistures.



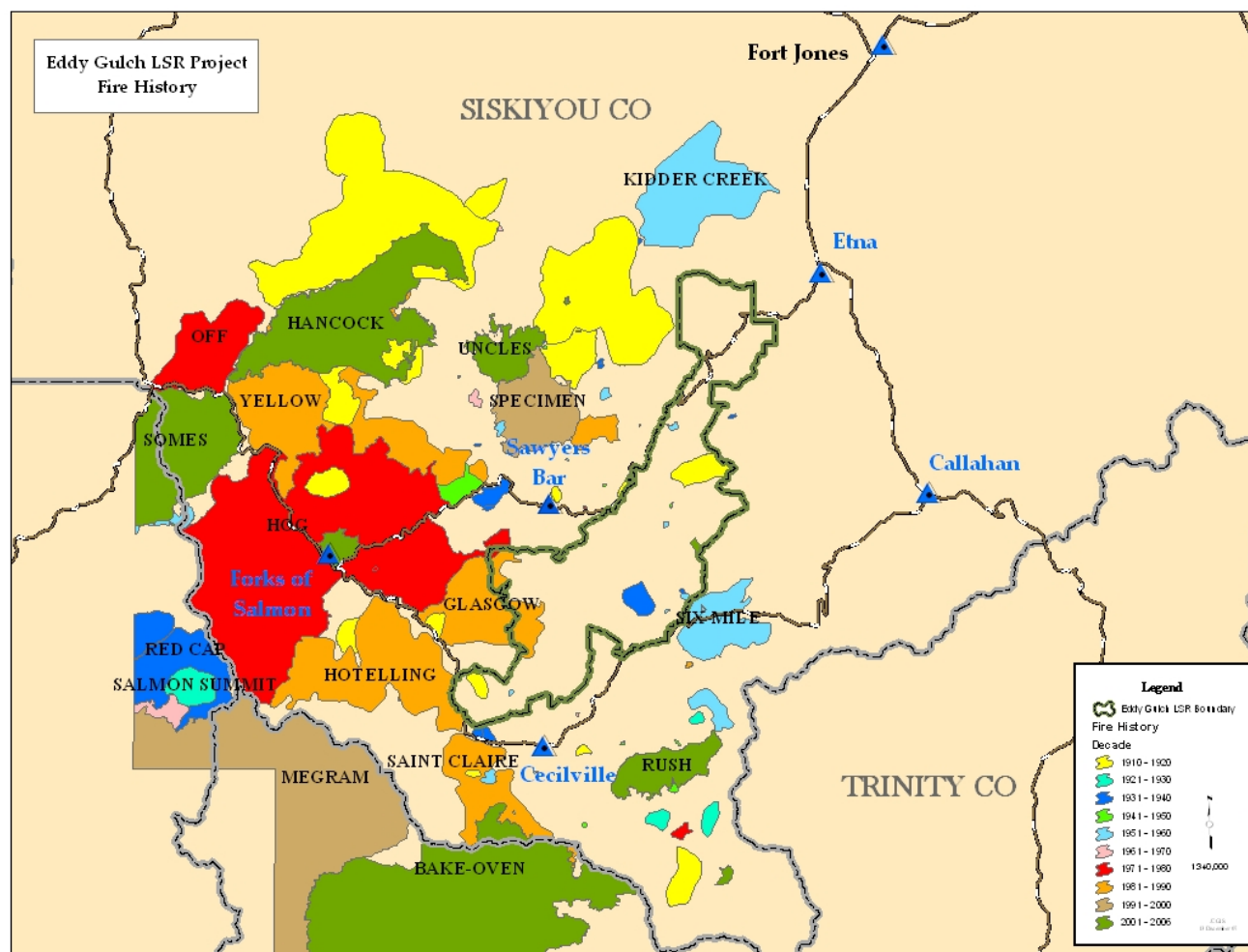
MAP B-1. SFA Evaluation Area.



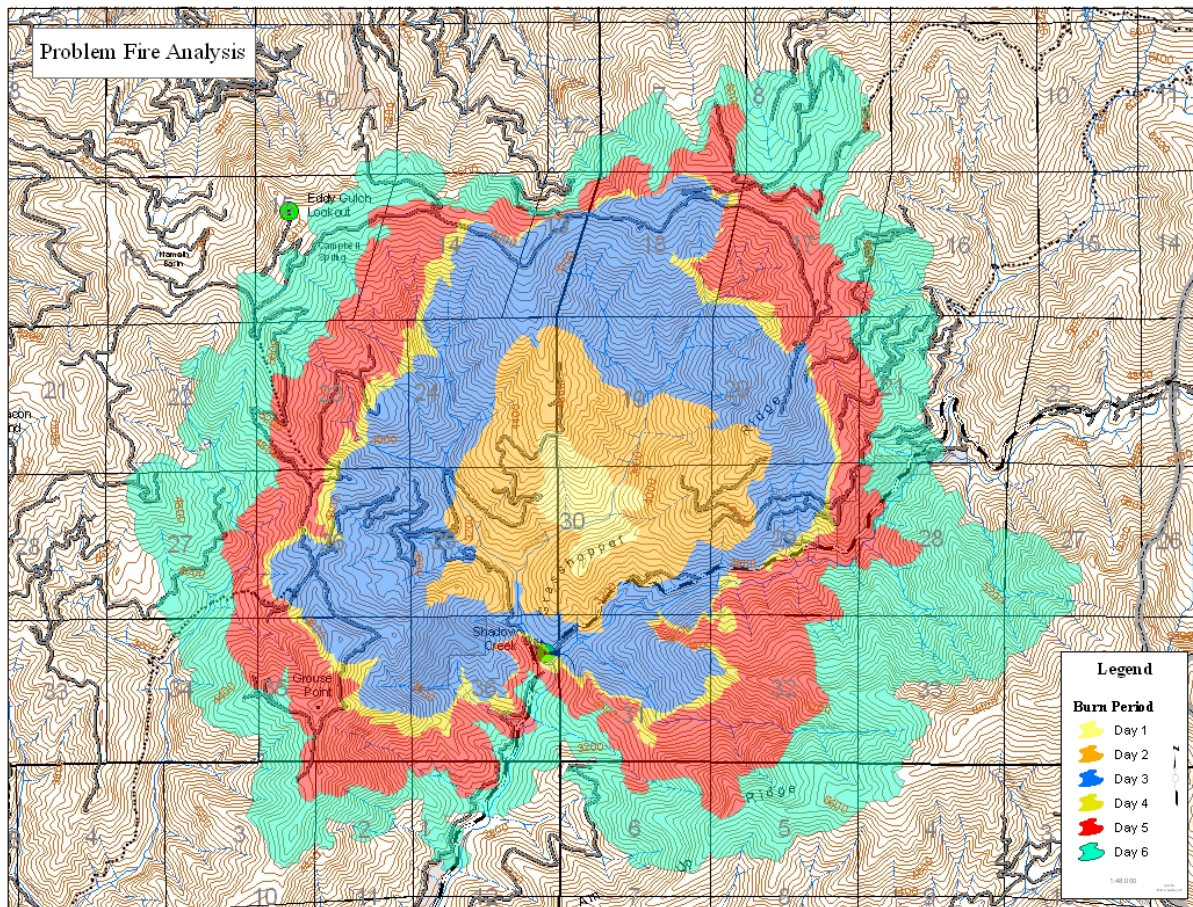
MAP B-2. Protection Targets in the Eddy Gulch LSR.



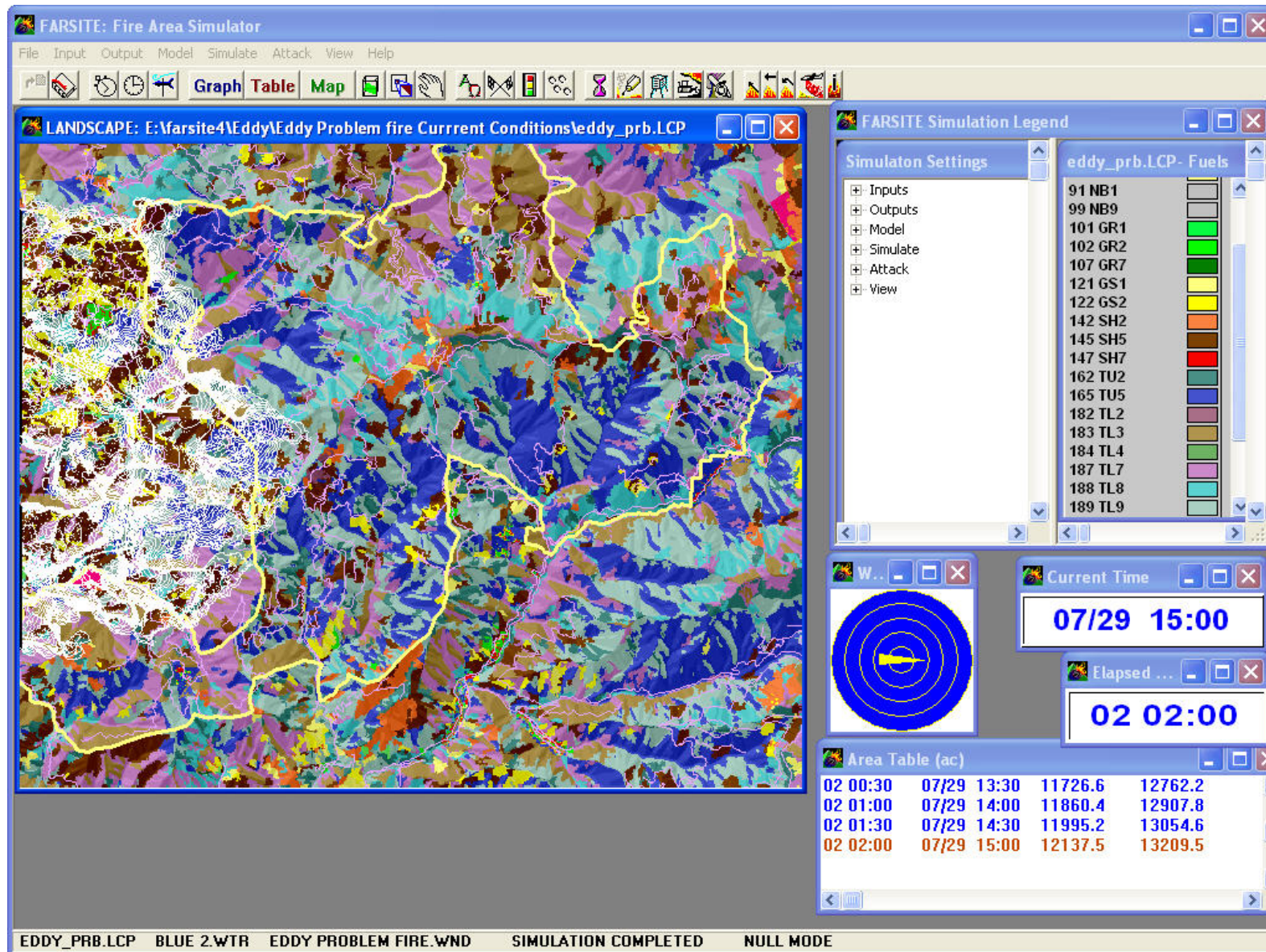
MAP B-3. Protection Targets as Shown in the Salmon River Community Wildfire Protection Plan.



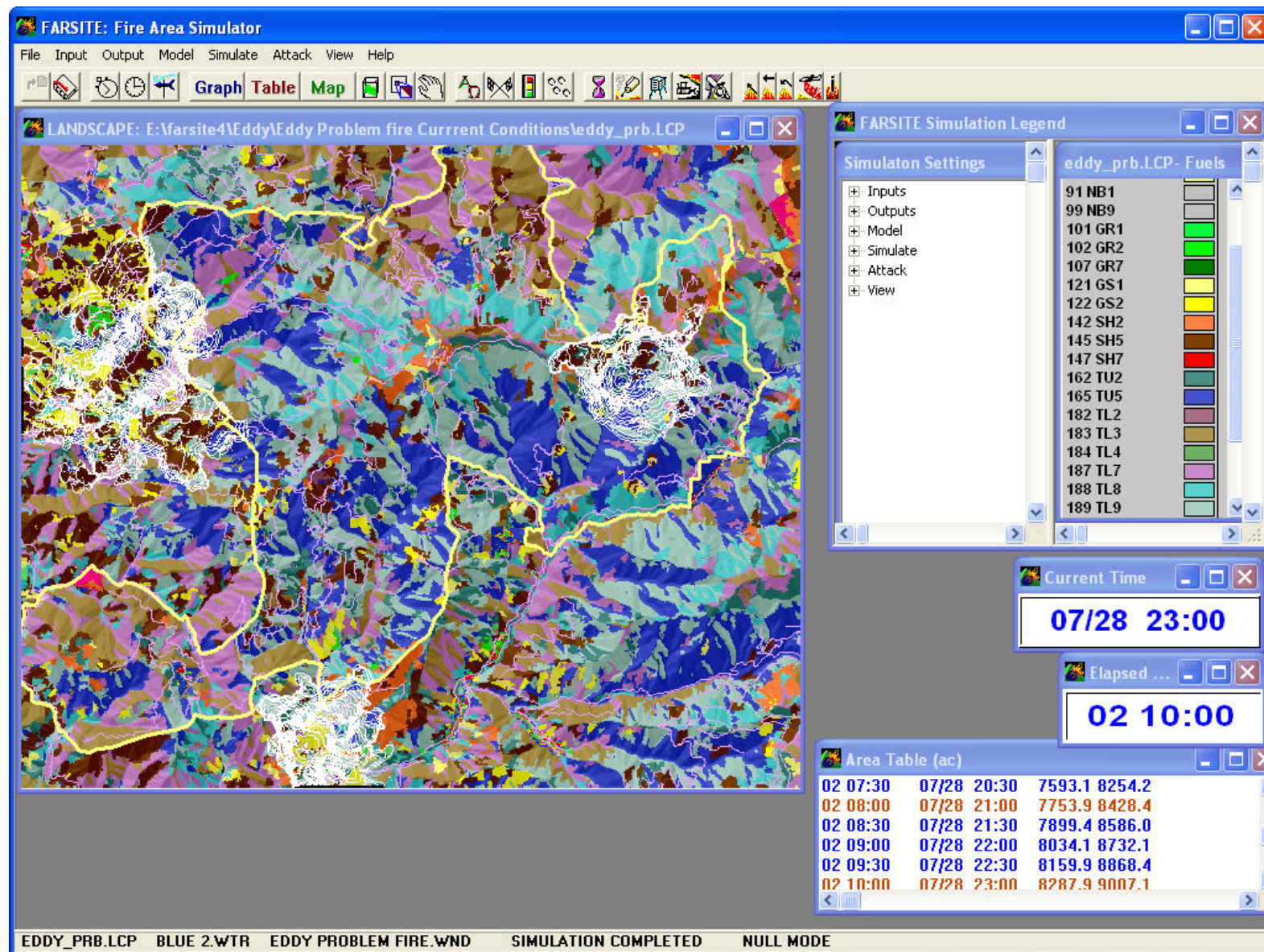
MAP B-4. Historical Large Fires.



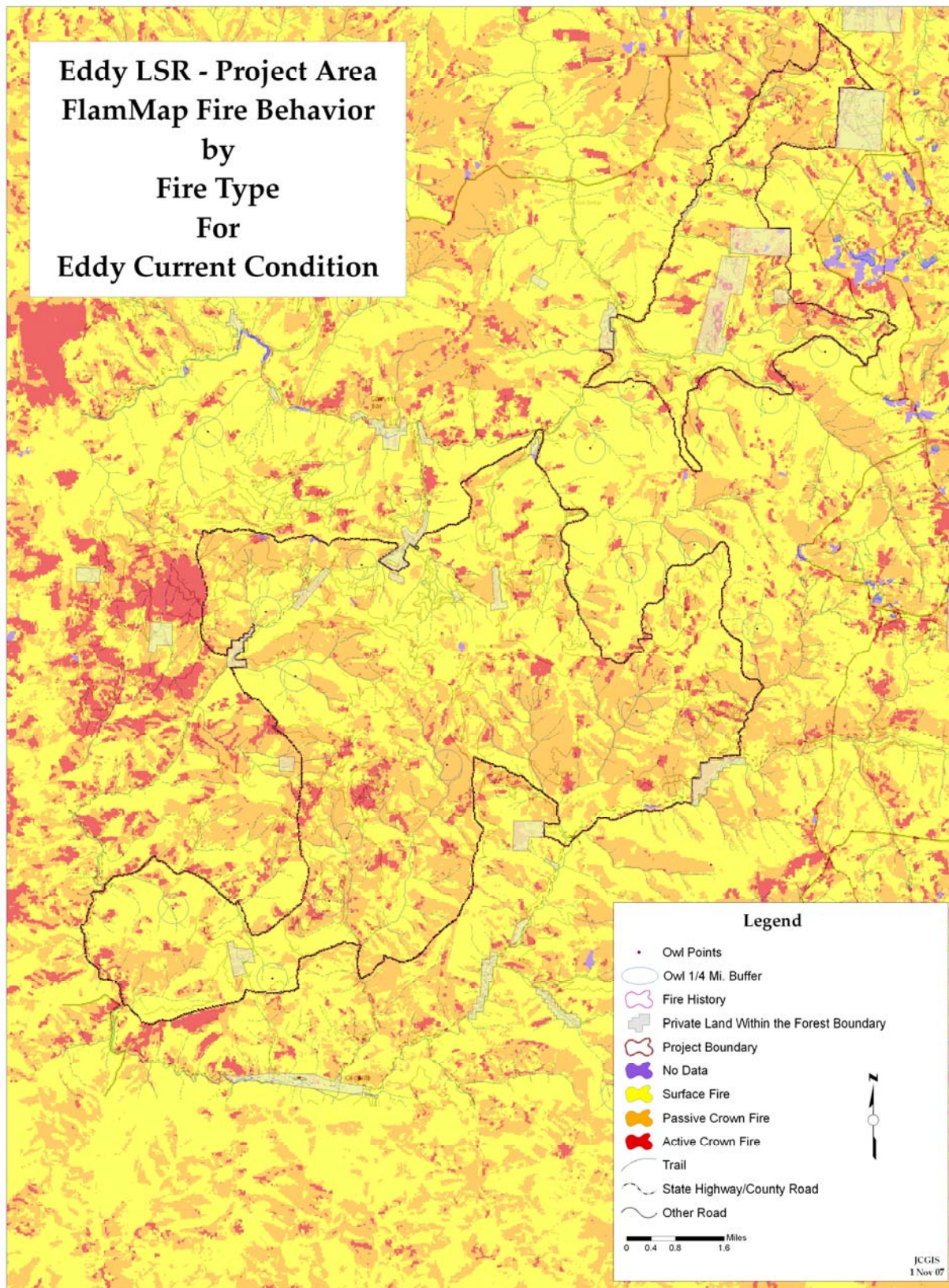
MAP B-5. Potential Problem Fire (Inside Eddy Gulch LSR).



MAP B-6. Large fire threat from outside the Eddy Gulch LSR.



MAP B-7. Potential problem fire (multiple fire starts).

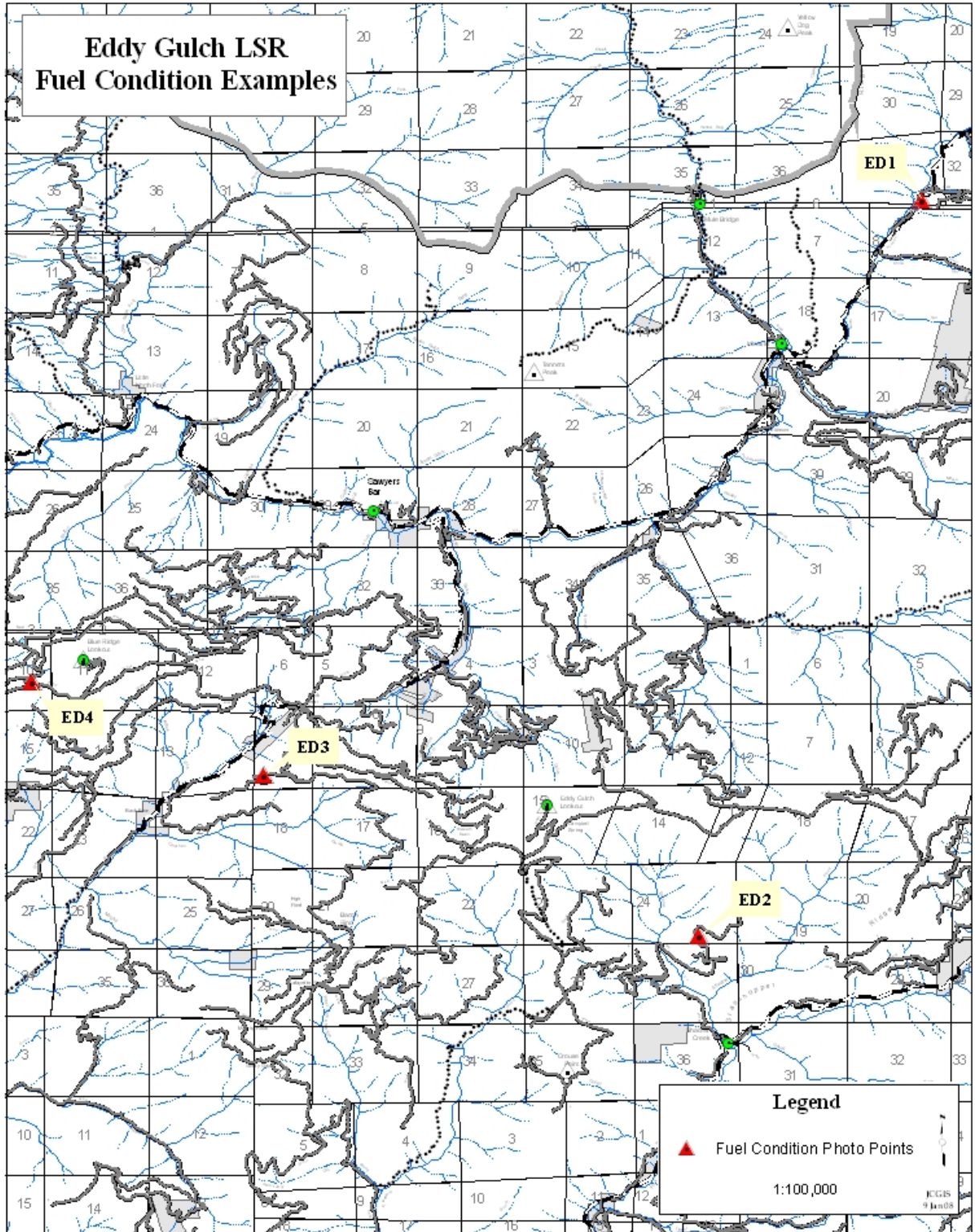


MAP B-8. FlamMap run.

Appendix B (continued)

Sampling of Photos Depicting Existing Conditions

The following photos are only a sampling of the fuels conditions currently found in the Eddy Gulch LSR Assessment Area. A more in-depth sampling will occur in the spring of 2008, including a more in-depth analysis of the fuel loading and potential fire behavior using Fuel Management Analyst to evaluate project-specific fire behavior and fuels structures and a plot photo of the site.



MAP B-9. Fuel condition photo points.



Fuel Model TL 7: Heavy load forest litter, spread rate 4 to 7 chains/hour, flame length 2 to 3 feet.



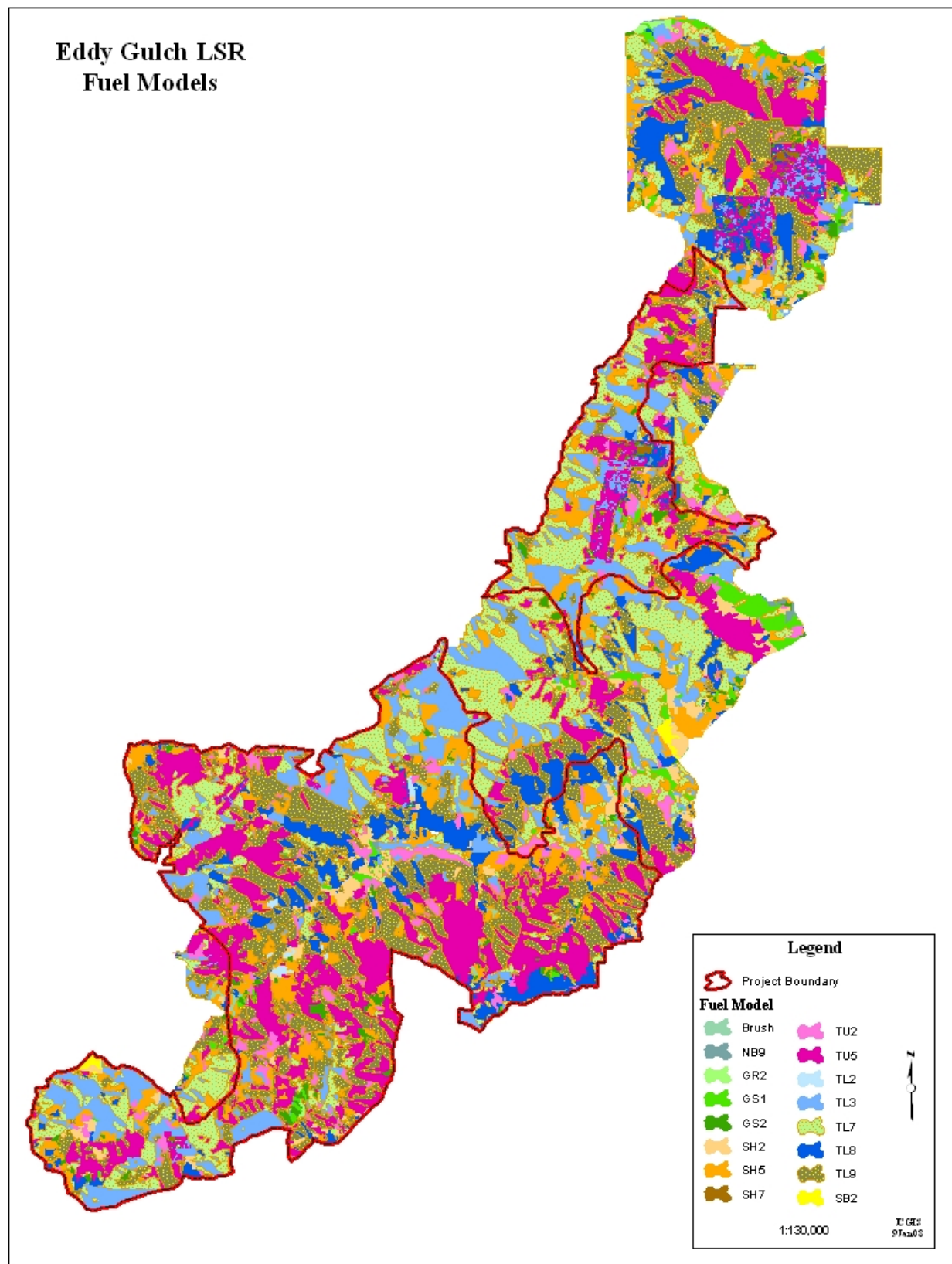
Fuel Mode TU 5: Heavy forest litter, spread rate 10 to 20 chains/hour, flame length 5 to 10 feet, crown fire potential passive to active.



Fuel Model TU 5: Heavy forest litter, spread rate 10 to 20 chains/hour, flame length 5 to 10 feet, crown fire potential passive to active depending on ladder fuels.



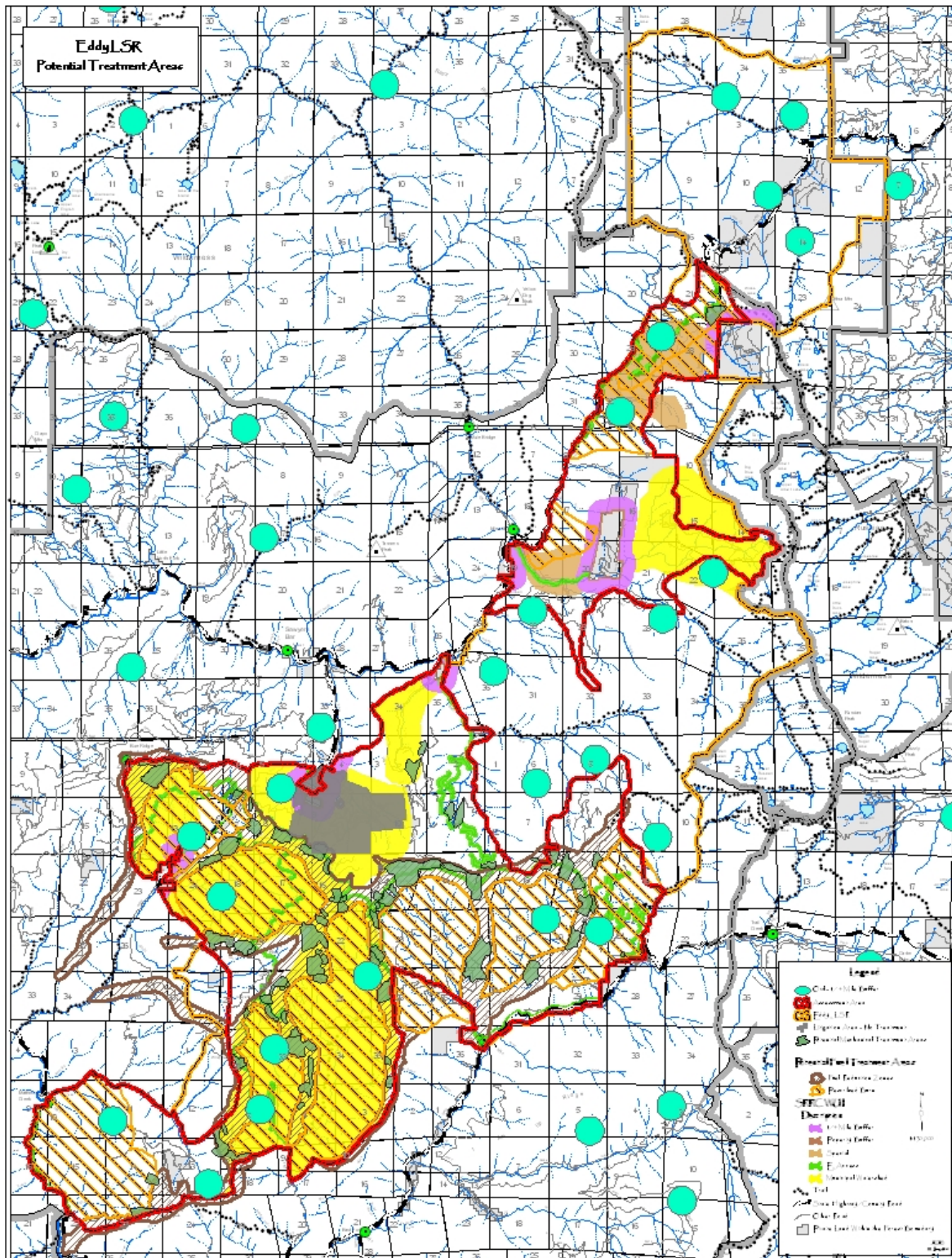
Fuel Model SH 5: Heavy fuel load, spread rate 50 to 150 chains per hour, flame length 10 to 20 feet.



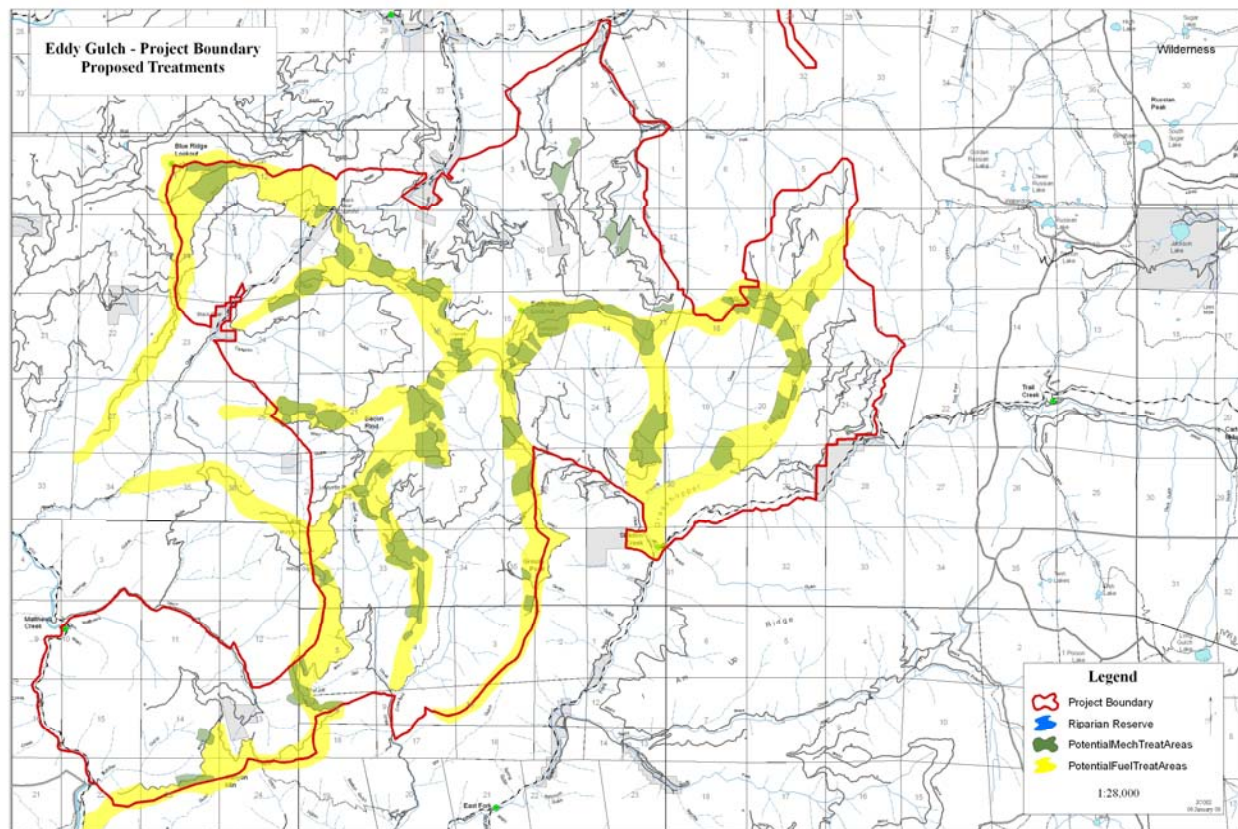
MAP B-10. Eddy Gulch LSR fuel models.

Appendix C

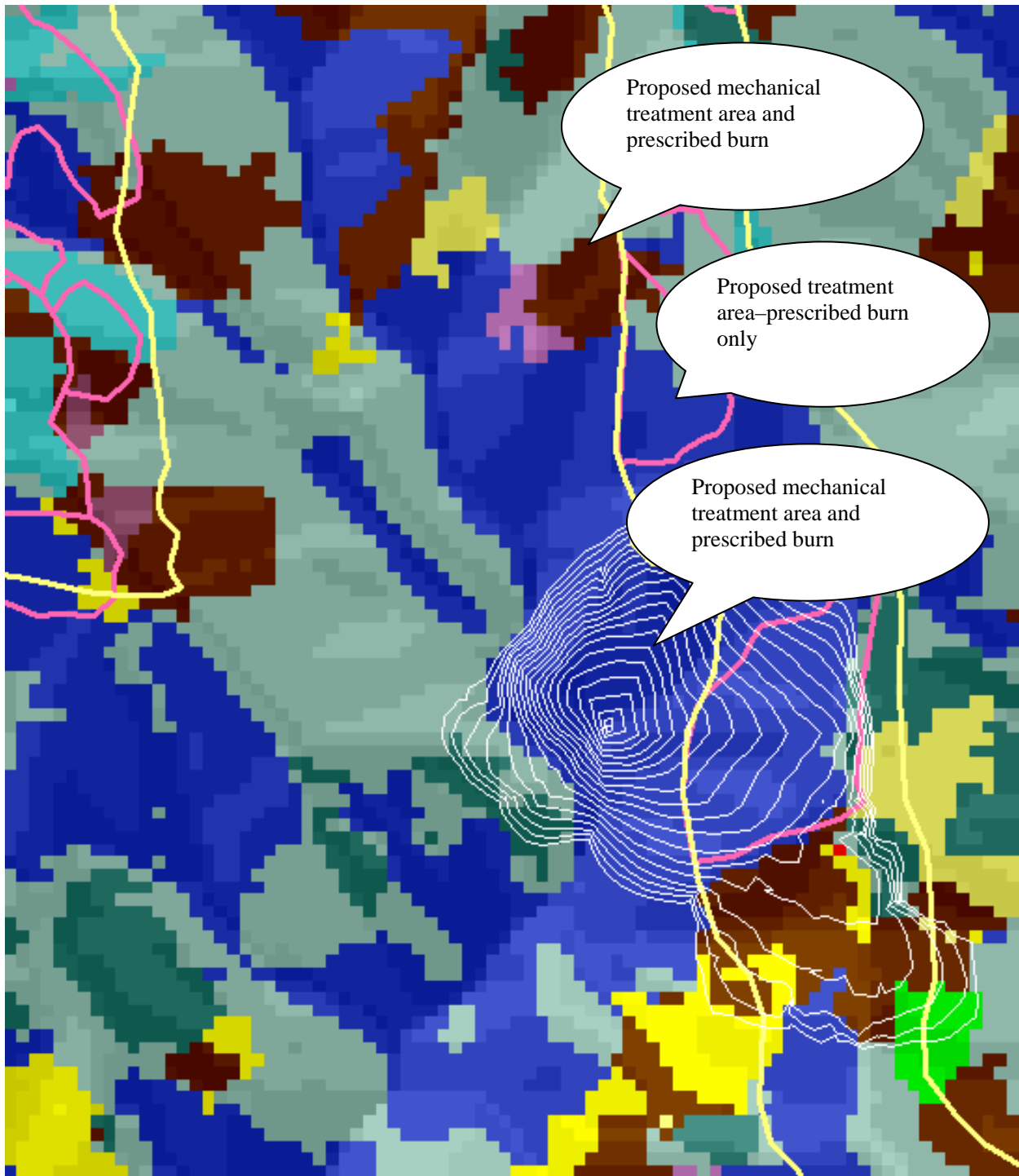
Proposed Treatment Pattern



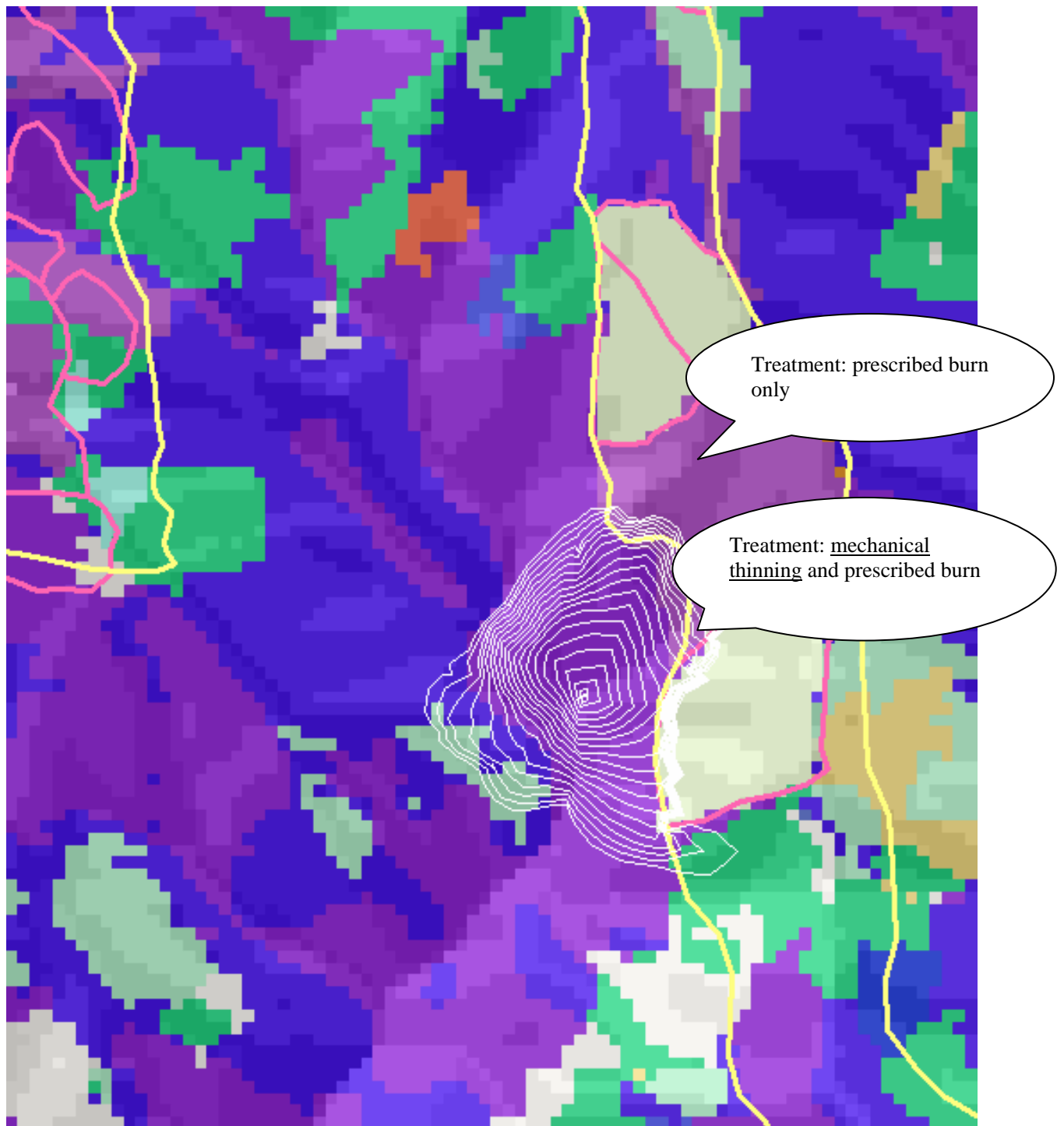
MAP C-1. Eddy LSR potential treatment areas.



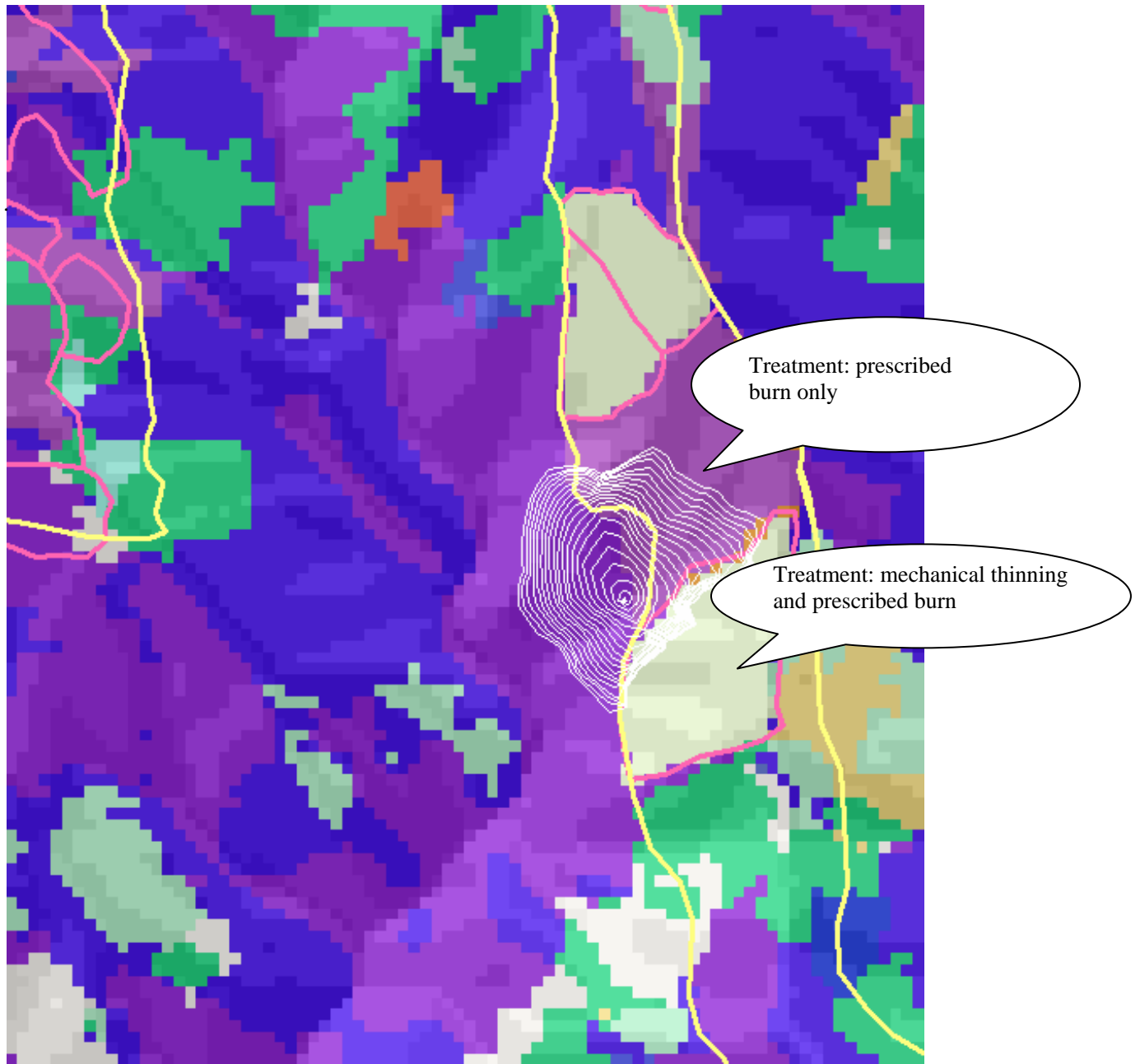
MAP C-2. Eddy Gulch LSR Project proposed treatments.



MAP C-3. Pre-treatment problem fire: fire size—225 acres.



MAP C-4. Post-treatment fire, same ignition points—110 acres.



MAP C-5. Ignition location changed—treatments remain the same.

Fuel Model Description in Eddy Project (Appendix C continued)

The below table was developed using Fuels Management Analyst spreadsheet for fuel model comparison.

| Fuel Models Within the Assessment Area | | | | |
|---|-------------|--|---------------------------------|------------------------|
| Fuel Moistures FM1=3, FM10=4, FM100=5, Slope 40%, Mid-flame wind speed 0-8 MPH* | | | | |
| Fuel Model | Total Acres | Description | Rate of Spread (Chains/Hour) | Flame Length (Feet) |
| 5(Brush) | 122.9 | Low Load Dry Climate Shrub | 10-60 | 4-12 |
| 102(GR2) | 69.0 | Low Load Dry Climate Grass | 15-150 | 4-9 |
| 121(GS1) | 193.6 | Low Load Dry Climate Grass-Shrub | 10-60 | 3-7 |
| 122(GS2) | 585.2 | Moderate Load, Dry Climate Grass Shrub | 10-80 | 4-10 |
| 142(SH2) | 729.1 | Moderate Load Dry Climate Shrub | 5-25 | 4-9 |
| 145(SH5) | 3502.8 | High Load, Dry Climate Shrub | 10-170 | 10-25 |
| 147(SH7) | 75.0 | Very High Load Dry Climate Shrub | 10-110 | 8-23 |
| 162(TU2) | 1503.9 | Moderate Load, Humid Climate Timber-Shrub | 5-35 | 3-6 |
| 165(TU5) | 8001.0 | Very High Load Dry Climate Timber-Shrub | 5-25 | 6-12 |
| 182(TL2) | 96.2 | Low Load Broadleaf Litter | 1-4 | 1 |
| 183(TL3) | 5258.8 | Moderate Load Conifer Litter | 1-5 | 1-2 |
| 187(TL7) | 5455.3 | Large Down Logs | 2-7 | 2-3 |
| 188(TL8) | 2896.7 | Long-Needle Litter | 3-18 | 2-5 |
| 189(TL9) | 8648.1 | Very High Load Broadleaf Litter | 5-25 | 4-8 |
| 202(SB2) | 46.8 | Moderate Load Activity Fuel or Low Load Blowdown | 8-45 | 5-11 |

*This is not 90th percentile weather but worst case.

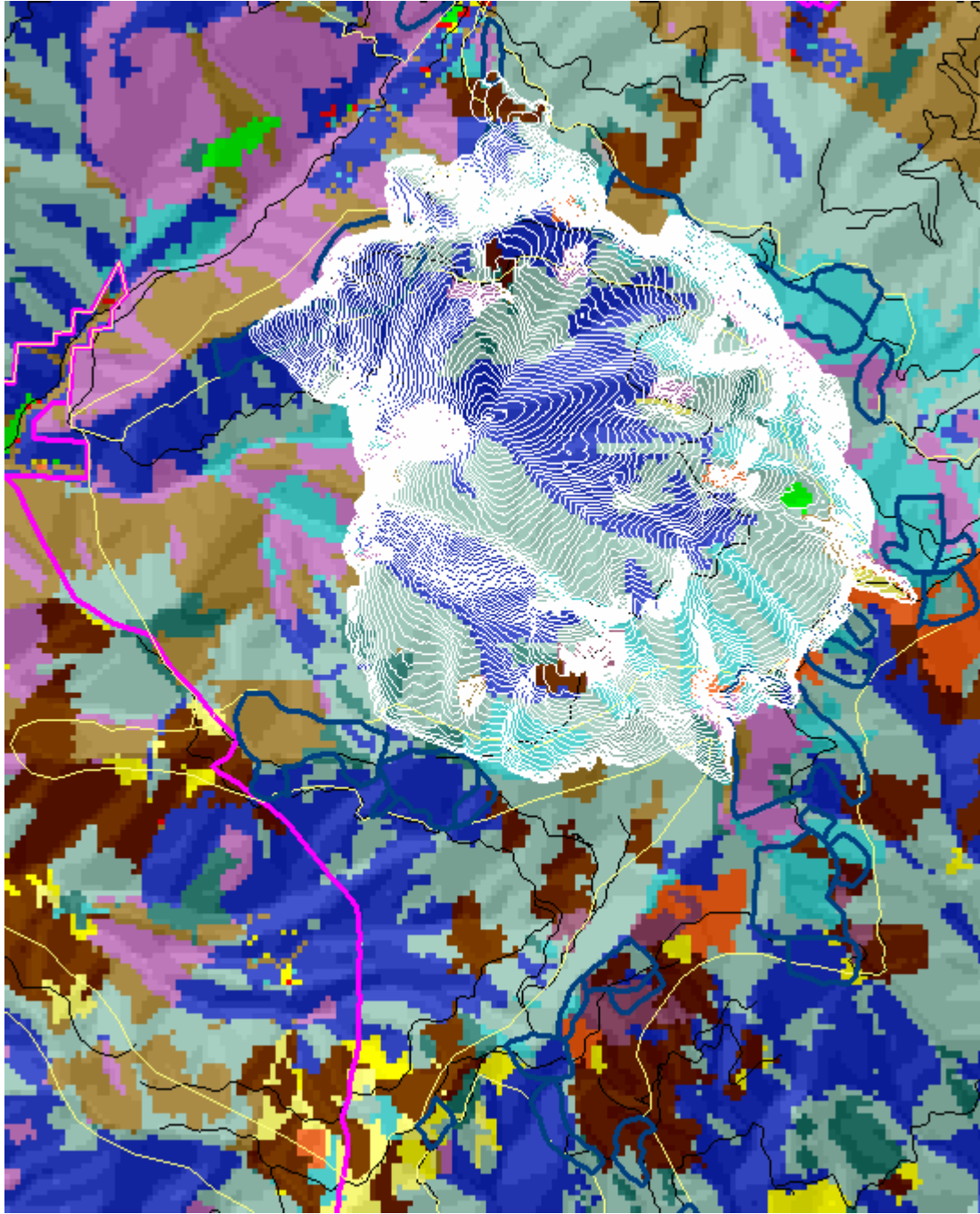


TABLE C-6. Pre-treatment problem fire 2,200 acres.

Appendix D

Summary of Regional Fireshed Assessment Meeting

Willows, California

October 10, 2007

Attendees:

- RED: Brooks Henderson, Barry Callenberger, and Jim Harvey in the morning
- Klamath National Forest: Debi Wright, Fuels Specialist; Toby Herald, Division Chief KNF; Clint Isbell, Fire Ecologist, KNF
- Regional Fireshed Assessment (FSA) Team, Bernie Bahro

The group met and discussed how to best approach the Steward Fireshed Analysis (SFA) for the Eddy Late-Successional Reserve (LSR), from both the District fire management personnel and RED perspectives. We discussed the data necessary to successfully complete the SFA being carried out by RED, Inc. Communications (RED) in the Eddy Gulch LSR and the assessment on the larger fireshed being done by the Forest and the Regional FSA Team. It is considered to be mutually beneficial for the Forest Service and the contractor to work together, in conjunction with the KNA, District, and FSA cadre, capitalizing on the tools and skills of the regional cadre, for a successful completion of the larger fireshed analysis and the Eddy Gulch LSR environmental impact statement.

Recommendation by Forest Service representative is that RED develops the project proposal for completion of "Option 4: Steward Fireshed Analysis" to include timeframes, as well as identified level of involvement of Forest Service personnel (whether regional cadre or KNF representatives) if RED deems this to be necessary for successful completion of Option 4. Recommend, at a minimum, that public collaboration between RED and larger fireshed assessment process be integrated so that public receives a consistent message. Regardless of RED's plan to complete the Option 4 requirements, there will need to be close coordination between RED and the larger fireshed assessment team so that RED's proposed treatments can be included in the larger assessment.

Currently, RED is contractually obligated to complete the SFA, with a due date of October 15, 2007. This date is not realistic for two reasons: (1) the award date of the contract was later than originally established in the RFP, but the completion date for Option 4 was not rolled back; and (2) the original time frame for completion of the SFA for the Eddy Gulch LSR by RED was not realistic. RED could not begin to make substantial progress on the SFA task before foundational work by the Regional SFA team and Klamath National Forest personnel with local knowledge was complete for even an initial model run. This was completed at our meeting in Willows on October 9 (2007).

In order for RED to produce a quality product in the Eddy EIS, a strong foundation needs to be established by providing good fireshed analysis information. In order to do this, we are proposing the fireshed analysis completion date should be pushed out to December 15, 2007. Keep in mind that the SFA process is a dynamic one and will be a continual part of the EIS analysis process past the final signature by the Line Officer. Some of the additional uses of the SFA will be to present the findings at several community meetings, analyze the effectiveness of treatments, validate the landscape used in the present fire behavior modeling with the 2006 vegetation and the new Forest Inventory data, use it to finalize the Proposed Action and continue to validate the Proposed Action, to design any additional action alternative, and to assess effects of no action. It will also be important to have participation by the FSA team in collaboration meetings for the Eddy Gulch LSR project, as well as RED participation in FSA community meetings to be sure that our messages do not conflict with each other when it comes to purpose and need.

RED needs to outline how they will meet Option Item 4. This includes outlining the timeframes, as well as the level of interactive involvement with KNF personnel. This will be a more appropriate topic of discussion at our ID Team next week.

One of the important discussions in the morning evolved around the 2006 vegetation layer provided to RED. This layer is immensely important to the SFA; however, Bernie does not believe it has all the necessary data needed for the development of the landscape files for FARSITE and FLAMMAP fire behavior modeling. The missing data is new labeling of the vegetation polygons and the latest Forest Inventory data (FIA). This is scheduled to be completed in January 2008. This will not be a problem in completing the Eddy SFA, but it will need to be evaluated once the data becomes available. This will not affect RED's analysis, and we can move forward on the fire behavior analysis with the provided landscape. Later assessment of the newer data will be required once the new data is provided.

The current fireshed layer is based on 1994 data grown forward. Problems associated with growing the data forward, and the effects to the fire model, were resolved yesterday. The FIA data (tree list) associated with the 2006 layer will not be available until January. The SFA, and associated development of the Proposed Action, can proceed with the 1994 dataset. Once the 2006 dataset is complete, it will be used by the region and forest. Although there will be some difference between the 1994 data "grown forward" and the 2006 data, it is not expected to be an issue for SFA work.

The following is a summary of what the group saw as deliverables for RED's SFA. Bernie Bahro previously shared this with the KNF and RED.

Fuels Standards and Deliverables Document, Step 2

2. (may be completed under Contract as Bid Option #4)

For the Stewardship Fireshed Analysis(SFA) (or similar process) use steps as defined below:

- (a) Define the analysis area
- (b) Identify the protection targets
- (c) Define the problem fire
- (d) Design treatment patterns
- (e) Test the proposed treatment pattern
- (f) Clearly display trade-offs
- (g) Develop monitoring and adaptive management strategy

Step (e) will be evaluated once the proposed treatment patterns are selected by the Core IDT. Steps b, d, f, and g will need to be finalized through the ID Team process facilitated by the fire behavior modeling.

A refinement of those deliverables from Bernie and the FSA Team:

1. The KNF has delineated its own fire sheds. The regional FSA cadre is mentoring the KNF and Scott-Salmon Ranger District on a fireshed assessment of 300,000 acres in area that includes the Eddy Gulch LSR evaluation area.
2. The Eddy Gulch LSR is included in the broader fireshed assessment for the Scott-Salmon fireshed (Salmon River Fireshed). RED will be included in any information and data sets required by the analysis of the larger fireshed so that the analysis of the Eddy Gulch LSR does not conflict with the analysis of the Salmon River fireshed. It is important that the forest and the EIS fire messages are clearly communicated to the public, and that the fire messages do not conflict with each other; this can only be accomplished through collaboration.
3. RED, as part of its development of the EIS purpose and need, will provide the information on why the Eddy "fireshed" is a priority. This priority should not conflict with the KNF fireshed priorities.

4. RED, in developing the purpose and need, will establish the goals and desired conditions in this fireshed using the Klamath Forestwide LSR Assessment and the Scott-Salmon fireshed assessment.
5. RED will describe the existing conditions and assumptions for fire behavior, wildlife habitat, forest health, and community protection.
6. RED will identify opportunities and treatment proposals to move the existing landscape toward the desired conditions for fire behavior, forest health, and habitat.

At the Willows meeting, the group worked on some other key items important to the assessment and fire behavior modeling. Along with validating and correcting the landscape files for the fire behavior modeling, we collaboratively developed the Problem Fire scenario. This involved developing several weather element scenarios that will be used to develop the weather files for modeling. The potential fire starts and large fire potential areas were identified on a map by District fire folks; this information will be used to model the four fire types that we felt were a threat to the Eddy project area.

The following is a list of how this process can evolve and meet critical timelines for RED:

1. The Forest/Region provides data layers that are being used in the SFA process. This would allow RED Team members to focus on areas that represent the conceptual discussions that RED and Forest Service have had regarding ecologically sustainable function.
 - a) Fuels layer: available after a calibration workshop with Forest, Cadre, and RED to establish an “existing condition.” This was accomplished at the Willows meeting and the layer given to RED.
 - b) Preliminary opportunities layers provided by SFA and Forest team.

The following layers will be provided in the near future to RED:

- FRCC (Fire Return Interval and Condition Class) data
 - Insulation layer
 - CWPP project layers with prescriptions
2. ID team members from RED will meet with members of the SFA cadre and the Line Officer, Ray Haupt, October 18 during RED’s ID Team meeting at 1:00 pm for 3 to 4 hours.
 3. RED will craft the existing and desired conditions; purpose and need, and preliminary Proposed Action for the Eddy Gulch LSR Project based on the field evaluations and collaborative fireshed assessment efforts with the Forest and Regional FSA cadre. This will be provided as part of the purpose and need package
 4. The Citizen and Agency Participation Plan will include key dates for Regional FSA Cadre public collaboration efforts, as well RED’s collaboration efforts for the Eddy Gulch LSR project.

ATTACHMENT 2 TO THE FUELS REPORT

**ATTACHMENT TO THE STEWARDSHIP FIRESHED ANALYSIS
FEBRUARY 3, 2009**

Attachment to the Stewardship Fireshed Analysis February 3, 2009

Define the Analysis Area

The Stewardship Fireshed Analysis (SFA) was prepared for the Eddy Gulch Late-Successional Reserve (LSR) Fire / Habitat Protection Project to assist with identifying areas with the greatest fire threat and designing fuel reduction treatments to protect community and forest values. Some pertinent maps from the SFA (dated February 15, 2008) are included in Appendix A. Map A-1 spatially depicts the SFA evaluation area and essentially includes the entire boundaries of the Salmon River Ranger District. This boundary was chosen so that the large fire history analysis could be performed. The actual fire and fuels evaluation area for this SFA is confined to the boundary set by the data delivered from the Klamath National Forest. Appendix B lists the weather data used for this SFA. Appendix C includes maps for the three additional fire starts modeled for this Attachment 1 to the SFA to assess impacts on Protection Targets from fire starts in three additional areas).

Identify the Protection Targets

One requirement of the SFA for the Eddy Gulch LSR Project was to identify protection targets (Table 1 below and Maps A-2 and A-3 in Appendix A). These targets are based on protection of life and property first, then other high-value resources identified by the Interdisciplinary (ID) Team, Salmon River Community Wildfire Protection Plan (CWPP) (SRFSC, October 2007), and U.S. Fish and Wildlife Service (FWS). These targets are all of critical concern to the public and agencies (such as the U.S. Forest Service, FWS, CalFire, and volunteer fire departments) tasked with providing protection inside the Klamath National Forest. Map A-2 highlights areas of concern presented in the Salmon River CWPP, including wildland-urban interface (WUI) areas, municipal watersheds, and emergency ingress and egress routes. Some of the WUI project areas are inside the SFA evaluation area. Map A-3 highlights FWS Priority Protection Areas and northern spotted owl (NSO) nest sites and habitat in the Eddy Gulch LSR.

Table 1. Protection targets considered for this attachment to the Eddy Gulch LSR Project SFA.

| Protection Targets (see Appendix A Maps A-2 and A-3) |
|---|
| Emergency access routes as identified in the Proposed Action for the Eddy Gulch LSR Project |
| Private lands |
| Key Watersheds |
| Municipal watersheds |
| NSO activity centers |
| Unoccupied but potential NSO habitat |
| FWS priority protection Areas (FWS-1, FWS-2, and FWS-4) |
| Plantations in the Eddy Gulch LSR Project Assessment Area |

Methodology

A fireshed workshop was held on October 10, 2007, in Willows, California, at the Mendocino National Forest office. At that time Bernie Bahro (the Forest Service Region 5 Fuels Specialist) gave the “Landscape” file to RED, Inc. Communications (the contractor assisting the Klamath National Forest with planning and analysis of the Eddy Gulch LSR Project). RED’s fire and fuels specialists tested the Landscape file using FARSITE, fire history, and site visits to provide validation of the model. A basic weather stream for FLAMMAP and FARSITE fuel moistures and winds was developed during the workshop. Further analysis of weather and fire history created a more specific set of weather data for the modeling, which was also conducted by RED, Inc.

This further analysis brought the fireshed analysis team to the conclusion that the fires of 2006 would provide the most detailed information for further development of the fire behavior modeling used for the SFA. The three fires used for background were Uncles, Hancock, and Rush—all three fires were close to the Eddy Gulch LSR. The selection of these fires was also validated by conversations with the Scott-Salmon District Ranger and the fire and fuels staff on the Scott-Salmon River Ranger District. The wind files used in the SFA were developed using hourly wind data from the Blue Ridge Remote Automated Weather Station (RAWS) for July 23 thru 30, 2006. Sawyers Bar RAWS wind and weather data for the same days were reviewed but not used because, after conversations with the local Ranger District and fire and fuels staff from the Salmon River side of the District, it was felt that Sawyers Bar RAWS data would reflect conditions that were too warm and dry. Also, it was determined that the location of the Sawyers RAWS—which is in a canyon—would not reflect winds that occur higher on the slopes. For fuel moisture conditions, 90th percentile weather data were used from the Blue Ridge RAWS for daily weather data from July 1 thru October 31, 2006—the primary fire months. The 90th percentile weather data were used in these simulations as required by RED’s contract with the Government for the Eddy Gulch LSR Project.

Current Fuel Conditions and Fire Behavior

The model runs used to define current fire behavior conditions in the Eddy Gulch LSR fire analysis area were based on landscape fuels and stand structure data provided by the Regional Fireshed Assessment Team, historic weather from Blue Ridge RAWS, and Fire Behavior information from the 2006 large fires (Uncles, Hancock, and Rush). On-site visits helped to validate the information, and meetings with local fire personnel brought local fire experience.

Weather. As stated above, Appendix B presents the 2006 RAWS weather data used for this SFA. The data represents typical California weather with long, hot dry summers followed by wet winters. It is not uncommon for periodic summer temperatures to be over 100 degrees Fahrenheit (°F), with low humidity and winds at 5–10 miles per hour (mph), with higher wind speeds when cold fronts passed through. For the period of July 16–27, Sawyers Bar RAWS indicated maximum daily temperatures of 102°F–110°F; minimum relative humidity range of 6–15 percent. Blue Ridge RAWS recorded maximum daily temperatures of 85°F–92°F, minimum humidity values of 11–25 percent and light winds. These conditions resulted in substantial drying of fuels in the area and large fire growth on the Uncles Complex of 2006. This data also represents 90th percentile type conditions used for the modeling.

Topography. The topography of the Eddy Gulch LSR, and Klamath National Forest overall, has a great effect on fire behavior and suppression capabilities.

Flame Length. The current flame length, if a wildfire were to occur, is predicted to be between 11 and 20 feet in many areas. This is based on fire behavior runs performed to establish criteria for the problem fire.

Rate of Spread. 30 to 60 feet per minute.

Crown Fire Activity. More than 50 percent active or passive crown fire over the area.

The Problem Fire

The “problem fire” is not so much a single modeled wildfire, as it is a combination of data and attributes, including historic weather, historic fire behavior and conditions, existing fuels and topography, and historic ignitions that would contribute to fire spread and severity. This allows for modeling the potential of a future fire on the Eddy Gulch LSR landscape to demonstrate what fire would do to vegetation, and potentially to public and private concerns, if treatments were not implemented to reduce the problem fire potential. This modeling, along with extensive fire experience, also allows the modeler to test the vegetation treatment prescriptions and alternatives against the problem fire to analyze their effectiveness in reducing wildfire effects and potential resource losses.

FARSITE Modeling Results for Attachment 1

A total of 20 fires were modeled in the three areas requested by the Forest Service. The three fires chosen for this analysis were the three largest fires from the FARSITE modeling of the 20 ignitions. Of the 20 ignitions, the three were run using winds from the northeast for the entire burning period, with none of the fires reaching the Eddy Gulch LSR Project Assessment Area. A northeast wind was used instead of 90th percentile weather winds to allow the modeled fire to move towards the project boundary. A fire was ignited in the Russian Wilderness Area, as well, to determine its threat to the Assessment Area. All 20 fires were burned at various lengths of time. The fires used in this analysis burned for a period of 84 hours using 90th percentile weather parameters. Eighty-four hours was used because it simulates the scenario where multiple lightning starts occurred with limited fire resources to suppress all fire starts. This scenario has occurred on the Klamath National Forest the last three years (2006, 2007, 2008).

Trade Offs

Tables 2 and 3 below are the original tables presented in the SFA. The tables describe the benefits of the treatments proposed in the Eddy Gulch LSR Project Proposed Action and the trade-offs if those treatments were not implemented. The modeled fires in this Attachment 1 would not change the information presented in the two tables.

Table 2. Benefits and trade-offs of treatments in FRZs.

| Benefits of treatments in FRZs | Trade-offs |
|--|--|
| Mechanical thinning and prescriptive burning modifies the existing fuel profile by reducing tree densities, reducing crown closure, raising crown base heights, reducing dead and down fuels, scorching to kill brush, and reducing the number of conifers 6 inches or less diameter at breast height (dbh). | No change in fuel profiles (stand structure, composition, dead and down fuels). |
| Reduces extent of large fires by isolating fires within logical geographical features. | Limits AMR options outside of FRZs. |
| Reduces impacts on water in FRZs, with down stream benefits: <ul style="list-style-type: none"> • Sediment, turbidity, temperature • Fish habitat | Areas outside FRZs in which modeling shows lethal wildfire effects (passive and active crown fire behavior) would not be mitigated by fuel treatments. |
| Reduces potential loss of NSO habitat by isolating wildfires. | No protection of NSO home range, core, or nesting sites outside of FRZs. |
| Improves public and firefighter safety: in FRZs and travel routes. | No opportunity to protect late-successional characteristics outside of FRZs. |
| Potentially reduces the number of WUIs impacted. | No opportunity to protect water quality in large segments of drainages. |
| Provides for project funding. | No protection of archaeological sites. |
| Provides wide range of Appropriate Management Response options. | No opportunity to protect or enhance native plants. |
| Provides opportunities for creating and/or increasing the size of openings: <ul style="list-style-type: none"> • Captures additional snow pack • Improves habitat | No opportunity to create or enhance openings and meadows. |
| Protects plantations and young stands. | No opportunity to mitigate invasive plants. |
| Improves visual quality. | |
| Produces potentially smaller wildfires, which produces less particulate matter and better air quality. | |
| Mechanical treatments with follow-up prescriptive burning will lengthen the longevity of fuel treatments. | |

Table 3. Benefits and trade-offs of implementing prescriptive burning opportunities outside FRZs.

| Benefits of Prescriptive Burn Opportunities | Trade-Offs |
|---|--|
| Modifies the existing fuel profile by raising crown base height and reducing dead and down fuels, scorching to kill brush, and conifers 6 inches or less dbh. | Without mechanical pre-treatment, the objectives of prescriptive burning will diminish overtime, and a follow-up burning will be required sooner than in areas with mechanical thinning prior to prescriptive burning. |
| Reduces rates of spread, flame lengths, and fire line intensity (BTUs/second/foot); reduces mortality in residual vegetation. | Prescriptive burning work loads in this area alone, if maximized, may stress the unit's ability to accomplish prescriptive burns. |
| Reduces impacts on water within prescriptive fire boundary by reducing potential impact on Riparian Reserves and water courses: <ul style="list-style-type: none"> • Sediment, turbidity, temperature • Fish habitat | Large prescriptive burns with no pre-treatment have a higher probability of not meeting prescriptive burn objectives. |
| Reduces potential loss of NSO habitat. | |
| Improves public and firefighter safety by <ul style="list-style-type: none"> • reducing fire behavior that impacts FRZs; and • assisting fire suppression efforts to contain fire because average flame lengths are 4 feet or less. | |
| Reduces impacts to WUIs and reduces hazards around NSO habitat, which have been included in low-intensity prescriptive burn(s) | |
| Provides wide range of AMR options over a much larger area of the Assessment Area. | |
| Provides opportunities for creating and/or increasing the size of canopy openings, which help capture snow pack. | |
| Protects and enhances plantations and young stands through direct prescriptive burn treatments. | |
| Improves visual quality. | |
| Potentially smaller wildfires and less available fuel on larger areas of Assessment Area equals less production of particulate matter and better air quality compared to effects of wildfire. | |

Fire Starts Modeled for This Attachment

Sawyer's Bar

Mod 2 Requirement. Conduct the fireshed analysis for fire that starts around the community of Sawyer's Bar (Section 29) and moves south toward the Eddy Gulch LSR.

(**Note:** All maps of the modeled fires under mod 2 are located in Appendix C.)

The Modeled Fire. The Sawyers Bar fire would create a serious threat to the community of Sawyers Bar and evacuation routes in and out of Sawyers Bar, as well as water supplies and natural resources. Table 4 shows the predicted fire types and potential acres that could burn. The fire would progress slowly toward the Eddy Gulch LSR, but the primary movement of the fire under 90th percentile weather would be through the community of Sawyers Bar and toward the northeast (see Map C-1). The ignition and the fire would jump the North Fork of the Salmon River during the second burning period and burn through the community of Sawyers Bar. This fire is a major threat to several protection targets: it would burn through NSO site KL0365 and through Forest Service Road 2E001 and the main road from Sawyers Bar to Etna Summit. The only evacuation route would be west toward the community of Forks of Salmon, and there is poor access for incoming fire suppression equipment from the east side of Etna Summit. It's possible that the fire could threaten structures in the area due to vegetative conditions and the presence of indefensible space around buildings

Effect on the Eddy Gulch LSR Project from Fire Starting Around Sawyer's Bar. This future predicted fire does not change the purpose and need for the Eddy Gulch LSR Project. The treatments proposed for FRZ22, Rx 1, and Rx 12 in the Eddy LSR Project Proposed Action would serve to protect the LSR in the event the Sawyers Bar wildfire moved southwardly due to change in wind direction.

Table 4. Modeled fire start around Sawyer's Bar.

| Modeled Fire Size: 4,079 Acres | | |
|--------------------------------|--------------------|------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 1,103 | 27 |
| Passive Crown Fire | 2,562 | 63 |
| Active Crown Fire | 408 | 10 |
| Areas with No Data Available | 6 | - - - |

Russian Released Roadless Area

Requirement. Conduct the fireshed analysis that starts in the Russian Released Roadless Area (Section 32), reaches a size of at least 50 acres and continues growing.

The Modeled Fire. The two fires in the Russian Released Roadless area primarily pose a threat to natural resources, not to the public. This fire would burn to the east and come close to the Eddy Gulch LSR Project Assessment Area boundary, but the fire would not affect the project. The fire would impact

several protection targets: it would burn 3,703 acres of FWS-1 (Table 5 and Maps A-3, C-1, and C-2), NSO nesting site KL1030, and NSO foraging habitat for KLs1258, 1039, and 1040 (Maps C-1 and C-2).

Table 5. Modeled fire start near Russian River Roadless Area.

| Modeled Fire Size: 3,703 Acres* | | |
|---------------------------------|--------------------|------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 800 | 22 |
| Passive Crown Fire | 1,992 | 54 |
| Active Crown Fire | 905 | 24 |
| Areas with No Data Available | 6 | - - - |

Effect on the Eddy Gulch LSR Project from Fire Starting in the Russian Released Roadless Area. This future predicted fire does not change the purpose and need for the Eddy Gulch LSR Project. The treatments proposed for FRZ3, FRZ12, FRZ 17, and Rx 12 in the Eddy LSR Project Proposed Action surround (except a portion north of the roadless areas and to the east of Rx12) the Russian Released Roadless Area would serve to contain a fire starting in the roadless areas from spreading over the ridges to the next watersheds.

Applesauce Gulch and Hickey Gulch Area

Requirement. Conduct the fireshed analysis that starts in the Applesauce and Hickey Gulch Areas.

The Modeled Fire. This fire would burn to the east and come close to the Eddy LSR Project Assessment Area, but it would not affect the Assessment Area. The fire would impact several protection targets: it would burn 3,303 acres (Table 6) of FWS Priority Protection Area FWS-1 (Map A-3) and NSO sites KL1040, KL 1258, and KL 1030 (Maps C-1 and C-2); it would impact the Applesauce and Hickey Gulch watersheds; and it would have no impact on private property or community watersheds.

Effect on the Eddy Gulch LSR Project from Fire Starting in the Applesauce Gulch and Hickey Gulch Area. This future predicted fire does not change the purpose and need for the Eddy Gulch LSR Project. The treatments proposed for FRZ3, FRZ12, FRZ 17, and Rx 12 in the Eddy LSR Project Proposed Action surround (except a portion north of the roadless areas and to the east of Rx12) the Russian Released Roadless Area, and Applesauce Gulch and Hickey Gulch Area and would serve to contain a fire starting in the roadless areas from spreading over the ridges to the next watersheds.

Table 6. Modeled fire start in Applesauce and Hickey Roadless Areas.

| Modeled Fire Size: 3,303 Acres* | | |
|---------------------------------|--------------------|------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 924 | 28 |
| Passive Crown Fire | 2,070 | 63 |
| Active Crown Fire | 303 | 9 |
| Areas with No Data Available | 6 | - - - |

Russian Wilderness Area Fire

This was an additional fire analyzed to see if a fire left uncontained or under limited suppression in the Wilderness Area would impact the Eddy Gulch LSR Project Assessment Area or stay confined to the wilderness. With all the rocky areas, the fire would stay contained in the Wilderness Area, and the acreage burned would be substantially less than the other three fires. In 84 hours the fire would only reach 1,265 acres (Table 7 and Map C-1). A fire in the Russian Wilderness Area would impact natural resources, would not impact private property, and would have little impact on key watersheds.

Table 7. Modeled fire start in the Russian Wilderness Area.

| Russian Wilderness Area Fire: 1,265 Acres | | |
|---|--------------------|------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 360 | 28 |
| Passive Crown Fire | 500 | 40 |
| Active Crown Fire | 387 | 31 |
| Areas with No Data Available | 18 | - - - |

Conclusion

Table 8 identifies the protection targets and indicates if the fires simulated will have an impact (Yes) or no impact (No) on the protection targets. The fires modeled showed no impact on the Proposed Action for the Eddy LSR Project. The Sawyers Bar fire is a serious threat to the community of Sawyers Bar and evacuation routes in and out of Sawyers Bar, as well as water supplies and natural resources. The two fires in the Russian Released Roadless Area primarily pose a threat to natural resources, not to the public.

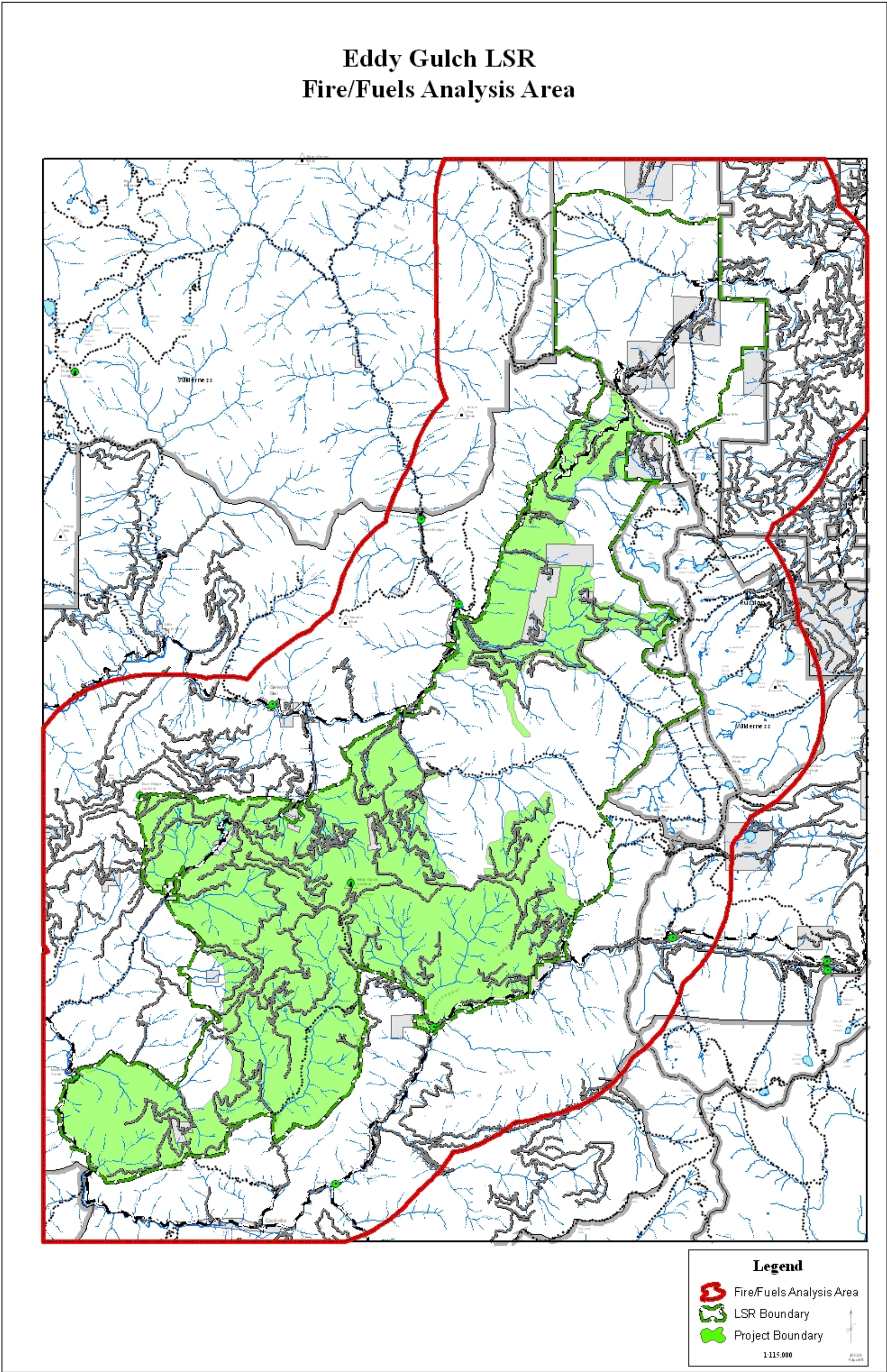
Table 8. Comparison of effects of the three fire starts on protection targets identified for the Eddy Gulch LSR Project.

| Protection Target | Fire Start Near Sawyers Bar | Fire Start in Applesauce Gulch and Hickey Gulch Area | Fire Start in Russian Released Roadless Area |
|---|-----------------------------|--|--|
| Emergency access routes as identified in the Proposed Action for the Eddy Gulch LSR Project | Yes | No | No |
| Private lands | Yes | No | No |
| Key Watersheds (any large wildfires will have an impact) | Yes | Yes | Yes |
| Municipal watersheds as shown in Map A-1 | No | No | No |
| NSO activity centers | Yes | Yes | Yes |
| Unoccupied but potential NSO habitat | Unknown, data not available | Unknown, data not available | Unknown, data not available |
| FWS Priority Protection Areas (FWS-1) | No | Yes | Yes |
| FWS Priority Protection Areas (FWS-2) | No | No | No |
| FWS Priority Protection Areas (FWS-4) | No | No | No |
| Plantations in the Eddy Gulch LSR Project Assessment Area | No | No | No |

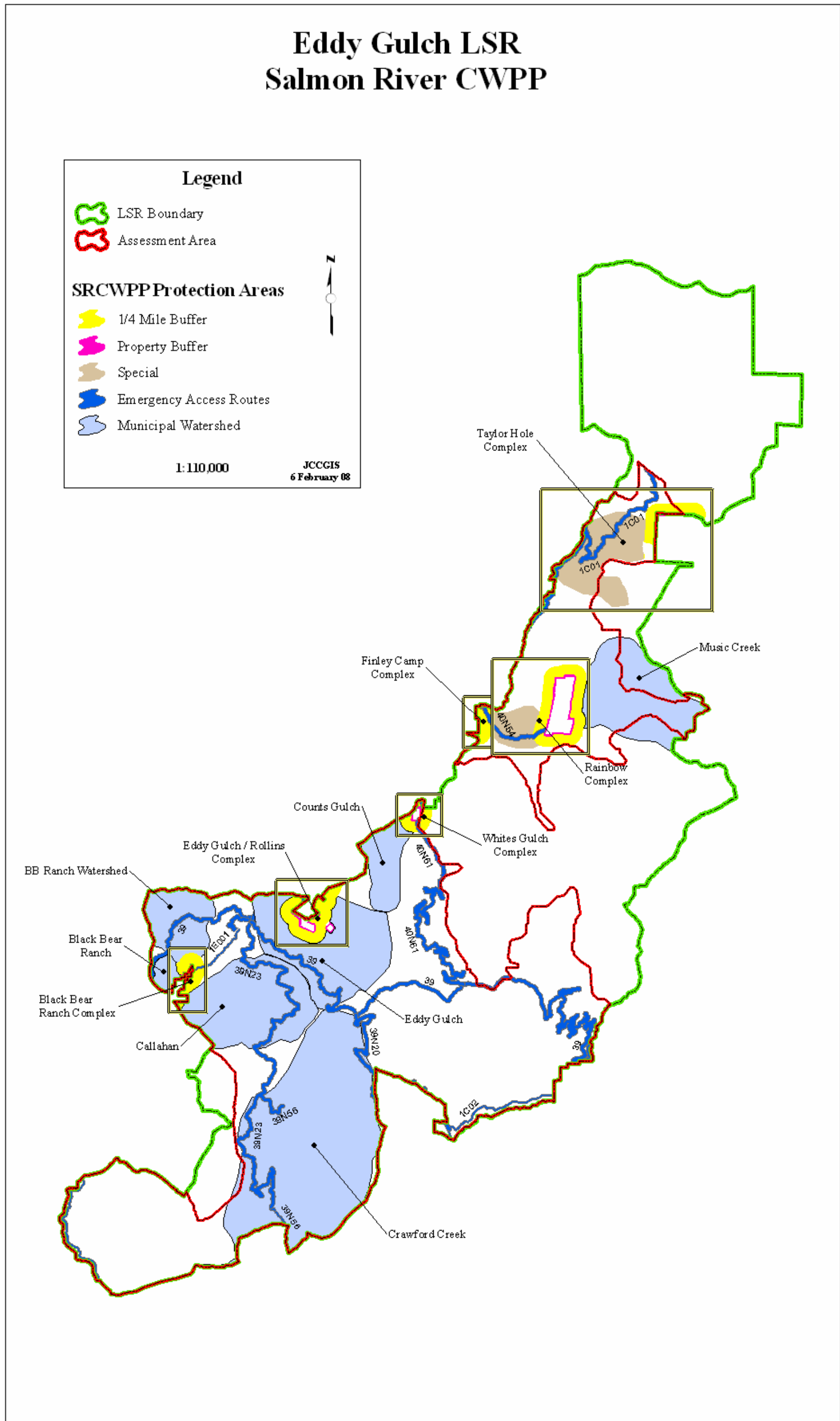
Appendix A

Maps for the Stewardship Fireshed Analysis

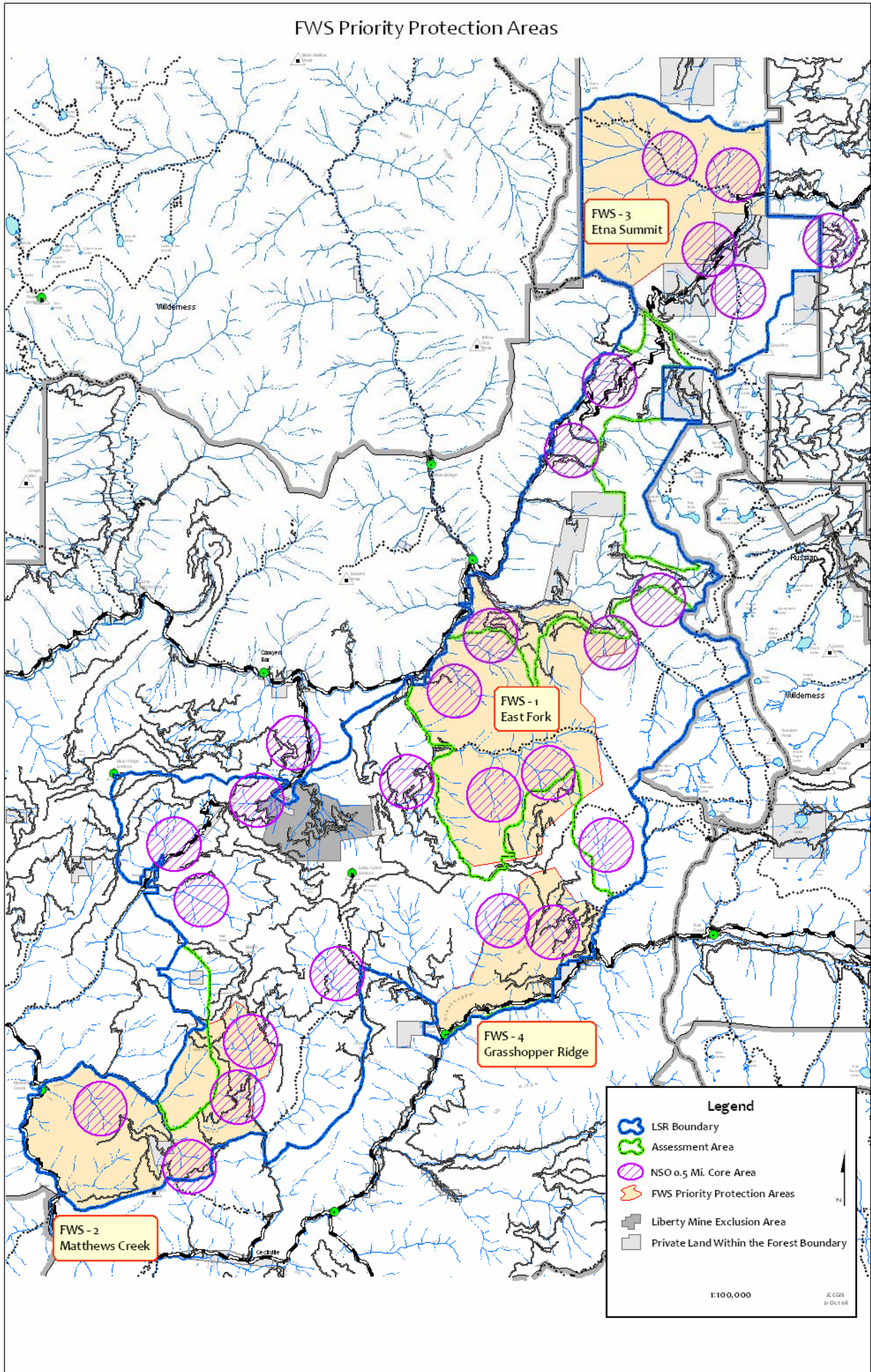
Map A-1. SFA Evaluation Area.



Map A-2. Protection targets presented in the Salmon River Community Wildfire Protection Plan.



Map A-3. FWS Priority Protection Areas.



Appendix B
Weather Data: Blue Ridge RAWS

Appendix B

FireFamily Plus Percentile Weather Report

Station: 040203: BLUE RIDGE (KNF) Variable: BI

Model: 7G4PE3

Data Year: 2006

Date Range: July 1 – October 31

Wind Directions: SW, W, NW

Percentiles, Probabilities, and Mid-Points

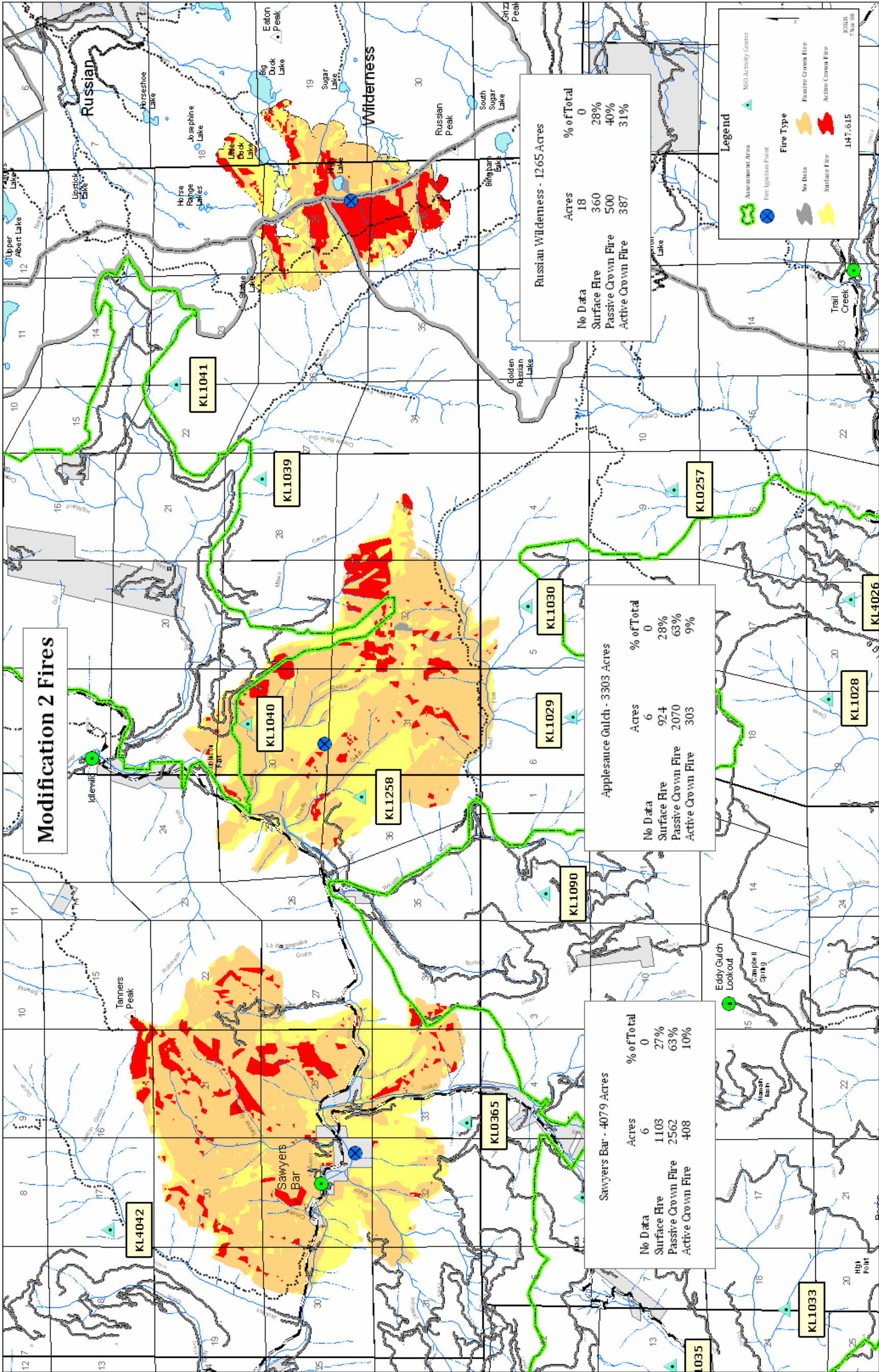
| Variable/Component Range | Low | Moderate | High | Extreme |
|--------------------------|-------|----------|-------|---------|
| Percentile Range | 0–15 | 16–89 | 90–97 | 98–100 |
| Fuel Moistures | | | | |
| 1 Hour Fuel Moisture | 7.62 | 4.16 | 2.54 | 2.41 |
| 10 Hour Fuel Moisture | 8.18 | 4.68 | 3.18 | 2.95 |
| 100 Hour Fuel Moisture | 10.42 | 6.77 | 5.77 | 5.08 |
| Herbaceous Fuel Moisture | 34.07 | 37.07 | 32.11 | 30.00 |
| Woody Fuel Moisture | 72.18 | 70.00 | 70.00 | 70.00 |
| 20' Wind Speed | 3.75 | 3.50 | 4.29 | 6.50 |
| 1000 Hour Fuel Moisture | 8.99 | 8.41 | 7.49 | 6.99 |

Weather Records Used, 94 Days With Wind (76.42% of the period analyzed)

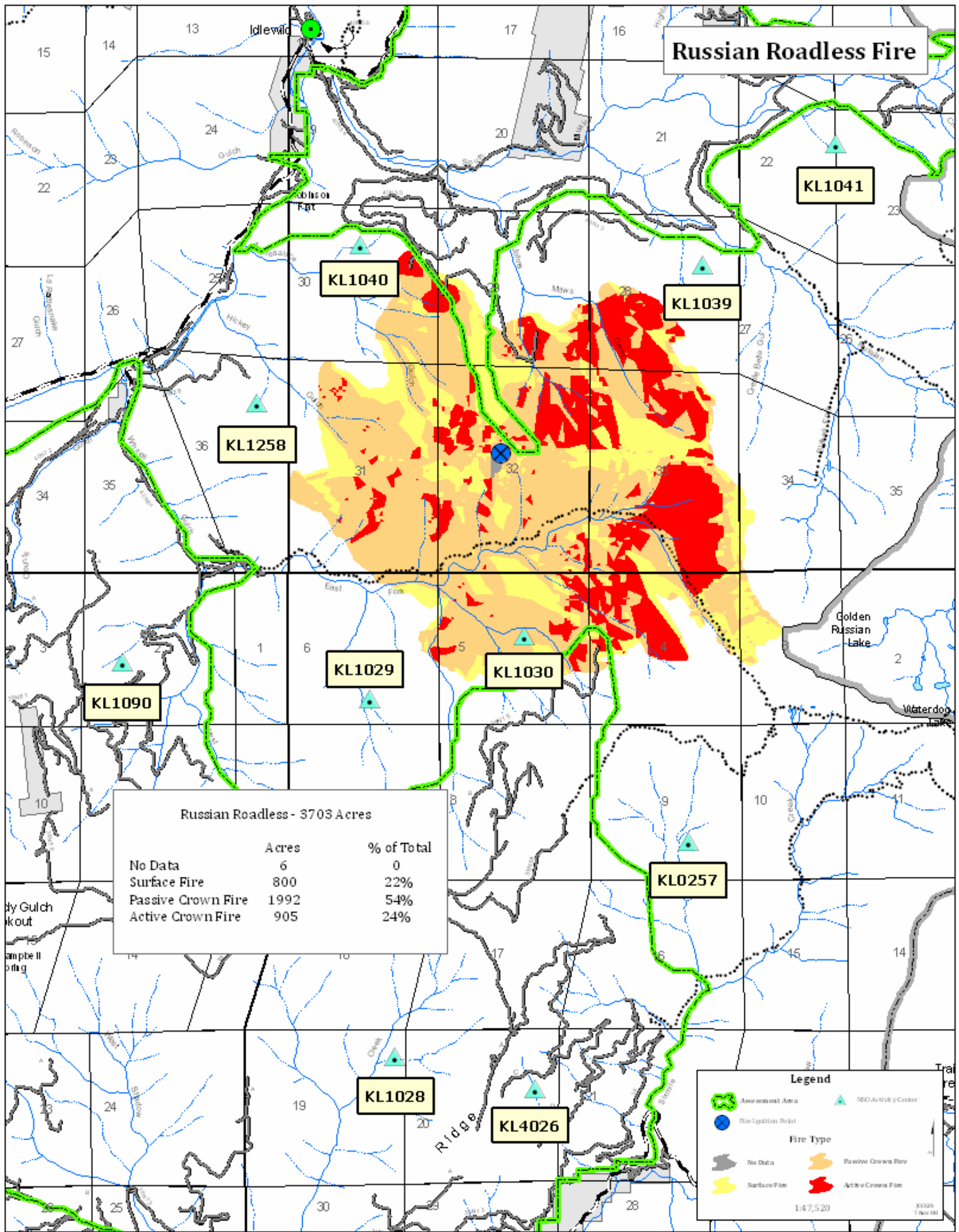
Numerous other 90th percentile runs were done, including a wider range of years with very similar outcomes in weather for the July thru October 31 time period, with winds primarily out of the west, and the fuel moistures only minor differences. The 90th percentile winds were not used; the actual hourly wind speeds and directions from Blue Ridge for July 2006 were used in the simulation. Weather files from Blue Ridge and Sawyers Bar were used as the base to develop weather files for FARSITE to condition the fuel moistures. BI was used over ERC by modeler choice. ERC and BI were compared within Fire Family Plus and it was determined that no difference to outputs were observed under 90th percentile conditions. In other words, Farsite modeled outputs would not change whether or not BI or ERC was used under 90th percentile conditions.

Appendix C
Maps of FARSITE Modeled Fires for
Attachment 1 to the Stewardship Fireshed Analysis

Map C-1. Three fires modeled for Attachment 1.



Map C-2. Modeled fire in the Russian Roadless Area



ATTACHMENT 2 TO THE FUELS REPORT

**ATTACHMENT TO THE STEWARDSHIP FIRESHED ANALYSIS
FEBRUARY 3, 2009**

Attachment to the Stewardship Fireshed Analysis February 3, 2009

Define the Analysis Area

The Stewardship Fireshed Analysis (SFA) was prepared for the Eddy Gulch Late-Successional Reserve (LSR) Fire / Habitat Protection Project to assist with identifying areas with the greatest fire threat and designing fuel reduction treatments to protect community and forest values. Some pertinent maps from the SFA (dated February 15, 2008) are included in Appendix A. Map A-1 spatially depicts the SFA evaluation area and essentially includes the entire boundaries of the Salmon River Ranger District. This boundary was chosen so that the large fire history analysis could be performed. The actual fire and fuels evaluation area for this SFA is confined to the boundary set by the data delivered from the Klamath National Forest. Appendix B lists the weather data used for this SFA. Appendix C includes maps for the three additional fire starts modeled for this Attachment 1 to the SFA to assess impacts on Protection Targets from fire starts in three additional areas).

Identify the Protection Targets

One requirement of the SFA for the Eddy Gulch LSR Project was to identify protection targets (Table 1 below and Maps A-2 and A-3 in Appendix A). These targets are based on protection of life and property first, then other high-value resources identified by the Interdisciplinary (ID) Team, Salmon River Community Wildfire Protection Plan (CWPP) (SRFSC, October 2007), and U.S. Fish and Wildlife Service (FWS). These targets are all of critical concern to the public and agencies (such as the U.S. Forest Service, FWS, CalFire, and volunteer fire departments) tasked with providing protection inside the Klamath National Forest. Map A-2 highlights areas of concern presented in the Salmon River CWPP, including wildland-urban interface (WUI) areas, municipal watersheds, and emergency ingress and egress routes. Some of the WUI project areas are inside the SFA evaluation area. Map A-3 highlights FWS Priority Protection Areas and northern spotted owl (NSO) nest sites and habitat in the Eddy Gulch LSR.

Table 1. Protection targets considered for this attachment to the Eddy Gulch LSR Project SFA.

| Protection Targets (see Appendix A Maps A-2 and A-3) |
|---|
| Emergency access routes as identified in the Proposed Action for the Eddy Gulch LSR Project |
| Private lands |
| Key Watersheds |
| Municipal watersheds |
| NSO activity centers |
| Unoccupied but potential NSO habitat |
| FWS priority protection Areas (FWS-1, FWS-2, and FWS-4) |
| Plantations in the Eddy Gulch LSR Project Assessment Area |

Methodology

A fireshed workshop was held on October 10, 2007, in Willows, California, at the Mendocino National Forest office. At that time Bernie Bahro (the Forest Service Region 5 Fuels Specialist) gave the “Landscape” file to RED, Inc. Communications (the contractor assisting the Klamath National Forest with planning and analysis of the Eddy Gulch LSR Project). RED’s fire and fuels specialists tested the Landscape file using FARSITE, fire history, and site visits to provide validation of the model. A basic weather stream for FLAMMAP and FARSITE fuel moistures and winds was developed during the workshop. Further analysis of weather and fire history created a more specific set of weather data for the modeling, which was also conducted by RED, Inc.

This further analysis brought the fireshed analysis team to the conclusion that the fires of 2006 would provide the most detailed information for further development of the fire behavior modeling used for the SFA. The three fires used for background were Uncles, Hancock, and Rush—all three fires were close to the Eddy Gulch LSR. The selection of these fires was also validated by conversations with the Scott-Salmon District Ranger and the fire and fuels staff on the Scott-Salmon River Ranger District. The wind files used in the SFA were developed using hourly wind data from the Blue Ridge Remote Automated Weather Station (RAWS) for July 23 thru 30, 2006. Sawyers Bar RAWS wind and weather data for the same days were reviewed but not used because, after conversations with the local Ranger District and fire and fuels staff from the Salmon River side of the District, it was felt that Sawyers Bar RAWS data would reflect conditions that were too warm and dry. Also, it was determined that the location of the Sawyers RAWS—which is in a canyon—would not reflect winds that occur higher on the slopes. For fuel moisture conditions, 90th percentile weather data were used from the Blue Ridge RAWS for daily weather data from July 1 thru October 31, 2006—the primary fire months. The 90th percentile weather data were used in these simulations as required by RED’s contract with the Government for the Eddy Gulch LSR Project.

Current Fuel Conditions and Fire Behavior

The model runs used to define current fire behavior conditions in the Eddy Gulch LSR fire analysis area were based on landscape fuels and stand structure data provided by the Regional Fireshed Assessment Team, historic weather from Blue Ridge RAWS, and Fire Behavior information from the 2006 large fires (Uncles, Hancock, and Rush). On-site visits helped to validate the information, and meetings with local fire personnel brought local fire experience.

Weather. As stated above, Appendix B presents the 2006 RAWS weather data used for this SFA. The data represents typical California weather with long, hot dry summers followed by wet winters. It is not uncommon for periodic summer temperatures to be over 100 degrees Fahrenheit (°F), with low humidity and winds at 5–10 miles per hour (mph), with higher wind speeds when cold fronts passed through. For the period of July 16–27, Sawyers Bar RAWS indicated maximum daily temperatures of 102°F–110°F; minimum relative humidity range of 6–15 percent. Blue Ridge RAWS recorded maximum daily temperatures of 85°F–92°F, minimum humidity values of 11–25 percent and light winds. These conditions resulted in substantial drying of fuels in the area and large fire growth on the Uncles Complex of 2006. This data also represents 90th percentile type conditions used for the modeling.

Topography. The topography of the Eddy Gulch LSR, and Klamath National Forest overall, has a great effect on fire behavior and suppression capabilities.

Flame Length. The current flame length, if a wildfire were to occur, is predicted to be between 11 and 20 feet in many areas. This is based on fire behavior runs performed to establish criteria for the problem fire.

Rate of Spread. 30 to 60 feet per minute.

Crown Fire Activity. More than 50 percent active or passive crown fire over the area.

The Problem Fire

The “problem fire” is not so much a single modeled wildfire, as it is a combination of data and attributes, including historic weather, historic fire behavior and conditions, existing fuels and topography, and historic ignitions that would contribute to fire spread and severity. This allows for modeling the potential of a future fire on the Eddy Gulch LSR landscape to demonstrate what fire would do to vegetation, and potentially to public and private concerns, if treatments were not implemented to reduce the problem fire potential. This modeling, along with extensive fire experience, also allows the modeler to test the vegetation treatment prescriptions and alternatives against the problem fire to analyze their effectiveness in reducing wildfire effects and potential resource losses.

FARSITE Modeling Results for Attachment 1

A total of 20 fires were modeled in the three areas requested by the Forest Service. The three fires chosen for this analysis were the three largest fires from the FARSITE modeling of the 20 ignitions. Of the 20 ignitions, the three were run using winds from the northeast for the entire burning period, with none of the fires reaching the Eddy Gulch LSR Project Assessment Area. A northeast wind was used instead of 90th percentile weather winds to allow the modeled fire to move towards the project boundary. A fire was ignited in the Russian Wilderness Area, as well, to determine its threat to the Assessment Area. All 20 fires were burned at various lengths of time. The fires used in this analysis burned for a period of 84 hours using 90th percentile weather parameters. Eighty-four hours was used because it simulates the scenario where multiple lightning starts occurred with limited fire resources to suppress all fire starts. This scenario has occurred on the Klamath National Forest the last three years (2006, 2007, 2008).

Trade Offs

Tables 2 and 3 below are the original tables presented in the SFA. The tables describe the benefits of the treatments proposed in the Eddy Gulch LSR Project Proposed Action and the trade-offs if those treatments were not implemented. The modeled fires in this Attachment 1 would not change the information presented in the two tables.

Table 2. Benefits and trade-offs of treatments in FRZs.

| Benefits of treatments in FRZs | Trade-offs |
|--|--|
| Mechanical thinning and prescriptive burning modifies the existing fuel profile by reducing tree densities, reducing crown closure, raising crown base heights, reducing dead and down fuels, scorching to kill brush, and reducing the number of conifers 6 inches or less diameter at breast height (dbh). | No change in fuel profiles (stand structure, composition, dead and down fuels). |
| Reduces extent of large fires by isolating fires within logical geographical features. | Limits AMR options outside of FRZs. |
| Reduces impacts on water in FRZs, with down stream benefits: <ul style="list-style-type: none"> • Sediment, turbidity, temperature • Fish habitat | Areas outside FRZs in which modeling shows lethal wildfire effects (passive and active crown fire behavior) would not be mitigated by fuel treatments. |
| Reduces potential loss of NSO habitat by isolating wildfires. | No protection of NSO home range, core, or nesting sites outside of FRZs. |
| Improves public and firefighter safety: in FRZs and travel routes. | No opportunity to protect late-successional characteristics outside of FRZs. |
| Potentially reduces the number of WUIs impacted. | No opportunity to protect water quality in large segments of drainages. |
| Provides for project funding. | No protection of archaeological sites. |
| Provides wide range of Appropriate Management Response options. | No opportunity to protect or enhance native plants. |
| Provides opportunities for creating and/or increasing the size of openings: <ul style="list-style-type: none"> • Captures additional snow pack • Improves habitat | No opportunity to create or enhance openings and meadows. |
| Protects plantations and young stands. | No opportunity to mitigate invasive plants. |
| Improves visual quality. | |
| Produces potentially smaller wildfires, which produces less particulate matter and better air quality. | |
| Mechanical treatments with follow-up prescriptive burning will lengthen the longevity of fuel treatments. | |

Table 3. Benefits and trade-offs of implementing prescriptive burning opportunities outside FRZs.

| Benefits of Prescriptive Burn Opportunities | Trade-Offs |
|---|--|
| Modifies the existing fuel profile by raising crown base height and reducing dead and down fuels, scorching to kill brush, and conifers 6 inches or less dbh. | Without mechanical pre-treatment, the objectives of prescriptive burning will diminish overtime, and a follow-up burning will be required sooner than in areas with mechanical thinning prior to prescriptive burning. |
| Reduces rates of spread, flame lengths, and fire line intensity (BTUs/second/foot); reduces mortality in residual vegetation. | Prescriptive burning work loads in this area alone, if maximized, may stress the unit's ability to accomplish prescriptive burns. |
| Reduces impacts on water within prescriptive fire boundary by reducing potential impact on Riparian Reserves and water courses: <ul style="list-style-type: none"> • Sediment, turbidity, temperature • Fish habitat | Large prescriptive burns with no pre-treatment have a higher probability of not meeting prescriptive burn objectives. |
| Reduces potential loss of NSO habitat. | |
| Improves public and firefighter safety by <ul style="list-style-type: none"> • reducing fire behavior that impacts FRZs; and • assisting fire suppression efforts to contain fire because average flame lengths are 4 feet or less. | |
| Reduces impacts to WUIs and reduces hazards around NSO habitat, which have been included in low-intensity prescriptive burn(s) | |
| Provides wide range of AMR options over a much larger area of the Assessment Area. | |
| Provides opportunities for creating and/or increasing the size of canopy openings, which help capture snow pack. | |
| Protects and enhances plantations and young stands through direct prescriptive burn treatments. | |
| Improves visual quality. | |

| | |
|---|--|
| Potentially smaller wildfires and less available fuel on larger areas of Assessment Area equals less production of particulate matter and better air quality compared to effects of wildfire. | |
|---|--|

Fire Starts Modeled for This Attachment

Sawyer's Bar

Mod 2 Requirement. Conduct the fireshed analysis for fire that starts around the community of Sawyer's Bar (Section 29) and moves south toward the Eddy Gulch LSR.

(**Note:** All maps of the modeled fires under mod 2 are located in Appendix C.)

The Modeled Fire. The Sawyers Bar fire would create a serious threat to the community of Sawyers Bar and evacuation routes in and out of Sawyers Bar, as well as water supplies and natural resources. Table 4 shows the predicted fire types and potential acres that could burn. The fire would progress slowly toward the Eddy Gulch LSR, but the primary movement of the fire under 90th percentile weather would be through the community of Sawyers Bar and toward the northeast (see Map C-1). The ignition and the fire would jump the North Fork of the Salmon River during the second burning period and burn through the community of Sawyers Bar. This fire is a major threat to several protection targets: it would burn through NSO site KL0365 and through Forest Service Road 2E001 and the main road from Sawyers Bar to Etna Summit. The only evacuation route would be west toward the community of Forks of Salmon, and there is poor access for incoming fire suppression equipment from the east side of Etna Summit. It's possible that the fire could threaten structures in the area due to vegetative conditions and the presence of indefensible space around buildings

Effect on the Eddy Gulch LSR Project from Fire Starting Around Sawyer's Bar. This future predicted fire does not change the purpose and need for the Eddy Gulch LSR Project. The treatments proposed for FRZ22, Rx 1, and Rx 12 in the Eddy LSR Project Proposed Action would serve to protect the LSR in the event the Sawyers Bar wildfire moved southwardly due to change in wind direction.

Table 4. Modeled fire start around Sawyer's Bar.

| Modeled Fire Size: 4,079 Acres | | |
|--------------------------------|--------------------|------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 1,103 | 27 |
| Passive Crown Fire | 2,562 | 63 |
| Active Crown Fire | 408 | 10 |
| Areas with No Data Available | 6 | --- |

Russian Released Roadless Area

Requirement. Conduct the fireshed analysis that starts in the Russian Released Roadless Area (Section 32), reaches a size of at least 50 acres and continues growing.

The Modeled Fire. The two fires in the Russian Released Roadless area primarily pose a threat to natural resources, not to the public. This fire would burn to the east and come close to the Eddy Gulch LSR Project Assessment Area boundary, but the fire would not affect the project. The fire would impact

several protection targets: it would burn 3,703 acres of FWS-1 (Table 5 and Maps A-3, C-1, and C-2), NSO nesting site KL1030, and NSO foraging habitat for KLs1258, 1039, and 1040 (Maps C-1 and C-2).

Table 5. Modeled fire start near Russian River Roadless Area.

| Modeled Fire Size: 3,703 Acres* | | |
|---------------------------------|--------------------|------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 800 | 22 |
| Passive Crown Fire | 1,992 | 54 |
| Active Crown Fire | 905 | 24 |
| Areas with No Data Available | 6 | --- |

Effect on the Eddy Gulch LSR Project from Fire Starting in the Russian Released Roadless Area.

This future predicted fire does not change the purpose and need for the Eddy Gulch LSR Project. The treatments proposed for FRZ3, FRZ12, FRZ 17, and Rx 12 in the Eddy LSR Project Proposed Action surround (except a portion north of the roadless areas and to the east of Rx12) the Russian Released Roadless Area would serve to contain a fire starting in the roadless areas from spreading over the ridges to the next watersheds.

Applesauce Gulch and Hickey Gulch Area

Requirement. Conduct the fireshed analysis that starts in the Applesauce and Hickey Gulch Areas.

The Modeled Fire. This fire would burn to the east and come close to the Eddy LSR Project Assessment Area, but it would not affect the Assessment Area. The fire would impact several protection targets: it would burn 3,303 acres (Table 6) of FWS Priority Protection Area FWS-1 (Map A-3) and NSO sites KL1040, KL 1258, and KL 1030 (Maps C-1 and C-2); it would impact the Applesauce and Hickey Gulch watersheds; and it would have no impact on private property or community watersheds.

Effect on the Eddy Gulch LSR Project from Fire Starting in the Applesauce Gulch and Hickey Gulch Area. This future predicted fire does not change the purpose and need for the Eddy Gulch LSR Project. The treatments proposed for FRZ3, FRZ12, FRZ 17, and Rx 12 in the Eddy LSR Project Proposed Action surround (except a portion north of the roadless areas and to the east of Rx12) the Russian Released Roadless Area, and Applesauce Gulch and Hickey Gulch Area and would serve to contain a fire starting in the roadless areas from spreading over the ridges to the next watersheds.

Table 6. Modeled fire start in Applesauce and Hickey Roadless Areas.

| Modeled Fire Size: 3,303 Acres* | | |
|---------------------------------|--------------------|------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 924 | 28 |
| Passive Crown Fire | 2,070 | 63 |
| Active Crown Fire | 303 | 9 |
| Areas with No Data Available | 6 | --- |

Russian Wilderness Area Fire

This was an additional fire analyzed to see if a fire left uncontained or under limited suppression in the Wilderness Area would impact the Eddy Gulch LSR Project Assessment Area or stay confined to the wilderness. With all the rocky areas, the fire would stay contained in the Wilderness Area, and the acreage burned would be substantially less than the other three fires. In 84 hours the fire would only reach 1,265 acres (Table 7 and Map C-1). A fire in the Russian Wilderness Area would impact natural resources, would not impact private property, and would have little impact on key watersheds.

Table 7. Modeled fire start in the Russian Wilderness Area.

| Russian Wilderness Area Fire: 1,265 Acres | | |
|--|---------------------------|-------------------------------|
| Fire Type | Acres of Fire Type | Percent of Total Acres |
| Surface Fire | 360 | 28 |
| Passive Crown Fire | 500 | 40 |
| Active Crown Fire | 387 | 31 |
| Areas with No Data Available | 18 | - - - |

Conclusion

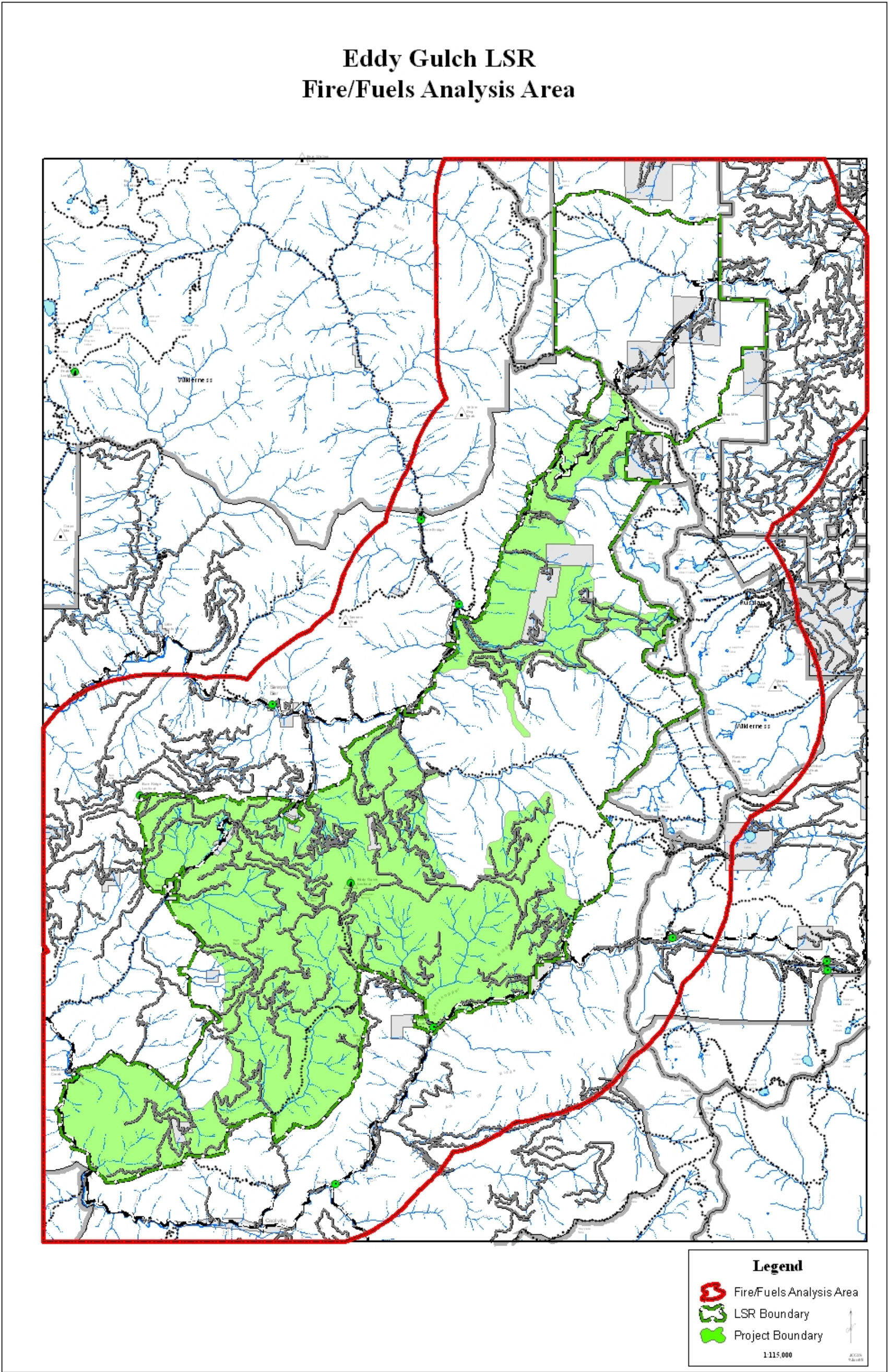
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Table 8. Comparison of effects of the three fire starts on protection targets identified for the Eddy Gulch LSR Project.

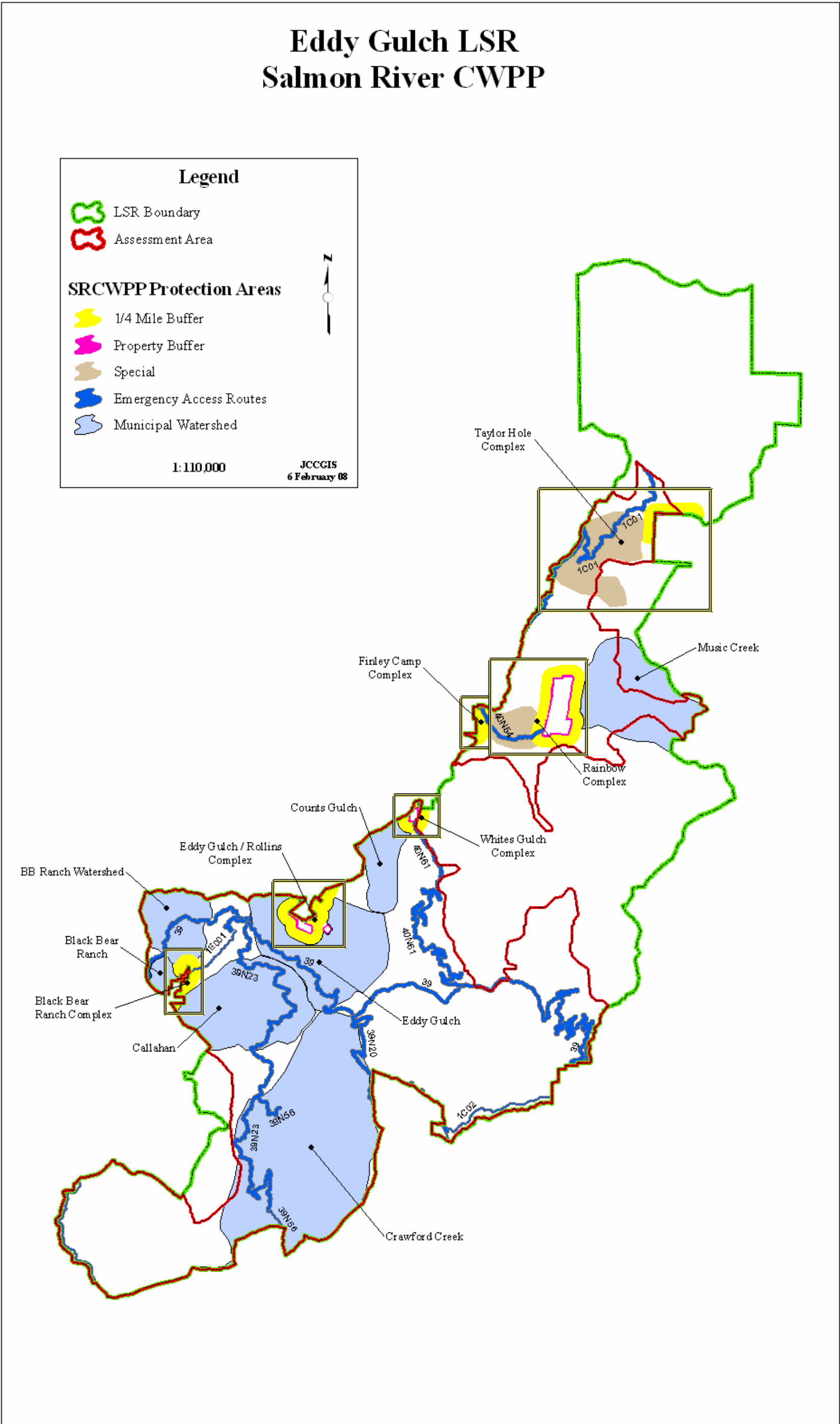
| Protection Target | Fire Start Near Sawyers Bar | Fire Start in Applesauce Gulch and Hickey Gulch Area | Fire Start in Russian Released Roadless Area |
|---|------------------------------------|---|---|
| Emergency access routes as identified in the Proposed Action for the Eddy Gulch LSR Project | Yes | No | No |
| Private lands | Yes | No | No |
| Key Watersheds (any large wildfires will have an impact) | Yes | Yes | Yes |
| Municipal watersheds as shown in Map A-1 | No | No | No |
| NSO activity centers | Yes | Yes | Yes |
| Unoccupied but potential NSO habitat | Unknown, data not available | Unknown, data not available | Unknown, data not available |
| FWS Priority Protection Areas (FWS-1) | No | Yes | Yes |
| FWS Priority Protection Areas (FWS-2) | No | No | No |
| FWS Priority Protection Areas (FWS-4) | No | No | No |
| Plantations in the Eddy Gulch LSR Project Assessment Area | No | No | No |

Appendix A
Maps for the Stewardship Fireshed Analysis

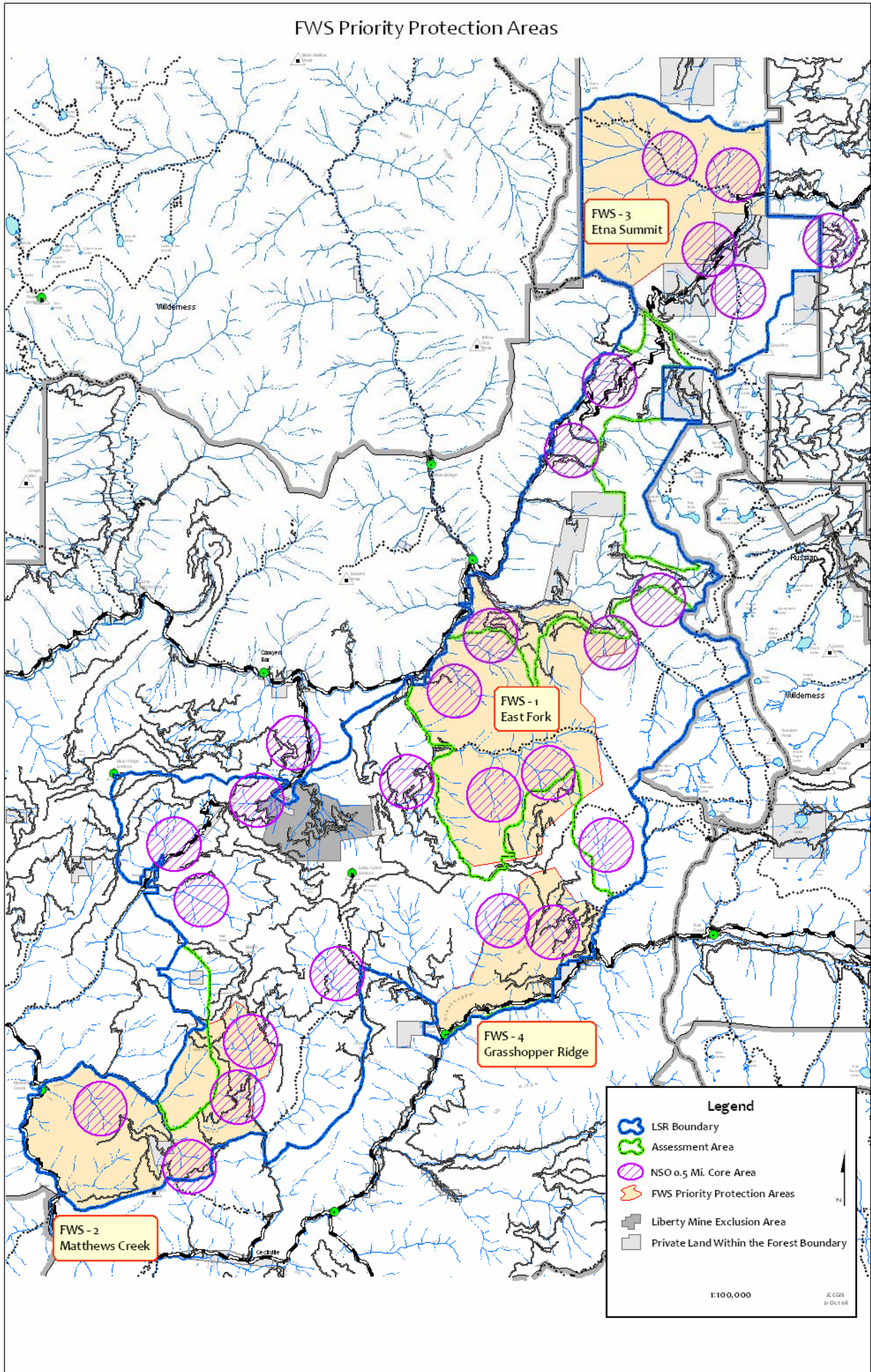
Map A-1. SFA Evaluation Area.



Map A-2. Protection targets presented in the Salmon River Community Wildfire Protection Plan.



Map A-3. FWS Priority Protection Areas.



Appendix B

Weather Data: Blue Ridge RAWS

Appendix B

FireFamily Plus Percentile Weather Report

Station: 040203: BLUE RIDGE (KNF) Variable: BI

Model: 7G4PE3

Data Year: 2006

Date Range: July 1 – October 31

Wind Directions: SW, W, NW

Percentiles, Probabilities, and Mid-Points

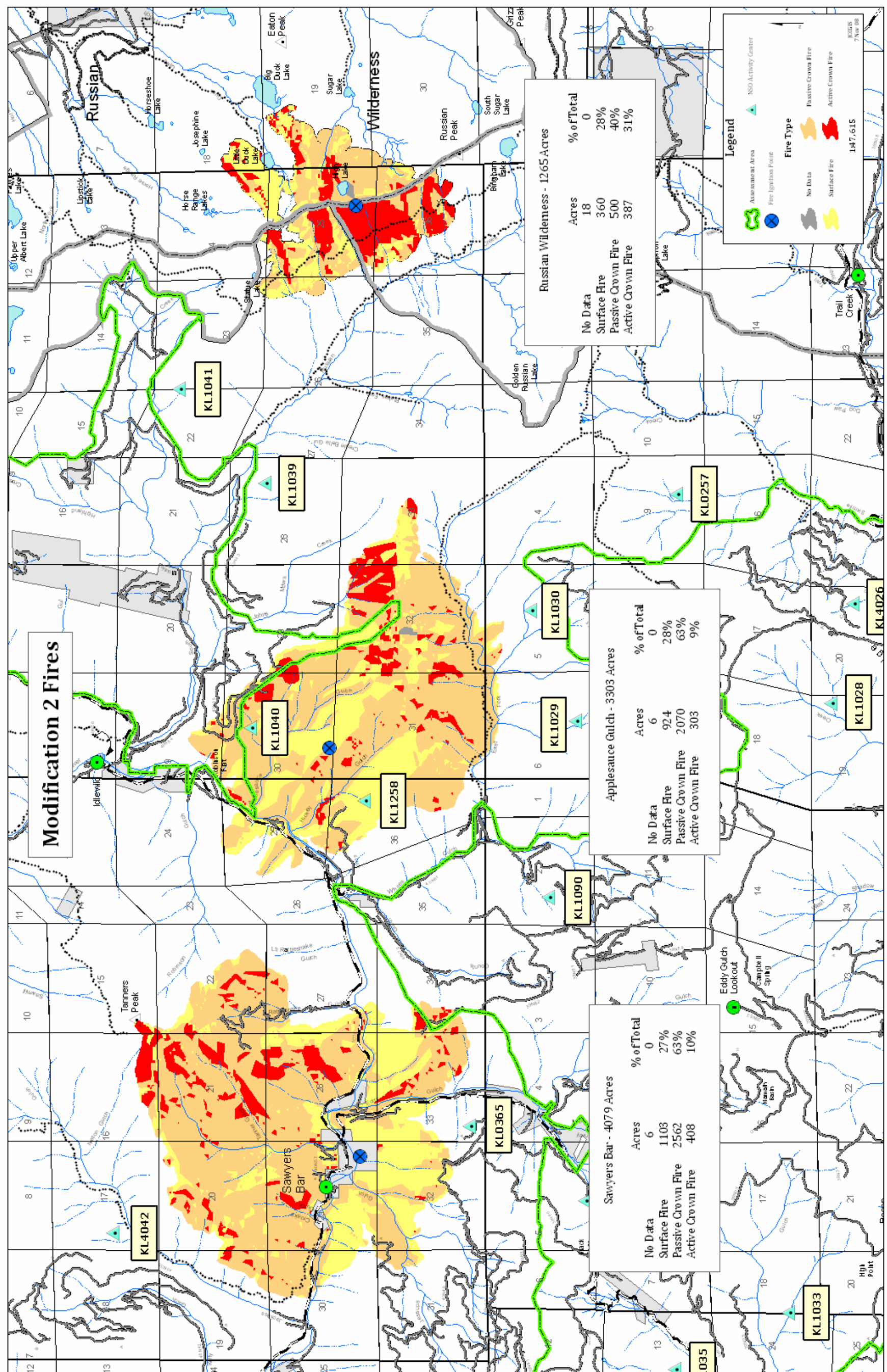
| Variable/Component Range | Low | Moderate | High | Extreme |
|--------------------------|-------|----------|-------|---------|
| Percentile Range | 0–15 | 16–89 | 90–97 | 98–100 |
| Fuel Moistures | | | | |
| 1 Hour Fuel Moisture | 7.62 | 4.16 | 2.54 | 2.41 |
| 10 Hour Fuel Moisture | 8.18 | 4.68 | 3.18 | 2.95 |
| 100 Hour Fuel Moisture | 10.42 | 6.77 | 5.77 | 5.08 |
| Herbaceous Fuel Moisture | 34.07 | 37.07 | 32.11 | 30.00 |
| Woody Fuel Moisture | 72.18 | 70.00 | 70.00 | 70.00 |
| 20' Wind Speed | 3.75 | 3.50 | 4.29 | 6.50 |
| 1000 Hour Fuel Moisture | 8.99 | 8.41 | 7.49 | 6.99 |

Weather Records Used, 94 Days With Wind (76.42% of the period analyzed)

Numerous other 90th percentile runs were done, including a wider range of years with very similar outcomes in weather for the July thru October 31 time period, with winds primarily out of the west, and the fuel moistures only minor differences. The 90th percentile winds were not used; the actual hourly wind speeds and directions from Blue Ridge for July 2006 were used in the simulation. Weather files from Blue Ridge and Sawyers Bar were used as the base to develop weather files for FARSITE to condition the fuel moistures. BI was used over ERC by modeler choice. ERC and BI were compared within Fire Family Plus and it was determined that no difference to outputs were observed under 90th percentile conditions. In other words, Farsite modeled outputs would not change whether or not BI or ERC was used under 90th percentile conditions.

Appendix C
Maps of FARSITE Modeled Fires for
Attachment 1 to the Stewardship Fireshed Analysis

Map C-1. Three fires modeled for Attachment 1.



Map C-2. Modeled fire in the Russian Roadless Area

